part, or may upon complaint, or on the Commission's own initiative, after notice and hearing, be suspended or revoked for willful failure to comply with any provision of this Act, or with any lawful order, rule, or regulation of the Commission promulgated thereunder.

"(e) A common carrier by water may compensate a person carrying on the business of forwarding to the extent of the value rendered such carrier in connection with any shipment dispatched on behalf of others when, and only when, such person is licensed hereunder and has performed with respect to such shipment the solicitation and securing of the cargo for the ship or the booking of, or otherwise arranging for space for, such cargo, and at least two of the following services:

"(1) The coordination of the movement of the cargo to shipside;
"(2) The preparation and processing of the ocean bill of lading;
"(3) The preparation and processing of dock receipts or delivery orders;
"(4) The preparation and processing of consular documents or export declarations;
"(5) The payment of the ocean freight charges on such shipments:

Provided, however, That where a common carrier by water has paid, or has incurred an obligation to pay, either to an ocean freight broker or freight forwarder, separate compensation for the solicitation or securing of cargo for the ship or the booking of, or otherwise arranging for space for, such cargo, then such carrier shall not be obligated to pay additional compensation for any other forwarding services rendered on the same cargo. Before any such compensation is paid to or received by any person carrying on the business of forwarding, such person shall, if he is qualified under the provisions of this paragraph to receive such compensation, certify in writing to the common carrier by water by which the shipment was dispatched that he is licensed by the Federal Maritime Commission as an independent ocean freight forwarder and that he performed the above specified services with respect to such shipment. Such carrier shall be entitled to rely on such certification unless it knows that the certification is incorrect."

Approved September 19, 1961.

Public Law 87-255

AN ACT

To amend the Federal Airport Act so as to extend the time for making grants under the provisions of such Act, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That section 4 of the Federal Airport Act (49 U.S.C. 1103) is amended by inserting "(a)" immediately after "Sec. 4," and by adding at the end thereof the following new subsection:

"Announcement of Program

"(b) It shall be the duty of the Administrator to make public by January 1 of each year the proposed program of airport development intended to be undertaken during the fiscal year next ensuing, and he may revise such program to the extent he finds necessary to accomplish the purposes of this Act."
SEC. 2. (a) Section 5 of such Act (49 U.S.C. 1104) is amended by redesignating subsection (d) as subsection (e), and by inserting immediately after subsection (c) the following new subsection:

"Appropriation Authorization for Projects

(d) (1) For the purpose of carrying out this Act with respect to projects in the several States, in addition to other amounts authorized by this Act, appropriations amounting in the aggregate to $199,500,000 are hereby authorized to be made to the Administrator over a period of three fiscal years, beginning with the fiscal year ending June 30, 1962. Of amounts appropriated under this paragraph, $66,500,000 shall become available for obligation, by the execution of grant agreements pursuant to section 12, beginning July 1 of each of the fiscal years ending June 30, 1962, June 30, 1963, and June 30, 1964, and shall continue to be so available until expended.

(2) For the purpose of carrying out this Act with respect to projects in Hawaii, Puerto Rico, and the Virgin Islands, in addition to other amounts authorized by this Act, appropriations amounting in the aggregate to $4,500,000 are hereby authorized to be made to the Administrator over a period of three fiscal years, beginning with the fiscal year ending June 30, 1962. Of amounts appropriated under this paragraph, $1,500,000 shall become available for obligation, by the execution of grant agreements pursuant to section 12, beginning July 1 of each of the fiscal years ending June 30, 1962, June 30, 1963, and June 30, 1964, and shall continue to be so available until expended. Of each such amount, 40 per centum shall be available for projects in Hawaii, 40 per centum shall be available for projects in Puerto Rico, and 20 per centum shall be available for projects in the Virgin Islands.

(3) For the purpose of developing, in the several States, airports the primary purpose of which is to serve general aviation and to relieve congestion at airports having high density of traffic serving other segments of aviation, in addition to other amounts authorized by this Act for such purpose, appropriations amounting in the aggregate to $21,000,000 are hereby authorized to be made to the Administrator over a period of three fiscal years, beginning with the fiscal year ending June 30, 1962. Of amounts appropriated under this paragraph, $7,000,000 shall become available for obligation, by the execution of grant agreements pursuant to section 12, beginning July 1 of each of the fiscal years ending June 30, 1962, June 30, 1963, and June 30, 1964, and shall continue to be so available until expended.

