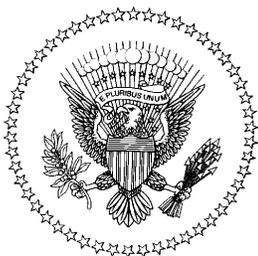


Weekly Compilation of  
**Presidential  
Documents**



Monday, January 2, 1995  
Volume 30—Number 52  
Pages 2533–2540

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**Editor's Note:** Beginning with Volume 31–Number 1, January 9, 1995, a cumulative index to previous issues will no longer be printed in each issue. Indexes will be published quarterly and distributed separately.

## WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

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There are no restrictions on the republication of material appearing in the *Weekly Compilation of Presidential Documents*.

Week Ending Friday, December 30, 1994

**Letter to Congressional Leaders  
Transmitting a the Report on  
International Exchange Programs**  
*December 20, 1994*

*Dear Mr. Speaker: (Dear Mr. Chairman:)*

As required by section 229(a) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103-236), I am submitting the enclosed final part of my report on the extent to which federally funded international exchange programs share similar objectives.

As I observed in my letter of July 28, 1994, United States Government educational, cultural, scientific, and professional exchange programs enhance communication and understanding between the United States and other societies. These programs are among our more effective tools for achieving long and intermediate range objectives of U.S. foreign policy.

The initial findings of the United States Information Agency (USIA) review of government-wide exchange programs concerned activities with foreign language and area studies dimensions. This analysis focuses on exchanges related to the encouragement of democratic processes abroad.

Strengthening democratic development and the intellectual foundations of democracy through the exchange of people and practical information is a vital complement to economic assistance to countries seeking to build democratic institutions and entrepreneurial cultures.

Programs that share similar objectives related to support of democratic development abroad are sponsored primarily by the Department of State, the Department of Commerce, the Department of Defense, the Department of Justice, the Department of Labor, the Inter-American Foundation, the National Endowment for Democracy, the Peace Corps, the U.S. Agency for International Development, the U.S. Institute of

Peace, the Woodrow Wilson International Center for Scholars, and USIA. These programs are described in the enclosure to this letter.

As always, my Administration will continue to work closely with the Congress to realize our shared goals of improving efficiency and reducing costs.

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to Thomas S. Foley, Speaker of the House of Representatives, and Claiborne Pell, chairman of the Senate Committee on Foreign Relations. This item was not received in time for publication in the appropriate issue.

**The President's Radio Address**  
*December 24, 1994*

Good morning; Merry Christmas; Season's Greetings. All across our country, families are gathering to share this joyous time and to give thanks for the good things in our lives.

This holiday season, one of the greatest blessings of all is that our Nation is at peace, freedom is on the march, and the world is a safer place than it was a year ago. I'm proud of our efforts to turn conflict into cooperation, to transform fear into security, to replace hatred with hope. In a world that is ever more bound together, those efforts have been good for millions of people around the globe, and very good for America.

Perhaps most important of all, for the first time since the dawn of the nuclear age, for the first time in nearly half a century, parents can put their children to bed at this Christmas season knowing that nuclear weapons from the former Soviet Union are no longer pointed at those children. Just this month, we signed the START I agreement with Russia that guarantees the elimination of thousands of missiles from the former Soviet arsenal and clears the way for further reduction.

And Belarus, Kazakhstan, and Ukraine, three republics of the former Soviet Union, are now fulfilling their commitments to give up every one of the weapons they inherited after the collapse of the Soviet Union. Finally, in North Korea, our firm diplomacy secured an agreement that requires that country first to freeze and then to dismantle its nuclear program, all under international inspections.

On a separate note, let me say that our thoughts, Hillary's and mine, and I know all of America's, are with the family of Chief Warrant Officer Hilemon, who was killed last week in a tragic incident in North Korea. We are pleased that his remains have been returned to his family, and we are hopeful that his crewmate, Chief Warrant Officer Hall, will soon be back with his family.

