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COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES

2000 GREEN BOOK

**BACKGROUND MATERIAL AND DATA ON PRO-
GRAMS WITHIN THE JURISDICTION OF THE
COMMITTEE ON WAYS AND MEANS**



OCTOBER 6, 2000

Prepared for the use of Members of the Committee on Ways and Means
by members of its staff. This document has not been officially approved
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**COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES**

ONE HUNDRED SIXTH CONGRESS

BILL ARCHER, TEXAS, *Chairman*

A.L. SINGLETON, *Chief of Staff*

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LETTER OF TRANSMITTAL

U.S. HOUSE OF REPRESENTATIVES,
COMMITTEE ON WAYS AND MEANS,
Washington, DC, September 13, 2000

Hon. BILL ARCHER,
*Chairman, Committee on Ways and Means,
House of Representatives, Washington, DC.*

DEAR CHAIRMAN ARCHER: Since 1981, the Committee on Ways and Means has published the *Green Book* which presents background material and statistical data on the major entitlement programs and other activities within the Committee's jurisdiction. Information on major social programs outside the Committee's jurisdiction is also included.

Since its inception 19 years ago, the *Green Book* has become a valuable resource for Members of the Committee, other Members of Congress, analysts in the various legislative agencies, officials in the executive departments, scholars who study these programs, and citizens interested in government social programs.

On behalf of all those who worked on this, the 17th edition, I am pleased to transmit to you and other Members of the Committee on Ways and Means the *2000 Green Book*.

The Committee staff who worked on the *2000 Green Book* wish to call to your attention, and to the attention of *Green Book* users, the superb help we have received from many individuals and organizations. These include:

The Congressional Research Service of the Library of Congress:
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Many members of the Committee's majority staff made major contributions to the preparation and publication of this document. Ron Haskins, Staff Director of the Subcommittee on Human Resources, assisted by Cassie Statuto Bevan and Margo Smith of the Subcommittee staff, edited the *2000 Green Book*. Mike Compson provided editorial assistance. Margaret Pratt coordinated our contacts with the agencies that participated in the preparation of sections and tables, typed and retyped much of the text and all the tables, assisted in preparation of the final manuscript, and generally handled the numerous details that accompany a major undertaking of this type. Suzanne Kayne spent endless hours preparing the final manuscript for printing. Alix Salinas, Angela Napili, and Victoria Agee (Agee Indexing Service) did an exemplary job of overseeing preparation of the index under serious time pressures. Other staff members who assisted with individual chapters or appendixes included: Dennis Chavarro, Nick Gwyn, Kim Hildred, Jennifer Hetzel, Malay Majmundar, Janice Mays, William (Mac) McKenney, Jeff McLynch, Chris Smith, Carl Taylor, Matt Weidinger, and Jennifer Whitson. In addition, useful comments on Appendix L were provided by: Richard Bavier, Peter Germanis, Mark Greenberg, Judy Gueron, Larry Mead, William Passero, Wendell Primus, and Julie Strawn.

Sincerely,

A.L. "PETE" SINGLETON,
Chief of Staff.

P R E F A C E

After 16 previous editions, the *Green Book* has become a standard reference source on American social policy. It is widely used by Members of Congress and their staffs, analysts in congressional and administrative agencies, members of the media, scholars, and citizens interested in the Nation's social policy.

This edition of the *Green Book* follows the basic pattern of previous editions. The volume is divided into two parts, Program Descriptions and Appendixes. In the Program Description part, separate sections are devoted to the major programs under jurisdiction of the Committee on Ways and Means: Social Security; Medicare; Supplemental Security Income; Unemployment Compensation; Earned Entitlements for Railroad Employees; Trade Adjustment Assistance; Temporary Assistance for Needy Families (Aid to Families with Dependent Children in previous editions); Child Support Enforcement; Child Care; Title XX Social Services Block Grant; Child Protection; Foster Care and Adoption Assistance; Social Welfare Programs in the Territories; Tax Provisions Related to Retirement, Health, Poverty, Employment, Disability, and Other Social Issues; and the Pension Benefit Guaranty Corporation. A final section summarizes major social programs that are not under jurisdiction of the Committee (including food stamps, Medicaid, the State Children's Health Insurance Program, Federal housing assistance, School Lunch and Breakfast Programs, the Special Supplemental Nutrition Program for Women, Infants, and Children, the Child and Adult Care Food Program, the Workforce Investment Act, Head Start, the Low-Income Home Energy Assistance Program, veterans benefits and services, and workers' compensation).

The Appendixes include information directly related to the programs under Committee jurisdiction, including: health care of the elderly; long-term care health care expenditures; Medicare reimbursements for hospitals and physicians; the Medicare+Choice Program; data on employment earnings, and unemployment; data on families and poverty; Federal budget tables; benefits available to noncitizens and spending on income-tested benefits in recent decades; a literature review of studies of the effects of welfare reform; and information about nonmarital births and Federal strategies to reduce nonmarital pregnancies.

This year's *Green Book* contains several changes from the 1998 edition. In addition to updating data and legislative changes in all the sections and appendixes, a number of the sections have been substantially rewritten. The new section on the Temporary Assistance for Needy Families Program that was created by the 1996 welfare reform law is almost completely new. In addition, the sections on Social Security and child protection have been extensively

reorganized and revised. Finally, three new appendixes have been added. One new appendix provides detailed information about the Medicare+Choice Program. Another new appendix, on which we received very helpful comments from many scholars and policy experts, reviews the large and growing research on welfare reform. The new appendix on nonmarital births, included in the *Green Book* at the suggestion of Senator Daniel Patrick Moynihan, provides a useful overview of historical trends in nonmarital births and recent actions taken by Congress to combat these trends.

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