(b) Subsection (e) of such section 5 (as so redesignated by subsection (a) of this section) is amended by striking out "section 204 of the Civil Aeronautics Act of 1938 (49 U.S.C. 424)" and inserting in lieu thereof "subsection (a) of section 303 of the Federal Aviation Act of 1958 (49 U.S.C. 1344(a))".

SEC. 3. (a) Section 6(a) of such Act (49 U.S.C. 1105(a)) is amended to read as follows:

"Apportionment of Funds

Sec. 6. (a) As soon as possible after July 1 of each fiscal year for which any amount is authorized to be obligated by section 5(a) or 5(d) (1), 75 per centum of the amount made available for that year shall be apportioned by the Administrator among the several States, one-half in the proportion which the population of each State bears to
the total population of all the States, and one-half in the proportion which the area of each State bears to the total area of all the States. Each amount so apportioned for a State shall, during the fiscal year for which it was first authorized to be obligated and the fiscal year immediately following, be available only for grants for approved projects located in that State, or sponsored by that State or some public agency thereof but located in an adjoining State, and thereafter any portion of such amount which remains unobligated shall be redistributed as provided in subsection (c) of this section. Upon making an apportionment as provided in this subsection, the Administrator shall inform the executive head of each State, and any public agency which has requested such information, as to the amounts apportioned for each State. As used in this subsection, the term 'population' means the population according to the latest decennial census of the United States and the term 'area' includes both land and water."

(b) Paragraph (1) of section 6(b) of such Act (49 U.S.C. 1105 (b) (1)) is amended to read as follows:
"(b) (1) Twenty-five per centum of all amounts authorized to be obligated by sections 5(a) and 5(d) (1) and one hundred per centum of all amounts authorized to be obligated by section 5(d) (3) shall, as such amounts become available, constitute a discretionary fund."

(c) Paragraph (2) of section 6(b) of such Act (49 U.S.C. 1105 (b) (2)) is amended to read as follows:
"(2) Such discretionary fund shall be available for such approved projects in the several States, Puerto Rico, and the Virgin Islands as the Administrator may deem most appropriate for carrying out the national airport plan, regardless of the location of such projects. The Administrator shall give consideration, in determining the projects for which such fund is to be so used, to the existing airport facilities in the several States, Puerto Rico, and the Virgin Islands, and to the need for or lack of development of airport facilities in the several States, Puerto Rico, and the Virgin Islands."

(d) Paragraph (3) of section 6(b) of such Act (49 U.S.C. 1105 (b) (3)) is amended by striking out "and national forests" and inserting in lieu thereof "national forests, and special reservations for Government purposes."

(e) Section 6(c) of such Act (49 U.S.C. 1105(c)) is amended to read as follows:
"Redistribution of Funds

"(c) Any amount apportioned for projects in a State pursuant to subsection (a) of this section which has not been obligated by grant agreement at the expiration of the two fiscal years for which it was so apportioned shall be added to the discretionary fund established by subsection (b) of this section."

Sec. 4 Section 9(d) of such Act (49 U.S.C. 1108 (d)) is amended by inserting "(1)" immediately after "(d)" and by adding at the end thereof the following new paragraphs:
"(2) No project shall be approved by the Administrator which does not include provision for installation of such of the landing aids specified in section 10(d) as are determined by him to be required for the safe and efficient use by aircraft of the airport, taking into account the category of the airport and the type and volume of traffic utilizing the airport.

(3) No project shall be approved by the Administrator unless he is satisfied that fair consideration has been given to the interest of communities in or near which such project may be located."
Sec. 5. (a) Section 10 of such Act (49 U.S.C. 1109) is amended by striking out subsection (e) and inserting in lieu thereof the following:

“Landing Aids

“(d) To the extent that the project costs of an approved project represent the cost of (1) land required for the installation of approach light systems, (2) in-runway lighting, (3) high intensity runway lighting, or (4) runway distance markers, the United States share shall be not to exceed 75 per centum of the allowable costs thereof.”

(b) Subsection (a) of such section 10 is amended by striking out “(d), and (e)” and inserting in lieu thereof “and (d)”. Sec. 6. (a) Paragraph (5) of section 11 of such Act (49 U.S.C. 1110(5)) is amended to read as follows:

“(5) the airport operator or owner will furnish without cost to the Federal Government for use in connection with any air traffic control activities, or weather-reporting activities and communication activities related to air traffic control, such areas of land or water, or estate therein, or rights in buildings of the sponsor as the Administrator may consider necessary or desirable for construction at Federal expense of space or facilities for such purposes;”.

