

¶40.5 SUBMISSION OF CONFERENCE  
REPORT—S. 3

Mr. GEJDENSON submitted a conference report (Rept. No. 102-479) on the bill (S. 3) to amend the Federal Election Campaign Act of 1971 to provide for a voluntary system of spending limits for Senate election campaigns, and for other purposes; together with a statement thereon, for printing in the Record under the rule.

¶40.6 HOUR OF MEETING

On motion of Mr. ABERCROMBIE, by unanimous consent,

*Ordered*, That when the House adjourns on Tuesday, April 7, 1992, it adjourn to meet at 11 o'clock a.m. on Wednesday, April 8, 1992.

¶40.7 MESSAGE FROM THE PRESIDENT—  
FREEDOM FOR RUSSIA

The SPEAKER pro tempore, Mr. ABERCROMBIE, laid before the House a message from the President, which was read as follows:

*To the Congress of the United States:*

I am pleased to transmit a legislative proposal entitled the "Freedom for Russia and Emerging Eurasian Democracies and Open Markets Support Act of 1992" (the FREEDOM Support Act of 1992). Also transmitted is a section-by-section analysis of the proposed legislation.

I am sending this proposal to the Congress now for one urgent reason: With the collapse of the Soviet Union, we face an unprecedented historical opportunity to help freedom flourish in the new, independent states that have replaced the old Soviet Union. The success of democracy and open markets in these states is one of our highest foreign policy priorities. It can help ensure *our* security for years to come. And the growth of political and economic freedom in these states can also provide markets for our investors and businesses and great opportunities for friendship between our peoples.

While this is an election year, this is an issue that transcends any election. I have consulted with the congressional leadership and have heard the expressions of support from both sides of the aisle for active American leadership. I urge all Members of Congress to set aside partisan and parochial interests.

Just as Democrats and Republicans united together for over 40 years to advance the cause of freedom during the Cold War, now we need to unite together to win the peace, a democratic peace built on the solid foundations of political and economic freedom in Russia and the other independent states.

This proposal gives me the tools I need to work with the international community to help secure the post-Cold War peace. It provides a flexible framework to cope with the fast-changing and unpredictable events transforming Russia, Ukraine, Armenia, and the other states. This proposal will allow us to:

—Mobilize fully the executive branch, the Congress, and the pri-

vate sector to support democracy and free markets in Russia and the other independent states of the former Soviet Union;

- Address comprehensively the military, political, and economic opportunities created by the collapse of the Soviet Union, targeting our efforts and sharing responsibilities with others in the international community; and
- Remove decisively the Cold War legislative restrictions that hamstringing the Government in providing assistance and impede American companies and businesses from competing fairly in developing trade and investment with the new independent states.

Passage of this proposal will enable the United States to maintain its leadership role as we seek to integrate Russia and the other new independent states into the democratic family of nations. Without the tools this proposal provides, our policy of collective engagement will be constrained, our leadership jeopardized.

This proposal has 10 key elements:

*First*, this proposal provides the necessary flexibility for the United States to extend emergency humanitarian assistance to Russia and the other new independent states.

Emergency humanitarian assistance will help the peoples of the former Soviet Union to avoid disaster and to reduce the danger of a grave humanitarian emergency next winter. In this endeavor, the United States will not go it alone but will continue to work closely with the international community, a process we initiated at the Washington Coordinating Conference in January and will continue in the months ahead in regular conferences with our allies. By dividing our labors and sharing our responsibilities, we will maximize the effects of our efforts and minimize the costs.

*Second*, this proposal will make it easier for us to work with the Russians and others in dealing with issues of nuclear power safety and demilitarization. This proposal broadens the authority for Department of Defense monies appropriated last fall for weapons destruction and humanitarian transportation to make these funds, as well as foreign military financing funds, available for nonproliferation efforts, nuclear power safety, and demilitarization and defense conversion.

