- growth and integration of the global economy.
- —Democracy. The best way to advance America's interests worldwide is to enlarge the community of democracies and free markets throughout the world.

These goals are mutually supportive. Democratic states are less likely to threaten our interests and more likely to cooperate with us to meet security threats and promote sustainable development. Secure nations are more likely to maintain democratic structures and to support free trade. And even with the cold war over, our Nation's security depends upon the maintenance of military forces that are sufficient to deter diverse threats and, when necessary, fight and win against our adversaries. While many factors ultimately contribute to our Nation's safety and well-being, no single component is more important than the men and women who bear America's uniform and stand sentry over our security.

Our national security requires the patient application of American will and resources. We can only sustain that necessary investment with the broad, bipartisan support of the American people and their representatives in Congress. The cold war may be over, but the need for American leadership abroad remains as strong as ever. I am committed to building a new public consensus to sustain our active engagement abroad. This document is part of that commitment.

NOTE: Attached to the statement was a fact sheet and the National Security Strategy Report for 1994.

Message to the Congress Transmitting the National Security Strategy Report

July 21, 1994

To the Congress of the United States:

As required by section 603 of the Goldwater-Nichols Department of Defense Reorganization Act of 1986, I am transmitting a report on the National Security Strategy of the United States.

William J. Clinton

The White House, July 21, 1994.

Message to the Congress on Trade With Bulgaria

July 21, 1994

To the Congress of the United States:

On June 3, 1993, I determined and reported to the Congress that Bulgaria is in full compliance with the freedom of emigration criteria of sections 402 and 409 of the Trade Act of 1974. This determination allowed for the continuation of most-favorednation (MFN) status and certain United States Government financial programs for Bulgaria without the requirement of a waiver.

As required by law, I am submitting an updated Report to Congress concerning emigration laws and policies of the Republic of Bulgaria. You will find that the report indicates continued Bulgarian compliance with U.S. and international standards in areas of emigration and human rights policy.

William J. Clinton

The White House, July 21, 1994.

Remarks Announcing Assistance to Rwandan Refugees and an Exchange With Reporters

July 22, 1994

The President. Good morning. I have just met with my national security team, and I want to tell you about the new steps I have ordered to respond to the situation in the border regions near Rwanda.

The flow of refugees across Rwanda's borders has now created what could be the world's worst humanitarian crisis in a generation. It is a disaster borne of brutal violence, and according to experts now on site, it is now claiming one life every minute.

Today I am announcing an immediate and massive increase in our response. These efforts will be directed from the White House through my National Security Adviser Anthony Lake, working with Deputy Secretary of Defense Deutch, AID Administrator Atwood, and General Shalikashvili, and Brigadier General John Nix of our European Command will command a joint task force to head our efforts on the ground.

From the beginning of this tragedy, the United States has been in the forefront of the international community's response. As the crisis has gotten worse, our response has also grown.

In May, when the first wave of Rwandan refugees fled to Tanzania, I ordered the release of \$15 million in aid. These monies helped to prevent the kind of problems in Tanzania we are now seeing in Zaire. Since that time, we have authorized an additional \$135 million in relief in the area. Beginning in May, I ordered an airlift of relief supplies. Since then, we have flown over 100 missions.

On May 10th, the Vice President met with the United Nations Secretary-General and the head of the Organization of African Unity in an effort to expand the U.N. peacekeeping force in Rwanda. The following week, the Security Council approved a resolution authorizing that expansion. Then I ordered the Department of Defense to provide equipment, including 50 armored personnel carriers to aid the peacekeepers.

Throughout June and July, I ordered increases in our relief efforts as the crisis escalated. I sent senior administration officials to the region, including Brian Atwood, the Administrator of AID.

Today, I have ordered an immediate massive increase in our efforts in the region in support of an appeal from the United Nations High Commissioner for Refugees. I've ordered the Defense Department to establish and manage an airlift hub in Uganda, which will be used as a staging area for around-the-clock operations for shipments of relief supplies to the refugees in the Rwandan border regions. Consultations are underway now with the Government of Uganda.

