

Weekly Compilation of
**Presidential
Documents**



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Editor's Note: The President was in Philadelphia, PA, on April 26, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary but not received in time for inclusion in this issue will be printed next week.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS

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Week Ending Friday, April 26, 1996

**Exchange With Reporters in
St. Petersburg, Russia**

April 19, 1996

Q. Mr. President, can I ask you—anything you wanted to see in particular?

The President. I saw the Impressionists paintings. I wanted to see them. And I wanted to see the living quarters of Catherine the Great. [*Laughter*]

Q. How did it compare to yours?

The President. I like mine just fine. [*Laughter*]

Q. [*Inaudible*]—house, Mr. President?

The President. Well, she didn't have to run for election. [*Laughter*]

Q. Are you going to see the Rembrandts here?

The President. Perhaps, yes. I love the desks. The thing that strikes me is the woodwork. I hadn't counted on seeing all that. You ought to go back and see all the secret chambers in the desk back there. He put everything he had in there.

Q. Mr. President, you've seen some religious symbols today that have been opened in the last few years to the Russian people. What are your thoughts on seeing things that didn't used to be open during the Soviet era?

The President. That's a very good thing, not only making it available to the people, but also making religious expression legitimate again and making it—encouraging and nourishing it. I think it's a real sign of the health of the Russian democracy that religion is respected and people are free to pursue it and express their honest convictions.

NOTE: The exchange began at approximately 2:30 p.m. in the White Hall Room at the Hermitage Museum. This item was not received in time for publication in the appropriate issue. A tape was not available for verification of the content of this exchange.

**Proclamation 6887—Jewish Heritage
Week, 1996**

April 19, 1996

*By the President of the United States
of America*

A Proclamation

The Jewish experience in America has been a mutually rewarding one for this country and for the Jewish people. Jewish Americans have made great contributions in such fields as the arts and sciences, business, government, law and medicine, enriching America's heritage with the resonant tradition of an ancient people. And America, for its part, has been a land of opportunity for its Jewish citizens.

In many ways, the Jewish experience is unique, freighted with the anguish of frequent persecution, but ennobled by an unyielding spirit that has always found a way to turn darkness into light. In the crucible of sorrow, the Jewish people have reaffirmed, time and again, the basic human values of faith, community, justice, and hope.

On the tolerant soil of American democracy, the Jewish people have flourished. We will be forever grateful for the remarkable contributions of our Jewish citizens, and it is fitting that we set aside a week to give thanks for their inestimable gifts and to honor the traditions of their remarkable religion and heritage.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim April 21 through April 28, 1996, as Jewish Heritage Week. I call upon the people of the United States to observe this week with appropriate programs, ceremonies, and activities.

In Witness Whereof, I have hereunto set my hand this nineteenth day of April, in the year of our Lord nineteen hundred and nine-

ty-six, and of the Independence of the United States of America the two hundred and twentieth.

William J. Clinton

[Filed with the Office of the Federal Register, 11:21 a.m., April 22, 1996]

NOTE: This proclamation was published in the *Federal Register* on April 23. This item was not received in time for publication in the appropriate issue.

Proclamation 6888—National Crime Victims' Rights Week, 1996

April 19, 1996

By the President of the United States of America

A Proclamation

On April 19, 1995, millions of Americans witnessed the chaos and anguish wrought by a single bomb blast in Oklahoma City that took 168 lives and injured scores of others. For days afterwards, our Nation joined the survivors in a grim vigil as somber work crews entered the wreckage again and again to locate victims.

That bomb blast in Oklahoma City was a devastating reminder that too many Americans have become victims of crime. Although violent crime has decreased every year for the last 3 years, 83 percent of our citizens 12 years of age and above will experience violent or attempted violent crime in their lifetimes. And worse, 52 percent will be victimized more than once. Added to these grim statistics is the reality that violent crime is increasingly a problem of our youth. For 12- to 19-year-olds, the chance of being assaulted, robbed, or raped is two to three times higher than for adults, and perpetrators of crime are both younger and more violent. In 1994, for example, about 33 percent of all violent crimes were committed by those under 21 years of age.

There is another, more positive, dimension to the aftermath of crime: the multitude of dedicated professionals and volunteers who support and assist crime victims. They are emergency medical technicians and firefighters, law enforcement officers and rescue

teams, victim assistance providers and shelter workers. At the darkest of moments, these selfless men and women renew our Nation's faith in humanity, and their advocacy embodies the time-honored American traditions of compassion and service. They constitute a community of caring whose healing work helps victims to become survivors. As a Nation, we owe these generous individuals our deepest gratitude for making our communities better and safer places in which to live and work.

While 1995 brought tragedy, it also brought the implementation of one of the most comprehensive crime laws ever enacted. The Violent Crime Control and Law Enforcement Act of 1994 furthered the rights of victims in the Federal justice system and targeted resources for criminal justice improvements. The Crime Act's provisions include truth-in-sentencing provisions that ensure longer sentences for violent offenders and allocution rights for victims that give them the right to speak in court before the imposition of a sentence. The Crime Act also provides hundreds of communities around the Nation with increased law enforcement personnel, and its Violence Against Women Act is the first comprehensive Federal effort to combat violence against women.

The Crime Act is just one landmark in a crime victims' movement that has spanned 20 years and brought many hard-won reforms. A victims' bill of rights—once a novel idea—is now a reality in virtually every State. Victim assistance programs, which were few in the 1960s, now number in the thousands. Every State has a compensation program to help reimburse victims for mental health, medical, and other expenses resulting from the crimes committed against them. And in 1995, the Crime Victims Fund in the U.S. Treasury, which supports many of these programs, surpassed the one-billion-dollar mark in funds collected and distributed to the States.

As we reflect on the events of 1995, let us remember both the horror and the compassion we felt last April. Let us not slip into complacency when we hear or read about another crime victim. Whether we are business owners or teachers, clergy or physicians, neighbors or colleagues, we must join the

community of caring and lessen the burdens on our Nation's crime victims. Let us join together to build safe and responsive communities and to promote justice and healing for all who have suffered from violent crime.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim April 21 through April 27, 1996, as National Crime Victims' Rights Week. I urge all Americans to pause and remember crime victims and their families by working to reduce violence, to assist those harmed by crime, and to make our homes and communities safer places in which to live and raise our families.

In Witness Whereof, I have hereunto set my hand this nineteenth day of April, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twentieth.

William J. Clinton

[Filed with the Office of the Federal Register, 11:22 a.m., April 22, 1996]

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The President's Radio Address

April 20, 1996

Good morning. Today I speak to you from Russia, the final stop in a journey that has focused on my first priority as President: increasing the security and safety of the American people. Today, though the cold war is over, serious challenges to our security remain. In fact, the very forces that have unlocked so much potential for progress—new technologies, borders more open to ideas and services and goods and money and travelers, instant global communications, and instant access to unlimited amounts of important information all across the world—these very forces have also made it easier for the forces of destruction to endanger innocent lives in all countries.

Because so many threats to America's security are global in scope and because no nation is immune to them, we simply must work with other nations more closely than ever to fight them. Whether the threat is the aggression of rogue states or the spread of weapons of mass destruction or organized crime or drug trafficking or terrorism, no nation can defeat it alone. But together we can deal with these problems and we can make America more secure. That's what I have worked hard to do this week.

In Korea, President Kim and I proposed a new initiative to promote peace and stability on the Korean Peninsula, where 37,000 American troops stand watch on the last cold war frontier. In the last 3 years we have dramatically reduced North Korea's nuclear threat. Now, the four-party peace process we call for among North and South Korea, China, and the United States can lead to a permanent peace. We hope and we expect that North Korea will take it seriously.

In Japan, Prime Minister Hashimoto and I signed a Joint Security Declaration adapted to the 21st century, after a year of very hard work. It strengthens the commitment of the world's two largest economies to work together to maintain peace in the Asia-Pacific region, a region that buys one-half of America's exports and supports over 3 million American jobs.

Here in Moscow, I am working with other world leaders in a summit to improve nuclear safety, protect the environment and public health against nuclear accidents, and prevent nuclear materials from falling into the wrong hands. Again, in the last 3 years we've done a great deal to reduce the number of nuclear weapons, the number of countries holding nuclear weapons, and there are no nuclear weapons pointed at the American people anymore. Still, there is a great deal of work to be done. We need a comprehensive nuclear test ban treaty, greater protections against environmental and public health damage, and we have to do even more to ensure the security of the nuclear materials that are out there now.

Just as we work with our friends and allies to protect the security of our people, we also must do our part at home, making sure that we're as well prepared as possible to do what

needs to be done to combat the forces of destruction, whether they are homegrown or whether they come from beyond our borders. This is especially true of our efforts against terrorism. That's why I'm very pleased that Congress has agreed to give the American law enforcement people important new tools to fight terrorism.

Yesterday was the first anniversary of the bombing in Oklahoma City. We owe it to the fine Americans who were killed there, those who were wounded, and their families to do all we can to fight terrorism. Last year I sent Congress a bill to strengthen law enforcement's ability to protect Americans from terrorism. Right after the Oklahoma City bombing I strengthened the proposals and congressional leaders promised swift passage of the legislation.

This past Thursday, Congress passed the antiterrorism bill at last. Now, my fellow Americans, there will be no more delay. I will sign this bill into law early next week, and by Wednesday, law enforcement will have new tools to crack down, track down, and shut down terrorists.

Even though I'm pleased with what Congress, both Republicans and Democrats together, did, I am disappointed that some of my proposals were left out of the bill. I believe we should help police keep suspected terrorists under surveillance. I believe we should give law enforcement more time to investigate and prosecute terrorists who use machine guns, sawed-off shotguns, and explosive devices.

These and other important antiterrorism measures were left on the cutting-room floor. But this bill still makes important progress. It will make it easier for police to trace bombs to criminals who made them by requiring chemical taggants in some explosive materials. It will make it much harder for terrorists to raise the money they need to fund their crimes. It may not go as far as I would like, but it does strike a real blow against terrorism, and I will be happy to sign it.

From Egypt to England, from the Tokyo subway to the World Trade Center, from the heart of Jerusalem to America's heartland, terrorism ignores borders and strikes without discrimination. As we recognize crime vic-

tims everywhere this National Crime Victims' Rights Week, we must vow never to relent against these forces of destruction.

By working with other nations, we can put terrorists on the defensive and make the world a safer place. And by working together at home, we will keep America strong and secure as we move into the new century.

Thanks for listening.

NOTE: The address was recorded at 11 p.m. on April 19 at the Radisson Slavinskaya Hotel in Moscow for broadcast at 10:06 a.m. on April 20.

The President's News Conference With President Boris Yeltsin of Russia in Moscow

April 21, 1996

U.S.-Russia Relations

President Yeltsin. Dear members of the press, ladies and gentlemen, our discussion with the President of the United States of America lasted sufficiently long, about 5 hours, and in substance became the continuation of the discussions that were started within the G-7, issues which we discussed within the 8, and today's meeting also to a great extent coincided. First of all, this was security; regional stability was also discussed in the bilats.

I think that today's discussion gave a rather large contribution to the successes of the G-7 in Moscow in the security area. Discussions of a whole series of issues on nuclear security and how to move ahead on START II, to strengthen the ABM treaty of 1972. We now have rather good schedules on what Russia has to do, what the United States has to do by October of this year.

We've reached progress on European security as well. In May, we have an important meeting which should be dedicated to reviewing the CFE treaty and forces in Europe. We agreed to work in this area and to concentrate more in the future on the wording of the treaty itself. You'll probably have questions at this. Our two countries as cosponsors of the Middle East peace process we discussed in great detail. We discussed the situation in Israel and Lebanon. They were discussed also at the meeting of the 8 and now the ministers of foreign affairs of

our countries are continuing talk. We're constantly in touch with them, and today we summarized a bit on some of the decisions reached.

Russia and the United States play a key role in the settlement in Bosnia. Our peace-keeping troop units are working very well. We have to reinvigorate this and aim it at nonmilitary aspects of the settlement, such as holding elections, providing for human rights, and rebuilding the destroyed areas.

I want to especially underscore here the fact that the elections do not interfere with the long-term cooperation between our two countries. I mean, our Presidential elections do not stand in the way. Our policies allow us to speak about various issues and we have a practice now and a tradition with Bill to hold normal, regular meetings whenever we meet, and whenever we make comments to each other and react to each other's statements. This is as any family would have it. There are sometimes comments made to each other—these issues at least have no ideological nature whatsoever. The United States and Russia are great powers. It's not just for us to get involved with big global issues, but we look out for our own interests.

In today's meeting, we have defined more carefully our policies, our tasks. We have established on the basis of equality—we've added the words "on the basis of equality" in our cooperation, which is in consistence with the interest of our two countries. And in the majority of cases, the lion's share of cases, others support both us and the United States in all of this. Our partners all have interest and see interest in the positive development of U.S.-Russia relations. They view our relationship as a factor which promotes international cooperation. This is very good.

Next week, I'm going to China. There, I plan to touch upon many of the issues which we discussed yesterday and today in Moscow. I'm counting on understanding from the Chinese.

I want to say that I'm very pleased with my discussion with the President of the United States, and I hope that Bill will also express his points of view, how he assesses our meeting today.

Thank you, Bill.

President Clinton. Thank you very much, President Yeltsin.

Ladies and gentlemen, just a few years ago the mere fact of a meeting between the American and Russian Presidents was news. But this is my 3rd trip to Moscow as President and my 10th meeting with President Yeltsin. So now the news is no longer that we are meeting, but instead what we're meeting about and what is being done for the benefit of our people.

After this meeting there is much to report. First, let me thank President Yeltsin for initiating and then hosting yesterday's nuclear summit. It is fitting that this summit was held in Moscow. For 3 years, the President and I have worked together in trying to make the world a safer place by reducing the nuclear threat that all our citizens face. Because of those efforts, Russian and American missiles are no longer pointed at each other's cities or citizens. We've both made deep cuts in our nuclear arsenals by putting START I into force. And we'll make even deeper cuts when the Duma ratifies START II.

We've worked with Ukraine, Belarus, and Kazakhstan to dismantle nuclear weapons on their land. And yesterday, with other world leaders, we took important steps to make nuclear materials more secure so they don't fall into the wrong hands, to make the civilian use of nuclear power safer, and to strongly support the passage of a comprehensive test ban treaty this year.

The United States and Russia are also working together to promote peace in the world's most troubled regions. The President and I reviewed the situation in Bosnia where our troops are serving side by side to help its people rebuild their land and their lives.

As cosponsors of the Middle East peace process we discussed the terrible outbreak of violence in Lebanon and northern Israel. We agree on the need to secure a cease-fire to stop the violence, and as all of you know, our foreign ministers are both in the region as we speak. The best way to prevent violence from returning is to continue implementing the agreements between Israel and the Palestinian Authority, and to secure a comprehensive peace in the region that includes Lebanon and Syria.

