

# Chapter 18

## Delegates and Resident Commissioner

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### Research References

1 Hinds §§ 400–410  
6 Cannon §§ 240–246  
Deschler Ch 7 § 3  
*Manual* §§ 675, 676

### § 1. In General

#### Generally

The Delegates and Resident Commissioner are those statutory officers who represent in the House the constituencies of territories and properties owned or administered by the United States but not admitted to statehood. Deschler Ch 7 § 3. The Virgin Islands, Guam, American Samoa, and the District of Columbia, are each represented in the House by a Delegate. Puerto Rico is represented by a Resident Commissioner. *Manual* § 675. The rights and prerogatives of a Delegate in parliamentary matters are not limited to legislation affecting his own territory. 6 Cannon § 240.

### § 2. In the House

The floor privileges of a Delegate or a Resident Commissioner in the House include the right to debate (2 Hinds § 1290), offer motions (2 Hinds § 1291), and raise points of order (6 Cannon § 240). However, he cannot vote in the House (*Manual* § 675) or serve as its presiding officer (*Manual* § 970). He may offer any motion a Member may offer, including the motion to adjourn, but not the motion to reconsider, which is itself dependent on the right to vote. 2 Hinds § 1292; Deschler-Brown Ch 29 § 23.65. He may file reports for committees (*Manual* § 675) and may object to the consideration of a bill (6 Cannon § 241; Deschler Ch 7 § 3.7). Impeachment proceedings have been moved by a Delegate. 2 Hinds § 1303.

**§ 3. In Committees**

Under rule III clause 3, delegates and the Resident Commissioner are elected to serve on standing committees in the same manner as Members of the House and possess in such committees the same powers and privileges as the other Members. *Manual* § 675. They have the right to vote in committees on which they serve. Seniority accrual rights on committees have also been extended to the Delegates and Resident Commissioner. Deschler Ch 7 § 3.11. They may be appointed by the Speaker to any conference committee. The Speaker also now has the authority to appoint them to any select committee, an appointment that previously required the permission of the House. *Manual* § 676.

**§ 4. In Committee of the Whole**

Under a rule adopted in 1993, when the House was sitting in Committee of the Whole, the Delegates and Resident Commissioner had the same right to vote as Members, subject to immediate reconsideration in the House where their votes were collectively decisive in the Committee. In the same year, the Speaker was given authority to appoint a Delegate or Resident Commissioner as Chairman of the Committee of the Whole. The constitutionality of that rule was upheld based on the immediate reconsideration feature of the rule. *Michel v. Anderson*, 14 F.3d 6723 (D.C.Cir. 1994). These provisions were stricken from the rules as adopted in 1995. *Manual* § 985.