I have directed the Defense Department to assist in expanding airlift operations near the refugee camps in Goma and Bukavu. We will provide personnel and equipment to enable these airfields to operate on a 24-hour basis. I've ordered our military to increase the capacity to receive, transfer, and distribute goods at these airfields. Our aim is to move food, medicine, and other supplies to those in need as quickly as possible.

I've directed the Pentagon to establish a safe water supply and to distribute as much water as possible to those at risk. Safe water is essential to stop the outbreak of cholera and other diseases that threaten the refugees.

Today and tomorrow, about 20 million oral rehydration therapy packages will be delivered, packages that were purchased through AID and delivered on U.S. military aircraft to the refugees in order to try to stem the cholera outbreak.

Our task in Rwanda is twofold: First, to alleviate the suffering as quickly as possible; second, to take steps to establish conditions that will enable the refugees to return home. To achieve the second objective, I have ordered the State Department and our Ambassador to the United Nations, who is here with us today, to take immediate action to help create those conditions. The United States will support and urge the immediate deployment of a full contingent of United Nations peacekeepers to Rwanda to provide security for the return of the refugees.

We are making clear to the new leaders of Rwanda that international acceptance, including American recognition, depends upon the establishment of a broadbased government, the rule of law, and efforts at national reconciliation. We're taking action to counteract the propaganda of the extremist Hutu elements who continue to urge Rwandans to flee. Taken together, these steps will help to relieve the suffering of the Rwandan refugees and create conditions for their return home.

As I said yesterday, we face here a growing human catastrophe. The United States not only supports the efforts of the international community, but is and will continue to take a leading role in those efforts. In the days to come as Americans see this heartbreaking unfolding tragedy, the suffering must not only touch our hearts, it must move Americans all across our Nation to reach out with their own private contribution to relief organizations. And it must move us as a Nation to take the practical actions that this crisis demands.

Q. Mr. President, how much will all of this cost? And how many U.S. troops will be engaged in this operation?

The President. Well, I'd like to leave the details on that question to those who will brief you. It will be in excess of \$100 million.

We'll have modest commitments of American manpower, but enough to do the job.

Health Care Reform

Q. The leadership came here last night and told you that your health care plan for all intents and purposes is dead and that they are going to start over with something very different from what you had proposed. How do you feel about that? Are you willing to accept this turn of events?

The President. First of all, I want to tell you—I had a prediction last night. I said to the leadership—they said, "What should we say?" I said, "Well, I have been saying for 4 weeks we have agreed to dramatically change this plan. We're going to string it out. We have to have a longer phase-in. We have to have less bureaucracy. We have to have totally voluntary small business alliances, and we have to give a bigger break to small businesses to get them to buy into it. I'll bet if you go out there and say it, it will be treated as news." And that is exactly what happened. That is exactly what I said to the Governors. That is exactly what I've been saying for the last 3 or 4 weeks.

And I'm glad that it finally is going out to the American people. We listened to the American people, all of us did. So we said—when I sent my plan to the Congress, I implored the Congress to go out and offer suggestions for changing it, for improving it, for making it better. I did that from day one. I am still waiting for someone else to produce a bill who believes there's another way to achieve universal coverage.

I thought it was a very good meeting because the leaders reaffirmed their belief that our objectives should stay the same: universal coverage, so that we can provide security to those who have health insurance and cover those who don't. Now, one-sixth of our people—remember, America is going in the wrong direction. Only the United States is reducing the number of people with health coverage every year. Secondly——

 $oldsymbol{Q}$. But are you going to accept anything—

The President. Secondly, our goals are the same. We reaffirmed them; the leaders reaffirmed them: universal coverage, quality and choice, an emphasis on preventative and primary care, and discipline in constraining costs, not only for the Government so that we don't increase the deficit but also for people in their private insurance plans. And we will have a bill in the Senate and a bill in the House that will achieve those objectives.

