

and flexible—by retaining workers longer recessions and hiring workers earlier as expansions begin.

There is no doubt that 1991 was not an easy year for the American economy or for small business. The recession that began in the third quarter of 1990 carried over into 1991. Business formation rates were down, and business closings were up. The flow of financing slowed as banks and businesses grew more cautious about business expansions.

Yet in this recession, as in other economic downturns, small businesses continued to function as a source of jobs, creating many of the new jobs in the economy. Rather than lay off workers, many small firms tightened their belts in other areas. And they continued to innovate, introduce new products, and contribute to their communities.

Our economy has begun to grow again. Still, small firms face difficult challenges in the months and years ahead. The truth is that health care costs are too high and the unmet need for health coverage is great in small businesses. And of all employers, small businesses are least able to afford the expensive mandates that have been advocated by some. The proposal I presented to the Congress would not resort to mandates, but would build on the strengths of our private health care system to make health insurance affordable for America's workers and their families.

Adjustments occurring in our financial institutions have made it difficult for many worthy small businesses to find the capital they need to start up or expand. Therefore, my Administration is taking steps to encourage investment in business ventures in a number of ways. I have proposed that the Congress cut the capital gains tax so that investors will have an incentive to buy into new ventures. Another proposal I have made is to create an investment tax allowance that would assist in starting new firms.

And we can encourage some new investment by adapting programs that are already underway. For example, the Small Business Administration is working with banks to implement innovative loan programs that are channeling funds to smaller firms in some of the most economically depressed areas.

Another obstacle that can stand in the way of small firm growth is too much regulation. My Administration this year instituted a moratorium on new Federal regulations to give Federal agencies a chance to review and revise their rules. And we are looking at ways to improve our regulatory process over the long term so that regulations will accomplish their original purpose without unduly hindering economic growth.

We also need to encourage innovation—such as that exhibited by thousands of small high technology firms—by making the research and experimentation tax credit permanent. My Ad-

ministration is committed to exploring the promise of new technologies.

This report documents the increasing, healthy diversity of our small business community, as minority- and women-owned businesses enter the marketplace in record numbers. I want to keep encouraging that diversity through our Federal procurement programs.

I also want to see more of the Nation's economically depressed communities reap the benefits of business growth. To that end, I have asked the Congress to pass my enterprise zone legislation, which will provide incentives to businesses that start up in specially designated areas, particularly in inner cities.

Looking to the future, it is clear that we need to improve our educational system so that America's workers, particularly in small firms, will be in a better position to compete in a more and more sophisticated global marketplace. My America 2000 education strategy is designed to give parents, teachers, and communities more freedom and flexibility in designing education programs to meet their needs—and to make America the world's leader in education.

Many of these proposals for economic recovery and growth are being enacted now; others will require action by the Congress. I am committed to working with the Members of Congress to develop and enact a broad economic plan we can all live with. These combined actions will help small business to move ahead to create the economic revolutions that will lead us into the 21st century.

GEORGE BUSH.

THE WHITE HOUSE, *September 29, 1992.*

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on Small Business.

¶115.70 ENROLLED BILLS SIGNED

Mr. ROSE, from the Committee on House Administration, reported that that committee had examined and found truly enrolled bills of the House of the following titles, which were thereupon signed by the Speaker:

H.R. 1435. An Act to direct the Secretary of the Army to transfer jurisdiction over the Rocky Mountain Arsenal, CO, to the Secretary of the Interior;

H.R. 2967. An Act to amend the Older Americans Act of 1965 to authorize appropriations for fiscal years 1992 through 1995; to authorize a 1993 National Conference on Aging; to amend the Native Americans Programs Act of 1974 to authorize appropriations for fiscal years 1992 through 1995; and for other purposes;

H.R. 5428. An Act making appropriations for military construction for the Department of Defense for the fiscal year ending September 30, 1993, and for other purposes; and

H.R. 5630. An Act to amend the Head Start Act to expand services provided by Head Start programs; to expand the authority of the Secretary of Health and Human Services to reduce the amount of matching funds required to be provided by particular Head Start agencies; to authorize the purchase of Head Start facilities; and for other purposes.

And then,

¶115.71 ADJOURNMENT

On motion of Mr. LAROCCO, pursuant to the special order agreed to on September 25, 1992, at 7 o'clock and 36 minutes p.m., the House adjourned until 9 o'clock a.m., Wednesday, September 30, 1992.

¶115.72 REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. ROE: Committee on Public Works and Transportation. H.R. 3703. A bill to authorize the conveyance to the Columbia Hospital for Women of certain parcels of land in the District of Columbia, and for other purposes; with an amendment (Rept. No. 102-912, Pt. 2). Ordered to be printed.