The political and the security partnership between our nations is strengthened by our growing commercial ties. We've worked hard to take down the old barriers to trade and to investment. Thanks to President Yeltsin's leadership, 60 percent of Russia's economy is now in the hands of its people, not the state. Inflation has been cut; democracy is taking hold. Since 1993, trade between the United States and Russia is up 65 percent. And the U.S. is now the largest foreign investor in this great nation. That's helping to create more good jobs and new opportunities in both our countries.

The President and I also discussed areas in which we have differences, as he mentioned. The flank issue of the Conventional Forces in Europe Treaty is one of them. But we are working hard to find a solution to that that is acceptable to all parties prior to the review conference in May, and I can say with confidence that we did move closer to that goal today.

We also made important progress in distinguishing between antiballistic missile systems that are limited by the ABM treaty and theater missile defenses which are not. As a result, we'll send our negotiators back to Geneva next month with the aim of concluding an initial demarcation agreement this June.

From St. Petersburg to Moscow, these last 3 days have allowed me and our entire American delegation to see the richness of Russia's past, the achievements of its present, and the promise of its future. I want the Russian people to know how much the American people support Russia's commitment to democracy and to reform. We've learned from our history that building a thriving democracy is not easy or automatic, but Russia is making dramatic progress, as evidenced by the Duma elections last December and the coming Presidential elections this June.

This is a time of real possibility and opportunity to make our people more prosperous and more secure. The United States wants a strong, stable, and open Russia, to work with us as equal partners in seizing those opportunities and turning the challenges of a new era in the common solutions.

Thank you.

President Yeltsin. Thank you. Please, questions.

U.S. and Russian Elections

Q. A question to both Presidents. To what extent do the elections in Russia and the United States in November define the U.S.-Russian relation today? Thank you.

President Clinton. Who will go first? I'll go first. Well, I think all elections have consequences, and so the relationship will be defined obviously by these elections in important ways. The United States supports the direction that Russia has taken in building a vibrant and open democracy and in moving toward an economic reform which would put more of the economy in the hands of the people. And we now see, after some very difficult years, some real progress being made. And we look forward to being a good partner in that effort, as well as in making our countries more secure and ending the nuclear threat and in finding ways to work together to solve other problems around the world.

Two great nations like ours have a lot of common interests for the future, and I would hope no matter what happens we'll be able to pursue that. But I don't think we should be under any illusion that people run for office on platforms that they intend to implement and, therefore, all elections involve choices and have consequences. And so the people of Russia and the people of the United States will have to come to grips with that and make their own judgments, as great democracies do.

President Yeltsin. I, too, would like to answer since the question was to both Presidents. I have to say that with every meeting with the President of the United States, our relations improve. Not a single meeting has yet been empty. It always has given us not only to our countries, to our peoples, but all of us some sort of a positive.

Undoubtedly, also, yesterday's meeting of the 8 has given a lot, and today's meeting with the President, since the meetings touched upon a large variety of issues and problems, bilateral, international in nature where issues came together, coincided, et cetera.

But I just wanted to tell those who in the press and in the media have already tried to tally up the score and say, well, they especially really contrived this whole meeting in Moscow in order to help the President of

Russia, President Yeltsin—that's not so. This was planned a long time ago, way back in Halifax we had statements to this effect. And no questions which have to do with any kind of mutual obligations or tie-ins to the elections both here or in November in the United States—we did not have any tie-ins, any mutual obligations to each other, especially material or financial. We gave no assurances, any deals. We were here open, honest. So don't suspect here—suspect us in any way. A meeting such as the 8 or a meeting of two Presidents of two great nations.

Q. In Sharm al-Sheikh it was reported that you told President Yeltsin that you would support his reelection bid with positive U.S. policies, and that you asked him for help with clearing up some negative issues such as the poultry dispute. Was there a—did you talk about politics today? I mean, what were your political discussions? And how do you both think that a meeting like this helps you with voters?

President Clinton. First of all, let me clear up the report from Sharm al-Sheikh. What I said in Sharm al-Sheikh and what I believe is that the best politics is to do the right thing and advance the interest of our people. I did bring up that trade dispute, just as I have brought up a dozen or more trade disputes with other leaders all around the world. That's a big part of my job now, and I think I did the right thing.

Today at our luncheon, the President gave me a brief overview of what he thought—quite brief—was the present lay of the land with the elections coming up and again said that he was trying to do his job, that he wanted to do his job. And I told him I thought that producing concrete results for the people by doing your job was the best thing to do politically. So that's the—which is essentially what I also said when we talked at Sharm al-Sheikh.

Whether these things have any benefit or not, who knows? You know, most of our people are—most democracies all over the world are people preoccupied with problems at home, somewhat skeptical about foreign policy. But I can tell you this: Because of this nuclear summit the people of Russia and the people of the United States are going to have a more secure future. And that's what's im-

portant. And because of the meeting we had today, we're much closer to resolving a couple of very important issues that relate to our ability again to make the world a safer place: the CFE treaty, the demarcation between antiballistic missile systems and theater missile defenses, and a number of other areas in which we need to cooperate for the safety and for the future of our people.

So it seems to me that that's what we ought to look at. Have we done the right thing or not? Are people going to be better off or not? Are they going to be safer or not? Is the future going to be brighter or not? That is how I think that we would both wish to be judged. And I think it's a great mistake to put too much of a political spin on this since typically, at least, foreign policy does not play that big a role in voting patterns. But it's very, very important to how people live and what kind of future we have.

President Yeltsin. I agree with President Clinton that the discussion was on the go constantly, during the breaks, and just as before, we said we have to have an equivalent partnership of the two countries. We have to support this relationship and help each other, all the Presidents, just like we support each other as countries, as people. And this is only natural. Now, as far as any specific issues having to do with campaigns and helping each other in campaigns in specifics, there was none.

Now, the second part of the question, Bill didn't touch upon the second part—I don't know, maybe he or I can maybe respond and say that the production of fowl which came from the United States was—there was one batch that was stopped and held up by our health service. After that we quickly got together; we set up a commission, let the Gore-Chernomyrdin Commission figure it out, get into the details in the poultry question. And they did and they were convinced that, yes, there was some violations. Those violations were taken care of, and now trade once again has been reestablished and it's back to normal.

Conventional Forces Treaty

Q. You've already spoken about European security. Can you tell us a little more in detail specifically what the CFE treaty—how it was

touched upon, and the limitations on the flanks, please, if you would?

President Yeltsin. The question of European security has a lot of aspects, including NATO. So I don't think that we've got to lay all of these issues out to you at this very moment and how they relate to the central question, but more specifically and in detail we discussed the issues of the limitations on the flanks, since this really has to do with our direct interests on the Caucasus and in the northwest of our country near Kaliningrad.

But the way it turned out was that in Germany when we were moving our forces back to Russia, the closest way to go was to Kaliningrad, and so we saturated Kaliningrad with our troops and forces and equipment. And the whole—really a lot of saturation—and went beyond the limits that were provided for in the CFE treaty itself.

Also that's another situation near the Caucasus because, as you know, what we have there—because of the situation in Chechnya, right now it's not bad so what we're doing is implementing my plan on finding a settlement in the Chechnya problem. And things are going according to plan the way it's been approved.

Nonetheless, there is a concentration of conventional forces, tanks and things; in some cases it varies from what the CFE treaty may be calling for. So President Clinton, at my request, very carefully reviewed with his advisers and specialists, and they went and decided that temporarily we would be given the opportunity to—within the overall framework, the overall total numbers—to do some movement of forces on the territory.

Of course, the conference in May is going to finally decide that. But they expressed their opinion, and once again, this issue has been discussed. There was one question to us that we move from one site a part of our equipment. We didn't argue; we're going to move it. And, in short, there really is no question for discussion remaining. We hope that around May 15, when the conference is held, this treaty is going to be adjusted somewhat and everything will be fine.

Chechnya

Q. President Yeltsin, you just mentioned that things were going according to plan in Chechnya. But there are other reports that hostilities there continue and human rights groups are complaining still about the behavior of Russian forces. I wonder, for President Clinton, what do you say to those who believe that the United States has not been firm enough, hasn't been critical enough, and that even now the criticism is muted specifically because the United States is anxious to see President Yeltsin reelected?

And for President Yeltsin, what would you say to those who believe that your call for a cease-fire was motivated largely by short-term political interests?

President Yeltsin. In your question you made a couple of errors right off the bat. First of all, you said that the United States is seeking the reelection of President Yeltsin. I have different data. Second, military actions in the Chechnya region are not going on. No military operations are being carried out from March 31. It's another matter, some bands are still running around. Out of 22 regions of Chechnya, 19 of them have signed agreements. In three, there are still—the bosses there are still the bands. They're still in charge. And, in fact, it's true they are making life difficult for a lot of people.

But I repeat again, there are no military operations now underway. A state commission has been set up headed by Chernomyrdin; contact has been established with Dudayev through intermediaries. The intermediaries we have—Shaimiev, Orlov—we have people like that, King Hassan II, the King of Morocco, who have agreed to act in the role of intermediaries and to talk to Dudayev, to influence him from the point of view of negotiations only on one question that he is not in agreement with, in other words, that the Chechen Republic from our point of view—and this is an absolute—must be and will remain within Russia.

President Clinton. Let me make two brief points. First of all, I think the record will reflect that the United States has consistently supported a political solution to the Chechnya crisis and offered its support for that. And when President Yeltsin made his

announcement on March 31st, we supported that.

You say that there are some who say we should have been more openly critical. I think it depends upon your first premise; do you believe that Chechnya is a part of Russia or not? I would remind you that we once had a Civil War in our country in which we lost on a per-capita basis far more people than we lost in any of the wars of the 20th century over the proposition that Abraham Lincoln gave his life for, that no State had a right to withdraw from our Union.

And so the United States has taken the position that Chechnya is a part of Russia, but that in the end, a free country has to have a free association, so there would have to be something beyond the fighting, there would have to be a diplomatic solution. That's what we have done.

But we realize this is a very difficult problem. And we have—President Yeltsin said today in our private meeting he wanted a diplomatic solution. He specifically asked me to do a thing or two that he thought might be helpful to him in securing a peaceful resolution of this and an end to the fighting and a real reconciliation between the people of Chechnya and the rest of Russia. So I intend to do what he requested in that regard, and I will continue to try to advocate an end to the violence and do what the United States can to support a resolution of this.

Russia-U.S. Relations

Q. As a whole, how do you assess the progress in the field of security, including the issue of ABM? And how is this going to affect the future of equal partnership between Russia and the United States?

President Yeltsin. The word equal or on an equivalent basis, when we first signed the first treaty we weren't around, that word wasn't around. And it occurred later, because we saw some sort of discrimination practiced against Russia. And that's why the word equal or on an equal basis in all respects—that's what appeared.

Now, as far as security, we discussed in detail these issues. And in general, of course, for some time we're not going to be forcing the widening of NATO at our request. Presi-

dent Clinton promised this and somehow to influence his colleagues.

I believe that, in fact, it will be thus for a while. Then, gradually, maybe we ourselves will find, together with NATO, a relationship, maybe to come up with an agreement that, let's say, no country will be allowed to enter NATO, let's say, without Russia's agreement, and then maybe only through a consensus will be NATO changing. In other words, there is a variety of solutions for this problem, but we yet have to work on this.

We talked about it in detail, but, look, we're not going to be sitting here giving you everything exactly in detail what we did for 5 hours. We're going to have a 5-hour press conference then.

President Clinton. A brief comment on the two issues President Yeltsin mentioned. The United States has within it some people who have had questions about the ABM treaty to which we're a signatory. I believe the United States should keep its treaty commitments. I think if we expect Russia to keep its treaty commitments, we have to keep ours.

Not so long ago I vetoed a defense bill passed in the Congress because I thought it would have put us out of compliance with the ABM treaty. What we have to do now because the ABM treaty does not prohibit the development of theater missile defenses is to define clearly what the lines between the two are, both regular velocity and high velocity theater missile defense.

We made real progress here in doing that. And I'm convinced that if we do this in an open way that has a lot of integrity that requires—where no one can question our commitment to the ABM treaty, I think we'll all be just fine on this, and I think it will work out very well.

With regard to NATO, our differences are well-known, but I think it's also worth pointing out that as with other aspects of this relationship, they have been clear and open, there have been no surprises, and from my point of view there have been no changes.

I will say again: My goal is for a democratic, undivided Europe. The world has been caused a lot of trouble in the last 1,000 years repeatedly because of the divisions of Europe, number one. Number two, my goal

is to see the United States and Russia over the long run develop a strong, equal partnership of two great democracies, freedom-loving countries that define their greatness in terms of their values and their example and the achievements of their people and not the domination of other nations. And I believe that we will find a way to work that out that's consistent with the position I've taken on NATO.

And so I feel—I believe that as this thing goes along we'll find answers to that. And so my position hasn't changed about NATO, but I do not in any way, shape, or form mean any threat to the security of the long-term legitimate interests of Russia there. And the more important thing is, by the way, practical thing, is the progress we have made here with the ABM theater missile defense issue. That's a very significant advance for both countries in resolving a real, as opposed to an imagined, security problem.

President Yeltsin. One minute, I didn't respond to part three of that second question on the ABM.

The thing is that, really, we did have at one time differences when the U.S. side began to develop its own system beyond the ABM. And we expressed our surprise at this. And when Bill Clinton became President we agreed solidly that we are going to abide by the ABM treaty. And for all this time, all the times we've met, we've had never any doubts, and we've had never any claims or questions to each other or any doubts that this treaty is in any way going to be changed or modified or changes introduced or anything like that.

It's another matter now, that as Bill Clinton said, that we've got to, simply from the technical point of view, have that demarcation between strategic and theater nuclear systems. But that's being carried out now by our specialists and experts, U.S. experts, and that will be fulfilled to not the detriment of either the United States or the Russian Federation.

Russian Elections

Q. The two Presidents: Both of you today have talked very optimistically and hopefully about U.S. and Russian relations. But again to return to the elections, if the Communists were to win in this election, do you believe

that this close relationship can continue? And particularly to Mr. Yeltsin, do you believe your Communist opponents are in fact a different kind of Communists than the ones who you helped put out of power and the party that you once walked out of?

President Yeltsin. I have nothing to think here on this score. There's nothing to think of because I am sure that I will be victorious.

President Clinton. Well, my answer's irrelevant. [Laughter]

Should we take one more? Do you want to take one more?

President Yeltsin. One more question. One more question each—you and I, each side, one more question.

Nuclear Testing

Q. A question to you. Have you discussed the issue of standing nuclear testing and is there any difference of opinion on nuclear testing?

President Yeltsin. Yes, this issue was discussed yesterday at the meeting of the 8, since the topic was, after all, nuclear security, and everything there, practically speaking, starts with nuclear materials and testing. So when we talked about testing, banning testing yesterday, I will say that we had a very, very loyal discussion, pleasant talk. All, to the very last one, agreed that this year we've got to sign the treaty on banning and testing in any size of test forever and forever.

