

tions on exports of particular items of proliferation concern to certain destinations, rather than broad embargoes or economic sanctions that also affect trade.) As noted in this report, however, export controls are only one of a number of tools the United States uses to achieve its nonproliferation objectives. Global nonproliferation norms, informal multilateral nonproliferation regimes, interdicting shipments of proliferation concern, sanctions, export control assistance, redirection and elimination efforts, and robust U.S. military, intelligence, and diplomatic capabilities all work in conjunction with export controls as part of our overall nonproliferation.

Export controls are a critical part of nonproliferation because every proliferant WMD/missile program seeks equipment and technology from other countries. Proliferators look overseas because needed items are unavailable elsewhere, because indigenously produced items are of insufficient quality or quantity, and/or because imported items can be obtained more quickly and cheaply than producing them at home. It is important to note that proliferators seek for their programs both items on multilateral lists (like gyroscopes controlled on the MTCR Annex and nerve gas ingredients on the Australia Group list) and unlisted items (like lower-level machine tools and very basic chemicals). In addition, many of the items of interest to proliferators are inherently dual-use. For example, key ingredients and technologies used in the production of fertilizers and pesticides also can be used to make chemical weapons; vaccine production technology (albeit not the vaccines themselves) can assist in the production of biological weapons.

The most obvious value of export controls is in impeding or even denying proliferators access to key pieces of equipment or technology for use in their WMD/missile programs. In large part, U.S. national export controls—and similar controls of our partners in the Australia Group, Missile Technology Control Regime, and Nuclear Suppliers Group—have denied proliferators access to the largest sources of the best equipment and technology. Proliferators have mostly been forced to seek less capable items and nonregime suppliers. Moreover, in many instances, U.S. and regime controls and associated efforts have forced proliferators to engage in complex clandestine procurements even from nonmember suppliers, taking time and money from proliferant programs.

United States national export controls and those of our regime partners also have played an important leadership role, increasing over time the critical mass of countries applying nonproliferation export controls. For example, none of the following progress would have been possible without the leadership shown by U.S. willingness to be the first to apply controls: the seven-member MTCR of 1987 has grown to 32 member countries; several non-

member countries have been persuaded to apply export controls consistent with one or more of the regimes unilaterally; and most of the members of the nonproliferation regimes have applied national “catch-all” controls similar to those under the U.S. Enhanced Proliferation Initiative. (Export controls normally are tied to a specific list of items, such as the MTCR Annex. “Catch-all” controls provide a legal basis to control exports of items not on a list, when those items are destined for WMD/missile programs.)

United States export controls, especially “catch-all” controls, also make important political and moral contributions to the nonproliferation effort. They uphold the broad legal obligations the United States has undertaken in the Nuclear Nonproliferation Treaty (Article I), Biological Weapons Convention (Article III), and Chemical Weapons Convention (Article I) not to assist anyone in proscribed WMD activities. They endeavor to assure there are no U.S. “fingerprints” on WMD and missiles that threaten U.S. citizens and territory and our friends and interests overseas. They place the United States squarely and unambiguously against WMD/missile proliferation, even against the prospect of inadvertent proliferation from the United States itself.

Finally, export controls play an important role in enabling and enhancing legitimate trade. They provide a means to permit dual-use export to proceed under circumstances where, without export control scrutiny, the only prudent course would be to prohibit them. They help build confidence between countries applying similar controls that, in turn, results in increased trade. Each of the WMD nonproliferation regimes, for example, has a “no undercut” policy committing each member not to make an export that another has denied for nonproliferation reasons and notified to the rest—unless it first consults with the original denying country. Not only does this policy make it more difficult for proliferators to get items from regime members, it establishes a “level playing field” for exporters.

THREAT REDUCTION

The potential for proliferation of WMD and delivery system expertise has increased in part as a consequence of the economic crisis in Russia and other Newly Independent States, causing concern. My Administration gives high priority to controlling the human dimension of proliferation through programs that support the transition of former Soviet weapons scientists to civilian research and technology development activities. I have proposed an additional \$4.5 billion for programs embodied in the Expanded Threat Reduction Initiative that would support activities in four areas: nuclear security; nonnuclear WMD; science and technology nonproliferation; and military relocation, stabilization and other security cooperation programs. Congressional support for this initiative would

enable the engagement of a broad range of programs under the Departments of State, Energy, and Defense.