*Third*, technical assistance can help the Russians and others to help themselves as they build free markets. Seventy years of totalitarianism and command economics prevented the knowledge of free markets from taking a firm hold in the lands of Russia and Eurasia. By providing know-how, we can help the peoples and governments of the new independent states to build their own free market systems open to our trade and investment. It will also allow agencies authorized to conduct activities in Eastern Europe under the "Support for East European Democracy (SEED) Act of 1989" to conduct

comparable but separate activities in the independent states of the former Soviet Union. Through organizations such as a Eurasia Foundation, we will be able to support a wide range of technical assistance efforts.

*Fourth*, this proposal will allow us to significantly expand our technical assistance programs that facilitate democratization in the new states, including our expanding rule of law program. It will authorize support for programs such as "America Houses." It also provides support for expanded military-to-military programs with Russia and the other new independent states to cultivate a proper role for the military in a democratic society.

*Fifth*, this proposal provides a clear expression of bipartisan support to continue to extend Commodity Credit Corporation credit guarantees to Russia and the other new independent states in light of the progress they are making toward free markets. As they overcome their financial difficulties, we should take into account their commitment to economic freedom in providing credit guarantees that will help feed their peoples while helping American farmers.

*Sixth*, for American business, this proposal expands authority for credit and investment guarantee programs such as those conducted by the Overseas Private Investment Corporation (OPIC) and the Export-Import Bank. It will allow us to waive statutory ceilings on credit guarantee programs of the Export-Import Bank Act and other agencies that applied to the Soviet Union and the restrictions of the Johnson Debt Default Act on private lending. In this way, it will expand U.S. exports to and investment in Russia and the other new independent states.

*Seventh*, this bill will facilitate the development of the private sector in the former Soviet Union. This bill removes Cold War impediments while promoting outside investment and enhanced trade. It will also allow waiver of restrictions on imports from the independent states of the former Soviet Union beyond those applied to other friendly countries. It will support efforts to further ease Coordinating Committee (COCOM) restrictions on high technology. The bill will also allow the establishment of Enterprise Funds and a capital increase for the International Financial Corporation.

*Eighth*, this proposal will allow the United States to work multilaterally with other nations and the international financial institutions toward macroeconomic stabilization. At the end of World War II, the United States stood alone in helping the nations of Western Europe recover from the devastation of the war. Now, after the Cold War, we have the institutions in place—the International Monetary Fund (IMF) and the World Bank—that can play a leading role in supporting economic reform in Russia and Eurasia.

Therefore, this proposal endorses an increase in the IMF quota for the Unit-

ed States. This will help position the IMF to support fully a program of macroeconomic stabilization. I request the Congress to pass both the authorization and appropriations necessary for this purpose.

*Ninth*, this proposal endorses a significant U.S. contribution to a multi-lateral currency stabilization fund. Working with the international financial institutions and the other members of the G-7, we are putting together a stabilization fund that will support economic reform in Russia and the other independent states.

*Tenth*, this proposal provides for an expanded American presence in Russia and the other new independent states, facilitating both government-to-government relations and opportunities for American business. Through organizations such as the Peace Corps and the Citizens Democracy Corps, we will be able to put a large number of American advisors on the ground in the former Soviet Union.

In sending this authorization legislation to the Congress, I also request concurrent action to provide the appropriations necessary to make these authorizations a reality. In order to support fully multilateral efforts at macroeconomic stabilization, I urge the Congress to move quickly to fulfill the commitment of the United States to the IMF quota increase. And I urge prompt enactment of the appropriations requests for the former Soviet Union contained in the Fiscal Years 1992 and 1993 Budget requests presently before the Congress.

I call upon the Congress to show the American people that in our democratic system, both parties can set aside their political differences to meet this historic challenge and to join together to do what is right.

On this occasion, there should be only one interest that drives us forward: America's national interest.

GEORGE BUSH.

THE WHITE HOUSE, April 3, 1992.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on Foreign Affairs; Committee on Agriculture; Committee on Banking, Finance, and Urban Affairs; Committee on the Judiciary; and Committee on Ways and Means and ordered to be printed (H. Doc. 102-282).