But not all nuclear states participated at yesterday's meeting of the 8. Now, with the others, we're going to have to do a little work, especially with China. Well, that's why we, the leaders of the states, and that's where the members of the 8 which decide these big political issues and other issues in order to somehow move forward and make progress on these big issues and to reach agreements and to prepare accords with other states. And we're going to be attempting to do that. I have got the conviction that we are going to find an agreement and, after all, I think we will be able to sign this year.

President Clinton. I'll just make a brief, supplemental remark there. We have all agreed to go with the so-called Australian language which is a strict zero-yield comprehensive test ban treaty. That is the only kind of treaty that can give the people of the

world the certainty that they really are seeing the end of the nuclear age of the big weapons.

Some other countries want to kind of leave a big crack in the door for so-called peaceful tests or experimentation. And we all believe that we just have to try to persuade them to our way of thinking. The biggest and most important issue now is trying to persuade the Chinese to adopt a position that we have adopted. And I suggested on behalf of the 8 that we ask President Yeltsin to take this issue up on his trip to China. He agreed to do that, and the rest of us agreed to do our best as well to support that and try to persuade the Chinese that this is the right course for the future. And I have every hope that we can succeed.

Assistance to Russia

Q. Mr. President, U.S. assistance to Russia after communism fell—it's been a fraction of what the Marshall Plan did for Europe to help rebuild Europe after World War II. With many Russians questioning whether capitalism and democracy have really made their lives better, do you feel that the West has missed a historic chance to help Russia? And if you're reelected next year and there's a new Congress, do you foresee anything more ambitious in the future?

President Clinton. Well, first of all, the short answer to your question is no, I don't think that the West has missed an historic chance. The present Congress I think has underestimated the impact that a relatively small amount of investment assistance in other countries can have, not just in Russia but in other places in the world. And so I think that's a mistake. I think not paying our U.N. dues is a mistake, not investing in the International Development Association is a mistake.

But let me ask you—you compared this to the Marshall Plan. There are some things that are quite different. For one thing, we are now the largest—the United States is the largest private investor in Russia, and the flow of private investment is much broader and quicker than it was at the end of World War II. For another thing, the United States has strongly supported the multi-billion-dollar aid package coming out of the inter-

national financial institutions, which were not available to do those things, again, as a part of the Marshall Plan on anything like this scale.

Thirdly, even though our assistance to Russia has dropped in the last couple of years, the Nunn-Lugar funds are still helping the denuclearization movement, and funds that I asked the Congress to adopt in the '93-94 timeframe, those funds have by no means all been used up. That is, they're still awaiting specific projects. So money has been appropriated for investment here that can still be invested here as the projects come on line.

So our commitment to the economic revitalization of Russia is very strong. And I would point out that I believe Russia has privatized a higher percentage of its economy than any of the other countries of the former Soviet Union. And the economic problems that Russia has endured began before the Soviet Union disappeared. And we see the economy coming back now, and I think that things are going in the right direction.

I do believe that the United States and the rest of the advanced economies should continue their commitment to investment and to support democracy and economic reform. I don't think we should let up. But I think it's a mistake to say that a historic opportunity has been missed, because a great deal has been done.

Thank you very much.

NOTE: The President's 120th news conference began at 2:42 p.m. in the Executive Office Building at the Kremlin. President Yeltsin spoke in Russian, and his remarks were translated by an interpreter.

Russia-U.S. Joint Statement on the Highly Enriched Uranium Agreement

April 21, 1996

The United States and Russia have agreed on transparency measures that provide assurances that the sides are fulfilling the obligations undertaken under the HEU Agreement to transform "megatons into megawatts."

The transparency measures that have been developed are the culmination of two years

of negotiations between official U.S. and Russian delegations and are evidence that irreversible nuclear disarmament is achievable if we work together. By blending-down HEU derived from nuclear weapons to low-enriched uranium that can only be used as fuel in commercial nuclear power reactors, we ensure that this material can never again be used in nuclear weapons.

NOTE: An original was not available for verification of the content of this joint statement.

Remarks on Earth Day in Great Falls, Maryland

April 22, 1996

Thank you very much. Ladies and gentlemen, thank you all for being here today and for the work that you do. I want to thank the Vice President for being the constant conscience of our administration and of the national debate on the environment. I thank Anthony Hildebrandt and Ashley King for the example they are setting for the young people of America. I want to thank these young folks with the Montgomery County Conservation Corps and the others who have volunteered to work in this park.

I want to say a special word of thanks to the employees of the National Park Service all over this country and here. They do a magnificent job for America. I want to thank Carol Browner, our EPA Administrator, and Katie McGinty, who represents the Nation's environmental concerns in the Environmental Council in the White House. And I want to thank Secretary Babbitt, who can't be here because he can't be in more than one place at once; even Bruce Babbitt can't do that. And, as the Vice President said, he's at the Sterling Forest event this morning representing us.

I want to thank the Members of Congress who are here for their fidelity to the Nation's environment and their willingness to stand and be counted in some pretty difficult moments over the last year or so. They have helped us to continue our commitment and to protect this country's natural resources. And I want you to know that I never appreciated them more than I have in the last year or so when they've been in some of the dif-

ficult challenges they've been in. I thank them all, these who are here and their counterparts.

You know, I just came back, literally just came back from a remarkable journey all around the world. I flew from here to Alaska and refueled, and then I went to Korea and Japan and on to St. Petersburg and Moscow. And I was thinking, standing here today, I saw some of the most magnificent manmade creations anywhere in the world: the Imperial Palace in Tokyo, the great Hermitage Museum in St. Petersburg, the entire Kremlin has just been redone and restored to its historical grandeur. But none of it is any more beautiful than this wonderful nature that God has given us right here in this national park.

And not everybody can travel to see the great palaces of the world. Even the great art galleries of the world are beyond the reach of many of our fellow citizens. But everybody can come to this park without regard to their income, their station in life, what their other resources are. This belongs to all the American people, and we have to dedicate ourselves to making sure that as long as there is an America there will be a national park system with these treasures there for every single citizen of this country.

We have done a lot of work since I became President to try to improve our national parks and to preserve them. We are dramatically cutting back on noise from aircraft flights over the Grand Canyon and the Rocky Mountain parks and other treasures. We are moving, I say as I hear the plane, to restore a natural quiet in our parks. We are expanding the Point Reyes National Seashore in California, where Hillary and I spent our second wedding anniversary, by 38,000 acres. We are calling on Congress to pass legislation to designate new wilderness areas and purchase the Sterling Forest in the New York-New Jersey border. And I am directing the Park Service to take more than a dozen other steps to make visiting the parks more pleasurable for America's families and for our guests from all around the world. Our duty is to pass on to future generations these treasures that God has given to us.

Remember, it was a great Republican President, Theodore Roosevelt, who set our

Nation on the path of conservation. In 1908 he said, "Any right-thinking parent earnestly desires and strives to leave a child both an untarnished name and a reasonable equipment for the struggle of life. So this Nation as a whole should earnestly desire and struggle to leave to the next generation the national honor unstained and the national resources unexhausted." It sounded good in 1908, and it's even more important as we stand on the edge of a new century.

Let me say that I consider that I was very lucky as a child to have the privilege of being raised in a national park. My hometown is the only city in America that actually contains a national park, Hot Springs National Park. And I grew up in a State where more than half the land was covered by forests. I took for granted things that many children in our cities never, ever see.

And frankly, I had to grow up a little before I realized that none of that could be taken for granted. And a lot of people along the way had a big influence on me; the most recent, of course, is the Vice President. But since he's here today I want to thank my senior Senator, Dale Bumpers, who has been one of the most courageous conservationists and environmentalists for the last 25 years in America. Thank you. He taught me by the power of example that Governors have a responsibility to the environment as well.

And so I say to all of you, there's something for each of us to do. But the remarkable resurgence in support for clean air, for clean water, for a safe environment in our urban areas as well as our rural areas, for standing up for our national parks, that has not come from those of us in public life. Fundamentally, it has come from those of you who are the citizens who live in our neighborhoods and walk our streets and climb our mountains and walk our trails day-in and day-out. You have given America back its soul, its conscience, and its commitment on the environment. And don't ever give up your responsibility for doing that.

So on this Earth Day, as we stand beneath the eagle in this wonderful treasure that we have been given, let us vow that there is more to do. None of our children should have to live near a toxic waste dump or eat food poisoned by pesticides. Our grandchildren

should not have to live in a world stripped of its natural beauty. We can and we must protect the environment while advancing the prosperity of the American people and people throughout the world.

When it comes to protecting the environment, we can't turn back. We have to go forward, and it has to become a part of our every decision as a people. If we make that commitment and stick to it, then America will have a bright future indeed.

Thank you all, and God bless you.

NOTE: The President spoke at 12:18 p.m. at the observation deck at Great Falls National Park. In his remarks, he referred to Anthony Hildebrandt of Boy Scout Troop 241, and Ashley King of the Girl Scout Council of the Nation's Capital.

Memorandum on Public-Private Partnerships for Protection of the National Parks

April 22, 1996

Memorandum for the Heads of Executive Departments and Agencies

Subject: Facilitating Public-Private Partnerships for Protection of the National Parks

Many important efforts are already underway in which the private sector works in partnership with government to protect or maintain public lands. These include the work of the National Park Foundation, an organization created by the Congress in 1967 to receive private gifts and make disbursements to benefit the parks; cooperative agreements between the private sector and State and local parks to share resources and equipment and to provide valuable services, including maintenance services, to the parks; and agreements with willing private parties to acquire conservation easements. In an effort to ensure that the public-private partnerships that can enhance park protection and maintenance are as effective as possible, I hereby direct the following action:

1. The Secretary of the Interior is to provide to me, within 30 days, a specific proposal for ways in which the National Park Foundation's role in fostering public-private partnerships on behalf of the parks can be invig-

orated through either administrative or legislative action.

2. The Secretary of the Interior is to provide to me a legislative proposal that would make permanently available to the National Park System the authority to enter into cooperative agreements on behalf of the parks. This proposal should be consistent with the temporary authority that would be provided by enactment of my 1997 budget proposal as submitted to the Congress.

3. The Secretary of the Interior is to provide a report to me within 6 months on options for preserving historic structures within National Parks. This report should consider the possibilities for partnerships with businesses, associations, and individuals in the private sector.

4. The Secretary of the Interior shall work with the Congress to pass legislation that would allow the implementation of the 1995 National Park Service study to protect vistas surrounding Point Reyes National Seashore, California, while retaining existing private uses through actions including the purchase of conservation easements from willing private sellers. The Secretary of the Interior shall also give priority to funding such purchases from existing funds should authorization for such purchases be enacted. In addition, to the extent permitted by law and within existing budget authority, the Secretary shall exercise his existing authority to make a minor boundary adjustment as necessary to carry out the purposes of the National Park Service study to add property to Point Reyes National Seashore prior to enactment of such legislation, and to make available an amount of funds not to exceed \$1 million to purchase such property from willing sellers.

This memorandum shall be published in the *Federal Register*.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., April 24, 1996]

NOTE: This memorandum was published in the *Federal Register* on April 25.

Memorandum on Transportation Planning to Address Impacts of Transportation on National Parks

April 22, 1996

Memorandum for the Heads of Executive Departments and Agencies

Subject: Additional Transportation Planning to Address Impacts of Transportation on National Parks

Transportation in national parks—including ground transportation of visitors into the parks and airplane flights over the parks—has a significant impact on a visitor's experience of the park and on park management. The Secretary of Transportation has both valuable expertise and regulatory authority to address certain of these issues, and has been working on them with the Secretary of the Interior and others.

Aircraft flying at low altitudes over national parks can, if not properly managed, mar the natural beauty of the parks and create significant noise problems as well. The intrusion of such aircraft can interfere with wildlife (including threatened and endangered species), cultural resources and ceremonies, and visitors' enjoyment of parks, including the ability to experience natural sounds without interruption from mechanical noise. Several parks face overflight problems, including Grand Canyon National Park where substantial restoration of natural quiet is mandated by law, and several others identified by the National Park Service (NPS). It is important to the future of parks to address these problems quickly and in a fair and reasonable manner.

In addition, the National Park System contains thousands of miles of roads. All too often in peak visitor periods roads are so crowded with cars that the congestion and competition for space diminish the quality of the public's experience. Parks are not too full of people, but the roads and parking areas often are jammed. With modern technology and alternative transportation systems, the parks can continue to be accessible to all, and can be more enjoyable places to experience and learn about nature and history.

Therefore, to the extent permitted by law, I hereby direct the Secretary of Transportation in consultation with the heads of rel-

evant departments and agencies to continue the ongoing development of rules as set out below to address overflights of the National Parks:

1. For Grand Canyon National Park,
 - (a) issue proposed regulations within 90 days to place appropriate limits on sightseeing aircraft over the Grand Canyon National Park to reduce the noise immediately and make further substantial progress toward restoration of natural quiet, as defined by the Secretary of the Interior, while maintaining aviation safety in accordance with the Overflights Act (Public Law 100-91). Action on this rulemaking to accomplish these purposes should be completed by the end of 1996; and
 - (b) should any final rulemaking determine that issuance of a further management plan is necessary to substantially restore natural quiet in the Grand Canyon National Park, complete within 5 years a plan that addresses how the Federal Aviation Administration and NPS will complete the "substantial restoration and maintenance of natural quiet," as defined by the Secretary of the Interior in accordance with the Overflights Act. Any such plan shall ensure that the restoration of natural quiet required by the Overflights Act shall be completed in the park not more than 12 years from the date of issuance of this directive as recommended in NPS's 1994 "Report on Effects of Aircraft Overflights on the National Park System."
2. For Rocky Mountain National Park, complete and issue, if appropriate, within 90 days, a notice of proposed rulemaking to address the potential adverse impact on the park and its visitors of overflights by sightseeing aircraft, keeping in mind the value of natural quiet and the natural experience in the park, as well as protection of public health and safety.
3. Issue by the end of 1996 a notice of proposed rulemaking for the management of sightseeing aircraft in those National Parks where it is deemed necessary to reduce or prevent the adverse effects of such aircraft. The regulation should, at a minimum, establish a framework for managing air traffic over

those park units identified in the 1994 NPS study, as priorities for (1) resolution of air-space issues and (2) maintaining or restoring natural quiet.

4. Develop appropriate educational and other materials for the public at large and all aviation interests that describe the importance of natural quiet to park visitors and the need for cooperation from the aviation community. This guidance shall also recognize that, in some parks, air tours provide important access to approved areas in those parks, especially with regard to the disabled communities.

