

S. 1769. An Act to make a technical correction, and for other purposes.

S. 1777. An Act to extend the suspended implementation of certain requirements of the Food Stamp Program on Indian Reservations, to suspend certain eligibility requirements for the participation of retail food stores in the Food Stamp Program, and for other purposes.

S.J. Res. 154. A joint resolution designating January 16, 1994, as "Religious Freedom Day".

#### ¶1.19 NATIONAL WOMEN'S BUSINESS COUNCIL

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC., November 24, 1993.*

Hon. THOMAS S. FOLEY,  
*Speaker of the House of Representatives, Washington, DC.*

DEAR MR. SPEAKER: Pursuant to Section 403(a)(3) of Public Law 100-533, I hereby appoint the following individual to serve as a member on the National Women's Business Council:

Ms. Marilu Meyer of Chicago, Illinois.  
Sincerely,

BOB MICHEL,  
*Republican Leader.*

#### ¶1.20 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

DECEMBER 4, 1993.

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that I have been served with a subpoena by the Superior Court of New Jersey in connection with a civil case.

After consultation with the General Counsel, I will determine if compliance with the subpoena is consistent with the privileges and precedents of the House.

Sincerely,

FRANK PALLONE, Jr.,  
*Member of Congress.*

#### ¶1.21 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC, November 23, 1993.*

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, U.S. Capitol, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that the Office of Finance has been served with a subpoena issued by the United States District Court for the District of Columbia.

After consultation with the General Counsel to the House, I have determined that compliance with the subpoena is consistent with the privileges and precedents of the House.

Sincerely,

LEONARD P. WISHART III,  
*Director.*

#### ¶1.22 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC, January 4, 1994.*

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, U.S. Capitol, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that a member of the staff of the Office of Finance has been served with a subpoena issued by the United States District Court for the District of Columbia.

After consultation with the General Counsel, I have determined that compliance with the subpoena is consistent with the privileges and precedents of the House.

Sincerely,

LEONARD P. WISHART III,  
*Director.*

#### ¶1.23 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC, January 4, 1994.*

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, U.S. Capitol, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that my office has been served with a subpoena for employment and salary records of a House employee. The subpoena was issued by the Circuit Court of Cook County, Illinois in connection with a civil case on a personal injury claim.

After consultation with the General Counsel, I have determined that compliance with the subpoena is consistent with the privileges and precedents of the House.

Sincerely,

LEONARD P. WISHART III,  
*Director.*

#### ¶1.24 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC, January 6, 1994.*

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that the Office of Finance has been served with a subpoena issued by the United States District Court for the District of Columbia.

After consultation with the General Counsel to the House, I have determined that compliance with the subpoena is consistent with the privileges and precedents of the House.

Sincerely,

LEONARD P. WISHART III,  
*Director.*

#### ¶1.25 SUBPOENA

The SPEAKER pro tempore, Mr. KLINK, laid before the House a communication, which was read as follows:

HOUSE OF REPRESENTATIVES,  
*Washington, DC, January 12, 1994.*

Hon. THOMAS S. FOLEY,  
*Speaker, House of Representatives, Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule L (50) of the Rules of the House that the Office of Finance has been served with a subpoena issued by the Circuit Court for the State of Maryland.

After consultation with the General Counsel to the House, I have determined that compliance with the subpoena is consistent

with the privileges and precedents of the House.

Sincerely,

LEONARD P. WISHART III,  
*Director.*

#### ¶1.26 RECESS—4:10 P.M.

The SPEAKER pro tempore, Mr. RAHALL, pursuant to clause 12 of rule I, declared the House in recess at 4 o'clock and 10 minutes p.m., until 8:40 p.m.

#### ¶1.27 AFTER RECESS—8:40 P.M.

The SPEAKER called the House to order.

#### ¶1.28 MESSAGE FROM THE SENATE

A message from the Senate by Mr. Hallen, one of its clerks, announced that the Senate had passed without amendment concurrent resolutions of the House of the following titles:

H. Con. Res. 197. Concurrent resolution providing for a joint session of Congress to receive a message from the President on the State of the Union.

H. Con. Res. 198. Concurrent Resolution providing for an adjournment of the House from Wednesday, January 26, 1994 to Tuesday, February 1, 1994.

#### ¶1.29 JOINT SESSION TO RECEIVE A MESSAGE FROM THE PRESIDENT

The Doorkeeper announced the Vice President and Members of the Senate, who entered the Hall of the House and took seats assigned them, the Vice President taking the Chair to the right of the Speaker.

Whereupon, pursuant to House Concurrent Resolution 197, the SPEAKER called the joint session of the two Houses to order.

The SPEAKER announced the appointment of Messrs. GEPHARDT, BONIOR, HOYER, FAZIO, THORNTON, LAMBERT, BROOKS, MICHEL, GINGRICH, ARMEY, HYDE, DICKEY, HUTCHINSON and HUNTER as members of the Committee on the part of the House to escort the President into the Hall of the House.

The Vice President announced the appointment of Messrs. MITCHELL, FORD, PRYOR, BREAUX, MIKULSKI, DASCHLE, GRAHAM, RIEGLE, LAUTENBERG, DOLE, SIMPSON, COCHRAN, LOTT, NICKLES, GRAMM, and THURMAN, as members of the committee on the part of the Senate to escort the President into the Hall of the House.

The Doorkeeper announced the ambassadors, ministers, and charges d'affaires of foreign governments, who entered the Hall of the House and took seats assigned them.

The Doorkeeper announced the Chief Justice of the United States and Associate Justices of the Supreme Court, who entered the Hall of the House and took seats assigned to them.

The Doorkeeper announced the Members of the President's Cabinet, who entered the Hall of the House and took seats assigned to them.

