

Weekly Compilation of  
**Presidential  
Documents**



Monday, August 22, 1994  
Volume 30—Number 33  
Pages 1671-1692

## Contents

### Addresses and Remarks

*See also* Bill Signings  
Crime legislation—1676  
Full Gospel A.M.E. Zion Church in Temple  
Hills, MD—1672  
Radio address—1671

### Appointments and Nominations

U.S. District Court, judges—1677

### Bill Signings

General Aviation Revitalization Act of 1994,  
statement—1678  
Social Security Independence and Program  
Improvements Act of 1994  
Remarks—1675  
Statement—1676

### Communications to Congress

Partnership For Peace, letter transmitting  
report—1682  
UNITA, message—1679

### Communications to Federal Agencies

Peacekeeping operations and sanctions against  
Serbia and Montenegro, memorandum—  
1682

### Interviews With the News Media

News conference, August 19 (No. 69)—1682

### Notices

Continuation of Emergency With Respect to  
UNITA—1678

### Proclamations

To Amend the Generalized System of  
Preferences—1679  
Women's Equality Day—1681

### Resignations and Retirements

Treasury Department  
Deputy Secretary—1680  
General Counsel—1680

### Statements by the President

*See also* Appointments and Nominations; Bill  
Signings  
Death of NATO Secretary General  
Woerner—1672

### Supplementary Materials

Acts approved by the President—1692  
Checklist of White House press releases—  
1691  
Digest of other White House  
announcements—1690  
Nominations submitted to the Senate—1691

## WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

The *Weekly Compilation of Presidential Documents* is published pursuant to the authority contained in the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15), under

regulations prescribed by the Administrative Committee of the Federal Register, approved by the President (37 FR 23607; 1 CFR Part 10).

Distribution is made only by the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The *Weekly Compilation of Presidential Documents* will be furnished by mail to domestic subscribers for \$80.00 per year (\$137.00 for mailing first class) and to foreign subscribers for \$93.75 per year, payable to the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The charge for a single copy is \$3.00 (\$3.75 for foreign mailing).

There are no restrictions on the republication of material appearing in the *Weekly Compilation of Presidential Documents*.

Week Ending Friday, August 19, 1994

**The President's Radio Address**

*August 13, 1994*

Good morning. As I'm sure you know, a couple of days ago the House of Representatives had a chance to pass the toughest attack on crime in our history, and they tried to take the easy way out. But the terrible threat of crime and violence is too great for us to let them get away with it. The easy way out is not an option.

Two hundred and twenty-five Members of Congress participated in a procedural trick orchestrated by the National Rifle Association and intensely pushed by the Republican congressional leadership, a trick designed with one thing in mind: to put the protection of partisan and special interests over the protection of ordinary American families. They ought to be ashamed of themselves.

The American people have been very clear on this. The most important job is to keep the streets and the neighborhoods of America safe. The first responsibility of Government is law and order. Without it, people can never really pursue the American dream. And without it, we're not really free. And the American people have said over and over again, today they're worried about crime. They're fighting for their personal security.

The House of Representatives has a responsibility to do something about it, but this week the House walked away from that responsibility. They had a vote on law and order, and law and order lost. But that can't be the end of this fight. The hard-working, law-abiding citizens of the United States deserve better.

Yesterday I went to Minnesota where I addressed the National Association of Police Organizations. This group represents more than 160,000 police officers across the country. They strongly support the crime bill. Earlier in the week, I met with the heads of every major law enforcement group in America. Together they represent over a half-mil-

lion law enforcement officers. They don't walk away from their responsibility. They put their lives on the line every day for us. And we can't let Congress walk away from them.

The crime bill we're fighting for is a crime bill America's police officers and law enforcement officials want. Our prosecutors, our teachers, our principals, our parents, our attorneys general, our community leaders, they've all joined these police organizations in endorsing this crime bill. For 6 years, Congress has bickered and battled over a crime bill when the average violent felon only serves 4 years in prison.

This crime bill departs from all those labels of the past, from liberal or conservative or tough or compassionate. This crime bill emphasizes punishment, police, and protection.

Some people in Congress say it's time for their August vacation. Well, the crime plaguing ordinary Americans is not about to take a vacation, and it's only fitting that Congress stay in Washington until they get this job done. They can't walk away on a procedural trick.

I want a crime bill that puts 100,000 new police officers on the street, one that makes "three strikes and you're out" the law of the land, one that builds prisons to lock up violent criminals where they belong, one that takes handguns away from minors, one that provides prevention programs that police officers demand to help steer our kids in troubled areas away from crime and drugs in the first place. And the bills must be paid for not by raising taxes but by cutting the Federal bureaucracy.

I gave the Congress a plan to reduce the Federal bureaucracy by 250,000 and more over the next 5 years, to bring the Federal Government to its lowest level in 30 years, and to put all the savings in a trust fund to pay for the crime bill. And let me be clear about this: The crime bill must ban the assault weapons that have no place on our streets.

We don't need any more Washington, DC, games like the House of Representatives played last week. Up until that vote, this crime bill was bipartisan all the way, with Republicans and Democrats voting for everything that must be included. Now the Republicans say, well, there's too much money for prevention in this bill. They call it pork. Well, all I know is, all the police officers in this country know we need to give kids something to say yes to. I know that 65 Republicans voted for a bill that had even more prevention funds back in the spring, but only 11 would stand up to the withering pressure of their leadership when the bill came back and was ready to pass just this week.

The American people have to make it clear to Members of Congress from both parties that even if they disagree with a particular measure in this crime bill, the overall bill is the best, the smartest bill we have ever had in this country, and the American people need it. It's time to put politics aside and finish the job. Help our Nation's police officers make our streets safer.

This fight is not over. I am continuing it. I want you to fight with me. Our children, our families, our future deserve no less.

Thank you for listening.

NOTE: The President spoke at 10:06 a.m. from Camp David, MD.

**Statement on the Death of NATO  
Secretary General Manfred Woerner**  
*August 13, 1994*

It was with deep sorrow and regret that I learned today of the death of NATO Secretary General Manfred Woerner. On behalf of the American people, I convey the United States most heartfelt condolences to Mrs. Woerner and the Woerner family.

As Secretary General of NATO for the past 6 years and as a distinguished German statesman over the two preceding decades, Manfred Woerner's heroic leadership made an enduring contribution to democracy and security in Europe. He was a true and loyal friend of the United States and provided wise counsel to me and other Alliance heads of state and government. Even while he bravely fought his illness, Manfred Woerner worked

tirelessly to transform our Alliance to meet the new challenges of the post-cold-war era and to direct its critical involvement in the search for peace in Bosnia. Manfred Woerner's central role in forging NATO's partnership with the new democracies of Eastern Europe and the former Soviet Union was a major contribution to our common effort to build an integrated transatlantic community.

I will miss the candor, the friendship, and the good humor that Manfred Woerner displayed to the very end of his life. The transatlantic community has lost one of its finest citizens and leaders.

**Remarks at the Full Gospel A.M.E.  
Zion Church in Temple Hills,  
Maryland**

*August 14, 1994*

**The President.** Thank you so much. If you've been listening to the news the last few days, you know that the President has had his annual loss of voice. [*Laughter*] But when I heard the choir today I kind of got my voice back.

First, Pastor and Mrs. Cherry, on behalf of my wife, my daughter, and all of our company here, thank you so much for making us feel at home today. This was a beautiful, wonderful day for us. We've brought some old friends of ours that we've known for many years and several members of our White House staff. Our good friend Congressman Albert Wynn joined us; we're glad to see you. Thank you so much, sir.

I came here today of two minds. Usually, on summer Sundays like this, Hillary and Chelsea and I go up to Camp David, and we go to the beautiful little chapel in the woods there. And instead of being in a vast church, we worship at 9 o'clock on Sunday morning with about 50 people and about six or seven people singing in the choir including the President, who gets to sightread the music when he can talk. [*Laughter*]

I wanted to come here today for two reasons. First of all, because, as it turned out, I needed to hear the sermon. [*Laughter*] Next week, Pastor, I'll try to be a little more like Jehoshaphat. Maybe I won't have to ask

you to face all our enemies all at once. [Laughter] The second reason I wanted to be here is that this church to me symbolizes what America should be all about right now. And it also, I believe, came about because of all the things that America should not be about right now. I mean, let me ask you, how is it that a church in 1981 could start with 24 members and in 1994 could have 16,000 members? How could an African-American church, with all of the cliches people say about the black community in America, have 16,000 members and over 40 percent of them be males?