In addition, with respect to ground transportation in the parks, the Secretary of the Interior, in consultation with the Secretary of Transportation, is directed as follows:

To develop a plan for a comprehensive effort to improve public transportation in the national parks. This plan should include:

1. design of pilot programs for improved public transportation in the Grand Canyon, Zion, and Yosemite National Parks;
2. plans to work with relevant State, local, and tribal governments on this effort;
3. options to increase access to the parks by rebuilding infrastructure in the parks; and
4. recommendations to enhance resource protection and the quality of visitor experience through innovative transportation planning including, where possible and appropriate, the use of alternative fuel vehicles.

This memorandum shall be published in the *Federal Register*.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., April 24, 1996]

NOTE: This memorandum was published in the *Federal Register* on April 25.

Remarks at an Award Ceremony for the National Teacher of the Year

April 23, 1996

The President. Thank you very much. Thank you, Secretary Riley. To all of our Teachers of the Year and their friends and

family members; to Senator Wellstone, Senator Grams, Congressman Minge, and to the educators and their supporters who are here. Let me say that this is a day I look forward to every year, and every year God has blessed us with good weather in the Rose Garden. And that ought to tell you something about where teachers will stand in the ultimate measure of things. *[Laughter]*

As I think you know, I have been away now for some days on a trip which literally took me around the world, from Korea to Japan to Russia. And before I make the remarks I'd like to make in honor of our Teacher of the Year and her counterparts here, I think it's important to comment on a couple of events that are unfolding now here in Washington.

Let me begin with a compliment to the Congress for working in a bipartisan way for the American people. Last week Congress passed strong legislation to crack down on terrorism which I expect to sign right here tomorrow. I thank them for that. I also am pleased that Congress is moving forward on the Kassebaum-Kennedy bill which would improve access to health care for 43 million Americans, and, if an amendment adopted by the United States Senate is carried through, would include mental health coverage for American families who need that.

I'm also pleased to report that we're continuing to make significant progress on bipartisan agreement for the remaining spending bills this year. There is, of course, more to do. I am very hopeful that Congress will now, as a result of movements in the House and comments in the Senate by Republican Members, go ahead and raise the minimum wage for working people. No one can raise a family on \$4.25 an hour, and if we're going to have family values coming out of Washington, we ought to start by valuing families that are working hard, trying to stay off welfare, and doing their best to raise their kids. We ought to do it with no gimmicks, a bill that I can sign into law.

And finally, let me say that I hope that Congress can now bring this bipartisan momentum to bear on the challenge of finally passing a 7-year balanced budget plan. Last year and early this year, we had over 50 hours of negotiation between the congressional

leaders, the Vice President, and me. We made real progress toward agreeing on a balanced budget. Our plans have in common more than enough savings to balance the budget, provide tax relief to working families, and reflect our values by protecting the fundamental structures of Medicare and Medicaid and our commitments to education and a clean environment.

Last week, the Congressional Budget Office certified that the budget plan I presented to Congress would balance the budget in 7 years. This is the first time in 17 years that the Congressional Budget Office has determined that a President's proposed budget is balanced. Moreover, the CBO has issued new and now more optimistic budget projections which will make the task of agreeing on a balanced budget significantly easier for both sides.

It's been over 3 months now since the negotiations over how to balance the budget were suspended. I think we all understood there were intervening events that required this work to be suspended. But the time for waiting is now over. Now is the moment to finish the job and work toward a balanced budget.

We should resume negotiations over how best to do this in 7 years. My door is open, and it's time to get the job done. We should begin again to seriously talk about this budget process. We should include congressional leaders, obviously the leadership, but also a broad enough range of representatives from both parties and both Houses who represent a broad diversity of views so that we can actually agree on something that can pass. We should put together a mainstream coalition to get the job done.

Now if we do that, that will help all the educators. Why? Because if we have a balanced budget amendment, interest rates will come down, investments will go up, the economy will be stronger, and people will pay more funds in local school taxes so that they can support your educational institutions.

We can make this a season of bipartisan achievement. We're off to a good start. There will be time enough for us to honestly debate our disagreements in the fall. We don't need a yearlong campaign. Most countries just

have campaigns of 5 or 6 or 7 weeks. In the coming weeks, we should take the time to sit down and work together on an area where we are very, very close to real agreement. If we stop fighting about yesterday and balance the budget, we can face the challenges and have the debates of tomorrow.

Let me say, too, that this is really about laying a foundation for the future, the same kind of work that you do. There is nothing more important than building the right kind of future for America, whether it is in balancing the budget or teaching our children. This fact was brought home to me again very forcefully in my recent visits to Korea and Japan and Russia. At each stop, I had discussions with leaders of those countries which focused on a fairly simple but very big question: How can we all work together to preserve world peace, to enhance human freedom and define ways to enable all of our people to seize the opportunities of this new information technology-driven age?

The dimensions of economic change we are now experiencing, because of these sweeping changes and because of the end of the cold war and the growth of a global market, are the most profound changes affecting our economy and, therefore, how our people work and live that this country has experienced in 100 years, since people moved fundamentally from the farm to the factory.

And I might say that Bill Gates, the American computer wizard, gave a speech not very long ago that I had the privilege to hear, and he wrote in his book "The Road From Here" that the changes we are now experiencing in communication are the most profound the world has experienced in 500 years since Gutenberg printed the first Bible in Europe with a printing press.

We have to build a bridge to the 21st century that all Americans who are willing to work for it have a chance to cross. Education is the way we do it, the way we can give every child a future, to live the American dream, to make the most of his or her own life, to build solid families and strong communities and a strong America. If our children succeed, America will do very well indeed.

So we have to renew our schools and throw open the doors of college to all who want to go who are qualified for it. That's why, even as we cut the deficit in half in 4 years, we have maintained our commitment to invest in education, all the way from Head Start through the Goals 2000 program that Secretary Riley mentioned, through access to college. But we also have to acknowledge that the demands of the 21st century require an honest assessment of what is right and wrong with our educational system, what money will fix, and what cannot be fixed by money alone.

The education agenda Secretary Riley and I are pursuing is consistent with what parents and States have called for, tougher standards and accountability and higher expectations and greater opportunities. I believe that in a fundamental way, education is a matter of high expectations, high standards, good teachers, concerned parents, and a supportive community.

High technology will play a bigger and bigger role, and that's why the Vice President and I are trying to make sure that every school and every library in this country, every classroom and every library in the country, from the smallest rural school to the largest urban one, all of them are connected to the information superhighway by the year 2000.

But we all know that we have to have those other things: the good teachers, the concerned parents, the high expectations, the high standards. We know that these things will make a difference. At last month's National Governors' Association education summit, I challenged the States and the Governors there to create a system that rewards and inspires and demands higher standards for teachers, removing barriers that attract the most talented people, rewarding teachers who meet these high standards, making it easier to remove people who should leave the classroom.

But in the end, we know that what we have to do, all the rest of us who give these speeches, is to support the good teachers. The magic that occurs between the teacher and the student is still the ultimate—the ultimate key to successful education. It is partly a science but largely an art. It is sometimes a mystery and always a wonder.

All of us who ever amounted to anything like to tell people that we were born in a log cabin we built ourselves. We'd like for everybody to believe we were self-made. But the truth is, I don't believe there's a single person in America who is really successful today, at least there aren't many, who can't point to at least one and sometimes a lot more teachers that had a profound impact on his or her life. I know that is certainly true of me.

I carried on a correspondence with my 6th-grade teacher until the day she died at the age of 90; she wrote me a week before she died. I have kept up with many of my teachers from elementary and high school and college all my life, because I know that I wouldn't be here if it weren't for them.

And I'm so glad that our Teacher of the Year not only brought her own fine children who are a pretty good monument to her teaching—Sarah and Christie and Mark—but also five of her students, because they really represent the ultimate success of all of your endeavors.

I want to thank, again, Mary Beth Blegen and all of you for devoting your lives to teaching. Mary Beth has taught humanities, history, writing, and English for more than 30 years at Minnesota's Worthington High School. When she was first hired, it was a violation of the child labor laws.

Ms. Blegen. Right. Thank you. Thank you very much. Oh, you are such a good man.

The President. She has seen many of the changes that all of us have witnessed in America. Worthington has evolved from a mostly white and rural middle class community into one that is more economically and ethnically diverse. It is a community that has seen a shift in jobs from primarily agricultural jobs to factory jobs and other supporting jobs.

Her greatest achievement has been her ability to help her students understand the complex relationships that exist in our changing world. And I might say that that may be the toughest thing we all have to do. We have to figure out how to meet the challenges tomorrow while preserving our basic values. We have to understand that for every complicated problem there is normally a simple, appealing answer that is wrong. That does not mean that our values can't be simple,

straightforward, and unbending, but it does mean we have to understand these kind of complex relationships that she has done such a marvelous job of explaining to her students.

She is the embodiment of the all-American teacher, a hard working, dedicated, caring person, always working to do better. Her approach to teaching, they tell me, is just as fresh and enthusiastic today as it was 30 years ago. I think anyone who can do that and avoid burnout and, instead, keep burning on deserves an award for that, if nothing else. And she's done it while raising these three fine children of her own, one of whom has followed in her footsteps as a teacher.

Mary Beth likes to say, good teaching changes lives. She has changed countless lives in 30 years of teaching, and I am proud that she is here as a symbol of all the good that America's teachers do every day all across America.

[At this point, Teacher of the Year Mary Beth Blegen thanked the President for his support of education on behalf of all teachers and made brief remarks.]

The President. Thank you very much. We're adjourned.

NOTE: The President spoke at 1:45 p.m. in the Rose Garden at the White House.

Message to the Congress Reporting on Drug Traffickers in Colombia *April 23, 1996*

To the Congress of the United States:

I hereby report to the Congress on the developments concerning the national emergency with respect to significant narcotics traffickers centered in Colombia that was declared in Executive Order No. 12978 of October 21, 1995. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c).

1. On October 21, 1995, I signed Executive Order No. 12978, "Blocking Assets and Prohibiting Transactions with Significant Narcotics Traffickers" (the "Order") (60 *Fed. Reg.* 54579, October 24, 1995). The Order

blocks all property subject to U.S. jurisdiction in which there is any interest of four significant foreign narcotics traffickers who are principals in the so-called Cali drug cartel centered in Colombia. They are listed in the annex to the Order. In addition, the Order blocks the property and interests in property of foreign persons determined by the Secretary of the Treasury, in consultation with the Attorney General and the Secretary of State, (a) to play a significant role in international narcotics trafficking centered in Colombia or (b) to materially assist in or provide financial or technological support for, or goods or services in support of, the narcotics trafficking activities of persons designated in or pursuant to the Order. In addition the Order blocks all property and interests in property subject to U.S. jurisdiction of persons determined by the Secretary of the Treasury in consultation with the Attorney General and the Secretary of State, to be owned or controlled by, or to act for or on behalf of, persons designated in or pursuant to the Order (collectively "Specially Designated Narcotics Traffickers" or "SDNTs").

The Order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDNTs, and any transaction that evades or avoids, has the purpose of evading or avoiding, or attempts to violate, the prohibitions contained in the Order.

Designations of foreign persons blocked pursuant to the Order are effective upon the date of determination by the Director of the Department of the Treasury's Office of Foreign Assets Control (FAC) acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of filing with the *Federal Register*, or upon prior actual notice.

2. On October 24, 1995, the Department of the Treasury issued a notice containing 76 additional names of persons determined to meet the criteria set forth in Executive Order No. 12978 (60 *Fed. Reg.* 54582-84, October 24, 1995). A copy of the notice is attached to this report.

The Department of the Treasury issued another notice adding the names of one additional entity and three additional individuals,

as well as expanded information regarding addresses and pseudonyms, to the List of SDNTs on November 29, 1995 (60 *Fed. Reg.* 61288-89). A copy of the notice is attached to this report.

3. On March 8, 1996, FAC published a notice in the *Federal Register* adding the names of 138 additional individuals and 60 entities designated pursuant to the Order, and revising information for 8 individuals on the list of blocked persons contained in the notices published on November 29, 1995, and October 24, 1995 (61 *Fed. Reg.* 9523-28). A copy of the notice is attached to this report. The FAC, in coordination with the Attorney General and the Secretary of State, is continuing to expand the list of Specially Designated Narcotics Traffickers, including both organizations and individuals, as additional information is developed.

4. On October 22, 1995, FAC disseminated details of this program to the financial, securities, and international trade communities by both electronic and conventional media. This information was updated on November 29, 1995, and again on March 5, 1996. In addition to bulletins to banking institutions via the Federal Reserve System and the Clearing House Inter-bank Payments Systems (CHIPS), individual notices were provided to all State and Federal regulatory agencies, automated clearing houses, and State and independent banking associations across the country. The FAC contacted all major securities industry associations and regulators, posted electronic notices to 10 computer bulletin boards and 2 fax-on-demand services, and provided the same material to the U.S. Embassy in Bogota for distribution to U.S. companies operating in Colombia.

5. There were no funds specifically appropriated to implement this program. The expenses incurred by the Federal Government in the 6-month period from October 21, 1995, through April 20, 1996, that are directly attributable to the exercise of powers and authorities conferred by the declaration of the national emergency with respect to Significant Narcotics Traffickers are estimated at approximately \$500,000 from previously appropriated funds. Personnel costs were largely centered in the Department of

the Treasury (particularly in the Office of Foreign Assets Control, the Office of the General Counsel, and the U.S. Customs Service), the Department of Justice, and the Department of State.

6. Executive Order No. 12978 provides this Administration with a new tool for combating the actions of significant foreign narcotics traffickers centered in Colombia, and the unparalleled violence, corruption, and harm that they cause in the United States and abroad. The Order is designed to deny these traffickers the benefit of any assets subject to the jurisdiction of the United States and to prevent United States persons from engaging in any commercial dealings with them, their front companies, and their agents. Executive Order No. 12978 demonstrates the U.S. commitment to end the scourge that such traffickers have wrought upon society in the United States and beyond.

The magnitude and the dimension of the problem in Colombia—perhaps the most pivotal country of all in terms of the world's cocaine trade—is extremely grave. I shall continue to exercise the powers at my disposal to apply economic sanctions against significant foreign narcotics traffickers and their violent and corrupting activities as long as these measures are appropriate, and will continue to report periodically to the Congress on significant developments pursuant to 50 U.S.C. 1703(c).

William J. Clinton

The White House,
April 23, 1996.

**Remarks Prior to Discussions with
President Ilyas Harawi of Lebanon
and an Exchange With Reporters**

April 24, 1996

Lebanon

President Clinton. Let me begin by saying I'm very pleased to have the President of Lebanon here today to discuss what we can do to bring about an end to the present violence and to establish conditions so that it will not occur. I believe all Americans are profoundly concerned and regret the loss of

innocent civilian life. And we support whatever can be done to end the violence as quickly as possible. And that's what Secretary Christopher is working on in the Middle East today.

Q. Mr. President, there's a perception among some that the United States is more interested in the reelection of Shimon Peres than the bloodshed in Lebanon. If that's not true, why is the United States so cool to the French peace initiative in Lebanon?