The President of the United States at 9 o'clock and 10 minutes p.m., escorted by the committees of the two Houses, entered the Hall of the House and, at the Clerk's desk, delivered the following message:

Mr. Speaker, Mr. President, Members of the 103rd Congress, my fellow Americans:

I am not at all sure what speech is in the teleprompter tonight, but I hope we can talk about the State of the Union.

I ask you to begin by recalling the memory of the giant who presided over this chamber with such force and grace. Tip O'Neill liked to call himself a man of the House, and he surely was that. But even more, he was a man of the people, a bricklayer's son who helped build the great American middle class. Tip O'Neill never forgot who he was, where he came from, or who sent him here.

Tonight, he is smiling down on us for the first time from the Lord's gallery. But in his honor, may we too always remember who we are, where we come from, and who sent us here.

If we do that, we will return over and over again to the principle that if we simply give ordinary people equal opportunity, quality education, and a fair shot at the American dream, they will do extraordinary things.

We gather tonight in a world of changes, so profound and rapid that all nations are tested. Our American heritage has always been to master such change, to use it to expand opportunity at home, and our leadership abroad.

But for too long, and in too many ways, that heritage was abandoned, and our country drifted.

For thirty years, family life in America has been breaking down. For twenty years, the wages of working families have been stagnant, or declining. For twelve years of trickle-down economics, we built a false prosperity on a hollow base as our national debt quadrupled. From 1989 to 1992, we experienced the slowest growth in a half century.

For too many families, even when both parents are working, the American dream has been slipping away.

In 1992, the American people demanded that we change. A year ago I asked all of you to join me in accepting responsibilities for the future of our country. Well, we did. We replaced drift and deadlock with renewal and reform. And I want to thank every one of you here who heard the American people, broke gridlock, who gave them the most successful teamwork between a President and a Congress in thirty years.

This Congress produced a budget that cut the deficit by half a trillion dollars, cut spending and raised income taxes only on the very wealthiest Americans. This Congress produced tax relief for millions of low income workers to reward work over welfare. It produced NAFTA. It produced the Brady bill, now the Brady law. and thank you, Jim Brady, for being here, and God bless you, sir.

This Congress produced tax cuts to reduce the taxes of nine out of ten small businesses who use the money to invest more and create more jobs. It produced more research and treatment

for AIDS, more childhood immunizations, more support for women's health research, for affordable college loans for the middle class, a new national service program for those who want to give something back to their country and their communities for higher education. A dramatic increase in high-tech investments to move us from a defense to a domestic high-tech economy.

This Congress produced a new law, the motor voter bill, to help millions of people register to vote. It produced family and medical leave. All passed, all signed into law, with not one single veto. These accomplishments were all commitments I made when I sought this office, and, in fairness, they all had to be passed by you and this Congress. But I am persuaded that the real credit belongs to the people who sent us here, who pay our salaries, who hold our feet to the fire.

But what we do here is really beginning to change lives. Let me just give you one example. I will never forget what the family and medical leave law meant to just one father I met early one Sunday morning in the White House. It was unusual to see a family there touring early Sunday morning, but he had his wife and his three children there, one of them in a wheelchair.

I came up, and after we had our picture taken and had a little visit, I was walking off and that man grabbed me by the arm and said, Mr. President, "Let me tell you something. My little girl here is desperately ill. She is probably not going to make it. But because of the family leave law, I was able to take time off to spend with her, the most important time I ever spent in my life, without losing my job and hurting the rest of my family.

"It means more to me than I will ever be able to say. Don't you people up here ever think what you do doesn't make a difference. It does."

Though we are making a difference, our work has just begun. Many Americans still haven't felt the impact of what we have done. The recovery still hasn't touched every community or created enough jobs. Incomes are still stagnant. There is still too much violence and not enough hope in too many places. Abroad, the young democracies we are strongly supporting still face very difficult times and look to us for leadership.

And so, tonight, let us resolve to continue the journey of renewal, to create more and better jobs, to guarantee health security for all, to reward work over welfare, to promote democracy abroad, and to begin to reclaim our streets from violent crime and drugs and gangs, to renew our own American community.

Last year we began to put our House in order by tackling the budget deficit that was driving us toward bankruptcy. We cut \$255 billion in spending, including entitlements, and over 340 separate budget items. We froze domestic spending, and used honest budget numbers.

Led by the Vice President, we launched a campaign to reinvent government. We cut staff, cut perks, even trimmed the fleet of federal limousines. After years of leaders whose rhetoric attacked bureaucracy, but whose actions expanded it, we will actually reduce it by 252 thousand people over the next five years. By the time we have finished, the federal bureaucracy will be at its lowest point in thirty years.

Because the deficit was so large and because they had benefitted from tax cuts in the 1980's, we did ask the wealthiest Americans to pay more to reduce the deficit. So on April the 15th, the American people will discover the truth about what we did last year on taxes. Only the top—listen, the top 1.2 percent of Americans, as I said all along, will pay higher income tax rates. Let me repeat, only the wealthiest 1.2 percent of Americans will face higher income tax rates, and no one else will, and that is the truth.

Of course, there were, as there always are in politics, naysayers who said this plan won't work. But they were wrong. When I became President, the experts predicted that next year's deficit would be \$300 billion. But because we acted, those same people now say the deficit is going to be under \$180 billion, forty percent lower than was previously predicted.

Our economic program has helped to produce the lowest core inflation rate and the lowest interest rates in twenty years. And because those interest rates are down, business investment in equipment is growing at seven times the rate of the previous four years. Auto sales are way up, home sales at a record high. Millions of Americans have refinanced their homes, and our economy has produced 1.6 million private sector jobs in 1993, more than were created in the previous four years combined. The people who supported this economic plan should be proud of its early results. Proud. But everyone in this Chamber should know and acknowledge that there is more to do.