Our steady diplomacy has helped to achieve real progress on many fronts. But when necessary, our troops have also proved themselves ready to defend our national interests, to back up our commitments, and to promote peace and security. For 3 years, a brutal military regime terrorized the Haitian people and caused instability in our hemisphere. It wasn't until the regime knew our troops were on their way that finally they agreed to step down peacefully and to return power to the democratically elected government. Now, under President Aristide, Haiti is free, democratic, and more secure. Its people have a chance to rebuild their nation. Our hemisphere is more democratic and more stable, and that's good for America.

When Iraq again threatened the stability of the Persian Gulf, I ordered our troops, ships, and planes to the region to stop a would-be aggressor in his tracks. In this vital part of the world, too, we have protected the peace.

I know all Americans share my pride in the brave men and women of our Armed Forces who are standing watch for freedom and security today and in this holiday season in Haiti and the Persian Gulf and, indeed, all around the world. I wish all our troops could come home for the holidays, but those who aren't are doing important work for our Nation. And as you gather in your homes this week, I hope you'll join me in a prayer for their well-being and the health and happiness of their families.

All around the world, our efforts to build peace have contributed to progress in solving what once seemed to be unsolvable problems. In South Africa, the long night of apartheid has given way to a new day of freedom. In Ireland, after centuries of struggle, a lasting settlement between Catholics and Protestants is finally within reach. And in the Holy Land, so close to the hearts of many of us at this time of year, Israelis and Arabs are turning the page on the past and embracing a future of peace.

Of course, there are still too many people, from Bosnia to the refugee camps outside Rwanda, who are plagued by violence and cruelty and hatred. And we must continue our efforts to help them find peace. But we should remember how many people around the world are moving toward freedom and how fortunate we are here in America to have been able to help them to move toward freedom. To them, America is a beacon of hope. They admire our values and our strength. They see in us a nation that has been graced by peace and prosperity. They look to us for leadership and for eternal renewed energy and progress.

For Hillary and for myself, I want to wish you and your loved ones a safe and happy holiday.

God bless you all, and God bless America.

NOTE: The address was recorded at 1:40 p.m. on December 22 in the Map Room at the White House for broadcast at 10:06 a.m. on December 24.

## **Christmas Greeting to the Nation**

*December 24, 1994*

**The President.** On this special day, we send our best wishes to you and your family, and especially to the families of our service men and women who are so many miles away from home this Christmas, doing America's work overseas, keeping the peace in the Persian Gulf, and bringing freedom and democracy to Haiti. We salute them as they make the world a safer place for all of us, for our children and for future generations.

**Hillary Clinton.** And we thank all of you who are giving your time today serving others, the police and fire and medical staffs on

duty and all the mothers and fathers, friends and volunteers who are caring for loved ones and neighbors nearby. Thank you all for spreading good will and for showing what the true spirit of Christmas is all about.

**The President.** As 1994 comes to a close, we wish everyone the joy and peace of this blessed season and good health and happiness throughout the coming year. Enjoy the holiday.

**Hillary Clinton.** And have a Merry Christmas.

**The President.** And a Happy New Year.

NOTE: The greeting was videotaped at 1:30 p.m. on December 16 in the Diplomatic Reception Room at the White House for broadcast on December 24. A tape was not available for verification of the content of these remarks.

### **Remarks Announcing the Nomination of Dan Glickman To Be Secretary of Agriculture and an Exchange With Reporters**

*December 28, 1994*

**The President.** Good morning. I am very pleased that Dan Glickman has accepted my offer to become the next Secretary of Agriculture. He comes to the Cabinet after a distinguished 18-year career representing Wichita and south central Kansas in the House of Representatives. During that period, he rose to prominence on the House Agriculture Committee and became a leading spokesman for American agriculture and a key architect of the last four farm bills. His knowledge, experience, his understanding of the needs of the American farmer make him exactly the right person to be Secretary of Agriculture in 1995 when we will be writing the next farm bill.

