



# FEDERAL REGISTER

---

Vol. 80

Tuesday,

No. 240

December 15, 2015

Pages 77567–78116

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see [www.ofr.gov](http://www.ofr.gov).

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at [www.fdsys.gov](http://www.fdsys.gov), a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, [gpocusthelp.com](mailto:gpocusthelp.com).

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see [bookstore.gpo.gov](http://bookstore.gpo.gov).

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 80 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 202-512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 202-512-1800  
Assistance with public single copies 1-866-512-1800  
(Toll-Free)

### FEDERAL AGENCIES

#### Subscriptions:

Assistance with Federal agency subscriptions:

Email [FRSubscriptions@nara.gov](mailto:FRSubscriptions@nara.gov)  
Phone 202-741-6000



# Contents

Federal Register

Vol. 80, No. 240

Tuesday, December 15, 2015

## Agriculture Department

See Food Safety and Inspection Service

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 77916–77925

## Architectural and Transportation Barriers Compliance Board

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 78020–78021

## Bureau of Consumer Financial Protection

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 78056–78060

## Coast Guard

### RULES

Safety Zones:

Delaware River; Marcus Hook, PA, 77573–77575

Great Egg Harbor Bay; Somers Point, NJ, 77570–77573

## Commerce Department

See International Trade Administration

See National Oceanic and Atmospheric Administration

See National Telecommunications and Information Administration

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 77928–77946

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 77603

## Commodity Futures Trading Commission

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Procurement Contracts, 77615–77616

## Consumer Product Safety Commission

### PROPOSED RULES

Products Containing Organohalogen Flame Retardants;

Opportunity for Oral Presentation of Comments, 77591

Regulatory Agenda:

Semiannual Regulatory Agenda, 78062–78064

## Copyright Office, Library of Congress

### NOTICES

Software-Enabled Consumer Products Study, 77668–77672

## Defense Department

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 77948–77953

## Education Department

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 77952–77953

## NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

National Assessment of Educational Progress 2017–2019, 77617–77618

The Secretary of the Department of Education's Recognition of Accrediting Agencies, and the Comparability of Medical and Veterinary Medical Programs, 77616–77617

Funding Additional Awards:

Research Networks Focused on Critical Problems of Education Policy and Practice Program, 77617

## Energy Department

See Federal Energy Regulatory Commission

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 77956–77958

Requests for Information:

Energy Conservation Standards and Test Procedure for Miscellaneous Refrigeration Products, 77589–77591

## Environmental Protection Agency

### RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Washington; Interstate Transport of Ozone, 77578–77580

Name Change from the Office of Solid Waste and Emergency Response to the Office of Land and Emergency Management, 77575–77578

### PROPOSED RULES

Allocations of Cross-State Air Pollution Rule Allowances from New Unit Set-Asides for 2015 Control Periods, 77591–77592

Regulatory Agenda:

Semiannual Regulatory Agenda, 78024–78030

### NOTICES

Certain New Chemicals; Receipt and Status Information for October 2015, 77626–77629

Meetings:

Science Advisory Board Economy-Wide Modeling Panel, 77625–77626

## Federal Aviation Administration

### NOTICES

Meetings:

RTCA Special Committee (230) Airborne Weather Detection Systems, 77696–77697

RTCA Special Committee (235) Non-Rechargeable Lithium Batteries, 77696

## Federal Communications Commission

### PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 78066–78102

## Federal Deposit Insurance Corporation

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 77630–77633

Terminations of Receivership:

Legacy Bank; Scottsdale, AZ, 77629–77630

**Federal Emergency Management Agency****NOTICES**

## Major Disaster Declarations:

American Samoa; Amendment No. 1, 77650

## Major Disasters and Related Determinations:

Texas, 77648–77649

## Requests for Nominations:

Board of Visitors for the National Fire Academy, 77649–77650

**Federal Energy Regulatory Commission****NOTICES**

## Combined Filings, 77623–77624

## Environmental Assessments; Availability, etc.:

Tennessee Gas Pipeline Co., LLC, 77619

Tennessee Gas Pipeline Co., LLC, Southwest Louisiana Supply Project, 77621–77623

## Meetings:

Public Service Co. of Colorado; Black Hills, Colorado Electric Utility Co., LP, 77619–77620

