

legitimate purposes but allow access to plaintext by law enforcement when encryption is utilized by criminals. This requires an approach that properly balances critical privacy interest with the need to preserve public safety. As is explained more fully in the sectional analysis that accompanies this proposed legislation, the CESA provides such a balance by simultaneously creating significant new privacy protections for lawful users of encryption, while assisting law enforcement's efforts to preserve existing and constitutionally supported means of responding to criminal activity.

The CESA establishes limitations on government use and disclosure of decryption keys obtained by court process and provides special protections for decryption keys stored with third party "recovery agents." CESA authorizes a re-

covery agent to disclose stored recovery information to the government, or to use stored recovery information on behalf of the government, in a narrow range of circumstances (*e.g.*, pursuant to a search warrant or in accordance with a court order under the Act). In addition, CESA would authorize appropriations for the Technical Support Center in the Federal Bureau of Investigation, which will serve as a centralized technical resource for Federal, State, and local law enforcement in responding to the increasing use of encryption by criminals.

I look forward to working with the Congress on this important national issue.

WILLIAM J. CLINTON

The White House,
September 16, 1999.

Statement on the Terrorist Attacks in Russia

September 17, 1999

On behalf of the American people, I want to extend our deepest condolences to the families of victims of recent bombings in Russia. Our thoughts and prayers are with the loved ones of the nearly 300 people whose lives were tragically lost.

The American people share the world's outrage over these cowardly acts. These attacks were aimed not just at innocent people across Russia; they also targeted fundamental human rights and democratic values, which are cherished by Russia and other members of the international community. We must not allow terrorists to achieve their underlying objective, which is to undermine democratic institutions and individual freedoms.

People across Russia who have been affected by these attacks are now beginning the hard task of rebuilding their lives. Their courage and resilience sets an example for all of us. President Yeltsin and Prime Minister Putin have also made important appeals to their countrymen that these attacks should not lead to new incidents of intolerance or bigotry and that the public should remain calm and unified in response.

In the days and weeks ahead, we will intensify our cooperation with Russian authorities to help prevent terrorist acts. The struggle against terrorism is a long and difficult road, but we must not lose our resolve. America stands ready to work with Russia to protect our citizens from this common threat.

Statement on the Common Ground Partnerships Initiative

September 17, 1999

Today, as we celebrate Citizenship Day and Constitution Week, thousands of individuals in naturalization ceremonies across America are pledging their allegiance to the United States and to the ideals that undergird our Nation.

Like generations of immigrants past, they are driven by a dream, and to achieve that dream, they seek to learn the ways of this land. I believe we can help these new citizens become full participants in American society. That is why