And then,

#### ¶40.8 ADJOURNMENT

On motion of Mr. GEJDENSON, pursuant to the special order agreed to on April 2, 1992, at 11 o'clock and 22 minutes a.m., the House adjourned until 12 o'clock noon on Tuesday, April 7, 1992.

#### ¶40.9 REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. ROSE: Committee of Conference. Conference Report on S. 3. (Rept. No. 102-479). Ordered to be printed.

#### ¶40.10 PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred as follows:

By Mr. MONTGOMERY (for himself, Mr. STUMP, Mr. EVANS, and Mr. BILIRAKIS):

H.R. 4763. A bill to restate and clarify the Soldiers' and Sailors' Civil Relief Act of 1940; to the Committee on Veterans' Affairs.

By Mr. DE LA GARZA, (for himself, Mr. PANETTA, Mr. COLEMAN of Missouri, Mr. MORRISON, Mr. STENHOLM, Mr. ROBERTS, Mr. STALLINGS, Mr. JONES of North Carolina, Mr. JONTZ, Mr. HUCKABY, Mr. TALLON, Mr. LEHMAN of California, Mr. FASCELL, Mr. FAZIO, Mr. HATCHER, Mr. VOLKMER, Mr. GUNDERSON, Mr. LEWIS of Florida, Mr. LAGOMARSINO, Mr. BRUCE, Mr. HORTON, Mr. MCDADE, Mr. IRELAND, Mr. MATSUI, Mr. LEWIS of California, Mr. DAVIS, Mr. BEREUTER, Mr. EMERSON, Mr. HERGER, Mr. SPRATT, Mr. CHANDLER, Mr. SMITH of Oregon, Mr. GEKAS, Mr. HENRY, Mr. HOUGHTON, Mr. RAVENEL, Mr. HOLLOWAY, Mr. SARPALIUS, Mr. CONDIT, Mr. CAMPBELL of Colorado, Mr. WALSH, Mr. STEARNS, Mr. LAROCO, Mr. DOOLEY, Mr. KOPETSKI, Mr. BACCHUS, Mr. EWING, Mr. ALLARD, Mr. DOOLITTLE, Mr. BOEHNER, Mr. BARRETT, Mr. CAMP, Mr. MARLENEE, Mr. SHAW, and Mr. MONTGOMERY):

H.R. 4764. A bill to amend the Federal Insecticide, Fungicide, and Rodenticide Act with respect to minor use of pesticides; to the Committee on Agriculture.

By Mr. GONZALEZ:

H.R. 4765. A bill to provide additional funding for, and reduce the costs associated with, the Resolution Trust Corporation, and for other purposes; to the Committee on Banking, Finance and Urban Affairs.

By Mr. BEREUTER:

H.R. 4766. A bill to consolidate the programs for Indian housing and community development assistance to provide for an effective national program for the delivery of such assistance, and for other purposes; to the Committee on Banking, Finance and Urban Affairs.

H.R. 4767. A bill to amend 502(h) of the Housing Act of 1949 to increase the maximum income limitation for borrowers of loans guaranteed under the Rural Housing Loan Guarantee Program; to the Committee on Banking, Finance and Urban Affairs.

By Mrs. COLLINS of Illinois:

H.R. 4768. A bill to amend the Airport and Airway Improvement Act of 1982 relating to the Disadvantaged Business Enterprise Program; to the Committee on Public Works and Transportation.

By Mr. HANSEN:

H.R. 4769. A bill to exchange lands within the State of Utah, between the State of Utah and the Bureau of Land Management, the National Park Service, the Navajo Nation, and the Goshute Indian Tribe; to the Committee on Interior and Insular Affairs.

H.R. 4770. A bill to exchange lands within the State of Utah, between the State of Utah and the Bureau of Land Management, and the National Forest Service; to the Committee on Interior and Insular Affairs.

By Mr. LAUGHLIN:

H.R. 4771. A bill to designate the facility of the U.S. Postal Service being constructed at FM 1098 Loop in Prairie View, TX, as the "Esel D. Bell Post Office Building"; to the Committee on Post Office and Civil Service.