## Meetings; Sunshine Act, 77620–77621

## Petitions for Declaratory Orders:

Buckeye Pipe Line Transportation, LLC, 77624

Chicap Pipe Line Co., 77623

Powder River Crude Services, LLC and Powder River Express, LLC, 77618–77619

## Staff Attendance, 77618

**Federal Reserve System****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 78104–78105

**NOTICES**

## Formations of, Acquisitions by, and Mergers of Bank Holding Companies, 77633

## Proposals to Engage in or to Acquire Companies Engaged in Permissible Nonbanking Activities, 77633

**Fish and Wildlife Service****PROPOSED RULES**

## Endangered and Threatened Species:

Status for the Big Sandy Crayfish and the Guyandotte River Crayfish, 77598–77599

**Food and Drug Administration****NOTICES**

## Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Bar Code Label Requirement for Human Drug and Biological Products, 77637–77638

## Draft Guidance for Industry and Staff:

Head Lice Infestation—Developing Drugs for Topical Treatment, 77636–77637

Use of Nucleic Acid Tests to Reduce the Risk of Transmission of West Nile Virus From Living Donors of Human Cells, Tissues, and Cellular and Tissue-Based Products, 77645–77646

## Guidance for Industry and Staff:

Pre-market Studies of Implantable Minimally Invasive Glaucoma Surgical Devices, 77634–77636

## Meetings:

Point of Care Prothrombin Time/International Normalized Ratio Devices for Monitoring Warfarin Therapy; Public Workshop, 77641–77643

## Regulatory Review Periods for Patent Extensions:

RAXIBACUMAB, 77643–77645

TRIVASCULAR OVATION ABDOMINAL STENT GRAFT SYSTEM, 77638–77640

VIZAMYL, 77640–77641

**Food Safety and Inspection Service****NOTICES**

## Meetings:

Codex Alimentarius Commission; Codex Committee on Food Import and Export Inspection and Certification Systems, 77601–77602

Codex Alimentarius Commission; Codex Committee on Methods of Analysis and Sampling, 77600–77601

**General Services Administration****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 78032–78033, 78048–78053

**NOTICES**

## Meetings:

Office of Federal High-Performance Green Buildings; Green Building Advisory Committee, 77634

**Gulf Coast Ecosystem Restoration Council****RULES**

RESTORE Act—Initial Funded Priorities List, 77585–77586

RESTORE Act Spill Impact Component Allocation, 77580–77585

**Health and Human Services Department***See* Food and Drug Administration*See* Indian Health Service*See* National Institutes of Health**PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77960–77970

**Homeland Security Department***See* Coast Guard*See* Federal Emergency Management Agency*See* Transportation Security Administration**PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77972–77978

**Housing and Urban Development Department****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77980–77981

**NOTICES**

## Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Application for Rural Capacity Building for Community Development and Affordable Housing NOFA, 77654–77655

Contractor's Requisition-Project Mortgages, 77653

Housing Choice Voucher Program, 77651–77652

Statutorily-Mandated Collection of Information for Tenants in LIHTC Properties, 77653–77654

**Indian Affairs Bureau****NOTICES**

HEARTH Act Approval of Gila River Indian Community Regulations, 77655–77656

**Indian Health Service****NOTICES**

## Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Sharing What Works—Best Practice, Promising Practice, and Local Effort Form, 77646–77647