(b) Section 11 of such Act is further amended by adding at the end thereof the following new sentence: “Whenever the Administrator shall obtain from a sponsor any area of land or water, or estate therein, or rights in buildings of the sponsor and shall construct thereon at Federal expense space or facilities, he is authorized to relieve the sponsor from any contractual obligation entered into under this Act to provide free space in airport buildings to the Federal Government to the extent he finds such space no longer required for the purposes set forth in paragraph (5) of this section.”

Sec. 7. Section 13(b) of such Act (49 U.S.C. 1112(b)) is amended to read as follows:

“Costs Not Allowed After June 30, 1961

“(b) With respect to amounts obligated under this Act after June 30, 1961, the following shall not be allowable project costs: (1) the cost of construction of that part of a project intended for use as a public parking facility for passenger automobiles; or (2) the cost of construction of any part of an airport building except such of those buildings or parts of buildings intended to house facilities or activities directly related to the safety of persons at the airport.”

Sec. 8. (a)(1) Paragraph (7) of section 2(a) of such Act (49 U.S.C. 1101(a)(7)) is amended by striking out “Alaska, Hawaii,“;

(2) Paragraph (12) of section 2(a) of such Act (49 U.S.C. 1101(a)(12)) is amended by striking out “on May 13, 1946,”.

(b) Section 3(a) of such Act (49 U.S.C. 1102(a)) is amended—

(1) by striking out “Alaska, Hawaii, and” where it appears in the first sentence thereof; and

(2) by striking out “Alaska, Hawaii,“ in the third sentence thereof.

(c)(1) The heading of section 7 of such Act (49 U.S.C. 1106) is amended to read as follows: “AVAILABILITY OF FUNDS FOR PROJECTS IN PUERTO RICO AND THE VIRGIN ISLANDS”.

(2) The text of section 7 of such Act is amended by striking out “Alaska, in Hawaii, or in Puerto Rico,” and inserting in lieu thereof “Puerto Rico”. 
(d) Section 9(c) of such Act (49 U.S.C. 1108(c)) is amended by striking out "Alaska, Hawaii," and by inserting before the period at the end thereof the following: "or a special reservation for Government purposes".

(e) Section 10(c) of such Act (49 U.S.C. 1109(c)) is amended by striking out "Alaska and" where it appears in the heading and in the text of such section.

Sec. 9. Section 1109 of the Federal Aviation Act of 1958 (49 U.S.C. 1509) is amended by adding at the end thereof the following new subsection:

"(e) There are authorized to be appropriated such sums as may be necessary to enable the head of any department or agency of the Federal Government charged with any duty of inspection, clearance, collection of taxes or duties, or other similar function, with respect to persons or property moving in air commerce, to acquire such space at public airports (as defined in the Federal Airport Act) as he determines, after consultation with the Administrator of the Federal Aviation Agency, to be necessary for the performance of such duty. In acquiring any such space, the head of such department or agency shall act through the Administrator of General Services in accordance with the procedures established by law which are generally applicable to the acquisition of space to be used by departments and agencies of the Federal Government."

Sec. 10. The amendments made by this Act shall not apply with respect to projects for which amounts have been obligated by the execution of grant agreements before their enactment. With respect to such projects, the Federal Airport Act shall continue to apply as if this Act had not been enacted.

Approved September 20, 1961, 11:55 a.m.

Public Law 87-256

AN ACT

To provide for the improvement and strengthening of the international relations of the United States by promoting better mutual understanding among the peoples of the world through educational and cultural exchanges.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Mutual Educational and Cultural Exchange Act of 1961".

Sec. 101. Statement of Purpose.—The purpose of this Act is to enable the Government of the United States to increase mutual understanding between the people of the United States and the people of other countries by means of educational and cultural exchange; to strengthen the ties which unite us with other nations by demonstrating the educational and cultural interests, developments, and achievements of the people of the United States and other nations, and the contributions being made toward a peaceful and more fruitful life for people throughout the world; to promote international cooperation for educational and cultural advancement; and thus to assist in the development of friendly, sympathetic, and peaceful relations between the United States and the other countries of the world.

Sec. 102. (a) The President is authorized, when he considers that it would strengthen international cooperative relations, to provide, by grant, contract, or otherwise, for—

(1) educational exchanges, (i) by financing studies, research, instruction, and other educational activities—