Next month, I will send you one of the toughest budgets ever presented to Congress. It will cut spending in more than 300 programs, eliminate 100 domestic programs, and reforms the way in which government buys goods and services. This year we must again make the hard choices to live within the hard spending ceilings we have set. We must do it. We have proved we can bring the deficit down without choking off recovery, without punishing seniors or the middle class, and without putting our national security at risk. If you will stick with this plan, we will post three consecutive years of declining deficits for the first time since Harry Truman lived in the White House, and, once again, the buck stops here.

Our economic plan also bolsters our strength and our credibility around the world. Once we reduced the deficit and put the steel back in our competitive edge, the world echoed with the sound

of falling trade barriers. In one year, with NAFTA, with GATT, with our efforts in Asia and the national export strategy, we did more to open world markets to American products than at any time in the last two generations. That means more jobs and rising living standards for the American people.

Low deficits, low inflation, low interest rates, low trade barriers, and high investments, these are the building blocks of our recovery. But if we want to take full advantage of the opportunities before us in the global economy, you all know we must do more.

As we reduce defense spending, I ask Congress to invest more in the technologies of tomorrow. Defense conversion will keep us strong militarily and create jobs for our people here at home.

As we protect our environment, we must invest in the environmental technologies of the future which will create jobs. This year we will fight for a revitalized Clean Water Act and a Safe Drinking Water Act and a reformed Superfund program. And the Vice President is right. We must also work with the private sector to connect every classroom, every clinic, every library, every hospital in America into a national information superhighway by the year 2000. Think of it: Instant access to information will increase productivity, will help to educate our children; it will provide better medical care; it will create jobs. And I call on the Congress to pass legislation to establish that information super highway this year.

As we expand opportunity and create jobs, no one can be left out. We must continue to enforce fair lending and fair housing, and all civil rights laws, because America will never be complete in its renewal until everyone shares in its bounty.

But we all know, too, we can do all these things: Put our economic House in order, expand world trade, target the jobs of the future, guarantee equal opportunity. But if we are honest, we will all admit that this strategy still cannot work unless we also give our people the education, training, and skills they need to seize the opportunities of tomorrow.

We must set tough, world class academic and occupational standards for all of our children, and give our teachers and students the tools to meet them. Our Goals 2000 proposal will empower individual school districts to experiment with ideas like chartering their schools to be run by private corporations, or having more public school choice; to do whatever they wish to do, as long as we measure every school by one high standard: Are our children learning what they need to know to compete and win in the global economy. Goals 2000 links world class standards to grass roots reforms, and I hope Congress will pass it without delay.

Our school-to-work initiative will, for the first time link schools to the world of work, providing at least one year of apprenticeship beyond high

school. After all, most of the people we are counting on to build our economic future won't graduate from college. It's time to stop ignoring them and start empowering them.

We must literally transform our outdated unemployment system into a re-employment system. The old unemployment system just sort of kept you going while you waited for your old job to come back. We have got to have a new system to move people into new and better jobs, because most of those old jobs just don't come back. And we know the only way to have real job security in the future, to get a good job with a growing income, is to have real skills and the ability to learn new ones. So we have got to streamline today's patchwork of training programs and make them a source of new skills for our people who lose their jobs. Re-employment, not unemployment, must become the centerpiece of our economic renewal. I urge you to pass it in this session of Congress.

Just as we must transform our unemployment system, so must we also revolutionize our welfare system. It doesn't work. It defies our values as a nation. If we value work, we can't justify a system that makes welfare more attractive than work if people are worried about losing their health care.

If we value responsibility, we can't ignore the \$34 billion in child support that absent parents ought to be paying to millions of parents who are taking care of their children.

If we value strong families, we cannot perpetuate a system that actually penalizes those who stay together. Can you believe that a child who has a child gets more money from the government for leaving home than for staying home with a parent or a grandparent? That's not just bad policy, it is wrong, and we ought to change it.

I worked on this problem for years before I became President, with other governors and with members of Congress of both parties and with the previous administration of another party. I worked on it with people who are on welfare, lots of them. And I wanted to say something to everybody here who cares about this issue: The people who most want to change this system are the people who are dependent on it. They want to get off welfare, they want to go back to work, they want to do right by their kids. I once had a hearing when I was a governor, and I brought in people on welfare from all over America who had found their way to work. And the woman from my state who testified was asked this question. What is the best thing about being off welfare and in a job? And without blinking an eye, she looked at 40 governors and she said, "When my boy goes to school and they say what does your mother do for a living, he can give an answer."

These people want a better system, and we ought to give it to them.

Last year, we began this. We gave the states more power to innovate, because we know that a lot of great ideas come

from outside Washington. And many states are using it.

Then this Congress took a dramatic step. Instead of taxing people with modest incomes into poverty, we helped them to work their way out of poverty, by dramatically increasing the earned income tax credit. It will lift 15 million working families out of poverty, rewarding work over welfare, making it possible for people to be successful workers and successful parents. Now, that is real welfare reform.

But there is more to be done. This spring, I will send you a comprehensive welfare reform bill that builds on the Family Support Act of 1988 and restores the basic values of work and responsibility.

We will say to teenagers, if you have a child out of wedlock, we will no longer give you a check to set up a separate household. We want families to stay together.

We will say to absent parents who aren't paying child support, if you are not providing for your children, we will garnish your wages, we will suspend your license, we will track you across state lines, and, if necessary, we will make some of you work off what you owe. People who bring children into this world cannot and must not just walk away from them.