EXPENSES

Pursuant to section 401(c) of the National Emergencies Act (50 U.S.C. 1641 (c)), I report that there were no specific expense directly attributable to the exercise of authorities conferred by the declaration of the national emergency in Executive Order 12938, as amended, during the period from May 15, 1999, through November 10, 1999.

WILLIAM J. CLINTON.

THE WHITE HOUSE, November 10, 1999.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on International Relations and ordered to be printed (H. Doc. 106-158).

¶130.31 ENROLLED BILLS AND JOINT RESOLUTIONS SIGNED

Mr. THOMAS, from the Committee on House Administration, reported that that committee had examined and found truly enrolled bills and joint resolutions of the House of the following titles, which were thereupon signed by the Speaker:

H.R. 348. An Act to authorize the construction of a monument to honor those who have served the Nation's civil defense and emergency management programs.

H.R. 915. An Act to authorize a cost of living adjustment in the pay of administrative law judges.

H.R. 3061. An Act to amend the Immigration and Nationality Act to extend for an additional 2 years the period for admission of an alien as a nonimmigrant under section 101(a)(15)(S) of such Act, and to authorize appropriations for the refugee assistance program under chapter 2 of title IV of the Immigration and Nationality Act.

H.J. Res. 76. Joint resolution waiving certain enrollment requirements for the remainder of the first session of the One Hundred Sixth Congress with respect to any bill or joint resolution making general appropriations or continuing appropriations for fiscal year 2000.

H.J. Res. 78. Joint resolution making further continuing appropriations for the fiscal year 2000, and for other purposes.

¶130.32 BILLS AND JOINT RESOLUTION PRESENTED TO THE PRESIDENT

Mr. THOMAS, from the Committee on House Administration, reported that that committee did on this day present to the President, for his approval, bills and a joint resolution of the House of the following titles:

H.R. 3061. To amend the Immigration and Nationality Act to extend for an additional 2 years the period for admission of an alien as a nonimmigrant under section 101(a)(15)(S) of such Act, and to authorize appropriations for the refugee assistance program under chapter 2 of title IV of the Immigration and Nationality Act.

H.R. 915. To authorize a cost of living adjustment in the pay of administrative law judges.

H.R. 348. To authorize the construction of a monument to honor those who have served the Nation's civil defense and emergency management programs.

H.J. Res. 76. Waiving certain enrollment requirements for the remainder of the first session of the One Hundred Sixth Congress with respect to any bill or joint resolution

making general appropriations for fiscal year 2000.

130.33 LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to Ms. DEGETTE, for today after 3:30 p.m.

And then,

130.34 ADJOURNMENT

On motion of Mr. MICA, pursuant to the special order heretofore agreed to, at 8 o'clock and 25 minutes p.m., the House adjourned until 2 o'clock p.m. on Thursday, November 11, 1999.

130.35 REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. DREIER: Committee on Rules. House Resolution 374. Resolution providing for consideration of motions to suspend the rules (Rept. No. 106-465). Referred to the House Calendar.

Mr. DIAZ-BALART: Committee on Rules. House Resolution 375. Resolution waiving a requirement of clause 6(a) of rule XIII with respect to consideration of certain resolutions reported from the Committee on Rules (Rept. No. 106-466). Referred to the House Calendar.

130.36 TIME LIMITATION OF REFERRED BILLS

Pursuant to clause 5 of rule X the following action was taken by the Speaker:

H.R. 1838. Referral to the Committee on Armed Services extended for a period ending not later than November 12, 1999.

130.37 PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and severally referred, as follows:

By Mr. ISAKSON:

H.R. 3290. A bill to provide that, during the nonresponse followup phase of a decennial census, authorized personnel shall be permitted to deposit a copy of the census questionnaire in the letter box of a household, free of postage; to the Committee on Government Reform.

By Mr. HANSEN:

H.R. 3291. A bill to provide for the settlement of the water rights claims of the Shivwits Band of the Paiute Indian Tribe of Utah, and for other purposes; to the Committee on Resources.

By Mr. BAKER:

H.R. 3292. A bill to provide for the establishment of the Cat Island National Wildlife Refuge in West Feliciana Parish, Louisiana; to the Committee on Resources.