I've told Dan that I expect him to continue being a vocal advocate of the interest of American agriculture and to carry on the groundbreaking work done by Secretary Mike Espy during the last 2 years. I am very proud of the work that our administration, under the leadership of Secretary Espy, has done for America's farmers and ranchers and for America's taxpayers.

Mike Espy has been tireless in his efforts to expand trading opportunities. I can tell

you as a citizen of the largest rice-growing State in America, I never thought I would live to see the day when American rice would be available in Japanese markets. But thanks to Mike Espy, it is.

The reorganization that he has put into effect at the United States Department of Agriculture is the most sweeping in 50 years. And in many ways, it's the prototype of the plans we have to streamline the entire Federal Government to make it work better for the American people.

Mike Espy has been a partner of ours in developing the empowerment zones for distressed rural areas where we try to solve our most fundamental economic problems by creating partnerships at the grassroots level to help people help themselves. When livelihoods and lives were threatened by the awful floods and natural disasters in the Midwest and elsewhere, Secretary Espy managed our agriculture relief efforts with speed, compassion, and confidence. He did a superb job. In the area of crop insurance, in the area of food safety, in so many other areas Secretary Espy and his administration were friends of the American farmers.

I am confident that Congressman Glickman will not only carry on the innovations begun by Secretary Espy but break new ground in our efforts to increase farm exports and bridge the differences between rural and urban Members of Congress.

I can say one thing that has pleased me greatly over the last year or so, and that is to travel around America and have farmers come up to me and say that they now consider the Department of Agriculture a friend and not a problem in their efforts to produce food for the United States and for the world. It will be our goal to continue that as we work so hard to balance the concerns of farmers and ranchers, consumers, environmentalists, and others.

I know Dan Glickman will meet this challenge. He has always been more interested in solving problems for people than scoring political points. The many awards and the recognition he has received from farm groups, from environmental groups, from consumers testify to his fairness and to his ability. I picked him for this job because the Department of Agriculture and rural Amer-

ica more than ever need a leader who is experienced, aggressive, and innovative. I know he will be an advocate and a spokesman for making sure that American agriculture enters the 21st century on a prosperous and solid foundation. Our agricultural system is the envy of the world, and it must remain so.

I also chose Dan Glickman for his common sense and his good humor. He says he always wears a sunflower on his lapel to remind him of where he's from, the values of the heartland that make him what he is. I hope and expect he will keep wearing that sunflower and keep us in a sunny disposition.

Mr. Glickman.

[At this point, Representative Glickman made brief remarks.]

#### **North Korea**

**Q.** Mr. President, what do you hear about the talks in North Korea? And would you hold up that January 21st oil shipment if Airman Hall is not released?

**The President.** Well, let me say first of all that we have made it clear to the North Koreans that we want the prompt release of Airman Hall and that there is no reason for his detention. He was on a routine training mission; that's all. They made an error, which we have acknowledged, and drifted into North Korean airspace.

We now have an administration official in North Korea, as you know, and talks are ongoing. And I think it would be premature for me to say anything else at this time. Let's give our people there a chance to do their work and see what happens.

**Q.** Are we asking for an apology, and isn't there a split in the North Korean Government between the military and the—

**The President.** I think it would be better for us to say nothing until my representative there has a chance to do his work. And we are in constant contact with him; he's working hard. We want Airman Hall released. There is no reason to detain him. It was a routine training mission. Anything else would be premature at this time.

Thank you.

NOTE: The President spoke at 10:14 a.m. in the Rose Garden at the White House.

#### **Letter to Congressional Leaders Transmitting a Report on Cyprus**

*December 28, 1994*

*Dear Mr. Speaker: (Dear Mr. Chairman:)*

In accordance with Public Law 95-384 (22 U.S.C. 2373(c)), I am submitting to you this report on progress toward a negotiated settlement of the Cyprus question. The previous report covered progress through September 30, 1994. The current report covers October 1, 1994 through November 30, 1994.

During this period, senior U.S. officials met frequently with President Clerides and other officials of the Republic of Cyprus. In late October, Greek-Cypriot leader Clerides and Turkish-Cypriot leader Denktash had five face-to-face meetings in Nicosia under the auspices of the United Nations. No concrete agreements were reached, but all the main issues involved in a settlement were addressed. Mr. Clerides has stated his willingness to continue discussions if a substantive basis for negotiations is established within the framework of U.N. resolutions and the high-level agreements of 1977 and 1979.

In addition, Mr. Denktash wrote to U.N. Secretary General Boutros-Ghali on November 21 reaffirming his commitment to a bizonal, bicomunal federation. He has also stated his willingness to enter immediate negotiations with Mr. Clerides. We hope that these statements will facilitate efforts to develop a basis for immediate talks between the two leaders on an early implementation of the U.N.-proposed package of confidence-building measures and on an overall solution.

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to Thomas S. Foley, Speaker of the House of Representatives, and Claiborne Pell, chairman of the Senate Committee on Foreign Relations.

#### **Statement on the Resignation of R. James Woolsey as Director of Central Intelligence**

*December 28, 1994*

Jim Woolsey has been a staunch advocate of maintaining an intelligence capability that is second to none. He has taken initiatives

to streamline and improve costly collection systems, improve the quality of both analysis and intelligence, and correct security and management lapses in the critical area of counterintelligence. Jim Woolsey deserves the gratitude of all Americans for his service to our country. He has my deep appreciation.

Intelligence is a vital element of our Nation's power and influence. The men and women of U.S. intelligence must know how grateful I am for their dedicated and often unheralded service. I remain committed to ensuring that they have the support, resources, and leadership needed to continue their outstanding service to their country.

NOTE: This statement was included in a White House statement announcing that the President has accepted the resignation of R. James Woolsey as Director of Central Intelligence at the CIA.

**Executive Order 12944—  
Adjustments of Certain Rates of Pay  
and Allowances**  
*December 28, 1994*

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 704 of Public Law 101-194, section 302 of the Federal Employees Pay Comparability Act of 1990, as incorporated in section 529 of Public Law 101-509; section 301(a) of Public Law 102-40; section 630(a) of Public Law 103-329; section 601 of Public Law 103-337; section 31 of title 2, United States Code; section 104 of title 3, United States Code; sections 5303, 5318, and 5382 of title 5, United States Code; section 3963 of title 22, United States Code; and section 461(a) of title 28, United States Code, it is hereby ordered as follows:

**Section 1. Statutory pay systems.** The rates of basic pay or salaries of the statutory pay systems (as defined in 5 U.S.C. 5302(1)) are set forth on the schedules attached hereto and made a part hereof:

- (a) The General Schedule (5 U.S.C. 5332(a)) at Schedule 1;
- (b) The Foreign Service Schedule (22 U.S.C. 3963) at Schedule 2; and
- (c) The schedules for the Veterans Health Administration of the Department of Veterans Affairs (38 U.S.C. 7306, 7404; section

301(a) of Public Law 102-40) at Schedule 3.

**Sec. 2. Senior Executive Service.** Pursuant to section 5382 of title 5, United States Code, the rates of basic pay for senior executives in the Senior Executive Service are set forth on Schedule 4 attached hereto and made a part hereof.

**Sec. 3. Executive salaries.** The rates of pay or salaries for the following offices and positions are set forth on the schedules attached hereto and made a part hereof:

- (a) The Executive Schedule (5 U.S.C. 5312-5318) at Schedule 5;
- (b) The Vice President (3 U.S.C. 104) and the Congress (2 U.S.C. 31) at Schedule 6; and
- (c) Justices and judges (28 U.S.C. 5, 44(d), 135, 252, and 461(a)) at Schedule 7.

**Sec. 4. Uniformed services.** Pursuant to section 601 of Public Law 103-337, the rates of monthly basic pay (37 U.S.C. 203(a)), the rates of basic allowances for subsistence (37 U.S.C. 402), the rates of basic allowances for quarters (37 U.S.C. 403(a)) for members of the uniformed services, and the rate of monthly cadet or midshipman pay (37 U.S.C. 203(c)(1), as amended by section 601(c) of Public Law 103-337) are set forth on Schedule 8 attached hereto and made a part hereof.

**Sec. 5. Interim geographic adjustments.** (a) Pursuant to section 302 of the Federal Employees Pay Comparability Act of 1990, as incorporated in section 529 of Public Law 101-509, employees under statutory pay systems covered under section 1 of this order and members of the United States Park Police who are assigned to a duty station located in one of the geographical areas listed in Schedule 9 shall be entitled, except as may be provided under subsection (b) of this section, to receive an interim geographic adjustment at the rate shown on Schedule 9, which is attached hereto and made a part hereof.

(b)(1) The Office of Personnel Management shall prescribe regulations governing the application of interim geographic adjustments to General Schedule employees, including the determination of what, if any, geographic adjustments shall be payable in the case of employees receiving special pay rates.

(2) The Secretary of State shall prescribe regulations governing the application of in-

terim geographic adjustments to employees under the Foreign Service Schedule, consistent with the regulations and determinations prescribed under paragraph (1) of this subsection.

(3) The Secretary of Veterans Affairs shall prescribe regulations governing the application of interim geographic adjustments to employees under the schedules for the Veterans Health Administration of the Department of Veterans Affairs, consistent with the regulations and determinations prescribed under paragraph (1) of this subsection.

(4) The Secretary of the Interior shall prescribe regulations governing the application of interim geographic adjustments to members of the United States Park Police, consistent with the regulations and determinations prescribed under paragraph (1) of this subsection.

(c) The Office of Personnel Management is hereby designated and empowered to exercise the authority of the President under section 302(c)(1)(D) of the Federal Employees Pay Comparability Act of 1990, as incorporated in section 529 of Public Law 101-509, to extend the application of interim geographic adjustments shown on Schedule 9, upon the request of an agency head, to employees who would not otherwise be covered.

**Sec. 6. Effective dates.** The rates of monthly basic pay and allowances for subsistence and quarters for members of the uniformed services provided for at Schedule 8 are effective on January 1, 1995. The other schedules provided for herein are effective on the first day of the first applicable pay period beginning on or after January 1, 1995.

**Sec. 7.** Executive Order No. 12826 of December 30, 1992, and Executive Order No. 12886 of December 23, 1993, are superseded.

**William J. Clinton**

The White House,  
December 28, 1994.

[Filed with the Office of the Federal Register, 11:46 a.m., December 30, 1994]

NOTE: This Executive order was released by the Office of the Press Secretary on December 29, and it will be published in the *Federal Register*, with its attached pay schedules, on January 3.

## **Statement on Grants to Projects Aiding the Homeless**

*December 29, 1994*

It is imperative that we not turn our backs on the Nation's homeless. The number of homeless families and young people suffering from abuse and neglect continues to rise. It is my hope that these grants will help those who need our help the most. I am also pleased that AmeriCorps members will be engaged in the struggle to end homelessness. This is an example of national service at its best.

NOTE: This statement was included in a White House statement announcing the award of grants to projects aiding the homeless.

## **Letter to Congressional Leaders on Trade With the Russian Federation**

*December 29, 1994*

*Dear Mr. Speaker: (Dear Mr. President:)*

On September 21, 1994, I determined and reported to the Congress that the Russian Federation is in full compliance with the freedom of emigration criteria of section 402 and 409 of the Trade Act of 1974. This action allowed for the continuation of most-favored-nation (MFN) status for Russia and certain other activities without the requirement of a waiver.

As required by law, I am submitting an updated report to the Congress concerning the emigration laws and policies of the Russian Federation. You will find that the report indicates continued Russian compliance with U.S. and international standards in the area of emigration.

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to Thomas S. Foley, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate.

**Remarks on the Release of Bobby Hall by North Korea and an Exchange With Reporters**

*December 29, 1994*

**The President.** Good evening. I have just spoken with Army Chief Warrant Officer Bobby Hall. He's crossed the Demilitarized Zone to freedom. He's safe. His medical condition is currently being evaluated. But we had a good visit, and he said he was feeling well.

Chief Warrant Officer Hall was held for too long after his helicopter strayed off course on a routine training mission. But we are very glad that he has been released and is now in freedom.

Earlier this evening, I called his wife, Donna, to tell her that he would be released and how pleased we all were. I know that all Americans join me in sharing the Halls' happiness that they and their loved ones will now be able to be together and celebrate New Year's, reunited as a family.

At the same time, I know I can speak for all Americans in saying that we, once again, send our deep condolences to the family of Chief Warrant Officer David Hileman, who died in the same incident. So as we welcome the release of Chief Warrant Officer Hall we must also remember the supreme sacrifice and the service made by his comrade in arms.

We wish all the families our best. We thank them all for their service and their devotion of our country. We wish them God-speed in the new year.

Thank you very much.

**Q.** Mr. President, can you tell us, sir, what the United States may have given up in this deal? And the fact that the agreement signed talks about future contacts with the North, was that a concession to the North, and does that cut out South Korea?

**The President.** No. And the briefings will make that clear. The terms of the agreement are clear from their own words. And we were faithful to all of our commitments to our allies and to our commitments to our own policy.

And I want to thank the team that worked very hard on this. They did a very good job. They performed with dedication, with great

discipline, and I'm very pleased by the way it was handled.

Thank you.

NOTE: The President spoke at 10:50 p.m. in the Briefing Room at the White House.

**Statement on the Attack on Women's Clinics in Boston, Massachusetts**

*December 30, 1994*

I strongly condemn the meaningless violence which abruptly ended the lives of two women and wounded five others in Massachusetts today.

Violence has no place in America. No matter where we stand on the issue of abortion, all Americans must stand together in condemning this tragic and brutal act. Nine years ago, President Reagan, a staunch foe of abortion, called for "a complete rejection of violence as a means of settling this issue." We would do well to heed those words today.

We must protect the safety and freedom of all our citizens. I am strongly committed to ending this form of domestic terrorism. I have called for a thorough investigation into this attack, and Attorney General Reno and FBI Director Freeh have already begun that task. I urge local officials to work closely with the Federal law enforcement community.

Hillary and I extend our deepest sympathy to the friends and families of those who were murdered. I speak for all Americans in expressing my hope for a full and complete recovery for those who were wounded.

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**Digest of Other White House Announcements**

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The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

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**December 29**

The White House announced that Prime Minister Jean-Luc Dehaene of the Kingdom of Belgium has accepted the President's invi-

tation to pay an official working visit to Washington on February 15, 1995.

The White House announced that Prime Minister Wim Kok of the Kingdom of The Netherlands has accepted the President's invitation to pay an official working visit to Washington on February 28, 1995.

### ***December 30***

In the morning the President and Hillary and Chelsea Clinton went to Camp David, MD.

The President announced his intention to nominate William L. (Bill) Wilson as a member of the Advisory Board of the St. Lawrence Seaway Development Corporation.

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### **Nominations Submitted to the Senate**

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NOTE: The Congress having adjourned sine die on Thursday, December 1, no nominations were submitted during the period covered by this issue. The first session of the 104th Congress will convene on January 4, 1995.

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### **Checklist of White House Press Releases**

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The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

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### ***Released December 27***

Announcement of the nomination of Martin James Burke to be U.S. Marshal for the Southern District of New York

### ***Released December 28***

Announcement of the nomination of J. Don Foster to be U.S. Attorney for the Southern District of Alabama

### ***Released December 29***

Announcement on grants to aid the homeless

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### **Acts Approved by the President**

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NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.