But to all those who depend on welfare, we should offer ultimately a simple compact. We will provide the support, the job training, the child care you need for up to two years. But after that, anyone who can work must, in the private sector wherever possible, in community service, if necessary. That is the only way we will make welfare what it ought to be, a second chance, not a way of life.

Now, I know it will be difficult to tackle welfare reform in 1994 at the same time we tackle health care. But, let me point out, I think it is inevitable and imperative. It is estimated that one million people are on welfare today because it is the only way they can get health care coverage for their children. Those who choose to leave welfare for jobs without health benefits, and many entry level jobs don't have health benefits, find themselves in the incredible position of paying taxes that help to pay for health care coverage for those who made the other choice to stay on welfare. No wonder people leave work and go back to welfare, to get health care coverage. We have got to solve the health care problem to have real welfare reform.

So this year we will make history by reforming the health care system. And I would say to you, all of you, my fellow public servants, this is another issue where the people are way ahead of the politicians.

That may not be popular with either party, but it happens to be the truth.

You know, the First Lady has received now almost a million letters from people all across America, from all walks of life. I would like to share just one of them with you.

Richard Anderson of Reno, Nevada, lost his job, and, with it, his health insurance. Two weeks later, his wife Judy suffered a cerebral aneurysm. He rushed her to the hospital, where she stayed in intensive care for twenty-one days. The Anderson's bills were over \$120,000. Although Judy recovered and Richard went back to work, at eight dollars an hour, the billings were too much for them, and they were literally forced into bankruptcy.

"Mrs. Clinton," he wrote to Hillary, "no one in the United States of America should have to lose everything they have worked for all their lives because they were unfortunate enough to become ill." It was to help the Richard and Judy Andersons of America that the First Lady and so many others have worked so hard and so long on this health care reform issue. We owe them our thanks and our action.

I know there are people here who say there is no health care crisis. Tell it to Richard and Judy Anderson. Tell it to the 58 million Americans who have no coverage at all for some time each year. Tell it to the 81 million Americans with those preexisting conditions, those folks who are paying more or they can't get insurance at all, or they can't ever change their jobs because they or someone in their family has one of those preexisting conditions.

If you tell it to the small businesses burdened by skyrocketing costs of insurance, most small businesses cover their employees and they pay on average 35 percent more in premiums than big businesses or government. Or tell it to the 76 percent of insured Americans, three out of four, whose policies have lifetime limits, and that means they can find themselves without any coverage at all, just when they need it the most.

So if any of you believe there is no crisis, you tell it to those people. Because I can't.

There are some people who literally do not understand the impact of this problem on people's lives. But all you have to do is go out and listen to them. Just go talk to them, anywhere, in any Congressional district in this country. There are Republicans and Democrats and Independents. It doesn't have a lick to do with party. They think we don't get it. And it is time we show them that we do get it.

From the day we began, our health care initiative has been designed to strengthen what is good about our health care system, the world's best care professionals, cutting edge research, and wonderful research institutes, Medicare for older Americans. None of this, none of it, should be put at risk. But we are paying more and more money for less and less care. Every year fewer and fewer Americans even get to choose their doctors. Every year doctors and nurses spend more time on paperwork and less time with patients, because of the absolute bureaucratic nightmare the present system has become. This system is riddled with inefficiency, with abuse, with

fraud, and everybody knows it. In today's health care system, insurance companies call the shots. They pick whom they cover and how they cover them. They can cut off your benefits when you need your coverage the most. They are in charge.

What does it mean? It means every night millions of well-insured Americans go to bed, just an illness, an accident, or a pink slip away from having no coverage or financial ruin. It means every morning millions of Americans go to work without health insurance at all, something the workers in no other advanced country in the world do. It means that every year more and more hard working people are told to pick a new doctor because their boss has had to pick a new plan, and countless others turn down better jobs because they know if they take the better job, they will lose their health insurance.

If we just let the health care system continue to drift, our country will have people with less care, fewer choices, and higher bills. Now, our approach protects the quality of care and people's choices. It builds on what works today in the private sector, to expand the employer-based coverage, to guarantee private insurance for every American. And, I might say, employer-based private insurance for every American was proposed twenty years ago by President Richard Nixon to the United States Congress. It was a good idea then, and it is a better idea today.

Why do we want guaranteed private insurance? Because right now, nine out of ten people who have insurance get it through employers, and that should continue. And if your employer is providing good benefits at reasonable prices, that should continue, too. That ought to make the Congress and the President feel better.

Our goal is health insurance everybody can depend on, comprehensive benefits that cover preventive care and prescription drugs. Health premiums that don't just explode when you get sick or you get older. The power, no matter how small your business is, to choose dependable insurance at the same competitive rates governments and big business get today. One simple form for people who are sick. And, most of all, the freedom to choose a plan and the right to choose your own doctor.

Our approach protects older Americans. Every plan before the Congress proposes to slow the growth of Medicare. The difference is this: We believe those savings should be used to improve health care for senior citizens. Medicare must be protected and it should cover prescription drugs, and we should take the first steps in covering long-term care. To those who would cut Medicare without protecting seniors, I say the solution to today's squeeze on middle class working people's health care is not to put the squeeze on middle class retired people's health care. We can do better than that. When it is all said and done, it is pretty simple to me: Insurance ought

mean what it used to mean. You pay a fair price for security, and when you get sick, health care is always there. No matter what.

Along with the guarantee of health security, we all have to admit, too, there must be more responsibility on the part of all of us in how we use this system. People have to take their kids to get immunized. We all should take advantage of preventive care. We must all work together to stop the violence that explodes our emergency rooms. We have to practice better health habits, and we can't abuse the system. And those who don't have insurance under our approach, will get coverage, but they will have to pay something for it too. The minority businesses that provide no insurance at all, and, in so doing, shift the costs of the care to their employees to others, should contribute something. People who smoke should pay more for a pack of cigarettes. Everybody can contribute something if we wanted to solve the health care crisis. There can't be anymore something for nothing. It will not be easy, but it can be done.