By Mr. GALLEGLY (for himself, Mr. GIBBONS, Mr. EVANS, Mr. GILCHREST, Mr. FILNER, Mr. MCKEON, Mr. RAHALL, Mr. STEARNS, Ms. CARSON, Mr. HANSEN, Mr. PETERSON of Minnesota, Mr. DUNCAN, Mr. REYES, Mr. BILIRAKIS, Mr. SNYDER, Mr. HILL of Montana, Mr. DOYLE, Mr. KUYKENDALL, Mr. SHOWS, Mr. HAYWORTH, Mr. BATEMAN, Mr. MALONEY of Connecticut, Mr. LEWIS of Kentucky, Mr. DIXON, Mr. BISHOP, Mr. SPRATT, Mrs. MEEK of Florida, Mr. MCHUGH, Mr. BAIRD, Mr. HEFLEY, Mr. BOUCHER, Mr. SCHAFER, Mr. LATOURETTE, Mr. MANZULLO, Mr. MARKEY, Mr. FROST, Mr. HINCHEY, Mr. MOORE, Mr. HUTCH-

INSON, Mr. GOODE, Mr. LANTOS, Mr. WAXMAN, Mr. BURTON of Indiana, Mr. SANDLIN, Mr. PETERSON of Pennsylvania, Mr. MORAN of Virginia, Mr. PALLONE, Mr. SANDERS, Mr. WISE, Mr. BLILEY, Mr. CASTLE, Mr. LEACH, Mr. STRICKLAND, Mr. STUPAK, Mr. JACKSON of Illinois, Mr. SCOTT, Mrs. MALONEY of New York, Mr. UNDERWOOD, Mrs. JONES of Ohio, Mr. THOMPSON of Mississippi, Mr. KILDEE, Mr. CUNNINGHAM, Mrs. MYRICK, Mr. TAUZIN, Ms. LOFGREN, Mr. GARY MILLER of California, Mr. BAKER, Mr. HORN, Mr. OWENS, Mr. FOLEY, Mr. MCINTYRE, Mr. MEEHAN, Mr. HILLIARD, Mr. MCCOLLUM, Mrs. NAPOLITANO, Mr. LUCAS of Kentucky, Mr. HASTINGS of Washington, Mr. BOSWELL, Mr. HASTINGS of Florida, Mr. GUTKNECHT, Ms. BERKLEY, Mr. GUTIERREZ, Mr. ABERCROMBIE, Mr. CANNON, Mr. CROWLEY, Mr. DEFAZIO, Mr. DOOLITTLE, Mr. TRAFICANT, Mr. KIND, Mr. GEORGE MILLER of California, Mr. SAXTON, Mr. ROMERO-BARCELO, Mr. SHERWOOD, Mr. TANCREDO, Mr. WALDEN of Oregon, Mr. FRELINGHUYSEN, Mr. CALVERT, Mrs. CUBIN, Mr. JONES of North Carolina, Mr. BRADY of Texas, Mr. THOMAS, Mr. BALLENGER, Mrs. MORELLA, Mr. SHERMAN, and Mr. HERGER):

H.R. 3293. A bill to amend the law that authorized the Vietnam Veterans Memorial to authorize the placement within the site of the memorial of a plaque to honor those Vietnam veterans who died after their service in the Vietnam war, but as a direct result of that service; to the Committee on Resources.

By Mr. BACHUS (for himself, Mr. TURNER, Mr. ADERHOLT, Mr. SAM JOHNSON of Texas, Mr. PAUL, Mr. BRADY of Texas, and Mr. SMITH of Texas):

H.R. 3294. A bill to amend the Federal Water Pollution Control Act to exclude from stormwater regulation certain areas and activities, and to improve the regulation and limit the liability of local governments concerning co-permitting and the implementation of control measures; to the Committee on Transportation and Infrastructure.

By Mr. FARR of California (for himself, Mr. GEKAS, Mr. FORBES, Mr. FRANK of Massachusetts, Ms. NORTON, Mr. SHAYS, Ms. SLAUGHTER, Mr. PAYNE, Mr. GILCHREST, Mr. KENNEDY of Rhode Island, Mr. RAHALL, Mr. GILMAN, Mrs. MEEK of Florida, Mr. THOMPSON of California, Ms. PELOSI, Mr. KING, Mr. WYNN, Mrs. CHRISTENSEN, Ms. EDDIE BERNICE JOHNSON of Texas, Ms. MILLENDER-MCDONALD, Mrs. MALONEY of New York, Mr. RANGEL, Ms. JACKSON-LEE of Texas, Mr. WAXMAN, Mr. JACKSON of Illinois, Mr. FALOMAVAEGA, Mr. STARK, Ms. WATERS, Mr. TIERNEY, Mr. LEWIS of Georgia, Mr. ALLEN, Mr. SISISKY, and Mr. MCDERMOTT):

H.R. 3295. A bill to provide for the payment of compensation to the families of the Federal employees who were killed in the crash of a United States Air Force CT-43A aircraft on April 3, 1996, near Dubrovnik, Croatia, carrying Secretary of Commerce Ronald H. Brown and 34 others; to the Committee on the Judiciary.