The burden is then on others. Finally, the burden must go to others. I would remind you now we have the American Medical Association, several other physicians groups, the Nurses Association, the nonprofit hospital association, virtually every medical center in the country, a huge group of small businesses, a huge group of large businesses, and a wide array of others who support these four goals. The bill that we will come out with, I am confident, will reach these four goals. How we reach them is now up to the Congress working with the White House. But the burden is on those who think they have a better idea to come forward with it.

Someday we are going to have to focus on those who have other alternatives. That is my objective. I think we will reach those four goals. I thought it was a great meeting, and my prediction was that if they would go out and say what I've been saying for a month that it would make news. And sure enough, it did. And I feel very, very good about it.

Now I have to turn this over to them to answer more questions about Rwanda.

NOTE: The President spoke at 11:50 a.m. in the Briefing Room at the White House. In his remarks, he referred to Boutros Boutros-Ghali, United Nations Secretary-General; Salim Salim, Secretary General, Organization of African Unity; and Sadako Ogata, United Nations High Commissioner for Refugees. A tape was not available for verification of the content of these remarks.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

July 15 1

The White House announced the Clinton administration approved an additional \$17 million for flood recovery for Georgia, Alabama, and Florida.

July 17

In the evening, the President traveled to Miami, FL.

July 18

In the morning, the President attended the first meeting of the executive committee of the Summit of the Americas at the Sheraton Bal Harbour Hotel. He then went to the Miami Beach Convention Center where he attended an afternoon reception with officers of the National Council of La Raza. He traveled to Brunswick, ME, later in the afternoon

In the evening, the President attended the Maine Democratic Party Coordinated Campaign reception at the Sonesta Hotel. Following the Maine Democratic Party Coordinated Campaign dinner at the Holiday Inn by the Bay, he traveled to Boston, MA.

July 19

In the morning, the President met with Jim and Mary Bryant and their two children, a family from Beverly, MA, who are unable to obtain health insurance under the present system. He returned to Washington, DC, in the afternoon.

In the evening, the President attended a fundraiser for Colorado Gov. Roy Romer at the Sheraton Carlton Hotel.

July 20

The President announced his intention to nominate James W. Swilhart, Jr., to be Ambassador to Lithuania.

July 21

The President announced he has named Senator David Pryor of Arkansas to be Chair-

man of the Policy Committee for the White House Conference on Aging and the following individuals to be members:

- Secretary of Housing and Urban Development Henry G. Cisneros;
- —Secretary of Veterans Affairs Jesse Brown:
- —Secretary of Health and Human Services Donna Shalala;
- —Norman Abramowitz;
- —Horace Deets:
- —James T. Delacruz;
- -Rose Dobrof:
- -Mary Rose Oakar;
- —Herb Sanderson;
- —Lawrence Smedley;
- —Marta Sotomayor;
- —Daniel Thursz.

The President announced that Glenn H. Hutchins will be the Chairman of the Western New Independent States Enterprise Fund.

July 22

The President announced his intention to appoint Peter Berle, Dan Morales, Jean Richardson, John Wirth, and Jonathan Plaut to be members of the Joint Public Advisory Committee of the North American Commission for Environmental Cooperation.

The President announced his intention to nominate Dr. Paul Hill to be the Chairperson and Chief Executive Officer of the Chemical Safety and Hazard Investigation Board and his intention to nominate Dr. Devra Lee Davis, Dr. Gerald V. Poje, Dr. Andrea Kidd Taylor to be members of the Board.

Nominations Submitted to the Senate

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

Submitted July 20

Jan Lodal,

of Virginia, to be Deputy Under Secretary of Defense for Policy, vice Walter Becker Slocombe.

¹This announcement was not received in time for inclusion in the appropriate issue.