In the coming months, I hope very much to work with both Democrats and Republicans, to reform our health care system by using the market to bring down costs, and to achieve lasting health security.

If you look at history, we see that for sixty years this country has tried to reform health care. President Roosevelt tried, President Truman tried, President Nixon tried, President Carter tried. Every time, the special interests were powerful enough to defeat them. But not this time.

I know that facing up to these interests will require courage. It will raise critical questions about the way we finance our campaigns and how lobbyists wield their influence. The work of change, frankly, will never get any easier until we limit the influence of well financed interests who profit from this current system. So I also must now call on you to finish the job both houses began last year, by passing tough and meaningful campaign finance reform and lobbying reform legislation this year.

You know, my fellow Americans, this is really a test for all of us. The American people provide those of us in government service with terrific health care benefits at reasonable cost. We have health care that is always there.

I think we we need to give every hard working tax paying American the same health care security they have already given to us.

I want to make this very clear. I am open, as I have said repeatedly, to the best ideas of concerned members of both parties. I have no special belief for any specific approach, even in our own bill, except this: If you send me legislation that does not guarantee every American private health insurance that can never be taken away, you will force me to take this pen, veto the legislation, and we will come right back here and start all over again.

But I don't think that is going to happen. I think we are ready to act now. I believe that you are ready to act now. And if you are ready to guarantee every American the same health care that you have, health care that can never be taken away, now, not next year, or the year after, now is the time to stand with the people who sent us here. Now.

As we take these steps together to renew our strength at home, we cannot turn away from our obligation to renew our leadership abroad. This is a promising moment. Because of the agreements we have reached this year, last year, Russia's strategic nuclear missiles soon will no longer be pointed at the United States, nor will we point ours at them. Instead of building weapons in space, Russian scientists will help us build the international space station.

Of course, there are still dangers in the world. Rampant arms proliferation, bitter regional conflicts, ethnic and nationalist tensions, in many new democracies, severe environmental degradation the world over, and fanatics who seek to cripple the world's cities with terror.

As the world's greatest power, we must therefore maintain our defenses and our responsibilities. This year, we secured indictments against terrorists and sanctions against those who harbor them. We worked to promote environmentally sustainable economic growth. We achieved agreements with Ukraine, with Belarus, and Kazakhstan to eliminate completely their nuclear arsenals. We are working to achieve a Korean peninsula free of nuclear weapons. We will seek early ratification of a treaty to ban chemical weapons worldwide. And earlier today we joined with over 30 nations to begin negotiations on a comprehensive ban to stop all nuclear testing.

But nothing, nothing is more important to our security, than our nation's Armed Forces. We honor their contributions, including those who are carrying out the longest humanitarian airlift in history in Bosnia, those who will complete their mission in Somalia this year, and their brave comrades who gave their lives there.

Our forces are the finest military our nation has ever had, and I have pledged that as long as I am President, they will remain the best equipped, the best trained, and the best prepared fighting force on the face of the earth.

Last year, I proposed a defense plan that maintains our post Cold War security at a lower cost. This year, many people urged me to cut our defense spending further to pay for other government programs. I said no. The budget I send to Congress draws the line against further defense cuts. It protects the readiness and quality of our forces. Ultimately, the best strategy is to do that. We must not cut defense further. I hope the Congress, without regard to party, will support that position.

Ultimately, the best strategy to ensure our security and to build a durable piece is to support the advance of democracy elsewhere. Democracies do not attack each other. They make better trading partners, and partners in diplomacy. That is why we have supported, you and I, the democratic reformers in Russia, and in the other states of the former Soviet bloc. I applaud the bipartisan support this Congress provided last year for our initiatives to help Russia, Ukraine, and other states through the epic transformations.

Our support of reform must combine patience for the enormity of the task, and vigilance for our fundamental interests and values. We will continue to urge Russia and the other states to press ahead with economic reforms, and we will seek to cooperate with Russia to solve regional problems, while insisting that if Russian troops operate in neighboring states, they do so only when those states agree to their presence and in strict accord with international standards. But we must also remember as these nations chart their own futures, and they must chart their own futures, how much more secure and more prosperous our own people will be if democratic and market reforms succeed all across the former Communist bloc. Our policy has been to support that move, and that has been the policy of the Congress. We should continue it. That is why I went to Europe earlier this month, to work with our European partners, to help to integrate all of the former Communist countries into a Europe that has the possibility of becoming unified for the first time in its entire history. Its entire history. Based on the simple commitments of all nations in Europe to democracy, to free markets, and to respect for existing borders. With our allies we created have a partnership for peace that invites states from the former Soviet bloc and other non-NATO members to work with NATO in military cooperation. When I met with central Europe's leaders, including Lech Walesa and Vaclav Havel, men who put their lives on the line for freedom, I told them that the security of their region is important to our country's security. This year we must also do more to support democratic renewal in human rights and sustainable development all around the world.

We will ask Congress to ratify the new GATT accord. We will continue standing by South Africa as it works its way through its bold and hopeful and difficult transition to democracy. We will convene a summit of the western hemisphere's democratic leaders, from Canada to the tip of South America, and we will continue to press for the restoration of true democracy in Haiti. And, as we build a more constructive relationship with China, we must continue to insist on clear signs of improvement in that nation's human rights record.