By Mr. BAIRD:

H.R. 3296. A bill to amend the Lewis and Clark National Historic Trail to include the State of Washington as the endpoint of the trail; to the Committee on Resources.

By Ms. BALDWIN (for herself, Ms. CARSON, Mrs. CHRISTENSEN, Mr. FRANK of Massachusetts, Mr. GUTIERREZ, Mr. JACKSON of Illinois, Ms. JACKSON-LEE

of Texas, Ms. KILPATRICK, Mr. LARSON, Mrs. MALONEY of New York, Mr. GEORGE MILLER of California, Mr. OWENS, Ms. PELOSI, Ms. WATERS, and Mr. WU):

H.R. 3297. A bill to amend the Family and Medical Leave Act of 1993 to eliminate an hours of service requirement for benefits under that Act; to the Committee on Education and the Workforce, and in addition to the Committee on Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BARR of Georgia (for himself and Mr. DEAL of Georgia):

H.R. 3298. A bill to amend the Clean Air Act to modify the application of certain provisions regarding the inclusion of entire metropolitan statistical areas within non-attainment areas, and for other purposes; to the Committee on Commerce.

By Mr. BARR of Georgia (for himself, Mr. BISHOP, Mr. CRAMER, Mr. CHAMBLISS, Mrs. MYRICK, Mr. NORWOOD, Mr. JONES of North Carolina, Mr. DUNCAN, and Mr. WAMP):

H.R. 3299. A bill to amend the Omnibus Crime Control and Safe Streets Act of 1968 to insure that law enforcement officers are afforded due process when involved in a case that may lead to dismissal, demotion, suspension, or transfer; to the Committee on the Judiciary.

By Ms. BERKLEY (for herself and Mr. FLETCHER):

H.R. 3300. A bill to provide for a Doctors' Bill of Rights under the Medicare Program; to the Committee on Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BILIRAKIS (for himself, Mr. BROWN of Ohio, Mrs. EMERSON, Mr. TOWNS, Mr. GREENWOOD, Mr. UPTON, Ms. DEGETTE, Mr. SMITH of New Jersey, Mr. WAXMAN, and Mr. WALSH):

H.R. 3301. A bill to amend the Public Health Service Act with respect to children's health; to the Committee on Commerce.

By Mr. BRADY of Texas (for himself, Mr. GOODE, Mrs. ROUKEMA, Mrs. MYRICK, Mr. HALL of Texas, Mr. ARMEY, Mr. TAYLOR of Mississippi, Mr. DELAY, Mr. BARCIA, Mr. COMBEST, Mr. SHOWS, Mr. SMITH of Texas, Mr. WATTS of Oklahoma, Mr. BLUNT, Mr. HUTCHINSON, Mr. SENSENBRENNER, Mr. GOODLATTE, Mr. SCHAFER, Mr. MANZULLO, Mr. SAM JOHNSON of Texas, Mr. SESSIONS, Mr. PACKARD, Mr. SUNUNU, Mr. SMITH of New Jersey, Mr. WELDON of Florida, Mr. COBURN, Mr. HOSTETTLER, Mr. GARY MILLER of California, Mr. LEWIS of Kentucky, Mr. PITTS, Mr. BARTON of Texas, Mr. LARGENT, Mr. ISTOOK, Mr. DEMINT, Mr. PAUL, Mr. BARR of Georgia, Mr. ENGLISH, Mr. STEARNS, and Mr. POMBO):

H.R. 3302. A bill to authorize States under Federal health care grant-in-aid programs to require parental consent or notification for purpose of purchase of prescription drugs or devices for minors; to the Committee on Commerce.

By Mr. BURR of North Carolina:

H.R. 3303. A bill to provide for the establishment of the Natural Disaster Insurance Solvency Fund to ensure adequate private insurance reserves in the event of catastrophic natural disasters; to the Committee on Banking and Financial Services, and in addition to the Committees on Ways and Means, and the Budget, for a period to be subsequently determined by the Speaker, in