

PUBLIC PAPERS OF THE PRESIDENTS
OF THE
UNITED STATES

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Foreword

In 1996, the American people came together in a spirit of new optimism about ourselves, our country, and our future. It was a time of significant legislative achievement. Most notably, I signed into law landmark welfare reform ending a system that had trapped millions in a cycle of dependency. Within days, I also signed into law an increase in the minimum wage, signed legislation making it possible for people to take their health insurance with them as they move from job to job, and announced unprecedented steps by the Food and Drug Administration to protect children from the dangers of tobacco. These and other steps, and the continuing success of the American economy, inspired in our people a renewed sense of hope and confidence that our political system could meet our challenges.

Above all, this was a time when I sought to challenge the American people to turn toward the future. In August, at the Democratic National Convention in Chicago, and in talks with voters across the Nation, I declared our mission must be “to build a bridge to the 21st Century.” I have used this metaphor for years. But in the hundreds of hand-painted banners at rallies, in the handmade bridges that were sent to my office by the dozens, in the thousands of letters we received, I could see that this time, this image had touched a nerve. Why? I believe “the bridge” evoked both the hope and the challenge of the new century. Our people know that this new era, with its stunning leaps of technology, rapid globalization, and many social changes, offers remarkable opportunities for our people. But they also know they need education, skills, and confidence to reap the rewards of this time. As I told so many audiences, it must be a bridge “wide enough and strong enough for every American to walk across.”

Vice President Gore and I were humbled and deeply gratified when the American people chose to ratify our course and return us to office for a second term. The election amounted to a ringing endorsement of the “vital center”—a call to both parties to set aside narrow agendas and work together in the national interest. That is what we pledged to do. And as I told the American people on election night, before the Old State House in Little Rock, Arkansas, “We’ve got a bridge to build—and I’m ready if you are.”

William Clinton

Preface

This book contains the papers and speeches of the 42d President of the United States that were issued by the Office of the Press Secretary during the period July 1–December 31, 1996. The material has been compiled and published by the Office of the Federal Register, National Archives and Records Administration.

The material is presented in chronological order, and the dates shown in the headings are the dates of the documents or events. In instances when the release date differs from the date of the document itself, that fact is shown in the textnote. Every effort has been made to ensure accuracy: Remarks are checked against a tape recording, and signed documents are checked against the original. Textnotes and cross references have been provided by the editors for purposes of identification or clarity. Speeches were delivered in Washington, DC, unless indicated. The times noted are local times. All materials that are printed full-text in the book have been indexed in the subject and name indexes, and listed in the document categories list.

The Public Papers of the Presidents series was begun in 1957 in response to a recommendation of the National Historical Publications Commission. An extensive compilation of messages and papers of the Presidents covering the period 1789 to 1897 was assembled by James D. Richardson and published under congressional authority between 1896 and 1899. Since then, various private compilations have been issued, but there was no uniform publication comparable to the Congressional Record or the United States Supreme Court Reports. Many Presidential papers could be found only in the form of mimeographed White House releases or as reported in the press. The Commission therefore recommended the establishment of an official series in which Presidential writings, addresses, and remarks of a public nature could be made available.

The Commission's recommendation was incorporated in regulations of the Administrative Committee of the Federal Register, issued under section 6 of the Federal Register Act (44 U.S.C. 1506), which may be found in title 1, part 10, of the Code of Federal Regulations.

A companion publication to the Public Papers series, the Weekly Compilation of Presidential Documents, was begun in 1965 to provide a broader range of Presidential materials on a more timely basis to meet the needs of the contemporary reader. Beginning with the administration of Jimmy Carter, the Public Papers series expanded its coverage to include additional material as printed in the Weekly Compilation. That coverage provides a listing of the President's daily schedule and meetings, when announced, and other items of general interest issued by the Office of the Press Secretary. Also included are lists of the President's nominations submitted to the Senate, materials released by the Office of the Press Secretary that are not printed full-text in the book, and proclamations, Executive orders, and other Presidential documents released by the Office of the Press Secretary and published in the *Federal Register*. This information appears in the appendixes at the end of the book.

Volumes covering the administrations of Presidents Hoover, Truman, Eisenhower, Kennedy, Johnson, Nixon, Ford, Carter, Reagan, and Bush are also available.

The Public Papers of the Presidents publication program is under the direction of Frances D. McDonald, Director of the Presidential Documents and Legislative Division. The series is produced by the Presidential Documents Unit, Gwen H. Estep, Chief. The Chief Editor of this book was Karen Howard Ashlin, assisted by Scott Andreae, Brad Brooks, Anna Glover, Margaret A. Hemmig, Carolyn W. Hill, Michael Hoover, Alfred Jones, Rachel Rondell, and Michael J. Sullivan.

The frontispiece and photographs used in the portfolio were supplied by the White House Photo Office. The typography and design of the book were developed by the Government Printing Office under the direction of Michael F. DiMario, Public Printer.

Raymond A. Mosley
Director of the Federal Register

John W. Carlin
Archivist of the United States

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Cabinet

Secretary of State	Warren M. Christopher
Secretary of the Treasury	Robert E. Rubin
Secretary of Defense	William J. Perry
Attorney General	Janet Reno
Secretary of the Interior	Bruce Babbitt
Secretary of Agriculture	Dan Glickman
Secretary of Commerce	Michael Kantor
Secretary of Labor	Robert B. Reich
Secretary of Health and Human Services	Donna E. Shalala
Secretary of Housing and Urban Development	Henry G. Cisneros
Secretary of Transportation	Federico Peña
Secretary of Energy	Hazel Rollins O'Leary
Secretary of Education	Richard W. Riley
Secretary of Veterans Affairs	Jesse Brown
United States Representative to the United Nations	Madeleine Korbelt Albright
Administrator of the Environmental Protection Agency	Carol M. Browner
United States Trade Representative	Charlene Barshefsky (acting)

Director of the Office of Management and Budget	Franklin D. Raines (effective September 13)
Chief of Staff	Leon E. Panetta
Counselor to the President	Thomas F. McLarty III
Chair of the Council of Economic Advisers	Joseph E. Stiglitz
Director of National Drug Control Policy	Barry R. McCaffrey
Administrator of the Small Business Administration	Philip Lader
Director of Central Intelligence	John M. Deutch
Director of the Federal Emergency Management Agency	James Lee Witt

Administration of William J. Clinton

1996