President Clinton. Well, those two things have nothing to do with one another. What the United States is trying to do is to maintain a coherent capacity to talk to both sides so that we can move quickly as we did in 1993 when we were able to move alone to reestablish circumstances that obtained until, frankly, right after Sharm al-Sheikh when the violence started again when the agreement of 1993 was broken. And that's what we're trying to do. And we don't object to anybody trying to help achieve that.

Middle East Peace Process

Q. Do you think that Syria's President Asad snubbed Secretary Christopher yesterday by not meeting with him?

President Clinton. I really don't know. I haven't talked to him. I'm not sure that's accurate. But the main thing is they're going to meet; we're going to talk; we're going to keep working. And I think we'll eventually get this worked out. But sooner is better than later. It should have been done yesterday.

Lebanon

Q. Mr. President, there is also the perception that you condemn violence against Israelis more than you do the Lebanese in the south, and you have not condemned the occupation of southern Lebanon for so long. I mean, you wouldn't tolerate one inch of our territory being occupied.

President Clinton. The United States supports the United Nations resolution on this. We don't believe there should be any foreign troops in Lebanon. I'd like to see Lebanon completely sovereign and free and independent. And if Lebanon were completely sovereign, free, and independent, none of this would have happened.

The Lebanese people have been subjected to all kinds of problems because of—frankly, because of the influence of outside forces in the country. But our position has been consistent that we think the only way to reestablish Lebanese sovereignty is to have a comprehensive resolution of the problems in the region. And no one has worked harder for that, including for the sovereignty of Lebanon, than the United States.

Middle East Peace Process

Q. Mr. President, how close are we to a cease-fire?

President Clinton. Well, I hope we're quite close. I have some, you know—I've gotten some encouraging news, but I can't announce one. And I've learned the hard way to understate rather than overstate where we are.

But I think every thinking, feeling person knows that this has gone on way too long. And it needs to stop.

Lebanon

Q. There were some Arab-Americans here yesterday who asked for emergency U.S. aid to Lebanon. Are you prepared to respond positively to that?

President Clinton. We are going to provide some emergency aid, and I'll have a chance to talk to the President about that as we have our meeting.

Q. Could we ask the Lebanese President a question? Mr. President, is there anything the Lebanese Government can do to stop the Hezbollah from launching Katyushas on northern Israel?

President Harawi. I wish that the Lebanese Army and security forces were present in this section of the country. Then I could answer your question much more clearly. But we don't have authority over this part of our country occupied by the Israelis.

1996 Election

Q. Is that a sign that you'll be spending more time on the campaign now?

President Clinton. [Inaudible]—at this time—

Q. That's all it means?

President Clinton. That's what it means.

Budget Negotiations

Q. Are you looking forward to seeing Senator Dole here at the White House today?

President Clinton. I expect to. I was pleased by what he said yesterday. Let me say again, we know we're going to sign the anti-terrorism bill today. We have proved that we can do some things. The Senate passed the Kassebaum-Kennedy bill 100 to nothing yesterday. So we have a big consensus now that we ought to go ahead and balance the budget. And the recent revision by the Congressional Budget Office makes us even closer together. So I was pleased to see Senator Dole's response to what I said yesterday, and I intend to call him today.

Q. [Inaudible]—

President Clinton. I'm going to call him today. We'll see. I'm going to call him.

[At this point, one group of reporters left the room, and another group entered.]

Lebanon

Q. Mr. President, do you have any message to the Lebanese people who are living now in difficulties?

President Clinton. Yes. First of all, the United States is deeply concerned and very regretful of the loss of life and the dislocation of innocent civilians who have been caught up in this conflict. We are doing everything we can to bring an end to the fighting and to get a set of understandings which will prevent it from recurring. We had such an understanding in 1993, and it held for more than 2 years. We would like to see a new agreement in place, and we know there must be an end to the fighting.

Now secondly, I want to have a chance to discuss with the President what we might be able to do in the short run in the way of humanitarian assistance to the people who have been displaced, and we'll be discussing that.

And finally, let me just say, over the long run, what our goal is is to see a Lebanon with strong sovereignty, with the sovereignty of the country protected. And so then I hope we can achieve it. I think we can only achieve it if we can resolve the larger problems in the Middle East. We have seen too many times that until there is an ultimate peace

settlement, Lebanon, unfortunately, is going to continue to be victimized.

Q. When do you think we're going to achieve a full, fair peace to the Lebanese people and the Lebanese territory, especially now that you're meeting with President Harawi?

President Clinton. Well, as you know, I've been working hard for it for 3 years now. And I hope and believe that if we can re-establish a cease-fire and the conditions under which violence will not recur, then we can get back to the peace process. The issues are fairly clear, and the timing is largely in the hands of the parties. But the United States is working hard. And I can't set a timetable on it, but it could be done before too long if we can reestablish the peace. But first of all, we have to stop the killing.

Middle East Peace Process

Q. Mr. President, on what basis do you ask for a cease-fire?

President Clinton. We ask for a cease-fire, first of all, on strictly humanitarian terms—that the people who are being hurt by this, starting when the shelling started 6 weeks ago, are innocent civilians on both sides of the border and that all these people who are being dislocated, the people who have died, they're not a part of the larger fight that's going on here.

We, first of all, want to reestablish peace. Secondly, we want to do what we can to help Lebanon deal with the problems of the refugees. The third thing we want is an arrangement so that the violence doesn't recur. And then—then—we want to go back to the peace process.

We do support U.N. Resolution 425. We do support the sovereignty of Lebanon. We don't think there should be any foreign troops in Lebanon. But history has shown us, from our point of view, at least, that the only way to achieve that is to get a comprehensive peace in the Middle East. And I have worked very hard for that. I have tried to be an honest arbiter, if you will, of the positions of both sides. I have done everything I could to that end, and we are still working. And we will continue to work for that.

Q. Mr. President, the view in Lebanon and in the Arab world is that your administration

was very slow in intervening to stop the carnage last week, that the United States had not even sent condolences to the victims, to the families of the victims, until it was too late. What is your view of this?

President Clinton. Well, all I can tell you is, the moment I heard about the fighting, I instructed the Secretary of State to immediately try to achieve an end to it and to protect the lives of the people involved—the minute I heard about it.

We were—as you know, our whole foreign policy team was in the Far East. And I instructed the Secretary of State to leave our mission—we were going to Russia for the nuclear summit—and fly directly to the Middle East to try to reestablish a cease-fire and stop the killing. And as soon as I had an opportunity to publicly comment on it, I expressed my profound condolences to the people who were killed—the minute, the first opportunity I had to say something about it.

I am sorry that the people feel that way, but the important thing is to stop others from being killed and help people put their lives back together and restore some sense of normalcy and peace. And that's what I'm trying to do.

NOTE: The President spoke at 9:55 a.m. in the Oval Office at the White House. A tape was not available for verification of the content of these remarks.

Remarks to the Service Employees International Union Convention

April 24, 1996

Thank you for that wonderful welcome, and thank you, Dick, for that fine introduction. I really enjoyed working with you, and I want to congratulate you on the many years of service you have given to your great union. I look forward to working with your new president, Andy Stern. I know he has also made a tremendous contribution as your organizing director, and I wish him every success.

I want to also acknowledge your secretary-treasurer, Betty Bednarczyk, and my wonderful Secretary of Labor Bob Reich. I know that you enjoyed his speech, and I thank him for his work on your behalf.

And finally, let me thank SEIU for one of its greatest gifts to America, John Sweeney. Because of John's leadership, and because of your commitment, labor is back. I know in this political season, some people aren't too happy about that, but I am delighted.

I am proud that in 1996 the voice of organized labor, the voice of working men and women from all across our country, will be heard in our national debate. I welcome your voice. America needs to hear it. And I promise you this: You will be heard.

You know, in a way, it's hard to believe that SEIU is celebrating its 75th anniversary, for you stand out as America's most dynamic and innovative union, a shining example of labor's revival. Not only has SEIU given renewed hope for millions of union members, you've also pioneered new ways to organize both workers in low-wage industries and workers in fast-growing industries like health care.

Of course, we all know your contributions to America stretch far beyond collective bargaining. From civil rights and family and medical leave to the minimum wage and the fight to save Medicare and Medicaid, SEIU has been a leader in the struggle to achieve economic and social progress for all Americans.

In many ways, we're on a shared mission. Four years ago our economy was drifting with high unemployment, a deficit twice as high as it is now, and very few new jobs. I took office determined to change our course, to cut the deficit in half in 4 years, to invest in education and training, to shrink and reform the Government so that it works better and costs less. Our Government is now the smallest it's been since 1965, but it's still strong enough to protect workplace safety, pure food, clean air and water, to help Americans to get the education and training they need, to help grow the economy and to protect our seniors through Medicare. And I'm proud of that strength. You helped to get it there, and you helped to keep it there, and I thank you very much.

In 1992, I told the American people that if we carried out our economic plan, two things would happen, we'd get 8 million new jobs and the deficit would be cut in half.

Well, just a couple of weeks ago, we learned that our economy has already created 8.5 million new jobs, nearly all of them in the private sector. And last month the Congressional Budget Office said that by the end of this year the deficit will be less than half of what it was when I took office. Over 8 million new jobs, the deficit cut in half.

Those are two important commitments you helped me keep to the American people. We also have the lowest combined rates of unemployment and inflation in 27 years. Our auto and telecommunications industries are now leading the world again. We have a 15-year high in homeownership, and we have finally halted the decade-long slide in real hourly earnings.

But let's face it, we all know this is a record to be proud of, but to build on, not to sit on. Too many Americans still are working harder just to hold on. We have to do more. We have to continue to focus on the concerns of working Americans, the concerns they have about their own families' economic security at a time when the country is undergoing profound economic transformation, a transformation every bit as momentous as the shift from farms to factories a century ago.

As I said in the State of the Union, one of the main challenges we face is to make sure that this new economy with all of its opportunity doesn't leave behind people who are willing to work for their own opportunities. We need to make sure that every American can be a winner in this time of economic change, to make sure that every American has access to education and training and good health care and secure pensions. And we absolutely have to get wages rising again in our country. We have got to do that for working people and working families.

That's why I fought for the passage of the Family and Medical Leave Act. That's why we have dramatically expanded the earned-income tax credit, to give tax cuts to more than 15 million working families with incomes under \$28,000. That's why just after I took office I swept away my predecessor's anti-worker, anti-union Executive orders. And that's why, with an Executive order of our own last spring, this administration said in no uncertain terms we will not allow companies who replace striking workers perma-

nently to do business with our Government. I also want you to know that I directed the Justice Department to take all appropriate steps to overturn a recent court decision blocking that Executive order.

Now unfortunately, for the past year you and I have been trying to work with a Congress that didn't always see eye to eye with us when it came to putting in place an agenda that would make the American dream accessible to all Americans. I'm proud to say that in these battles we've had with Congress we've more than held our own. Not only have we managed to stall or defeat practically every major attack on America's working families and on the unions that represent them, we may be poised on the verge of major victories.

I challenged Congress to pass the Kassebaum-Kennedy bill, which would improve access to health care for 43 million Americans, so that you don't lose your health care when you change jobs, and you can't be denied coverage if someone in your family has been sick. Now Congress is finally moving forward with that important legislation. Yesterday it passed the Senate 100 to zero. That's the kind of thing we all ought to be doing more of for the American people.

And I want to challenge the Senate and the House to get together and pass a good version, a clean version of that bill. Pass something that can pass 100-0 again in the Senate and 435-0 in the House. And when it does, that bill will be law the minute it hits my desk.

I challenge the Congress to raise the minimum wage, which is on the verge of hitting a 40-year low. Now, you and I know that no one can raise a family on \$4.25 an hour. So if we're going to talk about family values in Washington, we ought to reinforce them in the heartland of America. Last year, I proposed that Congress increase the minimum wage to \$5.15 an hour. For a parent working full time, this 90-cent-an-hour increase would help pay for groceries for 7 months, for 4 months of rent or months of child care. Raising the minimum wage will help many of our hardest working people. Six out of 10 of them are working women, many trying to raise children and hold their families together.

I'll say again: If we're going to have family values coming out of Washington, we should start by valuing families that are working hard, staying off welfare, doing their best to raise their children. They're living by the values we say we all believe in, and it's harder for them than it is for most of the rest of us. I say it's time to give them a hand up; they don't want a handout, just a hand up.

Now Congress appears, at last, to be moving forward with a bill that would raise the minimum wage. They should do it, and they should do it without gimmicks. That's another bill I want to be the law of the land now. And I want to say a special word of thanks again to my friend John Sweeney for his hard work on this. The dignity of America's working people should be above reproach. If you work full time and you have children in your home, you should not live in poverty. We can afford this, and there's all the evidence in the world it will not cost us jobs.

Let me say next, I hope Congress will start moving right now on my "Retirement Saving and Security Act," which would expand coverage to help 51 million working Americans who are not now covered by an employer-provided retirement plan. The bill would also increase portability so workers can take their retirement savings with them and keep saving if they change jobs or lose their jobs.

And finally, I urge Congress to come back to the table and work with me to pass the right kind of 7-year balanced budget. Now in all those hours of negotiations over the winter, congressional leaders and I have come up with plans that have in common more than enough savings to balance the budget, provide tax relief for working families, and protect our values by protecting Medicare and Medicaid and our investments in education and in the protection of our environment.

We can make this a season of progress. We can get back to work and balance the budget in the right way, so we can bring interest rates down again, make homeownership more affordable, get investment in the economy and grow jobs, and still protect the things we believe in that keep us coming together as a country.

But make no mistake: I will not stand for a budget that jeopardizes these bedrock commitments to Medicare, Medicaid, education, and the environment. And I will not accept legislation like the T-Max, which would repeal the ban against company unions, or legislation that weakens OSHA. We can't afford to jeopardize the future of working Americans by undermining the safety and the solidarity of the workplace, and if such legislation crosses my desk, I'll do what the Constitution entitles me to do: I'll veto it.

You and your families and the millions and millions of working families just like you, you're the heart and soul of the American dream. We have to keep working together, not just to preserve what's been won, but to continue to fight for better jobs, stronger unions, higher wages, more justice, for things that will bring us together.

I honestly believe the 21st century can be the next American Century. Our children and our grandchildren can enjoy more freedom and more opportunity than any generation of Americans, if we do the right thing. If we stand up to those who would take this country backward, if we stand up for the men and women who work hard every day to build our country, we can realize the promise of this great Nation.

You know, there is a lot of talk in Washington about empowerment. Sometimes people in the other party mean giving people more choice but not caring much about whether they can exercise the choice. Well, we want empowerment, too. We want to make sure every person, every family, every community, has what it takes to make the most of their own lives and live up to their dreams. With your help, we will realize that goal.

Thank you, and God bless you all.