Mr. DINGELL: Committee of conference. Conference report on H.R. 3508 (Rept. No. 102-925). Ordered to be printed.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 2588. A bill to provide for the conservation and management of Weakfish, and for other purposes; with an amendment (Rept. No. 102-926). Referred to the Committee of the Whole House on the State of the Union.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 5617. A bill to provide congressional approval of a governing international fishery agreement (Rept. No. 102-927). Referred to the Committee of the Whole House on the State of the Union.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 5809. A bill to authorize the Secretary of the Interior to construct and operate an interpretive center for the Ridgefield National Wildlife Refuge in Clark County, WA; with an amendment (Rept. No. 102-928). Referred to the Committee of the Whole House on the State of the Union.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 5874. A bill to establish a wetlands center at the Port of Brownsville, TX, and for other purposes; with an amendment (Rept. No. 102-929). Referred to the Committee of the Whole House on the State of the Union.

Mr. ROSE: Committee on House Administration. House Resolution 512. Resolution providing amounts from the contingent fund of the House for expenses of investigations and studies by the Task Force to Investigate Certain Allegations Concerning the Holding of Americans as Hostages in Iran in 1980 in the 2d session of the 102d Congress; with an amendment (Rept. No. 102-930). Referred to the House Calendar.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 2572. A bill to authorize an exchange of lands in the States of Arkansas and Idaho; with an amendment (Rept. No. 102-931, Pt. 1). Ordered to be printed.

Mr. DE LA GARZA: Committee on Agriculture. S. 2572. A bill to authorize an exchange of lands in the States of Arkansas and Idaho (Rept. No. 102-931, Pt. 2). Ordered to be printed.

Mr. MILLER of California: Committee on Interior and Insular Affairs. S. 2572. A bill to authorize an exchange of lands in the State of Arkansas and Idaho; with amendments (Rept. No. 102-931, Pt. 3). Referred to the Committee of the Whole House on the State of the Union.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 5459. A bill to implement the Protocol on Environmental Pro-

tection to the Antarctic Treaty, and for other purposes; with an amendment (Rept. No. 102-932, Pt. 1). Ordered to be printed.

Mr. ROSE: Committee on House Administration. H.R. 5983. A bill to establish in the Government Printing Office a means of enhancing electronic public access to a wide range of Federal electronic information; with amendments (Rept. No. 102-933). Referred to the Committee of the Whole House on the State of the Union.

Mr. STUDDS: Committee on Merchant Marine and Fisheries. H.R. 5486. A bill to clarify the law enforcement authority of law enforcement officers of the U.S. Fish and Wildlife Service; with an amendment (Rept. No. 102-934). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 6000. A bill to redesignate Springer Mountain National Reservation Area as "Ed Jenkins National Recreation Area" (Rept. No. 102-935). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 6014. A bill to designate certain land in the State of Missouri owned by the United States and administered by the Secretary of Agriculture as part of the Mark Twain National Forest (Rept. No. 102-936). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 5605. A bill to authorize and direct land ownership consolidation in the Cedar River Watershed, Mt. Baker-Snoqualmie National Forest, WA; with an amendment (Rept. No. 102-937, Pt. 1). Ordered to be printed.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 2548. A bill to authorize the Secretary of the Interior to establish an Abraham Lincoln Research and Interpretive Center; with an amendment (Rept. No. 102-938). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 5119. A bill to authorize the construction of the Cumberland Mountain Trail in the States of Kentucky and Virginia, to study the establishment of the Cumberland National Recreation Area in the States of Kentucky and Virginia, and for other purposes (Rept. No. 102-939, Pt. 1). Ordered to be printed.

Mr. MILLER of California: Committee on Merchant Marine and Fisheries. H.R. 5119. A bill to authorize the construction of the Cumberland Mountain Trail in the States of Kentucky and Virginia, to study the establishment of the Cumberland National Recreation Area in the States of Kentucky and Virginia, and for other purposes (Rept. No. 102-939, Pt. 2). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 4087. A bill to authorize the adjustment of the boundaries of the South Dakota portion of the Sioux Ranger District of Custer National Forest, and for other purposes (Rept. No. 102-940, Pt. 1). Ordered to be printed.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 4087. A bill to authorize the adjustment of the boundaries of the South Dakota portion of the Sioux Ranger District of Custer National Forest, and for other purposes (Rept. No. 102-940, Pt. 2). Referred to the Committee of the Whole House on the State of the Union.

Mr. ROE: Committee on Public Works and Transportation. H.R. 4157. A bill to amend the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965; with an amendment (Rept. No. 102-941, Pt. 1). Ordered to be printed.

