

104TH CONGRESS }
2d Session

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COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES

1996 GREEN BOOK

**BACKGROUND MATERIAL AND DATA ON PRO-
GRAMS WITHIN THE JURISDICTION OF THE
COMMITTEE ON WAYS AND MEANS**



NOVEMBER 4, 1996

Prepared for the use of Members of the Committee on Ways and Means
by members of its staff. This document has not been officially approved
by the Committee and may not reflect the views of its Members

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**COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES**

ONE HUNDRED FOURTH CONGRESS

BILL ARCHER, TEXAS, *Chairman*

PHILLIP D. MOSELEY, *Chief of Staff*

This document was prepared by the majority staff of the Committee on Ways and Means and is issued under the authority of Chairman Bill Archer. This document has not been reviewed or officially approved by the Members of the Committee.

LETTER OF TRANSMITTAL

U.S. HOUSE OF REPRESENTATIVES,
COMMITTEE ON WAYS AND MEANS,
Washington, DC, October 31, 1996.

Hon. BILL ARCHER,
*Chairman, Committee on Ways and Means,
House of Representatives, Washington, DC.*

DEAR CHAIRMAN ARCHER: Since 1981, the Committee on Ways and Means has published the *Green Book*, which presents background material and statistical data on the major entitlement programs and other activities within the Committee's jurisdiction. Information on major social programs outside the Committee's jurisdiction is also included.

Since its inception 15 years ago, the *Green Book* has become a valuable resource for Members of the Committee, other Members of Congress, analysts in the various legislative agencies, officials in the executive departments that administer children's programs, scholars who study these programs, and citizens interested in government social programs.

On behalf of all those who worked on this, the 15th edition, I am pleased to transmit to you and other Members of the Committee on Ways and Means the *1996 Green Book*.

The Committee staff who worked on the *1996 Green Book* wish to call to your attention, and to the attention of *Green Book* users, the superb help we have received from many individuals and organizations. These include:

The Congressional Research Service of the Library of Congress:
David Koitz, Coordinator
Jennifer O'Sullivan, Coordinator (Health Programs)

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The Prospective Payment Assessment Commission:
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Pension Benefit Guaranty Corporation:
 Joseph Grant, Coordinator

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The Joint Committee on Taxation:
 Kenneth J. Kies, Coordinator

Railroad Retirement Board Staff

Many members of the Committee's majority staff made major contributions to the preparation and publication of this document. Ron Haskins, Staff Director of the Subcommittee on Human Resources, assisted by Matt Weidinger and Cassie Statuto Bevan of the Subcommittee staff, edited the *1996 Green Book*. Scot Smith, also a member of the Subcommittee staff, coordinated our contacts with all the Federal agencies and prepared or supervised preparation of all the tables. Margaret Pratt of the Subcommittee staff, along with Suzanne Kayne, Queenie Long, and Linda Swift of the Government Printing Office, prepared the many versions of the individual chapters and appendixes. Other staff members who assisted with individual chapters or appendixes included: Thelma J. Askey, Darren Bearson, Scott Brenner, James D. Clark, Crissie Curtis, Pete Davila, Angela Ellard, Mary Anne Gee, Richard Gelles, Elise Gemeinhardt, Allison Giles, Timothy L. Hanford, John Harrington, Kim Hildred, Charles N. (Chip) Kahn III, Kacki Keith, Chris Mann, David Manns, William (Mac) McKenney, Kathy Means, Norah H. Moseley, Valerie Nixon, Chris Smith, Donna Steele Flynn, and Stephen Whitaker.

Any suggestions about the organization, content, or presentation of material in this edition of the *Green Book* are welcome and will be considered in the preparation of subsequent editions.

Sincerely,

PHILLIP D. MOSELEY,
Chief of Staff.

P R E F A C E

After 13 previous editions, the *Green Book* has become a standard reference source on American social policy. It is widely used by Members of Congress and their staffs, program analysts in Congressional agencies, members of the media, scholars, and citizens interested in the Nation's social policy.

This edition of the *Green Book* follows the basic pattern of previous editions. Thus, the volume is divided into two major sections, Program Descriptions and Appendixes. In the first section, separate chapters are devoted to the major programs under jurisdiction of the Committee on Ways and Means: Social Security, Railroad Retirement, Medicare, Supplemental Security Income, Unemployment Compensation, Railroad Unemployment Compensation, Trade Adjustment Assistance, Aid to Families with Dependent Children, Child Support Enforcement, child care, the Title XX Social Services Block Grant, child protection, social programs in the territories, tax provisions that confer social benefits, the Pension Benefit Guaranty Corporation, and a final chapter that summarizes major social programs that are not under jurisdiction of the Committee (including food stamps, Medicaid, housing, school lunch and breakfast, the Special Supplemental Nutrition Program for Women, Infants, and Children, the Job Training Partnership Act, Head Start, low-income home energy assistance, veterans benefits, and workers' compensation).

The appendixes include information directly related to the programs under Committee jurisdiction, including but not limited to, health care of the elderly, health care expenditures, Medicare reimbursement of hospitals and physicians, employment and unemployment, earnings, family demographics, poverty, benefits available to noncitizens, and Federal spending.

This year's *Green Book* contains several new features. Perhaps the most important is a greatly expanded index. Due to publication deadlines, information from the appendixes is not included in the index. This edition also includes an outline of contents at the beginning of each section to provide readers with a preview of material contained in the section and a summary of the section's organization. Several of the sections, including those on Social Security, Aid to Families with Dependent Children, Child Support Enforcement, child care, and child protection have been extensively revised and rewritten. The section on Social Security contains the information presented in three separate chapters in previous editions. In addition, new appendixes on social spending and benefits available to noncitizens have been added.

With a few exceptions, this edition does not reflect changes in law enacted by the second session of the 104th Congress. As this

edition of the *Green Book* neared completion, Congress passed Public Law 104–193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. This legislation, signed into law on August 22, 1996 by President Clinton, contains major changes in the Aid to Families with Dependent Children Program, child care programs, the Supplemental Security Income Program, Title XX, and several other programs described in the *Green Book*. Rather than revising this year’s edition to reflect all the program changes made by the new law and thereby delaying production, the original program descriptions were left intact and a detailed summary of the new law was added (see appendix L). The next edition of the *Green Book* will include descriptions of changes made by the new law in each of the relevant program sections.

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