NOTE: The President spoke by satellite at 12 noon from Suite 520 of Media Technologies to the convention meeting in Chicago, IL. In his remarks, he referred to Richard Cordtz, interim president, Service Employees International Union, and John Sweeney, president, AFL-CIO.

Remarks on Signing the Antiterrorism and Effective Death Penalty Act of 1996

April 24, 1996

Thank you very much, Mary Jo White, for the work you do every day. Thank you, Attorney General Reno. Thank you, Mr. Vice President. To Senator Dole and Chairman Hatch and Chairman Hyde, the other Members of Congress who are here; Governor Keating and the Attorneys General who are here and the others in law enforcement; to the members of the administration, and especially to the victims' families who are here.

I thank the families for coming today. I thank their advocates for coming. But I think we should all acknowledge that the importance of this event is embodied in no small measure by the fact that the families were willing to come here, knowing that it would in some measure force them to relive the pain that they have endured because of acts of terror. It took a lot of courage for them to endure that pain. So while this is a good day for America, we can't really say it is a happy day. Not all good days can be happy days, but every American is in debt to these families for standing up for the need for the changes that we have experienced. And I ask the rest of us to acknowledge that. And we thank you.

I also would point out that Presidents can advocate and the executive branch can enforce the laws, but this would not have happened but for the remarkable convergence of Republicans and Democrats in the Congress. The Vice President introduced those who were especially active in the leadership who are over here to my left who will come up in a moment when we sign the bill. But there are so many more Members of Congress here, for the benefit of all of you, I would like to ask every Member who is here and who worked so hard on this legislation to please stand and be recognized. Would the Members of Congress please stand? [*Applause*] Thank you very much.

This is a good day because our police officers are now going to be better prepared to stop terrorists, our prosecutors better prepared to punish them, our people being better protected from their designs. This legislation is more important today because of the very forces which have unlocked so much potential for progress: the new technologies, the instant communications, the open borders. These things have done so much good. But they have also made it easier for the organized forces of hatred and division to endanger the lives of innocent people. We have seen terrorism take its horrible toll all around the world, from Tokyo to London to Jerusalem and, of course, in our own country.

When a terrorist car bomb took the lives of 241 American Marines in Beirut, we felt the shock waves here at home. When savage killers took the life of Leon Klinghoffer, countless Americans wept for him and for his family. When Pan Am 103 went down over Lockerbie, Scotland, killing 270 people including 189 Americans, we saw again that there are no borders or bounds on the forces of hatred. When the bomb exploded at the World Trade Center, as Mary Jo said, by the grace of God killing only 6 but injuring over 1,000 people, we knew again that we had no place to hide. And of course, 5 days ago we marked the first anniversary of the most terrible terrorist attack upon these shores in our history, reminding us that even the very young and the most innocent are not immune.

We also have to remember as we remember those who were lost that, as painful as that loss is, their deaths and their destructions are not the terrorists' only goals, for each and every act of terrorism is also a means to another end, the unbelievable idea that it is all right to kill an innocent person to achieve a political goal, to stop us from living our lives in the light of liberty, to force us to cower in the dark grip of fear, to terrify us as targets into submission.

So let us honor those who lost their lives by resolving to hold fast against the forces of violence and division, by never allowing them to shake our resolve or break our spirit, to frighten us into sacrificing our sacred freedoms or surrendering a drop of precious American liberty. Rather we must guard

against them, speak against them, and fight against them.

Fighting terrorism is and will for a long time to come be one of the top security priorities of the United States. On our own and with our allies, we have implemented strong sanctions against states that harbor terrorists and encourage them. We have intensified partnerships with other countries to stand together against terrorists around the world. We have increased our investment, our personnel, and our training for law enforcement efforts here at home.

I sent Congress antiterrorism legislation over a year ago, and after the Oklahoma City bombing I asked for additional measures. I applaud the great majority of Congress who stood up for the safety of the American people, worked through the policy debates, and made sure that in the end politics faltered and common sense prevailed. Democrats and Republicans, Republicans and Democrats, people who love their country as patriots came together, worked together, and got the job done.

The antiterrorism bill is grounded in common sense and steeled with force. Because of this bill, law enforcement will be better prepared than ever to stop terrorists before they strike and to bring them to justice when they do. From now on we can quickly expel foreigners who dare to come to America and support terrorist activities. From now on American prosecutors can wield new tools and expanded penalties against those who terrorize Americans at home or abroad. From now on we can stop terrorists from raising money in the United States to pay for their horrible crimes.

From now on criminals sentenced to death for their vicious crimes will no longer be able to use endless appeals to delay their sentences, and families of victims will no longer have to endure years of anguish and suffering.

We have new laws and better controls against chemical and biological weapons. We have agreed to put chemical markers in plastic explosives that will help us to detect explosives like those used to bring down Pan Am 103. We will be able to require chemical taggants in some other explosive materials as well. They will make it easier for police to

trace bombs to the criminals who made them and bring those criminals to justice.

This legislation is a strong step forward for our security, but we mustn't stop there. I am directing the Secretary of the Treasury to complete the study of taggants required by Congress and propose appropriate regulations as quickly as possible. We must also address the problem of black and smokeless powders, routinely used to make illegal smokeless devices like pipe bombs. I'm directing Secretary Rubin to consult with industry representatives and the law enforcement community to report back with appropriate recommendations.

Finally, I believe we have to take additional steps. I believe we must do more to help police keep terrorists who are suspected terrorists under surveillance. I believe we should give law enforcement more time to investigate and prosecute terrorists who use machine guns, sawed-off shotguns, and explosive devices. I agree with police officers that instead of creating a commission to study them, in the end we must ban cop-killer bullets.

Nonetheless, make no mistake about it: This bill strikes a mighty blow against terrorism, and it is fitting that this bill becomes law during National Crime Victims' Rights Week, because it stands up for victims in so many important ways. There are a lot of victims' advocates and victims here, and I thank them for their presence today. This bill recognizes that victims have a compelling interest in the trials of those accused of committing crimes against them and requires closed-circuit television coverage when Federal trials are moved far away, a provision we owe to the vigilance of the Members of Congress from Oklahoma. And we thank you for it.

I'd like to close with a word to all of the family members of Americans slain by terrorists and to the survivors of terrorism, to the children who lost their parents in Pan Am 103 and parents who lost their children in Israel, to all of you from Oklahoma City, to Andrew Kerr on my staff of the National Security Council whose father was murdered in Beirut, to each and every one of you with us today and those who are watching all across this great land of ours. Your endurance

and your courage is a lesson to us all. Your vigilance has sharpened our vigilance.

And so I sign my name to this bill in your names. We renew our fight against those who seek to terrorize us in your names. We send a loud, clear message today all over the world in your names. America will never surrender to terror. America will never tolerate terrorism. America will never abide terrorists. Wherever they come from, wherever they go, we will go after them. We will not rest until we have brought them all to justice and secured a future for our people, safe from the harm they would do—in your names.

Thank you. God bless you, and God bless America.

NOTE: The President spoke at 2:50 p.m. on the South Lawn at the White House. In his remarks, he referred to Mary Joe White, New York U.S. Attorney, whose office prosecuted the World Trade Center bombing. S. 735, approved April 24, was assigned Public Law No. 104-132.

Statement on Signing the Antiterrorism and Effective Death Penalty Act of 1996

April 24, 1996

I have today signed into law S. 735, the "Antiterrorism and Effective Death Penalty Act of 1996." This legislation is an important step forward in the Federal Government's continuing efforts to combat terrorism.

I first transmitted antiterrorism legislation to the Congress in February 1995. Most of the proposals in that legislation, the "Omnibus Counterterrorism Act of 1995," were aimed at fighting international terrorism. After the tragedy in Oklahoma City, I asked Federal law enforcement agencies to reassess their needs and determine which tools would help them meet the new challenge of domestic terrorism. They produced, and I transmitted to the Congress, the "Antiterrorism Amendments Act of 1995" in May 1995.

Together, these two proposals took a comprehensive approach to fighting terrorism both at home and abroad. I am pleased that the Congress included most of the provisions of these proposals in this legislation. As a result, our law enforcement officials will have tough new tools to stop terrorists before they

strike and to bring them to justice if they do. In particular, this legislation will:

- provide broad new Federal jurisdiction to prosecute anyone who commits a terrorist attack in the United States or who uses the United States as a planning ground for attacks overseas;
- ban fundraising in the United States that supports terrorist organizations;
- allow U.S. officials to deport terrorists from American soil without being compelled by the terrorists to divulge classified information, and to bar terrorists from entering the United States in the first place;
- require plastic explosives to contain chemical markers so that criminals who use them—like the ones that blew up Pan Am Flight 103—can be tracked down and prosecuted;
- enable the Government to issue regulations requiring that chemical taggants be added to some other types of explosives so that police can better trace bombs to the criminals who make them;
- increase our controls over biological and chemical weapons;
- toughen penalties over a range of terrorist crimes;
- ban the sale of defense goods and services to countries that I determine are not “cooperating fully” with U.S. antiterrorism efforts. Such a determination will require a review of a country’s overall level of cooperation in our efforts to fight terrorism, taking into account our counterterrorism objectives with that country and a realistic assessment of its capabilities.

By enacting this legislation, the United States remains in the forefront of the international effort to fight terrorism through tougher laws and resolute enforcement.

Nevertheless, as strong as this bill is, it should have been stronger. For example, I asked the Congress to give U.S. law enforcement increased wiretap authority in terrorism cases, including the power to seek multi-point wiretaps, enabling police to follow a suspected terrorist from phone to phone, and authority for the kind of emergency wiretaps available in organized crime cases. But the Congress refused.

After I proposed that the Secretary of the Treasury consider the inclusion of taggants in explosive materials, so that bombs can be traced more easily to the bomb makers, the Congress exempted black and smokeless powder—two of the most commonly used substances in improvised explosive devices.

I asked that law enforcement be given increased access to hotel, phone and other records in terrorism cases. I asked for a mandatory penalty for those who knowingly transfer a firearm for use in a violent felony. I asked for a longer statute of limitations to allow law enforcement more time to prosecute terrorists who use weapons such as machine guns, sawed-off shotguns, and explosive devices. But the Congress stripped each of these provisions out of the bill. And when I asked for a ban on cop-killer bullets, the Congress delivered only a study, which will delay real action to protect our Nation’s police officers.

I intend to keep urging the Congress to give our law enforcement officials all the tools they need and deserve to carry on the fight against international and domestic terrorism. This is no time to give the criminals a break.

There are three other portions of this bill that warrant comment. First, I have long sought to streamline Federal appeals for convicted criminals sentenced to the death penalty. For too long, and in too many cases, endless death row appeals have stood in the way of justice being served. Some have expressed the concern that two provisions of this important bill could be interpreted in a manner that would undercut meaningful Federal habeas corpus review. I have signed this bill because I am confident that the Federal courts will interpret these provisions to preserve independent review of Federal legal claims and the bedrock constitutional principle of an independent judiciary.

Section 104(3) provides that a Federal district court may not issue a writ of habeas corpus with respect to any claim adjudicated on the merits in State court unless the decision reached was contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court. Some have suggested that this provision will limit the authority of the Federal

courts to bring their own independent judgment to bear on questions of law and mixed questions of law and fact that come before them on habeas corpus.

In the great 1803 case of *Marbury v. Madison*, Chief Justice John Marshall explained for the Supreme Court that “[i]t is emphatically the province and duty of the judicial department to say what the law is.” Section 104(3) would be subject to serious constitutional challenge if it were read to preclude the Federal courts from making an independent determination about “what the law is” in cases within their jurisdiction. I expect that the courts, following their usual practice of construing ambiguous statutes to avoid constitutional problems, will read section 104 to permit independent Federal court review of constitutional claims based on the Supreme Court’s interpretation of the Constitution and Federal laws.

Section 104(4) limits evidentiary hearings in Federal habeas corpus cases when “the applicant has failed to develop the factual basis of a claim in State court proceedings.” If this provision were read to deny litigants a meaningful opportunity to prove the facts necessary to vindicate Federal rights, it would raise serious constitutional questions. I do not read it that way. The provision applies to situations in which “the applicant has failed to develop the factual basis” of his or her claim. Therefore, section 104(4) is not triggered when some factor that is not fairly attributable to the applicant prevented evidence from being developed in State court.

Preserving the Federal courts’ authority to hear evidence and decide questions of law has implications that go far beyond the issue of prisoners’ rights. Our constitutional ideal of a limited government that must respect individual freedom has been a practical reality because independent Federal courts have the power “to say what the law is” and to apply the law to the cases before them. I have signed this bill on the understanding that the courts can and will interpret these provisions of section 104 in accordance with this ideal.

This bill also makes a number of major, ill-advised changes in our immigration laws having nothing to do with fighting terrorism. These provisions eliminate most remedial re-

lief for long-term legal residents and restrict a key protection for battered spouses and children. The provisions will produce extraordinary administrative burdens on the Immigration and Naturalization Service. The Administration will urge the Congress to correct them in the pending immigration reform legislation.

I also regret that the Congress included in this legislation a commission to study Federal law enforcement that was inspired by special interests who are no friends of our Nation’s law enforcement officers. The Congress has responsibility to oversee the operation of Federal law enforcement; to cede this power to an unelected and unaccountable commission is a mistake. Our Nation’s resources would be better spent supporting the men and women in law enforcement, not creating a commission that will only get in their way.

I hope that there will be an opportunity to revisit these and other issues, as well as some of the other proposals this Administration has made, but upon which the Congress refused to act.

This legislation is a real step in the right direction. Although it does not contain everything we need to combat terrorism, it provides valuable tools for stopping and punishing terrorists. It stands as a tribute to the victims of terrorism and to the men and women in law enforcement who dedicate their lives to protecting all of us from the scourge of terrorist activity.

William J. Clinton

The White House,
April 24, 1996.

NOTE: S. 735, approved April 24, was assigned Public Law No. 104-132.

Executive Order 13000—Order of Succession of Officers To Act as Secretary of Defense
April 24, 1996

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 3347 of title 5, United States Code, it is hereby ordered as follows:

Section 1. Succession to Act as the Secretary of Defense. (a) In the event of the death, permanent disability, or resignation of the Secretary of Defense, the incumbents holding the Department of Defense positions designated below, in the order indicated, shall act for and exercise the powers of the Secretary of Defense as Acting Secretary of Defense:

- (1) Deputy Secretary of Defense.
- (2) Secretary of the Army.
- (3) Secretary of the Navy.
- (4) Secretary of the Air Force.
- (5) Under Secretary of Defense for Acquisition and Technology.
- (6) Under Secretary of Defense for Policy.
- (7) Under Secretary of Defense (Comptroller).
- (8) Under Secretary of Defense for Personnel and Readiness.
- (9) Deputy Under Secretary of Defense for Acquisition and Technology.
- (10) Deputy Under Secretary of Defense for Policy.
- (11) Director of Defense Research and Engineering.
- (12) The Assistant Secretaries of Defense, the Director of Operational Test and Evaluation, and the General Counsel of the Department of Defense, in the order fixed by their length of service as permanent appointees in such positions.
- (13) Under Secretaries of the Army, the Navy, and the Air Force, in the order fixed by their length of service as permanent appointees in such positions.
- (14) Assistant Secretaries of the Army, the Navy, and the Air Force whose appointments are vested in the President, and General Counsels of the Army, the Navy, and the Air Force, in the order fixed by their length of service as permanent appointees in such positions.