We will also work for new progress toward the Middle East peace. Last

year the world watched Yitzhak Rabin and Yassir Arafat at the White House when they had their historic handshake of reconciliation. But there is a long, hard road ahead, and on that road I am determined that I and our administration will do all we can to achieve a comprehensive and lasting peace for all of the peoples of the region.

Now, there are some in our country who argue that with the Cold War over, America should turn its back on the rest of the world. Many around the world were afraid we would do just that. But I took this office on a pledge that had no partisan tinge to keep our Nation secure by remaining engaged in the rest of the world, and this year, because of our work together enacting NAFTA, keeping our military strong and prepared, supporting democracy abroad, we have reaffirmed America's leadership, America's engagement, and as a result, the American people are more secure than they were before.

But while Americans are more secure from threats abroad, I think we all know that in many ways we are less secure from threats here at home. Every day the national peace is shattered by crime. In Petaluma, California, an innocent slumber party gives way to agonizing tragedy for the family of Polly Klass. An ordinary train ride on Long Island ends in a hale of 9 millimeter rounds. A tourist in Florida is nearly burned alive by bigots simply because he is black. Right here in our Nation's Capital, a brave young man named Jason White—a policeman, the son and grandson of policemen—is ruthlessly gunned down.

Violent crime and the fear it provokes are crippling our society, limiting personal freedom, and fraying the ties that bind us. The crime bill before Congress gives you a chance to do something about it, a chance to be tough and smart.

What does that mean? Let me begin by saying I care a lot about this issue. Many years ago when I started out in public life I was the Attorney General of my State. As a governor for a dozen years, I know what it is like to sign laws increasing penalties to build more prison cells to carry out the death penalty. I understand this issue, and it is not a simple thing.

First, we must recognize that most violent crimes are committed by a small percentage of criminals who too often break the laws even when they are on parole. Now those who commit crimes should be punished, and those who commit repeated violent crimes should be told when you commit a third violent crime you will be put away and put away for good; three strikes and you are out.

Second, we must take steps to reduce violence and prevent crime beginning with more police officers and more community policemen. We know right now that police who work the streets, know the folks, have the respect of the neighborhood kids, focus on high crime areas, we know that they are more

likely to prevent crime as well as catch criminals.

Look at the experience of Houston where the crime rate dropped 17 percent in one year when that approach was taken.

Here tonight is one of those policemen, a brave young detective, Kevin Jett, whose beat is eight square blocks in one of the toughest neighborhoods in New York. Every day he restores some sanity and safety and a sense of values and connection to the people whose lives he protects. I would like to ask him to stand up and be recognized tonight.

You will be given a chance to give the children of this country, the law-abiding working people of this country—and do not forget in the toughest neighborhoods in this country, in the highest crime neighborhoods in this country, the vast majority of the people get up every day and obey the law, pay their taxes, do their best to raise their kids. They deserve people like Kevin Jett. And you are going to be given a chance to give the American people another 100,000 of them, well trained, and I urge you to do it.

You have before you crime legislation which also establishes a police court to encourage young people to get an education, pay it off by serving as police officers, which encourages retiring military personnel to move into police forces, an enormous resource for our country, one which has a safe schools provision which will give our young people to change to walk to school in safety and to be in school in safety instead of dodging bullets. These are important things.

The third thing we have to do is to build on the Brady bill, the Brady law, to take further steps to keep guns out of the hands of criminals. I want to say something about this issue. Hunters must always be free to hunt, law-abiding adults should always be free to own guns and to protect their homes. I respect that part of our culture. I grew up in it. But I want to ask the sportsmen and others who lawfully own guns to join us in this campaign to reduce gun violence. I say to you I know you did not create this problem, but we need your help to solve it. There is no sporting purpose on earth that should stop the United States Congress from banishing assault weapons that outgun our police and cut down our children.

Fourth, we must remember that drugs are a factor in an enormous percentage of crimes. Recent studies indicate sadly that drug use is on the rise again among our young people. The crime bill contains, all of the crime bills contain more money for drug treatment for criminal addicts and boot camps for youthful offenders that include incentives to get off drugs and to stay off drugs. Our administration's budget with all its cuts contains a large increase infunding for drug treatment and drug education. You must pass them both. We need them desperately.

My fellow Americans, the problem of violence is an American problem. It has no partisan or philosophical element. Therefore, I urge you to find ways as quickly as possible to set aside partisan differences and pass a strong, smart, tough crime bill.

But further, I urge you to consider this: As you demand tougher penalties for those who choose violence, let us also remember how we came to this sad point. In our toughest neighborhoods, on our meanest streets, in our poorest rural areas, we have seen a stunning and simultaneous breakdown of community, family, and work, the heart and soul of civilized society. This has created a vast vacuum which has been filled by violence, and drugs, and gangs.

So I ask you to remember that even as we say no to crime, we must give people, especially our young people, something to say yes to. Many of our initiatives, from job training to welfare reform, to health care, to national service, will help to rebuild distressed communities, to strengthen families, to provide work. But more needs to be done. That is what our community empowerment agenda is all about, challenging businesses to provide more investment through empowerment zones, ensuring banks will make loans in the same communities their deposits come from, passing legislation to unleash the power of capital through community development banks to create jobs, opportunity and hope where they are needed most. But, I think you know that to really solve this problem we will all have to put our heads together, leave our ideological armor aside, and find some new ideas to do even more.

And let us be honest. We all know something else too. Our problems go way beyond the reach of government. They are rooted in the loss of values, in the disappearance of work, and the breakdown of our families and communities. My fellow Americans, we can cut the deficit, create jobs, promote democracy around the world, pass welfare reform and health care, pass the toughest crime bill in history, and still leave too many of our people behind. The American people have got to change from within if we are going to bring back work and family and community.