By Mr. WISE (for himself, Mr. COSTELLO, Mr. REGULA, and Mr. SYNAR):

H.R. 4772. A bill to establish a research and demonstration program to promote cofiring of natural gas and coal in certain boilers; to the Committee on Science, Space, and Technology.

By Mr. WYDEN (for himself and Mr. LENT):

H.R. 4773. A bill to provide for reporting of pregnancy success rates of assisted reproductive technology programs and for the certification of embryo laboratories; to the Committee on Energy and Commerce.

By Mr. OWENS of Utah (for himself, Mr. MILLER of California, Mr. VENTO, Mr. RAHALL, Mr. KOSTMAYER, Mr. LEHMAN of California, Mr. DEFAZIO, Mr. MCDERMOTT, Mr. OWENS of New York, Mr. STARK, Mr. COSTELLO, Mr. PETERSON of Minnesota, Mr. POSHARD, Mr. TOWNS, Mr. BEILENSON, Mrs. BOXER, Mr. MRAZEK, Mr. KILDEE, Mr. GILCREST, Mr. MACHTLEY, and Mr. ACKERMAN):

H.J. Res. 460. Joint resolution calling for the Secretary of the Interior, in cooperation with the Secretary of State, to enter into agreements with Canada to protect the Asek and Tatshenshini Rivers, for the Secretary of the Interior to ensure that Glacier Bay National Park and Preserve is not degraded by potential mine developments in Canada, and for other purposes; jointly, to the Committees on Foreign Affairs and Interior and Insular Affairs.

By Mr. OWENS of Utah (for himself and Mr. BILIRAKIS):

H. Con. Res. 304. Concurrent resolution expressing the sense of the Congress that access to health care is a fundamental right of every person in the United States; to the Committee on Energy and Commerce.

By Mr. MICHEL (for himself, Mr. SOLOMON, Mr. LEWIS of California, Mr. WALKER, Mr. LIVINGSTON, Mr. RIDGE, Mr. HENRY, and Mr. BARRETT):

H. Res. 419. Resolution amending the Rules of the House of Representatives to provide for a chief financial officer for the House, and for other purposes; jointly, to the Committees on Rules, House Administration, Government Operations, and Post Office and Civil Service.

#### ¶40.11 MEMORIALS

Under clause 4 or rule XXII,

359. The SPEAKER presented a memorial of the House of Representatives of the Commonwealth of Pennsylvania, relative to the cable television industry; which was referred to the Committee on Energy and Commerce.

#### ¶40.12 ADDITIONAL SPONSORS

Under clause 4 of rule XXII, sponsors were added to public bills and resolutions as follows:

H.R. 20: Mr. CAMPBELL of California.

H.R. 53: Mr. FORD of Michigan, Mrs. JOHNSON of Connecticut, Mr. GUNDERSON, Mr. LIVINGSTON, Ms. MOLINARI, Mr. GEJDENSON, Mr. SUNDQUIST, and Mr. PASTOR.

H.R. 382: Mr. CAMPBELL of California and Ms. HORN.

H.R. 393: Ms. MOLINARI.

H.R. 576: Mr. EWING, Mr. HOCHBRUECKNER, Mr. VANDER JAGT, Mr. DELLUMS, Mr. HERGER, Mr. SKEEN, Mr. WILSON, Mr. MURPHY, Mrs. BOXER, Mr. FORD of Tennessee, and Mr. NEAL of Massachusetts.

H.R. 755: Ms. NORTON.

H.R. 814: Mr. McMILLEN of Maryland.

H.R. 1300: Mr. PALLONE.

H.R. 1468: Mr. JACOBS and Mr. ZELIFF.

H.R. 1500: Mr. JEFFERSON, Mr. ERDREICH, Mr. CAMPBELL of California, Mr. MORAN, and Mr. SANDERS.

H.R. 2210: Mr. RANGEL.

H.R. 2385: Mr. HOYER.