(b) In the event of the temporary absence or temporary disability of the Secretary of Defense, the incumbents holding the Department of Defense positions designated in paragraph (a) of this section, in the order indicated, shall act for and exercise the powers of the Secretary of Defense as Acting Secretary of Defense.

(1) In these instances, the designation of an Acting Secretary of Defense applies only

for the duration of the Secretary's absence or disability, and does not affect the authority of the Secretary to resume the powers of his office upon his return.

(2) In the event that the Secretary of Defense is temporarily absent from his position, the Secretary may continue to exercise the powers and fulfill the duties of this office during his absence, notwithstanding the provisions of this order.

(c) Precedence among those officers designated in paragraphs (a)(12)–(14) of this section who have the same appointment date shall be determined by the Secretary of Defense at the time that such appointments are made.

(d) Notwithstanding paragraphs (a) and (b) of this section, an officer shall not act for or exercise the powers of the Secretary of Defense under this order if that officer serves only in an acting capacity in the position that would otherwise entitle him to do so.

Sec. 2. Temporary Nature of Succession. Succession to act for and exercise the powers of the Secretary of Defense pursuant to this order shall be on a temporary or interim basis and shall not have the effect of vacating the statutory appointment held by the successor.

Sec. 3. Revocation of Prior Executive Order. Executive Order No. 12787 of December 31, 1991, is hereby revoked.

William J. Clinton

The White House,
April 24, 1996.

[Filed with the Office of the Federal Register, 8:45 a.m., April 25, 1996]

NOTE: This Executive order was published in the *Federal Register* on April 26.

Statement on Signing the 13th Continuing Resolution

April 24, 1996

Today I have signed into law H.J. Res. 175, the Thirteenth Continuing Resolution for fiscal year 1996.

House Joint Resolution 175 provides for a temporary extension of appropriations—through April 25—for activities covered by

the five fiscal year 1996 appropriations bills that have not been enacted into law.

It is my hope that this very brief extension will enable the Congress to complete acceptable legislation to fund these activities for the remainder of the fiscal year.

When the fiscal 1996 process is complete, we should resume our efforts to achieve a balanced budget. A balanced budget that is consistent with our Nation's values should be our ultimate goal. I am determined to continue working toward that goal.

William J. Clinton

The White House,
April 24, 1996.

NOTE: H.J. Res. 175, approved April 24, was assigned Public Law No. 104-131.

Letter to Congressional Leaders on Savings Association Insurance Fund Legislation

April 24, 1996

Dear _____:

The Congress has before it a proposal from the Administration that would restore the Savings Association Insurance Fund to full health and assure that interest payments on the so-called FICO bonds continue uninterrupted. With the enactment of this legislation, we could all take pride in achieving a resolution of the last remaining consequences of the thrift industry's problems of the 1980's. Moreover, we can do so without imposing additional costs on American taxpayers.

This necessary proposal will protect taxpayers, who have already paid over \$125 billion to assure that no insured depositor suffered any loss as the result of these problems. I believe this legislation has broad bipartisan support, and I urge the Leadership to consider immediate Congressional action.

Sincerely,

Bill Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives; Robert Dole, Senate majority leader; Thomas A. Daschle, Senate minority leader; Richard K. Arney, House majority leader; and Richard A.

Gephardt, House minority leader. This letter was made available by the Office of the Press Secretary but was not issued as a White House press release.

Remarks on the Legislative Agenda and an Exchange With Reporters

April 25, 1996

The President. This is "Take Your Daughter To Work" Day. [*Laughter*]

Q. How about you?

The President. This is "Take Your Parents To Work" Day. [*Laughter*] They all brought you here. I'm glad you're here. I think it's a wonderful thing. I think it's terrific, and I'm glad to see you all.

Good afternoon. The budget agreement which is now being voted on by Congress is good for the American people. It cuts billions of dollars in spending, cuts the deficit, keeps us on the path to balancing the budget. At the same time, the budget reflects our values by preserving our commitments to education, to the preservation of the environment, and to health care.

The budget continues to put 100,000 police on the street. It will enable us to enforce antipollution laws. It gives me authority to block provisions that would put at risk our natural resources, our parks, and our environment. It protects our efforts in education, to shrink class size, to improve teaching standards, to keep our children safe, and it funds AmeriCorps, the national service program.

Today we are showing that we can work together to cut the budget and to honor our values. But our work is not done. Now we should summon this same bipartisan spirit, and we should work together to finish the job of balancing the Federal budget in 7 years.

The most important thing to happen today is simply this: We have shown that we can work together and that when we do we can get results that are good for the American people today and for our future. But when the leadership of Congress insists on going it alone, one party alone, we get gridlock, stalemate, vetoes, Government shutdowns.

Today was a real victory for progress over partisanship. Both the Republicans and the

Democrats in Congress deserve credit. Let's keep it going. The message to the Republicans in Congress today from me is simple. It is a line first used in a very different context by President Kennedy: Let us never fear to negotiate.

Since I took office we've cut the budget deficit in half and more than half. Earlier this year I proposed to Congress a plan that the Congressional Budget Office has certified as balancing the budget in 7 years. And our plans have in common more than enough savings to balance that budget and to provide a modest tax cut. I truly believe we can convene a true, mainstream coalition to continue this progress toward a balanced budget and that we can reach agreement pretty quickly because there are so many savings common to both plans.

I want to meet with Members of Congress. I'll do it in a large group or a small one, or a one-on-one, but I want to finish the job. We have an opportunity; we can't let it slip from our grasp. We have seen now with this year's budget and the antiterrorism bill that we can do things together.

We have other important work to finish as well. Congress should pass an increase in the minimum wage. I'm disappointed that the leaders of Congress have refused to schedule a vote on the minimum wage so far. As I have said so many times, you simply can't raise a family on \$4.25 an hour, but millions of Americans are trying to do that. They don't want to be on welfare. They don't want to be dependent. They do want to be rewarded for their work, and they want to be able to raise their children in dignity. The increase in the minimum wage I have proposed will help them to do that.

And Congress should also move forward to send me the Kassebaum-Kennedy bill with no special interest amendments. Again, that bill, as proposed by Senator Kassebaum and Senator Kennedy, passed the United States Senate 100 to zero. That is a clear, unambiguous statement that it is beyond politics to say to the working people of America, "You ought not to lose your health insurance when you change jobs, and you ought to be able to get it even if somebody in your family has been sick."

Let's don't litter this up with special interest amendments. Let's don't let this opportunity pass. Let's don't walk away from the plain, clear, unambiguous needs of millions of American families. Let's pass this bill unadorned, simple, good, and strong.

Again I say that this agreement shows what we can do when we work together. Yesterday with the signing of the antiterrorism legislation, we showed what we can do when we work together. I look forward to joining with the Republican and the Democratic leaders in Congress to give the American people the balanced budget they deserve. I hope they will join with me. We show today that that's the way to get things done in the American system.

Thank you.

Budget Agreement

Q. Why do you think that happened? Why do you think there was a compromise or turning point after all these months?

The President. I'm not sure. We would have happily accepted this budget last year. I think that the forces within the majority party in Congress who wanted to show some positive results prevailed. I think the spirit of principled compromise prevailed. I have shown a willingness to work with them and to compromise with them. And I have also shown that I am very anxious to reduce this deficit.

Even though we still have some problems with our budget, I'd like to point out that it is the lowest deficit of any advanced economy in the world as a percentage of our income. This is going to—the more we keep driving the deficit down, the more we're going to get interest rates down, the more we're going to keep growth going, the sooner we'll be able to see American incomes going up. So I want to do this with them. I don't know what happened, but whatever it was, it was a very positive and good thing.

I want to thank Mr. Panetta for the work that he did on this in negotiating on our behalf very strongly but also in a conciliatory spirit. And I want to thank the leaders in Congress who did the same. We can get this done in lots of other areas if we just keep working at it.

Bipartisan Cooperation

Q. Are you worried that Republicans won't go along with a 7-year balanced budget because they're worried about making you look good before the election?

The President. Well, I don't know. You see, I believe there's enough credit to go around when you do the right thing. Yesterday, when I asked the Members of Congress to stand out there, most of them Republicans who came, although we had a fair number of our Democrats who were there as well.

Q. Senator Dole was way in the back, though.

The President. Well, that was his choice. I think—I saw him—I saw him, in a generous gesture, make sure that the committee chairs, Senator Hatch, and Mr. Hyde got to go up front. He was just being generous to them.

But I believe that when we do things together, the American people are not fooled. They know that I cannot claim full credit for a bill that goes through a Congress that is majority Republican, and they are more than happy to give credit to people who actually work together to build things.

So I believe that—my argument is this: If we have an agreement that is within our grasp, that we know is good for the country, then the credit will take care of itself, and the credit will probably flow in appropriate proportions to everybody involved in it. Then there are still all these things that there is disagreement on, that you can have a legitimate, exciting, interesting campaign about, thrown into the future.

My view is that, you know, we got into this budget mess because of profligate decisions that no one who was here in Washington during the time in either party is probably completely blameless from, between 1981 and 1993. And I see passing this balanced budget amendment as a way of taking care of a past problem that we need to get rid of. Then we can debate this march into the future, which path are we going to take for the future.

Everybody knows in the next 4 years we are walking right into the 21st century. The answer is, which road are we going to take. That debate will still be out there. The American people can have that debate, make their

judgments without being frustrated at the political system in Washington for not producing results today.

So I think we can get these things done, and I hope we will.

Whitewater

Q. The Justice Department is asking Judge Howard to keep your videotaped testimony off TV and out of political ads. Two questions: One, are you afraid of being embarrassed by the tape? And secondly, do you agree with a growing number of people who think that Kenneth Starr should step down?

The President. Well, I'll just answer the question about my testimony, and I'll—I don't think I should answer the other question at this time. The facts are what they are, and they are plain for all to see now on the second question you asked me.

On the first question, what I want to do is to—I was asked to testify. If I have any information that is helpful, I want to be able to give it. I think that the American people and the press should have access to my testimony but that it shouldn't be abused in any way.

And so that is the position that I have taken. And I take it that is the position the Justice Department has taken, and they will have more to say about that as we go along.

NOTE: The President spoke at 4 p.m. in the Briefing Room at the White House. In his remarks, he referred to U.S. District Judge George Howard, Jr.

Remarks on the Agreement on Lebanon and an Exchange With Reporters

April 26, 1996

The President. Good afternoon. As you all know, just a short time ago Secretary Christopher concluded an agreement with the leaders of Israel, Lebanon, and Syria, to end the current crisis in southern Lebanon and northern Israel and to prevent it from starting again. I spoke with the Secretary this morning, shortly after 7 o'clock, and I have just spoken with the Israeli Prime Minister Shimon Peres, who joins me in welcoming this achievement.

The agreement will stop Katyusha rocket attacks on northern Israel and protect both Lebanese and Israeli citizens. It sets up a mechanism to which Israel and Lebanon can refer complaints, composed of those two countries, the United States, France, and Syria. Because it is in writing, this agreement will be less likely to break down than the informal understandings that had been in place since 1993.

I want to congratulate Secretary Christopher and his team for their tireless efforts over the past week. Now the civilians on both sides of the border can return to their homes and resume their normal lives with greater confidence and greater security than in the past. I also want to commend Prime Minister Peres, President Asad, Prime Minister Harawi, and the representatives of other interested governments, including France, for providing leadership which was very much needed to end this crisis.

Now this agreement will only last if all those who worked with us to bring it about now work to make sure it succeeds. We must not and we will not tolerate new attempts to disrupt the calm which has been reestablished at such a terrible cost.

I know I speak for all Americans in saying that our thoughts and prayers are with the innocent civilians and their families in Lebanon and in Israel who have suffered so much during the last 2 weeks. Now we must turn again to the hard work of building a comprehensive and lasting peace in the Middle East.

Thank you very much.

Middle East Peace Process

Q. Mr. President, doesn't this really accept the status quo, and will—the real crux of the problem is Israeli occupation of Lebanon, and the President of Lebanon told you that he could restore order on the border if the Israeli troops got out. Why don't you work on that?

The President. Well, first of all, that will be worked on in the context of resolving—making peace in the Middle East. That is a part of a comprehensive resolution to the Middle East peace process. That has always been our position. But first we had to restore

the peace and stop the suffering of the innocent civilians.

1996 Olympics

Q. Mr. President, there are reports that there have been arrests in Georgia in connection, perhaps, with a militia group making some threats against the Olympics. I know you're planning on attending the Olympic games. Can you, first of all, tell us what exactly is going on?

The President. Let me say—as you know, I have to leave—but the Justice Department will make whatever statements are appropriate there. I think it's inappropriate for me at this moment to say more.

Thank you.

Q. Are you concerned, though, about your security going to Atlanta?

The President. No.

NOTE: The President spoke at 12:50 p.m. in the Briefing Room at the White House. In his remarks, he referred to President Hafiz al-Asad of Syria and Prime Minister Ilyas Harawi of Lebanon.

Statement on Signing the Omnibus Consolidated Rescissions and Appropriations Act of 1996

April 26, 1996

Today I have signed into law H.R. 3019, the "Omnibus Consolidated Rescissions and Appropriations Act of 1996."

This bill helps us move toward a balanced budget in a way that honors our Nation's values by protecting our commitments to education and training, the environment, law enforcement, science and technology, and national service. It restores \$5.1 billion of the \$8.1 billion I had sought for these priorities over levels in the appropriations bills that I had rejected. In addition, H.R. 3019 provides emergency disaster funding as well as funding for our troops in Bosnia and for the furtherance of the Middle East peace process.

We should have reached this conclusion 7 months ago, at the beginning of the fiscal year instead of more than halfway through it. Unfortunately, the Congress passed versions of the appropriations bills that were far

outside of the mainstream, leaving me no choice but to veto them.

Rather than move quickly to reach a compromise such as the one achieved with this legislation, the Congress shut the Government down twice and then I had to sign a record 13 continuing resolutions funding the Government.

The extent of conflict and delay was unprecedented. It should never happen again.

Nonetheless, 7 months later, we have a bill we can all be proud of, one that achieves savings, protects investments, and avoids outcomes that could have been disastrous for our environment and our people.

For example, the bill eliminates, or permits me to suspend, the most egregious legislative riders that the Congress had sought to attach to the appropriations bills, including those that would have blocked enforcement of some of the Nation's key environmental laws. These riders reflected a philosophy of disregard for our environment that the American people and bipartisan majorities in previous Congresses and Administrations had long ago rejected.