We cannot renew our country when within a decade more than half of our children will be born into families where there has been no marriage. We cannot renew this country when 13-year-old boys get semiautomatic weapons to shoot 9-year-olds for kicks. We cannot renew our country when children are having children and the fathers walk away as if the kids do not amount to anything.

We cannot renew the country when our businesses eagerly look for new investments and new customers abroad, but ignore those people right here at home who would give anything to have their jobs, and would gladly buy their products if they had the money to do it.

We cannot renew our country unless more of us, I mean all of us are willing to join the churches and other good citizens, people like all of the ministers I have worked with over the years, or the priests and the nuns I met at Our Lady of Health in East Los Angeles, or my good friend, Tony Campollo in Philadelphia, unless we are willing to work with people like that, people who are saving kids, adopting schools, making streets safer, all of us can do that. We cannot renew our country until we realize that governments do not raise children, parents do, parents who know their children's teachers, and turn off the television and help with the homework, and teach their kids right from wrong. Those kinds of parents can make all of the difference. I know. I had one.

I am telling you, we have got to stop pointing our fingers at these kids who have no future and reach our hands out to them. Our country needs it. We need it. And they deserve it.

And so I say to you tonight, let us give our children a future. Let us take away their guns and give them books. Let us overcome their despair and replace it with hope. Let us by our example teach them to obey the law, respect our neighbors, and cherish our values.

Let us weave these 30 threads into a new American community that can once more stand strong against the forces of despair and evil because everybody has a chance to walk into a better tomorrow.

Oh, there will be naysayers who fear that we will not be equal to the challenges of this time. But they misread our history, our heritage, even today's headlines. All of those things tell us we can and we will overcome any challenge.

When the earth shook and fires raged in California, when I saw the Mississippi deluge the farmlands of the Midwest in a 500-year flood, when the century's bitterest cold swept from North Dakota to Newport News, it seemed as though the world itself was coming apart at the seams. But the American people came together, they rose to the occasion, neighbor helping neighbor, strangers risking life and limb to save total strangers, showing the better angels of our nature.

Let us not reserve these better angels only for natural disasters, leaving our deepest problems and most profound problems to petty political fighting.

Let us instead be true to our spirit—facing facts, coming together, bringing hope and moving forward.

Tonight, my fellow Americans, we are summoned to answer a question as old as the Republic itself: What is the state of our Union? It is growing stronger, but it must be stronger still. With your help, and God's help, it will be.

Thank you, and God bless America.

At 10 o'clock and 21 minutes p.m., the President of the United States retired from the Hall of the House, followed by his Cabinet.

The Chief Justice of the United States and Associate Justices of the Supreme Court retired from the Hall of the House.

The ambassadors, ministers and charges d'affaires of foreign governments retired from the Hall of the House.

The SPEAKER, at 10 o'clock and 23 minutes p.m., then declared the joint session of the two Houses dissolved.

The Vice President and Members of the Senate retired from the Hall of the House.

#### 1.30 REFERENCE OF THE PRESIDENT'S MESSAGE

On motion of Mr. MOAKLEY, the message of the President, as delivered, together with the accompanying documents, was referred to the Committee of the Whole House on the state of the Union and ordered to be printed (H. Doc. 103-177).

And then,

#### 1.31 ADJOURNMENT

On motion of Mr. MOAKLEY, pursuant to the provisions of House Resolution 328 and the special order heretofore agreed to, at 10 o'clock and 26 minutes p.m., the House adjourned out of respect for the late Honorable Thomas P. "Tip" O'Neill, Jr., until 12 o'clock noon on Wednesday, January 26, 1994.

#### 1.32 REPORT BILL SEQUENTIALLY REFERRED

Under clause 5 of rule X, bills and reports were delivered to the Clerk for printing, and bills referred as follows:

H.R. 3221. The Committee of the Whole House on the State of the Union discharged and referred to the Committee on the Judiciary for a period ending not later than February 28, 1994, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(l), rule X.

#### 1.33 PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred as follows:

By Mr. ANDREWS of Texas:

H.R. 3721. A bill to provide grants to the Bureau of Justice Assistance to expand the capacity of correctional facilities in the States, increase programs for major offenders and parolees, and for other purposes; jointly, to the Committees on the Judiciary; Ways and Means; Foreign Affairs; Public Works and Transportation; Armed Services; Agriculture; Science, Space, and Technology; Government Operations; Energy and Commerce; Natural Resources; House Administration; Rules; Finance and Urban Affairs; Veterans' Affairs; Education and Labor; and Post Office and Civil Service.

By Mr. BARLOW (for himself and Mr. BAESLER):

H.R. 3722. A bill to amend the Internal Revenue Code of 1986 to provide for the tax-free treatment of certain education savings accounts, and for other purposes; to the Committee on Ways and Means.

By Mr. BOEHLERT:

H.R. 3723. A bill to provide that the exception from the limitation on the accumulation of annual leave which currently applies to Federal employees affected by the closure

of a military installation be extended to those affected by a realignment with respect to any such installation as well; to the Committee on Post Office and Civil Service.

By Mrs. KENNELLY:

H.R. 3724. A bill to designate the U.S. courthouse located in Bridgeport, CT, as the "Brien McMahon Federal Building"; to the Committee on Public Works and Transportation.

By Mr. KING:

H.R. 3725. A bill to reduce the amounts appropriated to the Department of Education to increase grants to State and local educational agencies and to reduce the Federal budget deficit; to the Committee on Education and Labor.

By Mr. KLUG (for himself, Mr. PETRI, Mr. BARRETT of Wisconsin, Mr. BARCA of Wisconsin, Mr. ROTH, Mr. KLECZKA, and Mr. GUNDERSON):

H.R. 3726. A bill to require the Secretary of Transportation to amend the existing regulations applicable to charter flights to the Super Bowl to apply the requirements of such regulations to charter flights to intercollegiate football games designated as bowl games and to the basketball games among the last four teams in the National Collegiate Athletic Association's division I championship basketball tournaments; to the Committee on Public Works and Transportation.

By Mr. LAZIO (for himself, Mr. KING, Mr. LEVY, Mr. BOEHLERT, Mr. LEWIS of California, Mr. PETRI, Mr. DORNAN, Mr. BILBRAY, Mr. ZIMMER, Mr. WALKER, Mr. MCHUGH, Mr. ARMEY, Mr. GINGRICH, Mr. CANADY, Mr. SHAW, Ms. DUNN, Mr. ALLARD, Mr. DELAY, Mr. HORN, Mrs. FOWLER, Mr. DUNCAN, and Mr. GEKAS):

H.R. 3727. A bill to require the Secretary of Health and Human Services to conduct a study of, and report to the Congress on, the feasibility of using biometric devices to verify the identity of persons applying for or receiving aid to families with dependent children in order to reduce fraud in the welfare program; to the Committee on Ways and Means.

By Ms. NORTON (for herself, Mr. DELUMS, Mr. JEFFERSON, Mr. LEWIS of Georgia, and Mr. MCDERMOTT):

H.R. 3728. A bill to eliminate the unfunded liability of the teachers', firefighters', police officers', and judges' pension funds of the District of Columbia by increasing and extending the contributions of the Federal Government to such funds, increasing employee contributions to such funds, and establishing a single annual cost-of-living adjustment for annuities paid from such funds, and for other purposes; to the Committee on the District of Columbia.

By Mrs. ROUKEMA:

H.R. 3729. A bill to eliminate automatic pay adjustments for Members of Congress; jointly, to the Committees on Post Office and Civil Service and House Administration.

By Mr. SAWYER:

H.R. 3730. A bill to establish a professional development program; to the Committee on Education and Labor.

By Ms. BROWN of Florida:

H.R. 3731. A bill to amend title 10, United States Code, to repeal the requirement that amounts paid to a member of the Armed Forces under the Special Separation Benefits Program of the Department of Defense be offset from amounts subsequently paid to that member by the Department of Veterans Affairs as disability compensation; to the Committee on Armed Services.

By Mr. LAROCCO:

H.R. 3732. A bill to designate certain lands in the State of Idaho as wilderness, and for other purposes; jointly, to the Committees on Natural Resources and Agriculture.

By Mr. LEVY (for himself, Mr. QUINN, Mr. KING, Mr. LAZIO, Mr. MACHTLEY, Mr. BILIRAKIS, Mr. SOLOMON, Mr. MCCOLLUM, Mr. GILMAN, Ms. KAPTUR, and Mr. TORKILDSEN):

H.R. 3733. A bill to amend title 18, United States Code, to prohibit the interstate transportation of a firearm with the intent to commit a violent crime, and to impose the death penalty for a violation that results in death; to the Committee on the Judiciary.

By Mr. HUGHES (for himself and Mr. REGULA):

H.J. Res. 304. Joint resolution designating May 1994 as "Older Americans Month"; to the Committee on Post Office and Civil Service.

By Mr. FRANK of Massachusetts:

H.J. Res. 305. Joint resolution designating April 28, 1994, as "Exercise Tiger Day"; to the Committee on Post Office and Civil Service.

By Mr. ROTH:

H.J. Res. 306. Joint resolution to designate the month of May 1994 as "National Foster Care Month"; to the Committee on Post Office and Civil Service.

By Mr. GEPHARDT:

H. Con. Res. 197. Concurrent resolution providing for a joint session of Congress to receive a message from the President on the State of the Union; considered and agreed to.

H. Con. Res. 198. Concurrent resolution providing for an adjournment of the House from Wednesday, January 26, 1994, to Tuesday, February 1, 1994; considered and agreed to.

By Mr. TALENT:

H. Con. Res. 199. Concurrent resolution expressing the sense of the Congress that a postage stamp should be issued to honor the 100th anniversary of the Jewish War Veterans of the United States of America; to the Committee on Post Office and Civil Service.

By Mr. GEPHARDT:

H. Res. 325. Resolution providing for a committee to notify the President of the assembly of the Congress; considered and agreed to.

By Mr. WHITTEN:

H. Res. 326. Resolution to inform the Senate that a quorum of the House has assembled; considered and agreed to.

By Mr. MOAKLEY:

H. Res. 327. Resolution providing for the hour of meeting of the House; considered and agreed to.

H. Res. 328. Resolution expressing the condolences of the House on the death of Representative Thomas P. "Tip" O'Neill, Jr.; considered and agreed to.

By Mr. ROSE:

H. Res. 329. Resolution designating 1994 as a year to honor the memory and leadership qualities of the Honorable Thomas P. "Tip" O'Neill, Jr., the late Speaker of the House of Representatives; to the Committee on House Administration.

By Mr. CASTLE (for himself and Mr. EMERSON):

H. Res. 330. Resolution to establish a special ad hoc committee to review the current welfare system and to report comprehensive welfare reform legislation; to the Committee on Rules.

By Mr. STENHOLM (for himself, Mr. SMITH of Oregon, Mr. PAYNE of Virginia, Ms. SNOWE, Mr. KENNEDY, Mr. INHOFE, Mr. BARTON of Texas, and Mr. KYL):

H. Res. 331. Resolution providing for the consideration of the Joint Resolution (H.J. Res. 103) proposing an amendment to the Constitution to provide for a balanced budget for the U.S. Government and for greater accountability in the enactment of tax legislation; to the Committee on Rules.