**Information Security Oversight Office****NOTICES**

## Meetings:

State, Local, Tribal, and Private Sector Policy Advisory Committee, 77672

**Interior Department**

See Fish and Wildlife Service

See Indian Affairs Bureau

See Land Management Bureau

See National Park Service

**PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77984–77987

**NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

Payments in Lieu of Taxes Act, Statement of Federal Lands Payments, 77656–77657

**Internal Revenue Service****NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals, 77700–77706

**International Trade Administration****NOTICES**

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:

Polyethylene Terephthalate Film, Sheet and Strip from Brazil, 77605

Investigations; Determinations, Modifications, and Rulings, etc.:

Certain Coated Paper Suitable for High-Quality Print Graphics Using Sheet-Fed Presses from the People's Republic of China, 77603–77605

**Judicial Conference of the United States****NOTICES**

## Public Hearings:

Judicial Conference Advisory Committee on the Federal Rules of Evidence; Cancellation, 77660

**Justice Department****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77990

**NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals, 77661–77668

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

Semi-Annual Progress Report for Justice for Families Program, 77661–77662

## Charter Establishment:

Executive Advisory Board of the National Domestic Communications Assistance Center, 77665–77666

**Labor Department****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 77992–77996

**Land Management Bureau****NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals, 77657–77658

**Library of Congress**

See Copyright Office, Library of Congress

**National Aeronautics and Space Administration****PROPOSED RULES**

## Regulatory Agenda:

Semiannual Regulatory Agenda, 78036–78037, 78048–78053

**National Archives and Records Administration**

See Information Security Oversight Office

**National Institutes of Health****NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

The Impact of Clinical Research Training and Medical Education at the Clinical Center on Physician Careers in Academia and Clinical Research, 77647–77648

## Meetings:

National Institute of Allergy and Infectious Diseases, 77647–77648

**National Labor Relations Board****NOTICES**

Appointments of Individuals to Serve as Members of

Performance Review Boards; Correction, 77672

**National Oceanic and Atmospheric Administration****RULES**

## Boundary Expansions:

Greater Farallones and Cordell Bank National Marine Sanctuaries; Delay of Discharge Requirements for U.S. Coast Guard Activities; Correction, 77569

Coastal Migratory Pelagic Resources of the Gulf of Mexico and South Atlantic:

2015–2016 Accountability Measure and Closure for Commercial King Mackerel in the Florida West Coast Northern Subzone; Correction, 77588

**NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

Alaska Region Bering Sea and Aleutian Islands Crab Economic Data Reports, 77614–77615

Creel Survey of Private Boat Recreational Fishing in the U.S. Virgin Islands, 77605–77606

Domestic Fisheries; General Provisions:

Applications for Exempted Fishing Permits, 77614

Fisheries of the Exclusive Economic Zone Off Alaska:

North Pacific Groundfish and Halibut Observer Program Standard Ex-Vessel Prices, 77606–77614

**National Park Service****NOTICES**

Extension of Concession Contracts, 77658–77660

**National Telecommunications and Information Administration****PROPOSED RULES**

NTIA Authority Regarding FirstNet Fees, 77592–77598

**National Transportation Safety Board****RULES**

Notification and Reporting of Aircraft Accidents or

Incidents and Overdue Aircraft, and Preservation of

Aircraft Wreckage, Mail, Cargo, and Records, 77586–

77588

**Nuclear Regulatory Commission****PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda, 78108–78110

**NOTICES**

Environmental Assessments; Availability, etc.:

Pacific Gas and Electric Co.; Diablo Canyon Power Plant, Units 1 and 2, and Diablo Canyon Independent Spent Fuel Storage Installation, 77672–77673

**Pension Benefit Guaranty Corporation****RULES**

Benefits Payable in Terminated Single-Employer Plans:

Interest Assumptions for Paying Benefits, 77569–77570

**Postal Regulatory Commission****NOTICES**

New Postal Products, 77674

**Postal Service****NOTICES**

Product Changes:

Parcel Select Negotiated Service Agreement, 77674

Priority Mail Express and Priority Mail Negotiated Service Agreement, 77674–77675