Mr. MILLER of California: Committee on Interior and Insular Affairs. S. 3095. A bill to restore and clarify the Federal relationship with the Jena Band of Choctaws of Louisiana (Rept. No. 102-942). Referred to the Committee of the Whole House on the State of the Union.

Mr. DE LA GARZA: Committee on Agriculture. H.R. 5954. A bill to amend the Rural Electrification Act of 1936 to clarify the status of the Rural Telephone Bank and its accounting policies, and for other purposes; with an amendment (Rept. No. 102-943). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. S. 1183. An Act to reduce the restrictions on the lands conveyed by deed to the city of Kaysville, UT, and for other purposes; with an amendment (Rept. No. 102-944). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 5118. A bill to exchange lands within the State of Utah, between the United States and the State of Utah; with an amendment (Rept. No. 102-945). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 4489. A bill to provide for a land exchange with the city of Tacoma, WA; with an amendment (Rept. No. 102-946). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 5548. A bill to direct the Secretary of Agriculture to convey certain lands to the town of Taos, NM; with an amendment (Rept. No. 102-947). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. S. 1439. An act to authorize and direct the Secretary of the Interior to convey certain lands in Livingston Parish, LA; with amendments (Rept. No. 102-948). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. An act to establish the Mimbres Culture National Monument and to establish an archaeological protection system for Mimbres sites in the State of New Mexico, and for other purposes; with an amendment (Rept. No. 102-949). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 4590. A bill to establish the Spring National Recreation Area in Nevada, and for other purposes; with amendments (Rept. No. 102-950). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 5906. A bill to direct the Secretary of the Interior certain lands with the District of Columbia and to regulate advertising and related commercial activities in the National Park System, and for other purposes; with amendments (Rept. No. 102-951). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 5853. A bill to designate segments of the Great Egg Harbor River and its tributaries in the State of New Jersey as components of the National Wild and Scenic Rivers System; with amendments (Rept. No. 102-952). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 2563. An act to provide for the rehabilitation of historic structures within the Sandy Hook Unit of

Gateway National Recreation Area in the State of New Jersey, and for other purposes; with amendments (Rept. No. 102-953). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 6046. A bill to make technical corrections in certain public laws (Rept. No. 102-954). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 5122. A bill relating to the settlement of the water rights claims of the Jicarilla Apache Tribe; with amendments (Rept. No. 102-955). Referred to the Committee of the Whole House on the State of the Union.

Mr. FORD of Michigan: Committee on Education and Labor. H.R. 1987. A bill to amend the act of March 3, 1931 (known as the Davis-Bacon Act), to revise the standard for coverage under that act, and for other purposes. (Rept. No. 102-956). Referred to the Committee of the Whole House on the State of the Union.

115.73 PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred as follows:

By Mr. GONZALEZ (for himself, Mr. WYLIE, Mr. ANNUNZIO, Mr. BACCHUS, Mr. MCCOLLUM, and Mr. BAKER):

H.R. 6050. A bill to facilitate recovery from recent disasters by providing greater flexibility for depository institutions and their regulators and for other purposes; to the Committee on Banking, Finance and Urban Affairs.

By Mr. DOWNEY:

H.R. 6051. A bill to increase the number of weeks for which emergency unemployment compensation is payable; to the Committee on Ways and Means.

By Mr. ROBERTS:

H.R. 6052. A bill to provide a fair and reasonable national maximum speed limit; to the Committee on Public Works and Transportation.

By Mr. SCHULZE:

H.R. 6053. A bill to amend the Harmonized Tariff Schedule of the United States to restore the duty that prevailed under the Tariff Schedules of the United States for certain agglomerated cork products; to the Committee on Ways and Means.

By Mr. STOKES:

H.J. Res. 555. Joint Resolution to designate October 1992 as "National High Blood Pressure Education Program's 20th Anniversary Month"; to the Committee on Post Office and Civil Service.

115.74 PRIVATE BILLS AND RESOLUTIONS

Under clause 1 of rule XXII, private bills and resolutions were introduced and severally referred as follows:

By Mr. LAROCCO:

H.R. 6054. A bill for the relief of Jorge Luis Dos Santos, Suzete de S. Tenorio, Luiz Antonio Cardoso Tenorio, and Jullye Tenorio; to the Committee on the Judiciary.

By Ms. SNOWE:

H.R. 6055. A bill to authorize issuance of a certificate of documentation with appropriate endorsement for employment in the coastwise trade of the United States for the vessel *El Bongo*; to the Committee on Merchant Marine and Fisheries.

115.75 ADDITIONAL SPONSORS

Under clause 4 of rule XXII, sponsors were added to public bills and resolutions as follows: