

Mr. LEWIS of Kentucky, Mr. HASTERT, Mr. CUNNINGHAM, Mrs. MINK of Hawaii, Mr. FILNER, and Mr. CRAMER.

H.R. 3697: Mr. KLECZKA, Mr. HILLIARD, Mr. THOMPSON, Mr. KUCINICH, and Mr. TORRES.

H.R. 3707: Mr. COBURN, Mr. MANZULLO, Mr. PETRI, and Mr. REDMOND.

H.R. 3736: Mr. SPRATT.

H.R. 3815: Mr. ENSIGN, Mr. THOMPSON, Mr. GEKAS, Mr. HOSTETTLER, Mr. FILNER, Mr. PAUL, and Mr. RAMSTAD.

H.R. 3821: Mr. MCKEON, Mr. COMBEST, Mr. FORBES, Mr. PITTS, Mr. QUINN, and Mr. WEXLER.

H.R. 3831: Mr. HILLIARD, Ms. CARSON, Mr. THOMPSON, and Mr. BARRETT of Wisconsin.

H.R. 3833: Mr. FORD, Ms. KILPATRICK, Mrs. MALONEY of New York, Mr. DEFAZIO, Mr. MCHALE, and Mr. MANTON.

H.R. 3835: Mr. FRANK of Massachusetts, Mr. BROWN of Ohio, Mr. OLVER, Mr. LATHAM, Mr. PRICE of North Carolina, Mr. BOYD, Mr. OBERSTAR, Mr. GOODE, Mr. FILNER, Ms. STABENOW, Mr. SNYDER, Mr. LEWIS of Kentucky, Mr. MARTINEZ, Mr. OXLEY, Mr. HINCHEY, Mr. GILLMOR, and Mr. KENNEDY of Rhode Island.

H.R. 3874: Mr. GREENWOOD.

H.R. 3897: Mr. FATTAH.

H.R. 3900: Mr. LUTHER.

H.R. 3932: Mrs. CAPPS.

H.R. 3937: Mr. LIPINSKI and Mr. BARRETT of Wisconsin.

H.R. 3956: Mr. FRANK of Massachusetts and Ms. EDDIE BERNICE JOHNSON of Texas.

H.R. 4007: Mr. ENGLISH of Pennsylvania, Mr. NADLER, Mr. SERRANO, Mrs. LOWEY, Mr. BERMAN, Mr. McNULTY, Mr. RODRIGUEZ, and Mr. BARRETT of Wisconsin.

H.R. 4019: Mr. COOK and Mr. BERMAN.

H.R. 4031: Mr. CLAY.

H.R. 4032: Mr. JONES and Mr. BALLENGER.

H.R. 4034: Mr. TOWNS, Ms. NORTON, Mr. LATOURETTE, and Mr. ENGLISH of Pennsylvania.

H.R. 4046: Ms. DEGETTE.

H.R. 4049: Mr. CANNON.

H.R. 4071: Mr. TAUZIN, Mr. BONIOR, and Mr. WATTS of Oklahoma.

H.R. 4074: Mr. CALVERT.

H.R. 4077: Mr. YOUNG of Alaska.

H.R. 4096: Mr. ADERHOLT, Mrs. EMERSON, Mr. LATHAM, and Mrs. MYRICK.

H.J. Res. 66: Mr. EDWARDS.

H. Con. Res. 228: Mrs. THURMAN.

H. Con. Res. 229: Mr. BARTLETT of Maryland.

H. Con. Res. 246: Mr. KUCINICH.

H. Res. 26: Mr. TOWNS.

H. Res. 37: Mr. FAWELL.

H. Res. 467: Mr. BALDACCII.

#### ¶63.24 DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 4 of rule XXII, sponsor was deleted from the public bill as follows:

H.R. 3605: Mr. BRADY of Texas.

### WEDNESDAY, JUNE 24, 1998 (64)

#### ¶64.1 DESIGNATION OF SPEAKER PRO TEMPORE

The House was called to order by the SPEAKER pro tempore, Mr. BLUNT, who laid before the House the following communication:

WASHINGTON, DC,

June 24, 1998.

I hereby designate the Honorable ROY BLUNT to act as Speaker pro tempore on this day.

NEWT GINGRICH,

*Speaker of the House of Representatives.*

#### ¶64.2 APPROVAL OF THE JOURNAL

The SPEAKER pro tempore, Mr. BLUNT, announced he had examined

and approved the Journal of the proceedings of Tuesday, June 23, 1998.

Pursuant to clause 1, rule I, the Journal was approved.

#### ¶64.3 COMMUNICATIONS

Executive and other communications, pursuant to clause 2, rule XXIV, were referred as follows:

9804. A letter from the Deputy Executive Director, Commodity Futures Trading Commission, transmitting the Commission's final rule—Minimum Financial Requirements for Futures Commission Merchants [17 CFR Part 1] received June 19, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9805. A letter from the Deputy Executive Director, Commodity Futures Trading Commission, transmitting the Commission's final rule—Final Rulemaking Permitting Futures-Style Margining of Commodity Options [17 CFR Parts 1 and 33] received June 19, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9806. A letter from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting the Department's final rule—Apricots Grown in Designated Counties in Washington; Revision in Container Regulations [Docket No. FV98-922-1 IFR] received June 19, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9807. A letter from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting the Department's final rule—Onions Grown in Certain Designated Counties in Idaho, and Malheur County, Oregon; Decreased Assessment Rate [Docket No. FV98-958-1 FR] received June 19, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9808. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Fludioxonil; Pesticide Tolerances for Emergency Exemptions [OPP-300676; FRL-5797-5] (RIN: 2070-AB78) received June 18, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9809. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Hydrogen Peroxide; Exemption From the Requirement of a Tolerance; Correction [OPP-300655A; FRL-5797-4] (RIN: 2070-AB78) received June 18, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9810. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Peroxyacetic Acid; Exemption From the Requirement of a Tolerance; Correction [OPP-300654A; FRL-5797-3] (RIN: 2070-AB78) received June 18, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9811. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Recodification of Certain Tolerance Regulations [OPP-300627; FRL-5777-7] (RIN: 2070-AB78) received June 18, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9812. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Tebufenozide; Benzoic Acid, 3,5-dimethyl-1-(1,1-dimethylethyl)-2-(4-ethylbenzoyl) hydrazide [OPP-300675; FRL 5796-9] (RIN: 2070-AB78) received June 22, 1998, pursuant to 5 U.S.C.

801(a)(1)(A); to the Committee on Agriculture.

9813. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Recodification of Certain Tolerance Regulations [OPP-300638; FRL-5783-6] (RIN: 2070-AB78) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9814. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Buprofezin; Extension of Tolerances for Emergency Exemptions [OPP-300667; FRL-5794-7] (RIN: 2070-AB78) received June 17, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9815. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Reporting Requirements For Risk/Benefit Information; Amendment and Correction [OPP-80010J; FRL-5792-2] (RIN: 2070-AB50) received June 17, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9816. A letter from the Chairman and Chief Executive Officer, Farm Credit Administration, transmitting the Administration's final rule—Assessment and Apportionment of Administrative Expenses; Technical Change (RIN: 3052-AB83) received June 19, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

9817. A letter from the President and Chairman, Export-Import Bank of the United States, transmitting a report involving U.S. exports to Fiji, pursuant to 12 U.S.C. 635(b)(3)(i); to the Committee on Banking and Financial Services.

9818. A letter from the President and Chairman, Export-Import Bank of the United States, transmitting a report involving U.S. exports to the People's Republic of China, pursuant to 12 U.S.C. 635(b)(3)(i); to the Committee on Banking and Financial Services.

9819. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Fuels and Fuel Additives; Amendments to the Enforcement Exemptions for California Gasoline Refiners [FRL-6114-4] received June 18, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9820. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of Implementation Plans Georgia; Approval of Revisions for a Transportation Control Measure [GA-035-2 -9815a; FRL 6115-1] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9821. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of Implementation Plans and Approval Under Section 112(l); State of Iowa [IA 048-1048a; FRL-6113-1] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9822. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of State Implementation Plans: Washington; Correcting Amendments [Docket # WA61-7136, WA64-7139; FRL-6110-7] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9823. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmit-

the Agency's final rule—Approval and Promulgation of State Implementation Plans; California State Implementation Plan Revision; San Diego County Air Pollution Control District; San Joaquin Valley Unified Air Pollution Control District [CA 198-0077] [FRL-6112-5] received June 17, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9824. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—National Emission Standards for Hazardous Air Pollutants for Industrial Process Cooling Towers [AD-FRL-6112-7] received June 17, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9825. A letter from the Chairman, Federal Energy Regulatory Commission, transmitting the Commission's final rule—Open Access Same-Time Information System and Standards of Conduct [Docket No. RM95-9-003] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9826. A letter from the Director, Regulations Policy and Management Staff, Office of Policy, Food and Drug Administration, transmitting the Administration's final rule—Labeling of Drugs for Use in Milk-Producing Animals [Docket No. 96N-0007] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

9827. A letter from the Director, Defense Security Agency, transmitting notification concerning the Department of the Army's Proposed Letter(s) of Offer and Acceptance (LOA) to Singapore for defense articles and services (Transmittal No. 98-44), pursuant to 22 U.S.C. 2776(b); to the Committee on International Relations.

9828. A letter from the Director, Defense Security Assistance Agency, transmitting notification concerning the Department of the Navy's Proposed Letter(s) of Offer and Acceptance (LOA) to Israel for defense articles and services (Transmittal No. 98-49), pursuant to 22 U.S.C. 2776(b); to the Committee on International Relations.

9829. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report of political contributions by nominees as chiefs of mission, ambassadors at large, or ministers, and their families, pursuant to 22 U.S.C. 3944(b)(2); to the Committee on International Relations.

9830. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report of political contributions by nominees as chiefs of mission, ambassadors at large, or ministers, and their families, pursuant to 22 U.S.C. 3944(b)(2); to the Committee on International Relations.

9831. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report of political contributions by nominees as chiefs of mission, ambassadors at large, or ministers, and their families, pursuant to 22 U.S.C. 3944(b)(2); to the Committee on International Relations.

9832. A letter from the Secretary of Energy, transmitting the eighteenth Semi-annual Reports to Congress prepared by the Department of Energy (DOE) and the DOE Office of Inspector General, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform and Oversight.

9833. A letter from the Director, Office of Sustainable Fisheries, National Oceanic and Atmospheric Administration, transmitting the Administration's final rule—Fisheries of the Exclusive Economic Zone Off Alaska; Pollock in Statistical Area 630 [Docket No. 971208297-8054-02; I.D. 061198A] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

9834. A letter from the Assistant Administrator for Fisheries, National Oceanic and

Atmospheric Administration, transmitting the Administration's final rule—Fisheries of the Northeastern United States; Final Rule for the Loligo Squid/Butterfish, Scup, Black Sea Bass, and Illex Squid Fisheries; Moratorium Vessel Permit Eligibility [Docket No. 980529141-8141-01; I.D. 052198A] (RIN: 0648-AL34) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

9835. A letter from the Director, Office of Surface Mining Reclamation and Enforcement, transmitting the Office's final rule—Missouri Abandoned Mine Land Reclamation Plan [SPATS No. MO-034-FOR] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

9836. A letter from the Director, Office of Surface Mining Reclamation and Enforcement, transmitting the Office's final rule—Mississippi Regulatory Program [SPATS No. MS-014-FOR] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

9837. A letter from the Director, Office of Surface Mining Reclamation and Enforcement, transmitting the Office's final rule—Virginia Regulatory Program [VA-112-FOR] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

9838. A letter from the Commissioner, Immigration and Naturalization Service, transmitting the Service's final rule—Authorizing Suspension of Employment Authorization Requirements in Emergent Circumstances for Certain F-1 Students [INS No. 1914-98] (RIN: 1115-AF15) received June 12, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

9839. A letter from the Commissioner, Immigration and Naturalization Service, transmitting the Service's final rule—Employment Authorization for Certain F-1 Non-immigrant Students Whose Means of Financial Support Comes From Indonesia, South Korea, Malaysia, Thailand, or the Philippines [INS No. 1911-98] received June 12, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

9840. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Glaser-Dirks Flugzeugbau GmbH Model [Docket No. 98-CE-13-AD; Amendment 39-10594; AD 98-13-06] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9841. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Industrie Aeronautiche e Meccaniche Model Piaggio P-180 Airplanes [Docket No. 98-CE-21-AD; Amendment 39-10595; AD 98-13-07] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9842. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; British Aerospace Model H.P. 137 Mk1, Jetstream Series 200, and Jetstream Model 3101 Airplanes [Docket No. 95-CE-53-AD; Amendment 39-10591; AD 98-13-03] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9843. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Boeing Model 737, 747, 757, 767, and 777 Series Airplanes [Docket No. 98-NM-156-AD; Amendment 39-10600; AD 98-13-12] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9844. A letter from the General Counsel, Department of Transportation, transmitting

the Department's final rule—Airworthiness Directives; Mitsubishi Heavy Industries Ltd. Model YS-11 and YS-11A Series Airplanes [Docket No. 97-NM-71-AD; Amendment 39-10601; AD 98-13-13] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9845. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; AlliedSignal Inc. (formerly Textron Lycoming) Model T5313B, T5317A, and T53 (Military) Turboshift Engines [Docket No. 97-ANE-38-AD; Amendment 39-10610; AD 97-21-07 R1] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9846. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Dassault Model Mystere-Falcon 200, Fan Jet Falcon, and Mystere-Falcon 20 Series Airplanes [Docket No. 98-NM-25-AD; Amendment 39-10603; AD 98-13-15] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9847. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; CFM International CFM56-2, -2A, -2B, -3, -3B, and -3C Series TurboFan Engines [Docket No. 97-ANE-46-AD; Amendment 39-10585; AD 98-12-32] (RIN: 2120-AA64) received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9848. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Amendment of Class E Airspace; Daytona Beach, FL [Airspace Docket No. 98-ASO-6] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9849. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Amendment to Class D Airspace; MacDill AFB, FL [Airspace Docket No. 98-ASO-4] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9850. A letter from the General Counsel, Department of Transportation, transmitting the Department's final rule—Amendment of Class D and Removal of Class E Airspace; Atlanta, GA [Airspace Docket No. 98-ASO-2] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

9851. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—Weighted Average Interest Rate Update [Notice 98-33] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

9852. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—Low-Income Housing Credit [Revenue Ruling 98-31] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

9853. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—Treatment of Hybrid Arrangements under Subpart F [Notice 98-35] received June 22, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

9854. A letter from the Chief of Staff, Social Security Administration, transmitting the Commission's final rule—Federal Old-Age, Survivors and Disability Insurance; Determining Disability and Blindness; Exten-

sion of Expiration Dates for Several Body System Listings [Regulations No. 4] (RIN: 0960-AE83) received June 16, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

#### ¶64.4 MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate had passed with an amendment in which the concurrence of the House is requested, a bill of the House of the following title:

H.R. 4060. An Act making appropriations for energy and water development for the fiscal year ending September 30, 1999, and for other purposes.

The message also announced that the Senate insists upon its amendment to the bill (H.R. 4060) "An Act making appropriations for energy and water development for the fiscal year ending September 30, 1999, and for other purposes," requests a conference with the House on the disagreeing votes of the two Houses thereon, and appoints Mr. DOMENICI, Mr. COCHRAN, Mr. GORTON, Mr. MCCONNELL, Mr. BENNETT, Mr. BURNS, Mr. CRAIG, Mr. STEVENS, Mr. REID, Mr. BYRD, Mr. HOLLINGS, Mrs. MURRAY, Mr. KOHL, Mr. DORGAN, and Mr. INOUE, to be the conferees on the part of the Senate.

#### ¶64.5 COMMUNICATION FROM THE CLERK—MESSAGE FROM THE PRESIDENT

THE SPEAKER pro tempore, Mr. GUTKNECHT, laid before the House a communication, which was read as follows:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, June 24, 1998.

Hon. NEWT GINGRICH,  
*The Speaker, House of Representatives,*  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 5 of Rule III of the Rules of the U.S. House of Representatives, I have the honor to transmit a sealed envelope received from the White House on June 23, 1998 at 9:05 p.m. and said to contain a message from the President whereby he returns without his approval H.R. 2709, the "Iran Missile Proliferation Sanctions Act of 1998."

With warm regards,

ROBIN H. CARLE.

#### ¶64.6 VETO OF H.R. 2709

The Clerk then read the veto message from the President, as follows:

*To the House of Representatives:*

I am returning herewith without my approval H.R. 2709, the "Iran Missile Proliferation Sanctions Act of 1998."

H.R. 2709 would require sanctions to be imposed on foreign individuals and companies if there is "credible information indicating that" they transferred certain items or provided certain types of assistance that contributed to Iran's missile program, or attempted more than once to transfer such items or provide such assistance. These sanctions would last at least 2 years and would prohibit sales of defense articles and services; exports of certain dual-use items; and United States Government assistance.

My Administration unequivocally supports the critical objectives of

fighting terrorism and taking steps to halt the transfer of missile technology to nations whose foreign policy practices and nonproliferation policies violate international norms. This legislation, however, is indiscriminate, inflexible, and prejudicial to these efforts, and would in fact undermine the national security objectives of the United States. Taken together, the flaws in H.R. 2709 risk a proliferation of indiscriminate sanctioning worldwide.

Such indiscriminate sanctioning would undermine the credibility of U.S. nonproliferation policy without furthering U.S. nonproliferation objectives. Indeed, the sweeping application of sanctions likely would cause serious friction with many governments, diminishing vital international cooperation across the range of policy areas—military, political, and economic—on which U.S. security and global leadership depend.

Specifically, H.R. 2709 would require the imposition of sanctions based on an unworkably low standard of evidence: "credible information indicating that" certain transfers or attempted transfers had occurred. Such a low standard of evidence could result in the erroneous imposition of sanctions on individuals and business entities worldwide—even in certain instances when they did not know the true end user of the items. The bill would also hinder U.S. efforts to enlist the support of other countries to halt the objectionable activities by imposing an unreasonable standard for waiving the bill's sanctions. In addition, the sanctions proposed by the legislation are disproportionate. A minor violation (e.g., the transfer of a few grams of aluminum powder) would carry the same penalty as a transfer of major proliferation significance. This, too, undermines U.S. credibility and increases foreign opposition to U.S. policy.

H.R. 2709 does not specifically refer to Russia, but it will affect that country. The legislation does not allow flexibility sufficient to reflect the progress made by the Russian government in formulating policies and processes whose goal is to sever links between Russian entities and Iran's ballistic missile program. At the urging of the United States, President Yeltsin, the Prime Minister, Russian security services Chief Kovalev, and Russian Defense Minister Sergeyev have all made clear that proliferation of missiles and weapons of mass destruction is a serious threat to Russia's security. They have called for strict control of sensitive technologies and stressed the strict penalties that will be imposed for violations of Russian law. On January 22 of this year, the Russian government issued a "catch all" executive order providing authority to stop all transfers of dual-use goods and services for missiles and weapons of mass destruction programs, and on May 15 published detailed regulations to implement that order. They have recently developed and circulated a list of end users of concern in Iran, Libya, North

Korea, and Pakistan. In the course of regular and active discussion of this issue with the Russian government, the United States has raised problem cases involving cooperation between Russian entities and the Iranian missile program. We have seen progress in this area, and a number of these cases are no longer active concerns.

Precisely because Russia needs to take effective enforcement steps to control the flow of technology, the United States needs to be able to work cooperatively with the Russian government to assure further progress. H.R. 2709 would undercut the cooperation we have worked to achieve with the Russian government without helping us solve the problem of technology transfer. The legislation's unilateral nature could also hurt our increasing cooperation with Russian government agencies in other vital areas such as law enforcement, counter-narcotics, and combating transnational crime. Furthermore, Russia would interpret this law as an infringement of its sovereignty, affecting our ability to work with Russia on broader U.S. policy goals and on regional and global issues.

Finally, Title I of H.R. 2709 is not needed. Existing law, such as the missile technology control provisions of the Arms Export Control Act, provides a sufficient basis for imposing sanctions to prevent missile proliferation to Iran and elsewhere.

I also note that it is disappointing that the Congress attached Title II, the "Chemical Weapons Convention Implementation Act of 1997," to this problematic and counterproductive bill. Because Chemical Weapons Convention (CWC) implementation legislation has not been enacted, the United States has not yet fully carried out its obligations under the CWC. The CWC implementing legislation has strong bipartisan support, and should be passed by the Congress as a free-standing bill without further delay. I note, however, that sections 213(e)(2)(B)(iii), 213(e)(3)(B)(v), and 213(f) of Title II could interfere with certain of my exclusive constitutional powers, and I urge the Congress to correct these constitutional deficiencies.

For the reasons stated, I am compelled to return H.R. 2709 without my approval.

WILLIAM J. CLINTON.

THE WHITE HOUSE, June 23, 1998.

THE SPEAKER pro tempore, Mr. GUTKNECHT, by unanimous consent, ordered that the veto message, together with the accompanying bill, be printed (H. Doc. 105-276) and spread upon the pages of the Journal of the House.

On motion of Mr. BLUNT, by unanimous consent, the veto message and accompanying bill were referred to the Committee on International Relations.

#### ¶64.7 UTAH SCHOOLS AND LANDS EXCHANGE

On motion of Mr. HANSEN, by unanimous consent, the Committee of the Whole House on the state of the Union