God has worked through this pastor and his wife and his family and all of you. But why did you have to come into being? Because of this great hole that's in our country now. Because of the breakdown of the families and the communities and the loss of the things which hold people together inside and out, not just the spiritual problems but the jobs, too, and the opportunities and the things which make people believe in the future on this Earth.

And in that great vacuum, look what has usually happened, when people lose hope and lose their families and lose their communities and lose their sense of right and wrong, what has so often happened: 70 percent increase in America in 10 years in the number of children being born out of wedlock. And let's get the whole record on, today the fastest growth is among young, white women giving birth out of wedlock. Soon, if we don't do something about it, we'll all be equal—too high. In 10 years, a doubling of the rate of murder among teenage young people—65 people in America get killed every day. While we've been in church, another teenager has been murdered. Every 2 hours a teenager gets murdered in America. And in this great vacuum, you have teen pregnancy and drugs and crime and, worst of all, violence.

I wanted to come here because you are filling that void from the ground up and from the inside out. And I believe that this church could never have come into existence and exploded the way it has if everybody had been in a church, in a family, in a community, in a job and had hope and direction, inside and outside, and structure.

You've filled a vacuum with something good and pure and wonderful. And I thank you for it. It's beyond the reach of any President to do. It is God's work through a religious ministry. But the Bible says that the rest of us have ministries, too.

Do you remember when Martin Luther King said if you're just a streetsweeper, just sweep the streets as if you were Michelangelo, painting the Sistine Chapel. Everybody has a job to do. And today, I don't think we have a bigger job than trying to keep our children alive and rebuild our families and rebuild our communities and to try to communicate some sense of right and wrong and to give our kids something to say yes to as well as something to say no to. It's two sides of the same coin.

And I'll tell you, before I got here, I've been pretty down the last 2 or 3 days because the Congress voted that crime bill down, not because it's the answer to all life's problems, here is the answer to all life's problems, but because this country is literally coming apart at the seams for millions of our young people and because there are too many streets where old folks are afraid to sit and talk and children are afraid to play, because we're not really free anymore and people aren't free to pursue the American dream anymore as long as we feel like we can just tear each other apart, because our police officers go out on the streets where the gangs are better armed than they are, and things are all mixed up now in our country. And so often it seems that petty political things or superficial divisions keep us from doing what in our heart we know is right.

And I have been so troubled at the thought that at least those of us who have been given this authority by you, the President, the Congress—the least we can do is to help you to save the lives of your children. There are children in this church who have been gunned down; I know it. The least we can do is to help you to be protected. The least we can do is to put people on the streets who cannot only catch criminals but prevent crime as good law enforcement officers. The least we can do if people are totally hopeless is to get them out of your hair so they won't be bothering you. And the least we can do is to, yes, give your children more things they

can say yes to, not just things they can say no to.

That's what all that debate was about in the crime bill. It really wasn't about whether if you had written the crime bill or I had or anybody else, it would have been just the way it turned out to be. What is a democracy, after all, but people getting together and putting their different ideas and then arguing it out and having a bunch of votes and a majority rules?

Alexis de Tocqueville said many years ago, this was a good country, and as long as it was a good country it could be a great country. We're around after 218 years because more than half the time more than half the people have been right, and God has permitted us to stay and go and flourish. I believe that. Do you?

**Audience members.** Yes.

**The President.** Well, that's what this is all about. We don't have a bigger problem than the violence which is eating the heart out of this country and the breakdown of the basic fabric of values that says it is wrong to hurt other people, it is wrong to act in an instant from some momentary advantage in ways that will devastate other people's lives, it is wrong to take this kind of advantage. And we have to find a way out of this that punishes wrongdoers, yes, but that also offers the hand of hope, that rebuilds our people from the grassroots up.

And in a political moment, the Congress walked away from that last week. There are people in my part of the country, good people—they are in their churches today just like we're here—who say, "We don't break the law, and we go hunting every time they open the season and we don't want any weapons being banned." These 19 assault weapons, folks—I had a .22 when I was 12; you don't need an assault weapon to shoot a deer or to kill a quail. If you're that bad a shot, you ought to be doing something else. *[Laughter]* You shouldn't be hunting. But their fears are all welled up in them, and they scare some of their Members of Congress.

Then there are people who represent places where all the children can go to the ballpark, where they've got a place to go swimming in the summertime, where they're in church two or three times a week, and

they literally cannot imagine what it is like for some of our children. And so they say, "Oh, these programs to let these kids play basketball at midnight instead of walk the streets are pork."

I tell you, folks, I will have to, like the rest of you, answer to God for everything I have done, right or wrong. We all will. I have been a Governor. I have presided over the execution of criminals. I have built prison cells. I believe in punishing wrongdoing. I think when people go out and deliberately hurt each other, somebody ought to do something to them and stop it. I believe that. And that's what this bill does. But I also know that there are countless little children out there, and they could go one way or the other. You know what the best thing about this day to me was? When everybody was asked to come up here, there were all those beautiful young people standing here. They've got a chance now. And we have to give more of them a chance now.

I came here because I needed to hear the sermon. I came here because your church stands for what our country ought to be and where it ought to go. I came here because the Bible says that good Christians are also supposed to be good citizens. And I ask you this whole week to pray for me and pray for the Members of Congress, ask us not to turn away from our ministry.

Our ministry is to do the work of God here on Earth. And that starts with giving our children and our families a place in which at least they can be safe and secure. It starts with standing up against this mindless violence which has torn the hearts out of people who are at this church and nearly every church in the United States. It starts with trying to put families back together. And it is not the province of even any one race. It is increasingly not the province of any region or any economic group. But it savages the poor the worst because that is where the families are most broken.

And I ask you to pray and to speak to your friends and neighbors and to hope somehow we will all find the wisdom and the judgment to come back and do the will of God in our ministries, which is to make you as safe as we possibly can.

Thank you so much for giving us this wonderful day with you. God bless you all.

NOTE: The President spoke at 1:25 p.m. In his remarks, he referred to Rev. John A. Cherry, pastor of the church, and his wife, Rev. Diana P. Cherry.

### **Remarks on Signing the Social Security Independence and Program Improvements Act of 1994**

*August 15, 1994*

Thank you very much. Thank you, Senator Moynihan, Chairman Gibbons, Secretary Shalala. To all the distinguished Members of Congress who are here, especially Senators Mitchell and Dole and the Speaker and to one who is not here, Andy Jacobs, who worked so hard on this endeavor, let me thank you all. Let me especially thank Senator Moynihan, who identified the need to reestablish the Social Security Administration as an independent agency 11 years ago. I was sitting here thinking, when I saw him up here so full of pride that this day had finally come to pass, of two things. First of all, about 8 months ago, Senator Moynihan said to me, "We have a lot of important business to do this year. And we'll have to fight like crazy on all of it. But if you will just come out and say you're for an independent Social Security agency, I think we can do this unanimously. And that would be a very good thing for Congress to do." [Laughter] And then I was wondering whether, if we waited 11 years we could be unanimous about every issue that comes before us. [Laughter] I want to thank Senator Moynihan for his persistence and guidance and all the others who have worked so hard on this legislation.

When Franklin Roosevelt made a speech to the New York legislature in 1931, he said this: "The success or failure of any government must be measured by the well-being of its citizens." That was the goal that moved him 59 years ago yesterday. On that day, in a ceremony in the Cabinet Room, just behind us, he signed the Social Security Act into law. And that is what guides us today.

With an independent Social Security Administration, we are reinventing our Government to streamline our operations so that we

can serve the American people better. We are strengthening those things which Social Security ought to do and taking precautions to make sure it does not do things which it ought not to do. It is proving that Government can still work to improve people's lives. And now Social Security, we know, will work even better.

For millions of Americans, that signature 59 years ago transformed old age from a time of fear and want to a period of rest and reward. It empowered many American families as well, freeing them to put their children through college to enrich their own lives, knowing that their parents would not grow old in poverty. Nine years ago, thanks to that effort, for the first time in the history of the United States, the elderly had a lower poverty rate than the rest of the population.

In fighting for Social Security and for so much else, President Roosevelt knew that the American people always would have a personal stake in overcoming the status quo when the need was great enough. That is something we should all remember as we go into the next few weeks, as we delay the August recess, as we struggle to come to grips with the challenges of this age, the challenge of crime, the challenge of health care.

These kinds of changes are difficult, but they always have been. In 1935, even Social Security as we know it nearly died in a congressional committee, as Senators considered stripping away the old-age pension. Congress almost left town with this and other critical work unfinished. But they found the grit to work on through the summer of 1935, when they didn't have as much air-conditioning as we have today. And they accomplished so much in that period now known as the Second Hundred Days. President Roosevelt said then that that session of Congress would be regarded as historic for all time.

What we do here today maintains that historic commitment. If we keep focus on the work we are sent here to do, what we do here today can be but the precursor of things that we also can do to benefit the American people that will be historic for all time.

Now I'd like to ask the folks here to join me as I sign this bill. In the beginning, I will for a letter or two at least, use the pen

that President Roosevelt used 59 years ago yesterday.

Thank you very much.

NOTE: The President spoke at 10:40 a.m. in the Rose Garden at the White House. H.R. 4277, approved August 15, was assigned Public Law No. 103-296.

### **Statement on Signing the Social Security Independence and Program Improvements Act of 1994**

*August 15, 1994*

Today I am pleased to sign into law H.R. 4277, the "Social Security Independence and Program Improvements Act of 1994." Fifty-nine years ago, President Franklin Delano Roosevelt signed the original Social Security Act, creating one of the most important and successful Government programs of all times. With the enactment of H.R. 4277, we are beginning a new chapter in the history of the Social Security program, one which recognizes the program's importance by elevating the stature of the agency responsible for its administration. Once combined with a genuine reform of our health care system, we will have fulfilled the vision of the original architects of the Social Security system to provide Americans protection against the vicissitudes of old age and ill health.

Establishing the Social Security Administration as an independent agency within the executive branch reflects my commitment to maintain the confidence of all Americans in the Social Security program. I sincerely hope that it will reassure those currently paying into the system that they too will receive benefits when they retire. For nearly 60 years, the Social Security Administration has done an admirable job of carrying out its principal mandate: ensuring that Americans receive the Social Security benefits to which they are entitled. The agency's new status recognizes and strengthens our commitment to this tradition of public service.

As I have stated many times, my Administration is committed to "putting people first." Consistent with this philosophy, I issued Executive Order 12862 directing public officials to "embark upon a revolution within the Federal Government . . . to provide service

to the public that matches or exceeds the best service available in the private sector." Establishing an independent Social Security Administration will enhance its ability to meet this goal and provide "world class service" to all Americans.

I also want to highlight that H.R. 4277 includes important provisions designed to strengthen the integrity of the disability programs administered by the Social Security Administration. For example, recipients disabled due to substance abuse will now only receive benefits for a limited time (generally 36 months). These recipients must also undergo appropriate, available treatment.

Finally, I must note that, in the opinion of the Department of Justice, the provision that the President can remove the single Commissioner only for neglect of duty or malfeasance in office raises a significant constitutional question. I am prepared to work with the Congress on a corrective amendment that would resolve this constitutional question so as to eliminate the risk of litigation.

Again, I am pleased to approve H.R. 4277 and to reaffirm my commitment to carrying out the Social Security program for the benefit of our Nation's citizens.

**William J. Clinton**

The White House,  
August 15, 1994.

### **Remarks on Crime Legislation**

*August 15, 1994*

Thank you. Thank you very much, Marc, Janice, Steve, and Dewey, and to all the rest of you who are here. We have just heard from the real American interests in the crime bill.

Last week, the House of Representatives walked away from Polly Klaas and Jody Sposato and James Darby and all the law enforcement officials in this country who have worked so very hard for this crime bill. When you walk away from our police officers and from our kids, from our hard-working citizens with their futures before them or our senior citizens who have given their lives to make this a better country, and you do it on a procedural trick so you can still go back home and pretend that you didn't vote



against the crime bill, and you would even have voted for it had it only come to a vote, there's something wrong with the American system of Government. And it finds its way into the lives of people that are still around. Polly's sister, Annie, told me she's still afraid of being kidnapped, so she's built an elaborate alarm system in her room with ropes and bells. There's something wrong when James Darby and his classmates who are still living were so afraid of violence that they had to participate in a special program to help them cope with it. And the worst part of their fears is that there's truth behind them.

Yes, this is the greatest country in the world and the longest lasting democracy in the world. And none of us would live anywhere else for anything. But we have to face the fact that we have the highest murder rate in the world and that our children are more at risk here than they would be in most other countries and all other advanced countries, because we have simply failed to act with the discipline and determination necessary to preserve democracy's most fundamental obligation, the maintenance of law and order, without which freedom and progress cannot proceed.

The crime bill makes "three strikes and you're out" the law of the land, puts 100,000 police on the street, builds more prisons to lock up serious offenders, takes handguns away from juveniles and bans assault weapons and provides investments and prevention to give our kids a better start in life, deals more sensibly with the terrible scourge of drugs that are responsible for so many of the crimes we have. These are things which ought to be done.

How can the House explain to Marc Klaas why the law that might have saved his daughter's life, had it been enacted years ago, couldn't come up for a vote? How could a politician go to a little child like Meghan Sposato and explain that, well, they just couldn't figure out a way to bring to a vote a law that would have taken the deadly weapon that killed her mother out of the hands of a deranged person? And how could a Member of Congress explain to James Darby's mother why they won't put police on the street who might have allowed little James to complete his last walk home?

If Washington had acted 6 years ago, some of these lives might have been saved. If Washington will act this week, a whole lot of lives can still be saved.

Last Friday I met with some police officers in Minnesota. I told them that they had never walked away from us and that Washington should not walk away from them. Well, the parents of this country should have the same pledge, and the children of this country should have the same pledge. You heard Janice say that in James Darby's wonderful letter to me, which I have read over and over and over again since last Mother's Day, he said, "I know you could do something about this, and I'm asking you nicely to do it."

Well, my fellow Americans, we have asked the Congress nicely long enough. There should be no more excuses, no more tricks, no more delays, and no more discussion about whether this bill is a Democratic bill or a Republican bill or a Clinton bill. I don't know when I will ever be able to get it across to people here that what we do here is not about us, it is about the rest of America. So let Congress hear this: Pass the Darby-Klaas-Sposato crime bill, and do it now.

Thank you.

NOTE: The President spoke at 1:55 p.m. in the Rose Garden at the White House. In his remarks, he referred to Marc Klaas, father of kidnap-murder victim Polly Klaas; Steven Sposato, whose wife, Jody, was killed in a shooting; and Janice Payne, whose son, James Darby, was killed shortly after he wrote to the President about crime in his community.

## **Nomination for United States District Court Judges**

*August 16, 1994*

The President today nominated four individuals to serve on the U.S. District Court: Elaine F. Bucklo, David H. Coar, and Robert W. Gittleman for the Northern District of Illinois, and Paul E. Riley for the Southern District of Illinois.

"These nominees will bring legal talent and dedication to the Federal bench," the President said. "I know they will serve our country with distinction."

NOTE: Biographies of the nominees were made available by the Office of the Press Secretary.

**Statement on Signing the General Aviation Revitalization Act of 1994**  
*August 17, 1994*

I am pleased to sign into law S. 1458, the "General Aviation Revitalization Act of 1994." It is before me today as a result of bipartisan support in the Congress, and the hard work of many who have labored long to achieve passage of such legislation. The result is legislation that accommodates the need to revitalize our general aviation industry, while preserving the legal rights of passengers and pilots. This limited measure is intended to give manufacturers of general aviation aircraft and related component parts some protection from lawsuits alleging defective design or manufacture after an aircraft has established a lengthy record of operational safety.

In 1978, U.S. general aviation manufacturers produced 18,000 of these aircraft for domestic use and for export around the world. Our manufacturers were the world leaders in the production of general aviation aircraft. By 1993, production had dwindled to only 555 aircraft. As a result, in the last decade over 100,000 well-paying jobs were lost in general aviation manufacturing. An innovative and productive American industry has been pushed to the edge of extinction. This Act will allow manufacturers to supply new basic aircraft for flight training, business use, and recreational flying.

The Act establishes an 18-year statute of repose for general aviation aircraft and component parts beyond which the manufacturer will not be liable in lawsuits alleging defective manufacture or design. It is limited to aircraft having a seating capacity of fewer than 20 passengers, which are not engaged in scheduled passenger-carrying operations.

In its report to me and to the Congress last August, the National Commission to Ensure a Strong Competitive Airline Industry recommended the enactment of a statute of repose for general aviation aircraft. The report indicated that the enactment of such legislation would "help regenerate a once-healthy industry and help create thousands

of jobs." I agree with this assessment; this is a job-creating and job-restoring measure that will bring good jobs and economic growth back to this industry. It will also help U.S. companies restore our Nation to the status of the premier supplier of general aviation aircraft to the world, favorably affecting our balance of trade. Therefore, as I sign into law the "General Aviation Revitalization Act of 1994," I am pleased to acknowledge the bipartisan work done by the Congress and by all the supporters of the general aviation industry.

**William J. Clinton**

The White House,  
August 17, 1994.

NOTE: S. 1458, approved August 17, was assigned Public Law No. 103-298.

**Notice on Continuation of Emergency With Respect to UNITA**  
*August 17, 1994*

On September 26, 1993, by Executive Order No. 12865, I declared a national emergency to deal with the unusual and extraordinary threat to the foreign policy of the United States constituted by the actions and policies of the National Union for the Total Independence of Angola ("UNITA"), prohibiting the sale or supply by United States persons or from the United States, or using U.S. registered vessels or aircraft, of arms and related material of all types, and petroleum and petroleum products to the territory of Angola, other than through designated points of entry. The order also prohibits the sale or supply of such commodities to UNITA. Because of our continuing international obligations and because of the prejudicial effect that discontinuation of the sanctions would have on the Angolan peace process, the national emergency declared on September 26, 1993, and the measures adopted pursuant thereto to deal with that emergency, must continue in effect beyond September 26, 1994. Therefore, in accordance with section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), I am continuing the national emergency with respect to UNITA.

This notice shall be published in the *Federal Register* and transmitted to the Congress.

**William J. Clinton**

The White House,  
August 17, 1994.

[Filed with the Office of the Federal Register,  
11:42 a.m., August 17, 1994]

NOTE: This notice was published in the *Federal Register* on August 18.

### **Message to the Congress on UNITA** *August 17, 1994*

*To the Congress of the United States:*

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the emergency declared with respect to the National Union for the Total Independence of Angola ("UNITA") is to continue in effect beyond September 26, 1994, to the *Federal Register* for publication.

The circumstances that led to the declaration on September 26, 1993, of a national emergency have not been resolved. The actions and policies of UNITA pose a continuing unusual and extraordinary threat to the foreign policy of the United States. United Nations Security Council Resolution 864 (1993) continues to oblige all Member States to maintain sanctions. Discontinuation of the sanctions would have a prejudicial effect on the Angolan peace process. For these reasons, I have determined that it is necessary to maintain in force the broad authorities necessary to apply economic pressure to UNITA to reduce its ability to pursue its aggressive policies of territorial acquisition.

**William J. Clinton**

The White House,  
August 17, 1994.

### **Proclamation 6714—To Amend the Generalized System of Preferences** *August 17, 1994*

*By the President of the United States of America*

#### **A Proclamation**

1. Pursuant to sections 501 and 502 of the Trade Act of 1974, as amended ("Trade Act") (19 U.S.C. 2461 and 2462), and having due regard for the eligibility criteria set forth therein, I have determined that it is appropriate to designate Belarus and Uzbekistan as beneficiary developing countries for purposes of the Generalized System of Preferences ("GSP").

2. Section 604 of the Trade Act (19 U.S.C. 2483) authorizes the President to embody in the Harmonized Tariff Schedule of the United States ("HTS") the substance of the provisions of that Act, and of other acts affecting import treatment, and actions thereunder.

**Now, Therefore, I, William J. Clinton,** President of the United States of America, acting under the authority vested in me by the Constitution and the laws of the United States, including but not limited to sections 501 and 604 of the Trade Act, do proclaim that:

(1) General note 4(a) to the HTS, listing those countries whose products are eligible for benefits of the GSP, is modified by inserting "Belarus" and "Uzbekistan" in alphabetical order in the enumeration of independent countries.

(2) Any provisions of previous proclamations and Executive orders inconsistent with the provisions of this proclamation are hereby superseded to the extent of such inconsistency.

(3) The modifications to the HTS made by paragraph (1) of this proclamation shall be effective with respect to articles that are: (i) imported on or after January 1, 1976, and (ii) entered, or withdrawn from warehouse for consumption, on or after 15 days after the date of publication of this proclamation in the *Federal Register*.

**In Witness Whereof,** I have hereunto set my hand this seventeenth day of August, in the year of our Lord nineteen hundred and ninety-four, and of the Independence of the

United States of America the two hundred and nineteenth.

**William J. Clinton**

[Filed with the Office of the Federal Register, 11:22 a.m., August 18, 1994]

NOTE: This proclamation was published in the *Federal Register* on August 19.

**Letter Accepting the Resignation of Roger Altman as Deputy Secretary of the Treasury**

*August 17, 1994*

*Dear Roger:*

I have received your letter of today's date resigning as Deputy Secretary of the Treasury. I believe you have taken the right step under the circumstances, and I regretfully accept your resignation, effective upon the confirmation of your successor.

I agree with Secretary Bentsen that you have made many valuable contributions to this administration as Deputy Secretary. You played a vital role in the passage of NAFTA and the deficit reduction plan, both critical steps for the American economy. I hope that in due course you will be able to return to public service. Meanwhile, I look forward to the benefit of your continuing advice and assistance.

Sincerely,

**Bill Clinton**

*Dear Mr. President:*

I am resigning today as Deputy Secretary of the Treasury. Under the circumstances, this is the proper step to take. With your permission, the resignation would become effective upon the confirmation of my successor.

As I explained to the Senate, I regret any mistakes or errors of judgment I may have made. For them, I apologize. And, hopefully, my stepping down will help to diminish the controversy.

I am proud to have served in your Administration. It has laid a foundation for improving the security and standards of living of the American people. From the Economic Plan to NAFTA to health care, you have consist-

ently made courageous decisions. And, I believe that history will regard them as such.

It has been a special privilege to serve you, Secretary Bentsen, and the American people over the past year and a half. Thank you very much for the opportunity you gave me. I believe fervently in the Administration's agenda and hope to advance it in other capacities.

Sincerely,

**Roger Altman**

NOTE: Mr. Altman's letter of resignation to Secretary of the Treasury Lloyd Bentsen and the Secretary's letter of acceptance were also released by the Office of the Press Secretary.

**Letter Accepting the Resignation of Jean Hanson as General Counsel of the Treasury Department**

*August 18, 1994*

*Dear Jean:*

I have your letter of August 18, tendering your resignation as General Counsel of the Department of the Treasury, and I accept your resignation effective on the confirmation of your successor.

Secretary Bentsen tells me that you have performed your duties with great skill and devotion. You have my thanks for your valuable service to the nation, and my best wishes for your future legal career.

Sincerely,

**Bill Clinton**

*Dear Mr. President:*

I am resigning today as General Counsel of the Treasury. My former law partners have asked me to rejoin them in the private practice of law in New York and I believe this is the right time to accept their offer, upon the effectiveness of my resignation. I understand that, with your concurrence, my resignation will take effect upon the confirmation of my successor.

I was honored to be nominated by you and grateful for the opportunity to serve in your Administration. You have repeatedly demonstrated your willingness to tackle the difficult issues of our time and I admire your vital leadership. I consider myself fortunate

to have been able to work with, and for, Secretary Bentsen and Roger Altman.

While the decision to leave government is not an easy one, I look forward to returning to New York to resume my personal and professional relationships there. I wish you well in your continued efforts and want you to know that my support for your policies and programs remains strong and resolute.

With every best wish.  
Sincerely,

**Jean E. Hanson**

NOTE: Ms. Hanson's letter of resignation to Secretary of the Treasury Lloyd Bentsen and the Secretary's letter of acceptance were also made available by the Office of the Press Secretary.

### **Proclamation 6715—Women's Equality Day, 1994**

*August 18, 1994*

*By the President of the United States of America*

#### **A Proclamation**

Seventy-four years ago, the 19th Amendment was ratified, granting women the right to vote after many years of painstaking struggle and hard work by courageous suffragists. Empowered by the efforts of the brave and pioneering women who came before them, women today have secured positions as leaders in industry, government, and academia. They serve as role models in every aspect of our society.

The 19th Amendment did more than secure the right to vote for women. It recognized and affirmed the fundamental principle upon which this great Nation was founded—equality—“that all [persons] are created equal, that they are endowed by their Creator with certain unalienable rights, that among these are Life, Liberty and the pursuit of Happiness.” The ratification of the 19th Amendment was an important step toward ensuring that the civil and political rights guaranteed by the Constitution would truly be the equal rights of all Americans.

By recognizing this previously disenfranchised segment of our society, the 19th Amendment became one of the landmark civil rights laws in America, standing side by

side with the Emancipation Proclamation, and the 13th, 14th, and 15th Amendments. This year also marks the 4th anniversary of the Americans with Disabilities Act, the 30th anniversary of the Civil Rights Act of 1964, as well as the 40th anniversary of *Brown v. Board of Education*. These laws and that pivotal decision, along with the 19th Amendment, have marked the history of our Nation's progress in guaranteeing that every member of our society is treated equally under the law.

We observe “Women's Equality Day” to commemorate the ratification of the 19th Amendment almost three-quarters of a century ago. As we do so, we also honor the important contributions and achievements of women in this country, and we commit ourselves anew to fulfilling our obligation to promote equality for all Americans.

The famous woman suffragist, Helen H. Gardener, advised the Congress in calling for passage of the 19th Amendment:

Let us either stop our pretence before the nations of the earth of being a republic and having “equality before the law” or else let us become the republic we pretend to be.

To further celebrate and commemorate the 19th Amendment this year, let us not take for granted our precious right to vote, and let us rededicate ourselves to removing the barriers that remain in women's paths.

**Now, Therefore, I, William J. Clinton**, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim August 26, 1994, as Women's Equality Day. I call upon the citizens of our great Nation to observe this day with appropriate programs and activities.

**In Witness Whereof**, I have hereunto set my hand this eighteenth day of August, in the year of our Lord nineteen hundred and ninety-four, and of the Independence of the United States of America the two hundred and nineteenth.

**William J. Clinton**

[Filed with the Office of the Federal Register, 5:12 p.m., August 19, 1994]

NOTE: This proclamation will be published in the *Federal Register* on August 23.

**Memorandum on Peacekeeping Operations and Sanctions Against Serbia and Montenegro**

August 18, 1994

Presidential Determination No. 94-43

*Memorandum for the Secretary of State*

*Subject:* Transfer of Fiscal Year 1994 Foreign Military Financing Funds to the Peacekeeping Operations Account and Use of Funds for Enforcement of Sanctions Against Serbia and Montenegro

Pursuant to the authority vested in me by section 610(a) of the Foreign Assistance Act of 1961, as amended (the "Act"), I hereby determine that it is necessary for the purposes of the Act that \$3.812 million of funds made available for section 23 of the Arms Export Control Act for fiscal year 1994 for the cost of direct loans be transferred to, and consolidated with, funds made available under chapter 6 of part II of the Act.

Pursuant to the authority vested in me by section 614(a)(1) of the Act, I hereby determine that it is important to the security interests of the United States to furnish up to \$4.312 million in funds made available under chapter 6 of part II of the Act for assistance for sanctions enforcement against Serbia and Montenegro without regard to any provision of law within the scope of section 614(a)(1), including section 660 of the Act. I hereby authorize the furnishing of such assistance.

You are hereby authorized and directed to transmit this determination to the Congress and to arrange for its publication in the *Federal Register*.

**William J. Clinton**

**Letter to Congressional Leaders Transmitting a Report on the Partnership For Peace**

August 18, 1994

*Dear Mr. Chairman:*

In accordance with section 514(a) of Public Law 103-236 (22 U.S.C. 1928 note), I am submitting to you this report on implementation of the Partnership for Peace initiative.

The adoption of the Partnership for Peace initiative at the NATO Summit last January

marked an historic milestone in the relationship between NATO and the nations of Europe recently emerged from decades of communist domination. The reaction of the new democracies to NATO's opening to the East has been energetic. In the 6 months since the Summit, 22 countries, including Russia, have joined the Partnership. In their enthusiastic response to NATO's invitation, these countries have undertaken to respect existing borders and to settle disputes by peaceful means. Moreover, they will engage in practical cooperation with the armed forces of NATO countries and continue to absorb our culture of democracy, individual freedom, and the rule of law. As the attached report indicates, the Partnership established offices in Brussels and Mons, and a full program of military exercises this fall will serve to demonstrate NATO's commitment to immediate implementation of the Partnership initiative. The first Partnership exercises are scheduled for this September, with Poland the first former Warsaw Pact nation to host an exercise on its territory.

The end of the Cold War presented the United States and our allies with a tremendous opportunity to establish real security in Europe. Through the Partnership, the United States can work toward NATO's expansion to democracies in the East. The Partnership for Peace provides a dynamic instrument for transforming former adversaries into lasting partners and for consolidating, strengthening, and extending peace for generations to come.

Sincerely,

**Bill Clinton**

NOTE: Identical letters were sent to Claiborne Pell, chairman, Senate Committee on Foreign Relations, and Lee H. Hamilton, chairman, House Committee on Foreign Affairs.

**The President's News Conference**

August 19, 1994

**Cuban Refugees**

**The President.** Good afternoon. In recent weeks the Castro regime has encouraged Cubans to take to the sea in unsafe vessels to escape their nation's internal problems. In

so doing, it has risked the lives of thousands of Cubans, and several have already died in their efforts to leave.

This action is a cold-blooded attempt to maintain the Castro grip on Cuba and to divert attention from his failed Communist policies. He is trying to export to the United States the political and economic crises he has created in Cuba, in defiance of the democratic tide flowing throughout this region.

Let me be clear: The Cuban Government will not succeed in any attempt to dictate American immigration policy. The United States will do everything within its power to ensure that Cuban lives are saved and that the current outflow of refugees is stopped.

Today, I have ordered that illegal refugees from Cuba will not be allowed to enter the United States. Refugees rescued at sea will be taken to our naval base at Guantanamo, while we explore the possibility of other safe havens within the region. To enforce this policy, I have directed the Coast Guard to continue its expanded effort to stop any boat illegally attempting to bring Cubans to the United States. The United States will detain, investigate, and, if necessary, prosecute Americans who take to the sea to pick up Cubans. Vessels used in such activities will be seized.

I want to compliment the Coast Guard and the Immigration and Naturalization Service for their efforts. And I want to thank Florida's officials, including Governor Chiles and the Florida congressional delegation, for their help in protecting and saving the lives of Cubans who seek to escape the regime.

### **Crime Legislation**

Now I'd like to speak just for a moment about the crime bill. In the last week I have fought hard to put this crime bill back on track. After extensive talks with members of both parties, I have indicated my support for strengthening the provisions that require sexual predators to report to the police and make sure their communities are notified of their presence. And I support cutting overall spending in the bill by 10 percent.

These cuts will ensure that every dollar authorized in the bill will actually be paid for, not with new taxes and not by diverting dollars from other needed programs but, as I

have always insisted, with the savings we will gain from reducing the size of the Federal Government by over a quarter of a million people over the next 6 years, to its lowest size in over 30 years, since President Kennedy was here. And all of these historic savings will go back to the American people to make their streets and their homes, their schools safer.

I have insisted that we keep the most profoundly important elements of the crime bill, to keep it tough by putting 100,000 police officers on the street, building more prisons, putting violent criminals away for good, by making "three strikes, you're out" the law of the land, and by other stronger provisions on sentencing. And we're going to keep it smart, with the sensible crime prevention programs that steer our kids away from drugs and gangs and give them things to say yes to.

The crime bill must ban handguns for juveniles and take deadly assault weapons off our streets. Even though we've come under intense pressure from forces that will apparently say anything to take the assault weapons out of the bill, I have refused to do so.

Let's keep in mind what this crime bill is all about. It's about removing fear from our streets, our schools, and our home. Innocent Americans should not have to fear being preyed upon, as so many do today. Innocent children should not have to fear losing their childhoods, as so many do today. We owe it to the American people that do the work and pay the bills in this country to make sure that people who commit crimes get caught, that those who are guilty get convicted, and those who are convicted serve their time. We also owe it to them to do whatever we can to prevent crime in the first place. That's what the police and the prevention programs are all about.

That's why it is so important and why I have worked so hard to make sure that we do not turn this crime issue into yet another Washington partisan issue. This is a grass-roots, mainstream, nonpartisan issue, and so it should remain. It must be an American crime bill. We have worked hard on it, and I call upon Congress to pass it without delay.

Helen [Helen Thomas, United Press International].

**Cuba**

**Q.** Mr. President, on behalf of all the press corps, we want to wish you a happy birthday.

**The President.** Thank you.

**Q.** And now——

**The President.** Well, you could all do a lot to make it happy. [*Laughter*] That is not a guilt trip; feel no pressure. [*Laughter*] Thank you.

**Q.** Mr. President, in the last 35 years we've had an embargo against Cuba and increased the economic burden on them. I understand that's why the refugees are coming in. What is the problem with taking a few small, albeit brave steps to negotiate a possible movement toward democracy with Cuba? We've dealt with many Communist countries through the last 35 years, and we're dealing with them now.

**The President.** There aren't many left.

I support the embargo, and I support the Cuban Democracy Act, which was passed in 1992. And I do not believe we should change our policy there.

The fundamental problem is, democracy is sweeping the world; democracy and freedom are sweeping our hemisphere. In the Caribbean alone, and in Central and South America, in all of this region, there are only two countries now not democratically governed with open societies and open economies. The real problem is the stubborn refusal of the Castro regime to have an open democracy and an open economy. And I think the policies we are following will hasten the day when that occurs, and we follow those policies because we believe they are the ones most likely to promote democracy and ultimately prosperity for the people of Cuba.

**Q.** But that's not true of North Korea or China, and you're dealing with them every day.

**The President.** I think the circumstances are different, and I think our policy is correct.

**Q.** Mr. President, recognizing that you're slowing down the process, do people fleeing Cuba still get automatic entry to the United States as political refugees if they're not criminals or ill?

**The President.** No.

**Q.** You're ending——

**The President.** The people leaving Cuba will not be permitted to come to the United States. They will be sent to safe havens.

**Q.** The people who reach here?

**The President.** The people who reach here will be apprehended and will be treated like others. They will be—their cases will be reviewed. Those who qualify can stay, and those who don't will not be permitted to. They will be now treated like others who come here.

Brit [Brit Hume, ABC News].

**Q.** Mr. President, under the law it has always been clear that the Cuban refugees had a certain priority on staying here. The policy, of course, has been that anybody who got here got to stay. What restraints are you operating under in terms of the law in changing this policy? Or are you likely, sir, to be sued over this?

**The President.** No—let me—I'm glad you asked that question in contradistinction to the one you asked right afterward. The Cuban Adjustment Act will continue to be the law of the land. But we are doing our best within that—we will detain the Cubans who come here now. They will not simply be released into the population at large. And we will review all their cases in light of the applicable law, including the Cuban Adjustment Act.

**Q.** Do you know how long it will take, how long——

**The President.** It depends on how many there are, of course. And we don't know.

Andrea [Andrea Mitchell, NBC News].

**Q.** Can you give us some more details? Are these people going to be taken to Guantanamo? What kind of strain might this place on our naval forces, the Coast Guard? Already we're being told that drug interdiction is being cut back. And can you respond to criticism already from Bob Dole and Newt Gingrich? In particular, Mr. Gingrich said that your new policy is appalling, it's an example of mixed morality, and that he thinks it is illegal under the act.

**The President.** Well, first, let me answer the factual questions. The refugees, those who are fleeing, will be taken first to Guantanamo where we will seek safe havens for them. That is plainly not illegal under inter-



national law, nor do we believe it is illegal under the Cuban Adjustment Act.

Secondly, as to whether it is immoral, I just would say it is my belief that the American people and that the Cuban-American people and the people of Florida but the people of the entire United States do not want to see another Mariel boatlift. They do not want to see Cuba dictate our immigration policy. They do not want to see Mr. Castro able to export his political and economic problems to the United States.

Now, that is what is plainly being set up. We have gone through that once. We had 120,000 people sent to this country as a deliberate attempt—not because they themselves initially wanted to flee; they were encouraged to flee, they were pushed out; we had jails open; we had mental hospitals open—all in an attempt to export all the problems of Cuba to the United States. We tried it that way once. It was wrong then, and it's wrong now. And I'm not going to let it happen again.

**Q.** Can you respond to the rest of the question?

**The President.** Yes, that's my answer to them.

**Q.** What about the naval forces, the Coast Guard? Are they up to this? Will it affect drug—

**The President.** I think the Coast Guard is plainly up to it. We may have to have a little more Navy support. I met with the Secretary of Defense this morning; we discussed it at length. He is confident that we can do what we have to do without undermining our fundamental mission.

### **Crime Legislation**

**Q.** President Clinton, previously you said that the crime bill was something that you supported, that you wanted to sign as it was. Now you're saying you can take 10 percent out of it. Why shouldn't the American people believe that there's still a lot of fat that can come out of it?

**The President.** First of all, anytime you start a—I've never seen a bill that started new programs that you couldn't cut some and maintain its fundamental integrity. I said that crime bill was a strong and good bill as it was, and it was a strong and good bill.

But one of the things that happened in conference that has, I think, been largely overlooked is that in an attempt to get as much money as possible for police officers and law enforcement and for prisons and for border patrol, funds were appropriated or were authorized in the crime bill that came out of conference in an amount greater than we could provide in the trust fund. Keep in mind, the great beauty of this crime bill is it's the first major program in American history that's being financed entirely by reducing the size of the Federal bureaucracy and taking all the savings from the Federal Government and putting it in a trust fund to help grassroots Americans get better control over their own lives.

The practical impact of what we are doing by cutting 10 percent of this will be to be able to put everything that's left into the trust fund. So, in terms of real dollars, I believe there will be more money actually appropriated and spent for tough law enforcement and for police officers. And I believe that all the fundamental, important things in the prevention strategy will be maintained at a very high level and dramatically higher than now.

The principles of the bill are intact: It's the biggest increase in police in the history of the country; it's the toughest increase in punishment in the history of the country; it's the biggest increase in prevention programs in the history of the country.

I am not a Member of the Congress. They have to work out all the details. If they produced this bill out of the conference, I would have happily supported this, as I did the other one.

**Q.** Wouldn't you just be getting into politics then, by accepting the original bill?

**The President.** Now, that's one of those questions designed to spoil your birthday. [Laughter] Because it's something else—it's designed to confuse the American people about what really goes on up here.

The President is not a Member of the Congress. The Congress made a decision that they had a bill that they all wanted. They accommodated the interest as best they could. It met all my fundamental criteria: assault weapons ban, ban on handgun ownership by kids, tougher penalties, longer im-

prisonment, more prevention. So does this bill. This bill has the added virtue of being able to be fully funded in the trust fund that we are creating by reducing the Federal Government to its lowest size in 30 years.

And if, in fact—let me just say, Rita [Rita Braver, CBS News], there has been no conference. If in fact, the conference proceeds along the lines that I generally believe it's going on, and it has the added virtue of some strengthening of the language which was put in involving this whole sexual predator issue—so, in that sense, I think it is a fine bill that meets all the criteria, and it doesn't just gut the prevention programs, which I was determined to see not happen.

Yes, Wolf [Wolf Blitzer, Cable News Network].

### **Cuba**

**Q.** Mr. President, you say that you're not going to allow Fidel Castro to dictate U.S. immigration policy. But hasn't he just done that by forcing you to reverse three decades of a policy? And secondly, what do you say to Cuban-Americans, especially in Florida, who feel betrayed by this change in policy?

**The President.** Well, I believe that most Cuban-Americans want us to be very firm. The Cuban-Americans that I know, without regard to their party, supported the Cuba Democracy Act, and they remember how awful it was for the United States when the Mariel boatlift occurred. They remembered what it did in this country and the feelings it engendered in this country. And I do not believe they want another Mariel boatlift. And I do not believe we can afford to do that. And so my own view is that most Cuban-Americans will support what we're trying to do and wish us to be firm.

I would remind you that the Attorney General, who is in charge or oversees the INS, who has done a lot of work on this, and who will have a press conference, I think, when I finish to answer some of the details of this policy, was the prosecuting attorney in Dade County. I talked to the Governor last night at some length about this—of Florida.

I think my own feeling is—and I've talked to Cuban-Americans, of course, exhaustively for years now, and we've been in touch with them and with the Florida congressional del-

egation—I believe this policy will have broad support. I will be surprised if it does not have broad support.

Yes, Cragg [Cragg Hines, Houston Chronicle].

**Q.** By telling Cubans basically to stay home and at least temporarily to stomach conditions there, does that make it incumbent on you to be more active in seeking to oust Castro?

**The President.** Well, what we are telling Cubans is that we have a provision for their coming to the United States through in-country processing. And at least as of this date, we have no evidence that the Castro government has done anything to discourage Cubans from coming to the in-country processing, applying for the visas if they're eligible to come here, and getting them. That's what we're saying to them. That is, we do not have any evidence that would justify believing that that process won't work in Cuba as it has in other places. And indeed, the Castro government has encouraged Cubans to go down and apply to come here. But we don't object to that. That's the policy we have everywhere, and that's the policy we should have there.

**Q.** But doesn't that make it incumbent on you to unilaterally or multinationally press for the ouster of Castro in some way—military, economic, whatever?

**The President.** The United States had done more than any other country to try to bring an end to the Castro government. We have done it through the Cuba Democracy Act. We have done it through the embargo. We have worked hard, often laboring almost alone to that end. And we will continue to do that by whatever reasonable means are available to us.

### **Health Care Reform**

**Q.** Mr. President, one of your fellow Democrats in the Senate, Sam Nunn of Georgia, said yesterday that it would be months if not years before a health care reform bill is produced. And the Congressional Budget Office said that a possible moderate compromise didn't cost out. There's a growing feeling in Washington that this health care crusade is hopelessly bogged down in

Congress at this point. What is your view of the situation?

**The President.** That they should keep working at it; that if we don't move now there's a chance that it won't happen at all. You know, the congressional timetable is often different from the American timetable. I mean it took 7 years to pass the Brady bill and 7 years to pass family leave.

But for 60 years people have acknowledged that not covering all Americans and having no system for dealing with the explosive costs and the inequalities in the health care system were a problem. They have reached a significant crisis stage here, with 5 million more Americans losing their health insurance in the last 5 years alone, with the costs exploding in the last 12 years. And I believe that the time has come to deal with this.

Now, Senator Nunn simply observed what I think is clearly a fact, which is that in the Senate there is unlimited debate and you can have unlimited amendments. But a lot of these issues do need to be worked through.

I think the comments Senator Kennedy and Senator Mitchell made today about the fact that this bipartisan group was at least attempting to work with them, and in the process of so attempting, finding out how hard it is. It's easy to stand on the sideline and lob brick bats at these efforts and quite another thing to produce your own effort. But their comment made me believe that there is still a chance that people will work together and resolve this. So I would say to them, keep working, keep working at it, because if you delay, you may lose it altogether.

**Q.** Well, at this point, would you take something less than what Mitchell or Gephardt has proposed just to keep the process moving, since as you say if we don't get it now, we probably won't get it.

**The President.** I think that, for one thing, that's not so easy to do, because as we've also seen from the studies of the Catholic Health Association and others, the so-called "something less" approach often does more harm than good; that when you just try to patchwork this, often you lead to more people without insurance and higher insurance rates.

What I would say to you is, give the process time to unfold. I know for you it's been going on a long time, since we first began to debate this a year and a half ago. I think for the American people, it's almost like the baseball season, the pennant's just begun. I hope we can have the pennant in the other one, too, and the series. But I think we need to let this thing unfold a little more. I wouldn't prejudge it yet.

Ron [Ron Brownstein, Los Angeles Times].

### **Crime Legislation**

**Q.** Mr. President, back to the crime bill. If the approach you're offering now, the changes you're offering now, does not produce enough votes to pass the bill, will you under any circumstances agree to sever the assault weapon ban for a separate vote in the House and the Senate?

**The President.** I won't agree to that because I think it's a mistake. And let me say—I don't want to overly comment on it, but let me try to describe what the problem is. The bill has already passed the House. But in the Senate, as you know, we could have 55, 56, 57, 59 votes for that bill in the Senate and it could still be filibustered. And we should not permit that to happen.

I also believe that there is a chance that this whole process in the last few days—we may look back on this in a year or so and think that this was the beginning of an effort, again, in other areas to work in good faith across the party lines. I have shown my good faith. I have taken the risk that all people take when they talk to people who are opposed to them of, well, being asked the questions like Rita asked me. But in this town it won't work if we have American problems unless we try to reach out across party lines. A lot of these issues don't work like that.

So if we can work through this in good faith, my view is that we'll maybe be setting the stage to have more things like NAFTA and the Brady bill and the education bills and then this one where we can work together. So I don't believe we will have to do that, and I am against doing it. I think it would be a real error.

### **Cuba**

**Q.** Mr. President, Fidel Castro has been very high on the list of American demonology because he was a national security threat. I think of the Cuban missile crisis; he would provide a base for the Soviet Union. That's all ended now. Do you foresee a form of government, democratic government, in Havana with free elections that includes Fidel Castro? Or is it a case that Castro must go before there's any normalization?

**The President.** Well, in any democracy it's up to the people to make their own decisions. The United States does not pick leaders or delete leaders for other countries. We let people make their own decisions.

I don't want to get into that. I think what we need is a movement toward democracy and a free economy.

### **Legal Defense Fund**

**Q.** Mr. President, when the legal defense fund was set up for you to handle the costs of defending against the litigation, Lloyd Cutler said he was intervening in that as Presidential Counsel because it threatened the Presidency, these tremendous costs. Since then, the fund has decided it cannot legally solicit, leaving no explanation since then of, a, how will the money be raised to pay these bills and, two, in lieu of enough funding to do it, what other options do you have to protect the Presidency from the threat that he was talking about?

**The President.** I don't know. I don't know the answer to that. I'll just have to let you ask Mr. Cutler that. I'm just trying to stay way from that whole issue of the fund, and I can't answer those questions.

Yes, go ahead, Mike [Mike McKee, CONUS].

### **Bipartisanship**

**Q.** Mr. President, I hate to ask you one of those questions that might spoil your birthday again, but in light of problems that you have been having up on Capitol Hill, many people are wondering if changing your communication strategy, shuffling your staff might not be really addressing the problem; that perhaps I was wondering if you've thought about this, that as a President elected with 43 percent, you may be trying to do too much too fast. And Democrats on

Capitol Hill may be trying to take too much of a partisan advantage of having control of the entire Government and perhaps exceeding your mandate.

**The President.** Well, first, I don't want the Democrats to take partisan advantage; I just want us to get what's necessary for the country done. I do not believe the country believes that we should sit still up here.

And for all your talk about trouble, let me remind you that every objective survey says that in 1993 this administration got more support from Congress than any administration since World War II except President Eisenhower in 1953, when he had a less ambitious agenda, and President Johnson in 1965, when he had a bigger mandate and more support from the Congress. So I think we're doing quite well with the Congress if you look at it in any kind of historic pattern.

Now, I realize the fights and the conflicts and the delays endure more than the achievements. But we reversed Reaganomics. We passed an economic program that was part of a strategy that has given us 3 years of deficit reduction for the first time since Truman, over 4 million jobs. We have the most advances in trade than we've had in a generation, in the last year and a half. This economic program is working. We broke 7 years of gridlock with the Brady bill. We passed NAFTA, which was deader than a doornail when I became President; we revived it and passed it.

So I believe this Congress is capable of working together, often on a bipartisan basis. And they still have some great opportunities here. They have the crime bill, the campaign finance reform bill, the lobby reform bill, the bill that passed the House last week that has not yet passed the Senate to require the Congress to live under the laws it imposes on the American people, which I think is a very good bill, and of course, the health care challenge.

But I believe what I have to do is to keep trying to change things. Anytime you try to provoke as much change as I have, you're going to have resistance. And you will be criticized. Is it more difficult that I had 43 percent of the vote? Perhaps it is. But I think you can make another argument, which was that 62 percent of the American people voted

for fundamental change in the things that we were doing and in the way Government works.

If anything, I would say that I've been most disappointed, looking back, not so much in my inability to get things done, because once people look at the list it's a very long and impressive list, but I haven't been as successful in changing the way it works, that is, in trying to get the Democrats and Republicans to reach across to each other in good faith and work through these things. That's why I think this crime bill could be an important thing. It could be a way of people in both parties saying, "We're putting you first for a change, not ourselves."

#### **Interest Rates**

**Q.** Mr. President, the Federal Reserve raised interest rates again this week. Some Democrats are saying that it could cause an economic slowdown. How many more rate increases will you take before you also criticize the Fed?

**The President.** Well, when the Federal Reserve raised rates this week, the Chairman, Mr. Greenspan, said that he thought that this would be sufficient for a time. The truth is that our economic strategy has produced more rapid growth than they thought it would and that we thought it would. We are even doing better than we thought we would. We have got over 4 million jobs already in the last year and a half, and we've got rapid growth in the economy, dramatic new investments in the private sector. So they're worried about inflation. When it is apparent to me that the drag on the economy will be more about slowing the economy down than stopping inflation, I will do what I can to influence that policy. But I think my policy of letting them do their job and having me do mine has worked out rather well.

And I would remind you that from the time we announced—let me just go back through a little history here—from the time we announced that we would have a serious assault on the deficit after the election in November, from that day for a very long time thereafter, we had dramatic drops in interest rates which fueled last year's expansion. So I think that we have to recognize that the

Fed did respond to the efforts we made and what they're responding to now is a robust and growing economy. Of course, it could be slowed down too much, but we don't have any evidence at this time that that has, in fact, occurred.

#### **Mexico**

**Q.** Mr. President, happy birthday. Next Sunday, Mexico is going to have Presidential elections. Can you give us your assessment? What do you think? What do you expect, and what is going to be the impact in the relations of Mexico and the United States? Do you expect continuity?

**The President.** I expect the elections to be free, open, and fair. And I expect them to produce a result which will be accepted by the people of Mexico. And I expect the United States to continue its deepening friendship with Mexico. I think that our relationships are growing. I think, in spite of the political changes and the economic difficulties of Mexico in the last 2 years, we have had great success. I think NAFTA clearly was a great success if you look at the economic benefits to the United States and what has happened. So I'm looking forward very optimistically to the future with Mexico.

#### **Middle East Peace Process**

**Q.** Mr. President, on the Middle East, sir, progress continues between Israel and the Palestinians, but there is still violence. But I wondered, sir, if you have an assessment on that. Is there any update on the Syrian front? Have you heard recently from President Asad? And also, has any progress been made in countering worldwide terrorism?

**The President.** You've asked me a lot of questions there. Let me try to answer them all. I believe we are still on a path of steady progress in the hope of achieving an agreement that resolves the differences between Israel and Syria. Serious problems remain, but I would say significant advances are being made.

With regard to the Palestinian agreement, I think everyone always knew there would be some operational difficulties because the PLO had, to be fair to them, never had been in charge of a country. That is, they had never had to operate a government and to deal with

all the mundane and maybe sometimes even boring day to day problems that, unless they are properly managed, you can't keep a society together. I think we're making some headway there. I don't want to minimize the difficulties, but I do not expect them to be so great as to derail what we're doing.

On the terrorism front, I can tell you that every week, several times a week, I get an update on our efforts. And while, as you could appreciate, I cannot discuss many of them in great detail, I believe that we are making progress. But I believe this is a problem we'll all have to be very vigilant about for years to come.

Trudy [Trudy Feldman, Trans Features].

### **President's Birthday Wishes**

**Q.** Mr. President, can we turn the subject to your birthday today? What stirs within you as you celebrate another birthday? And if you could have three wishes fulfilled today, what would those three wishes be?

**The President.** Well, I woke up this morning just grateful to be here. That's what I'm feeling—I mean, grateful to be alive, grateful to have my health, grateful to have my family, grateful to have the chance to serve. And you know, I like the tough fights, so this is an exhilarating period for me. I like the big challenges. I think we're all put on this Earth to try to make a difference.

If I had three wishes, I would wish for the crime bill to pass—[laughter]—one; I would wish that I would make more progress on the way we do things around here as well as on the substance, because if we can open our minds and hearts to each other and play a little less politics, we can solve the health care problem, too, and other things. And I would wish that I won't have to give up my whole vacation because I still have dreams of breaking 80 on the golf course before I'm 50. [Laughter]

Let me say, I feel that I—you know, this is not an easy job for you either. So since it's my birthday, if we adjourn here, let's go into the dining room, and we can have some cake and whatever else is in there.

Thank you very much. Come on, let's have some cake.

NOTE: The President's 69th news conference began at 1:30 p.m. in the East Room at the White

House. In his remarks, he referred to Florida Governor Lawton Chiles and Syrian President Hafiz al-Asad.

---

## **Digest of Other White House Announcements**

---

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

---

### **August 11<sup>1</sup>**

In an afternoon ceremony at the White House, the President received diplomatic credentials from Ambassadors Erstein Mallet Edwards, St. Kitts and Nevis; Ekwow Spio-Garbrah, Ghana; Roberto Flores Bermudez, Honduras; Sonia Picado, Costa Rica; Snezhana Botusharova, Bulgaria; Pedro Luis Echeverria, Venezuela; Tuleutay Skakovich Suleymenov, Kazakhstan; John Biehl, Chile; and Yuliy Vorontsov, Russian Federation.

### **August 14**

In the morning, the President and Hillary and Chelsea Clinton traveled from Camp David, MD, to Temple Hills, MD, where they attended services at the Full Gospel A.M.E. Zion Church. The President and Hillary Clinton returned to Camp David, MD, in the afternoon.

### **August 15**

In the morning, the President and Hillary Clinton returned to the White House from Camp David, MD.

The President announced his intention to appoint the following individuals to be members of the National Commission for Employment Policy:

- Clayola Brown;
- Warren Frelund;
- Frank Garrison;
- Edward Shumaker;
- Arthur White.

<sup>1</sup> This announcement was not received in time for publication in the appropriate issue.

The President announced his intention to appoint Alan Krueger as Chief Economist at the Department of Labor.

The President announced his intention to appoint Gary Rodrigues and Lucy Williams to the Advisory Council on Unemployment Compensation.

**August 16**

In the evening, the President met with Republican Members of Congress to discuss crime legislation. Later, the President had a telephone conversation with President Kim Yong-sam of South Korea.

**August 17**

In the afternoon, the President met with Dr. C. Everett Koop. Following the meeting, the President had lunch with the Vice President.

---

**Nominations  
Submitted to the Senate**

---

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

---

**Submitted August 15**

Kenneth Burton, of Virginia, to be a member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term of 2 years (new position).

D. Michael Rappoport, of Arizona, to be a member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term of 2 years (new position).

**Submitted August 16**

Jorge M. Perez, of Florida, to be a member of the National Council on the Arts for a term expiring September 3, 1998, vice Nina Brock, term expired.

Joseph Francis Baca, of New Mexico, to be a member of the Board of Directors of the State Justice Institute for a term expiring September 17, 1995, vice James Duke Cameron, term expired.

Robert Nelson Baldwin, of Virginia, to be a member of the Board of Directors of the State Justice Institute for a term expiring September 17, 1995, vice Carl F. Bianchi, term expired.

Jennifer Chandler Hauge, of New Jersey, to be a member of the Board of Directors of the State Justice Institute for a term expiring September 17, 1995, vice Sandra A. O'Connor, term expired.

Florence K. Murray, of Rhode Island, to be a member of the Board of Directors of the State Justice Institute for a term expiring September 17, 1995, vice Malcolm M. Lucas, term expired.

Elaine F. Bucklo, of Illinois, to be U.S. District Judge for the Northern District of Illinois, vice John A. Nordberg, retired.

David H. Coar, of Illinois, to be U.S. District Judge for the Northern District of Illinois, vice Ilana Diamond Rovner, elevated.

Robert W. Gettleman, of Illinois, to be U.S. District Judge for the Northern District of Illinois, vice John F. Grady, retired.

Paul E. Riley, of Illinois, to be U.S. District Judge for the Southern District of Illinois (new position).

---

**Checklist  
of White House Press Releases**

---

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

---

**Released August 15**

Transcript of a press briefing by Press Secretary Dee Dee Myers

Transcript of remarks by Dewey Stokes, Steven Sposato, Janice Payne, and Marc Klaas on the crime bill

***Released August 16***

Transcript of a press briefing by Press Secretary Dee Dee Myers

Text of editorials on the crime bill from 10 newspapers around the country

Statement by Chief of Staff Leon Panetta on the President's meeting with 11 Republican Members of the Congress who supported the crime bill

Statement by African-American religious leaders supporting the crime bill

Announcement of the President's signing of H.R. 868, the Telemarketing and Consumer Fraud and Abuse Prevention Act

***Released August 17***

Transcript of a press briefing by Press Secretary Dee Dee Myers

Statement by Special Counsel to the President Lloyd Cutler announcing that the White House will make available to the public documents generated or received by the Health Care Working Group last year

***Released August 18***

Transcript of a press briefing by Press Secretary Dee Dee Myers

Transcript of a press briefing by Health and Human Services Secretary Donna Shalala, Secretary of Commerce Ron Brown, and Labor Secretary Robert Reich on health care legislation

***Released August 19***

Statement by Press Secretary Dee Dee Myers on Cuban refugees

Statement by Press Secretary Dee Dee Myers on Counselor to the President Thomas F. (Mack) McLarty's trip to Saudi Arabia

Transcript of a press briefing by Attorney General Janet Reno on Cuban refugees

---

**Acts Approved  
by the President**

---

***Approved August 15***

H.R. 4277 / Public Law 103-296  
Social Security Independence and Program Improvements Act of 1994

***Approved August 16***

H.R. 868 / Public Law 103-297  
Telemarketing and Consumer Fraud and Abuse Prevention Act

***Approved August 17***

S. 1458 / Public Law 103-298  
General Aviation Revitalization Act of 1994

***Approved August 18***

S.J. Res. 204 / Public Law 103-299  
Recognizing the American Academy in Rome, as American overseas center for independent study and advanced research, on the occasion of the 100th anniversary of its founding

***Approved August 19***

H.R. 4790 / Public Law 103-300  
To designate the United States courthouse under construction in St. Louis, Missouri, as the "Thomas F. Eagleton United States Courthouse"

S.J. Res. 178 / Public Law 103-301  
To proclaim the week of October 16 through October 22, 1994, as "National Character Counts Week"