Priority Mail Negotiated Service Agreement, 77674

**Presidential Documents****ADMINISTRATIVE ORDERS**

Jerusalem Embassy Act: Suspension of Limitations

(Presidential Determination No. 2016–04 of December 2, 2015), 77567

**Regulatory Information Service Center****PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda; Regulatory Plan, 77710–77914

**Securities and Exchange Commission****PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda, 78112–78115

**NOTICES**

Meetings; Sunshine Act, 77678

Self-Regulatory Organizations; Proposed Rule Changes:

BATS Exchange, Inc., 77678–77680

EDGA Exchange, Inc., 77675–77676

EDGX Exchange, Inc., 77683–77684, 77686–77688

New York Stock Exchange, LLC, 77676–77678, 77688–77691

NYSE MKT, LLC, 77680–77686

Trading Suspension Orders:

Oxford City Football Club, Inc., 77688

**Small Business Administration****PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda, 78040–78046

**State Department****NOTICES**

Designations as Global Terrorists:

Emrah Erdogan aka Salahuddin al-Kurdi, 77691

Privacy Act; Systems of Records, 77691–77694

**Surface Transportation Board****NOTICES**

Control Exemptions:

Michael Williams; SDR Holding Co., 77697

**Trade Representative, Office of United States****NOTICES**

Procurement Thresholds; Determinations, 77694–77696

**Transportation Department***See* Federal Aviation Administration*See* Surface Transportation Board**PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda, 77998–78016

**NOTICES**

Privacy Act; Systems of Records, 77697–77700

**Transportation Security Administration****NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

Air Cargo Security Requirements, 77650–77651

**Treasury Department***See* Internal Revenue Service**PROPOSED RULES**

Regulatory Agenda:

Semiannual Regulatory Agenda, 78018

**Veterans Affairs Department****NOTICES**

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

The Veterans Metrics Initiative—Linking Program Components to Post-Military Well-Being, 77706–77707

**Separate Parts In This Issue****Part II**

Regulatory Information Service Center, 77710–77914

**Part III**

Agriculture Department, 77916–77925

**Part IV**

Commerce Department, 77928–77946

**Part V**

Defense Department, 77948–77949

**Part VI**

Education Department, 77952–77953

**Part VII**

Energy Department, 77956–77958

**Part VIII**

Health and Human Services Department, 77960–77970

**Part IX**

Homeland Security Department, 77972–77978

**Part X**

Housing and Urban Development Department, 77980–77981

**Part XI**

Interior Department, 77984–77987

**Part XII**

Justice Department, 77990

**Part XIII**

Labor Department, 77992–77996

**Part XIV**

Transportation Department, 77998–78016

**Part XV**

Treasury Department, 78018

**Part XVI**

Architectural and Transportation Barriers Compliance Board, 78020–78021

**Part XVII**

Environmental Protection Agency, 78024–78030

**Part XVIII**

General Services Administration, 78032–78033

**Part XIX**

National Aeronautics and Space Administration, 78036–78037

**Part XX**

Small Business Administration, 78040–78046

---

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to <http://listserv.access.gpo.gov> and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**3 CFR****Administrative Orders:**

Presidential

Determinations:

No. 2016-04 of

December 2, 2015 .....77567

**10 CFR****Proposed Rules:**

430.....77589

**15 CFR**

922.....77569

**16 CFR****Proposed Rules:**

Ch. II .....77591

**29 CFR**

4022.....77569

**33 CFR**165 (2 documents) .....77570,  
77573**40 CFR**

1.....77575

7.....77575

24.....77575

45.....77575

52.....77578

241.....77575

310.....77575

761.....77575

1800 (2 documents) .....77580,  
77585**Proposed Rules:**

97.....77591

**47 CFR****Proposed Rules:**

Ch. V.....77592

**49 CFR**

830.....77586

**50 CFR**

622.....77588

**Proposed Rules:**

17.....77598