

Message to the Congress on Additional Economic Sanctions Against Haiti May 21, 1994

To the Congress of the United States:

On October 4, 1991, pursuant to the International Emergency Economic Powers Act ("IEEPA") (50 U.S.C. 1703 *et seq.*) and section 301 of the National Emergencies Act ("NEA") (50 U.S.C. 1601 *et seq.*), President Bush exercised his statutory authority to issue Executive Order No. 12775 on October 4, 1991, declaring a national emergency and blocking Haitian government property.

On October 28, 1991, pursuant to the above authorities, President Bush exercised his statutory authority to issue Executive Order No. 12779 on October 28, 1991, blocking property of and prohibiting transactions with Haiti.

On June 30, 1993, pursuant to the above authorities, as well as the United Nations Participation Act of 1945, as amended ("UNPA") (22 U.S.C. 287c), I exercised my statutory authority to issue Executive Order No. 12853 of June 30, 1993, to impose additional economic measures with respect to Haiti. This latter action was taken, in part, to ensure that the economic measures taken by the United States with respect to Haiti would fulfill its obligations under United Nations Security Council Resolution 841 of June 16, 1993.

On October 18, 1993, pursuant to the IEEPA and the NEA, I again exercised my statutory authority to issue Executive Order No. 12872 of October 18, 1993, blocking property of various persons with respect to Haiti.

On May 6, 1994, the United Nations Security Council adopted Resolution 917, calling on Member States to take additional measures to tighten the embargo against Haiti. On May 7, 1994, pursuant to the above authorities, I exercised my statutory authority and issued Executive Order No. 12914 of May 7, 1994, to impose additional economic measures with respect to Haiti. This latter action was taken, in part, to ensure that the economic measures taken by the United States with respect to Haiti would fulfill its obligations under the provisions of United Nations Security Council Resolution 917 that were effective immediately under that Resolution.

United Nations Security Council Resolution 917 contains several provisions required to be-

come effective no later than May 21, 1994, to further tighten the embargo against Haiti. These include, *inter alia*, a requirement that Member States prohibit importation of Haitian-origin products into their territories exported from Haiti after May 21, 1994, activities that promote importation or transshipment of such products, and dealings by their nationals, flag vessels, or aircraft in such products. In addition, the Resolution requires Member States to prevent the sale or supply of products to Haiti by their nationals or from their territories or using their flag vessels or aircraft, and activities that promote such sale or supply, with certain exceptions for humanitarian needs and trade in informational materials.

This new Executive order:

- bans importation into the United States of goods or services of Haitian origin exported after May 21, 1994, or activities that promote or are intended to promote such importation, except for informational materials;
- prohibits activities by U.S. persons or from the United States that promote exportation or transshipment of goods of Haitian origin exported after May 21, 1994, except for informational materials;
- prohibits dealings by U.S. persons or in the United States or using U.S.-registered vessels or aircraft in goods of Haitian origin exported after May 21, 1994, except for informational materials;
- prohibits the sale, supply, or exportation by U.S. persons or from the United States, or using U.S.-registered vessels or aircraft, of any goods to Haiti or in connection with Haitian businesses, or activities by U.S. persons or in the United States that promote such sale, supply, or exportation, except for informational materials, certain foodstuffs, and medicines and medical supplies;
- prohibits any transaction that evades or avoids or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions of this order; and
- authorizes the Secretary of the Treasury, in consultation with the Secretary of State,

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to issue regulations implementing the provisions of the Executive order.

The new Executive order is necessary to implement certain provisions of United Nations Security Council Resolution 917 of May 6, 1994, which take effect no later than May 21, 1994, and require additional measures to tighten the embargo against Haiti with the goal of the restoration of democracy in that nation and the prompt return of the legitimately elected President, Jean-Bertrand Aristide, under the framework of the Governors Island Agreement.

I am providing this notice to the Congress pursuant section 204(b) of the IEEPA (50 U.S.C. 1703(b)) and section 301 of the NEA (50 U.S.C. 1631). I am enclosing a copy of the Executive order that I have issued.

WILLIAM J. CLINTON

The White House,
May 21, 1994.

NOTE: The Executive order is listed in Appendix D at the end of this volume.

Remarks at the Presentation Ceremony for the Congressional Medal of Honor

May 23, 1994

To the distinguished leaders of the military and the Congress who are here, family and friends of the two men on whom we will confer the Nation's highest military award, the Medal of Honor, Master Sergeant Gary Gordon and Sergeant First Class Randall Shughart were real American heroes.

During the military operation in Mogadishu on October 3d, two American helicopters were downed by hostile fire. Although United States Army Rangers established a defensive perimeter around the first downed helicopter, they could not reach the second one quickly by land. In the wreckage of this helicopter lay four injured Army crewmen.

Another helicopter with Sergeants Gordon and Shughart on board was dispatched to provide cover from above. But they came under withering fire, and the two sergeants instinctively understood that if the downed crew was to stand a chance of survival someone would have to get them on the ground. Immediately Sergeants Gordon and Shughart volunteered to go. They were told, no, it's too dangerous. They volunteered again. Again, they were told no. They volunteered a third time, and permission finally was granted.

Sergeants Gordon and Shughart knew their own chances of survival were extremely bleak. The pilot of their helicopter said that anyone in their right mind would never have gone in. But they insisted on it because they were comrades in danger, because they believed passion-

ately in the creed that says, "I will not fail those with whom I serve." And so they asked their pilot to hover just above the ground, and they jumped into the ferocious firefight.

The citations that will be read shortly describe the extraordinary courage that Sergeants Gordon and Shughart demonstrated in the battle that followed. Gary Gordon and Randall Shughart died in the most courageous and selfless way any human being can act. They risked their lives without hesitation. They gave their lives to save others. Their actions were clearly above and beyond the call of duty.

Today, on behalf of the United States Congress, I award them both the Medal of Honor. They join a roll of heroes that includes soldiers like Sergeant York, Audie Murphy, Jimmie Doolittle, Teddy Roosevelt, Jr., Senator Kerrey, and only some 3,000 others across more than two centuries of our Nation's history.

We will remember Sergeants Gordon and Shughart not only as heroes who fell in battle but as good men who loved their families. Randall Shughart was raised on a dairy farm. He loved the outdoors. He and his wife, Stephanie, planned to build a log cabin in Montana for their retirement. Gary Gordon was a gentle father who filled notebooks with stories for his two young children. He dreamed of starting a furniture-making shop with his wife, Carmen.

Both were men whose dreams and generous hearts we can never adequately portray. Both were quiet men whose steadiness gave strength