At my insistence the Congress dropped the rider that would have prevented the Environmental Protection Agency (EPA) from using its authority to protect our Nation's wetlands.

Likewise, this bill provides me the authority to suspend three other riders—authority that I invoked immediately after signing this legislation. If I had not suspended these riders, they would have:

- overridden existing environmental laws and led to unsustainable levels of timber cutting in Alaska's Tongass National Forest;
- drastically undermined the level of protection provided to the Mojave National Preserve by the 1994 California Desert Protection Act; and
- prohibited proposed or final listing actions by the Departments of the Interior and Commerce under the Endangered Species Act, which could have resulted in a greater risk of extinction of some of the over 400 species that are currently either proposed for listing or for which proposed listings are awaiting evaluation.

At my request, the bill also deletes the measure contained in the Senate- and House-passed Interior appropriations bills that would have extended the repeal of environmental laws and allowed the clear-cutting of old growth trees for 3 years or more. That authority is currently set to expire on September 30 of this year, just 5 months away. I am disappointed, however, that the Congress was unwilling to support an immediate repeal of these provisions, despite the fact that, by imperiling salmon and other species, these provisions threaten the environment and economy of the region.

The bill also funds important programs that the House or the Senate—or both—had sought to eliminate.

The Congress, in a bill I vetoed, sought to kill AmeriCorps, the National Service program. This bill retains it, as I had insisted, funding the Corporation for National and Community Service at \$402 million. Through National Service, we will continue to allow young Americans to help address vital needs in their communities, such as health care, crime prevention, and education, while earning a monetary award to help them pursue additional education or training.

The House sought to terminate Goals 2000, which is providing schools throughout the country with the resources to improve teacher training and raise academic standards to prepare our children for the 21st Century. This bill restores funding for Goals 2000.

In another bill I vetoed, the Congress sought to end the Community Oriented Policing Services (COPS) program, the commitment I made with the previous Congress to put 100,000 additional police officers on the streets of our cities and towns by the year 2000. At my insistence, that program is continued. As a result, we remain on track for fulfilling our commitment, with 45,000 police officers funded by the end of this fiscal year, including 19,000 provided by this legislation. These police are working hand-in-hand with their communities to fight crime. Crime is down in many communities across the Nation, and we can make further progress through the COPS program and similar efforts.

In the same bill that I vetoed, the Congress proposed to end the Department of Commerce's Advanced Technology Program (ATP), an integral part of my civilian technology strategy to promote economic growth. Adequate funding is provided for that program, while proposed language that would have prohibited new grants was deleted. ATP provides an effective mechanism for augmenting U.S. economic growth through highly-leveraged, industry-led research and development. It is a rigorously competitive, cost-shared program that fosters technology development, promotes industrial alliances, and creates jobs. The continuation of a strong ATP is a fitting tribute to the late Secretary Ron Brown, who deserves so much credit for making ATP what it is today.

Other programs or agencies that one or both houses sought to end, but which this bill restores, include the Community Development Financial Institutions program, the Summer Youth jobs program, and the Council on Environmental Quality.

Very importantly, the bill provides \$22.8 billion for the Education Department. I am pleased that the Congress restored critical education programs—among my highest priorities to levels near or above the fiscal 1995 levels. The restorations include important funding for Title I—Education for the Disadvantaged (which the House had sought to cut by \$1.2 billion), Goals 2000, Safe and Drug-Free Schools, School-to-Work, and Education Technology.

This bill also ensures that colleges, universities, and vocational schools can continue to choose the Federal student loan program—either the new Federal Direct Student Loan Program or the bank-based guaranteed student loan program—that best serves the needs of their students and ensures that students have access to the most flexible student loan repayment provisions, including income-contingent repayment. Institutions of higher education that now participate in the program or have planned to participate in July 1996 will be able to do so; other schools that wish to participate can enroll without facing limits on the program. Students with guaranteed student loans who want access to income-contingent repayment will be able to switch into the Direct Loan program. The

House had sought to place a severe cap on the Direct Loan program, a step that would have had the effect of killing in its infancy an effort that has benefited students, colleges and universities, and taxpayers alike.

The bill also restores other programs to close to, or above, last year's levels that at least one house of Congress had sought to cut deeply. These include Head Start, Department of Labor worker protection programs, and payments to international organizations for peacekeeping and other programs. To help finance these priorities, the bill provides new debt collection authorities, calls for selling the United States Enrichment Corporation, and cuts Government overhead.

The Congress, also at my insistence, dropped from the bill the most seriously objectionable language provisions affecting the Education Department. The Congress also eliminated controversial language affecting Goals 2000, paving the way for renewed bipartisan support for this program.

The bill provides \$6.5 billion for the EPA. The cuts originally proposed by the House for the EPA would have crippled its ability to protect the health of families throughout the Nation. I am pleased that the Congress deleted or modified other objectionable legislative riders, including restrictions on the size of the diplomatic presence in Vietnam, the District of Columbia school voucher provision, and a measure that could have resulted in bans on the use of Medicaid funds for abortions for victims of rape or incest.

I am also pleased that the Congress dropped political advocacy disclosure provisions. These provisions could have interfered with the First Amendment rights of such nonprofit organizations as the Girl Scouts, the National Conference of Catholic Bishops, and the American Red Cross.

I commend the Congress for repealing the language in the 1996 Defense Authorization Act that unfairly required the discharge of military personnel with HIV.

I am disappointed that the Congress chose to modify the conditions under which prison grant monies are distributed to the States. The Congress carefully crafted a distribution mechanism just 2 years ago to ensure that States implementing "truth in sentencing"

would be rewarded for doing so. That mechanism is in place and has no need for change. These program changes will significantly delay getting these resources to the places they are needed most.

I note with regret the other objectionable legislative riders that remain in the bill.

They include a provision intended to allow the construction of a third telescope on Mt. Graham, Arizona, affecting the Mt. Graham red squirrel, Native American cultural lands, and the abortion accreditation provision.

While I am disappointed that the Congress chose to reduce funding for the Legal Services Corporation, I am pleased that the bill assures continued funding of legal services programs for all eligible populations, including migrants.

I am also disappointed that the Congress did not approve my request to increase funding by \$250 million for our anti-drug initiative. But I am pleased that the conferees stated their intent to provide additional funds for these important programs in FY 1997, ensuring that we can continue our anti-drug effort at full strength.

Unfortunately, the Congress did not include legislation I had sought to stabilize the Savings Association Insurance Fund. It is important for the Congress to take action on this issue quickly so that we can put the thrift crisis behind us without imposing any further costs on the taxpayers.

In addition, I note that section 119(a) of the Department of the Interior and Related Agencies Appropriations Act, 1996, contains a legislative veto, which would be unconstitutional under *INS v. Chadha* (462 U.S. 919) (1983). However, because I am suspending section 119(a) pursuant to section 119(b), the constitutional problem will be avoided.

With regard to defense, this bill also permits the Federal Government to undertake a multi-year procurement of the C-17 aircraft, the critical next-generation military transport. The C-17 will greatly enhance our ability to respond to crises around the world; buying it this way will save hundreds of millions of dollars for the taxpayers.

This bill represents true compromise and bipartisan cooperation. Clearly, when we work together we can enact good legislation for the American people.

With this in mind, we should build on our efforts here and move on to the larger challenge of balancing the budget over the next 7 years. The American people deserve a balanced budget, and we should give it to them.

William J. Clinton

The White House,
April 26, 1996.

NOTE: H.R. 3019, approved April 26, was assigned Public Law No. 104-134.

Message to the Congress on Waivers for Environmental Management

April 26, 1996

To the Congress of the United States:

I hereby report that I have exercised the authority provided to me under subsection 325(c) of the Department of the Interior and Related Agencies Appropriations Act, 1996, to suspend subsection 325(a) and 325(b) of such Act. A copy of the suspension is attached.

William J. Clinton

The White House,
April 26, 1996.

NOTE: The President exercised authority to waive certain sections of the Omnibus Consolidation Rescissions Act of 1996 (P.L. 103-134) pursuant to provisions of that act.

Memorandum on Waivers for Environmental Management

April 26, 1996

Memorandum for the Secretary of the Interior, the Secretary of Commerce

Subject: Suspension of the Proviso Limiting Implementation of Subsections (a), (b), (c), (e), (g), or (i) of the Endangered Species Act of 1973 (16 U.S.C. 1533) Contained in the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (H.R. 3019)

By the authority vested in me by the final proviso under the heading of United States Fish and Wildlife Service, Resource Management, of title I of the Department of the Interior and Related Agencies Appropriations

Act, 1996 (authorizing the suspension of the preceding proviso limiting implementation of subsections (a), (b), (c), (e), (g), or (i) of section 4 of the Endangered Species Act of 1973 (16 U.S.C. 1533) ("limitation proviso"), and section 301 of title 3, United States Code, I hereby suspend that limitation proviso because I have determined that such suspension is appropriate based upon the public interest in sound environmental management, sustainable resource use, protection of national or locally-affected interests, and protection of cultural, biological, or historic resources.

This suspension is effective immediately and shall continue until the limitation proviso expires.

The Secretary of the Interior is authorized to report this suspension to the Congress and to publish this memorandum in the *Federal Register*.

William J. Clinton

Memorandum on Waivers for Environmental Management

April 26, 1996

Memorandum for the Secretary of Agriculture

Subject: Suspension of Subsection 325(a) and Subsection 325(b) of the Department of the Interior and Related Agencies Appropriations Act, 1996, ("Act") as set forth in Section 101(c) of Title I of the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (H.R. 3019) Concerning the Tongass National Forest

By the authority vested in me by subsection 325(c) of the Department of the Interior and Related Agencies Appropriations Act, 1996, ("Act") as set forth in section 101(c) of title I of the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (H.R. 3019), and section 301 of title 3, United States Code, I hereby suspend subsections 325(a) and 325(b) of the Act because I have determined that such suspension is appropriate based upon the public interest in sound environmental management and pro-

tection of cultural, biological, or historic resources.

This suspension shall take effect immediately and shall continue in effect for the period in which subsection 325(a) and subsection 325(b) of the Act would otherwise be in effect.

You are authorized and directed to publish this memorandum in the *Federal Register*.

William J. Clinton

Memorandum on Waivers for Environmental Management

April 26, 1996

Memorandum for the Secretary of the Interior

Subject: Suspension of Subsection 119(a) of the Department of the Interior and Related Agencies Appropriations Act, 1996, ("Act") as set forth in Section 101(c) of Title I of the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (H.R. 3019) Regarding the Mojave National Preserve.

By the authority vested in me by subsection 119(b) of the Department of the Interior and Related Agencies Appropriations Act, 1996, ("Act") as set forth in section 101(c) of title I of the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (H.R. 3019), and section 301 of title 3, United States Code, I hereby suspend subsection 119(a) of the Act because I have determined that such suspension is appropriate based upon the public interest in sound environmental management, sustainable resource use, protection of national or locally-affected interests, and protection of cultural, biological, or historic resources.

This suspension shall take effect immediately and shall continue until subsection 119(a) expires.

You are authorized and directed to report this suspension to the Congress and to publish this memorandum in the *Federal Register*.

William J. Clinton

**Digest of Other
White House Announcements**

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

April 20

In the morning, the President met with the other leaders of the P-8 Summit on Nuclear Safety and Security in St. Catherine Hall at the Kremlin, followed by a working luncheon with the P-8 leaders and President Leonid Kuchma of Ukraine. In the afternoon, the President met again with P-8 leaders. Later in the afternoon, he met with Prime Minister John Major of the United Kingdom at the Kremlin.

April 21

In the morning, the President met with President Boris Yeltsin of Russia at the Kremlin. In the afternoon, he met with Russian political leaders at Spaso House, and then addressed the American community in Moscow at the U.S. Embassy. In the evening, the President returned to Washington, DC.

April 22

In the early afternoon, the President traveled to Great Falls, MD, where he assisted volunteers with the cleanup of the C&O Canal, which was damaged by flooding in January 1996. He then returned to Washington, DC.

The White House announced that the President and Chancellor Helmut Kohl of Germany will meet May 23 in Milwaukee, WI.

The President announced his intention to appoint Judith M. Gueron, Kristin Anderson Moore, Joan M. Reeves, and Gary J. Stangler to the Advisory Board on Welfare Indicators.

April 23

The President had a telephone conversation with President Juan Carlos Wasmosy of Paraguay to discuss the unrest there.

The President announced reforms of the U.S. intelligence community based on the recommendations of the Commission on the Roles and Capabilities of the U.S. Intelligence Community.

The White House announced that the President will travel to Lyon, France, June 27-29 to participate in the annual summit of industrialized nations.

The President declared a major disaster in the State of Illinois and ordered Federal aid to supplement State and local recovery efforts in the area struck by severe storms and tornadoes on April 18-19.

The President declared a major disaster in the State of Arkansas and ordered Federal aid to supplement State and local recovery efforts in the area struck by severe storms and tornadoes on April 21-22.

April 24

In the afternoon, the President attended a Clinton-Gore '96 luncheon at the Jefferson Hotel.

April 25

The President announced his intention to appoint Harold Wishna to the Commission on Presidential Scholars.

April 26

In the afternoon, the President traveled to Wilmington, DE, where he attended the Senate Democratic Issues Conference at the Hotel DuPont. In the early evening, the President traveled to Philadelphia, PA, where he attended a Democratic National Committee reception at the Franklin Institute and a Democratic dinner at City Hall. In the late evening, he returned to Washington, DC.

The President announced his intention to appoint Daniel Lamaute to the Board of Trustees of the Woodrow Wilson International Center for Scholars.

Nominations Submitted to the Senate

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

Submitted April 22

Victor H. Ashe,
of Tennessee, to be a member of the Board of Directors of the Corporation for National and Community Service for a term expiring October 6, 2000, vice Andrea N. Brown, term expired.

Alan G. Lowy,
of California, to be a member of the Board of Trustees of the James Madison Memorial Fellowship Foundation for a term expiring May 29, 2001, vice Robert W. Naylor, term expired.

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

Released April 21

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by National Economic Adviser Laura D'Andrea Tyson on the minimum wage

Fact sheet on the Joint Statement on the Russia-U.S. Highly Enriched Uranium Agreement and Transparency Measures

Released April 22

Transcript of a press briefing by Vice President Albert Gore, Interior Secretary Bruce Babbitt, Environmental Protection Agency Administrator Carol Browner, and Council on Environmental Quality Chair Katie McGinty on the President's initiatives to protect national parks

Statement by Press Secretary Mike McCurry on the situation in Paraguay

Statement by Press Secretary Mike McCurry announcing the upcoming visit of Chancellor Helmut Kohl of Germany

Released April 23

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the President's announcement of intelligence community reforms

Statement by Press Secretary Mike McCurry announcing the President's upcoming visit to Lyon, France, for the summit of industrialized nations

Statement by Chief of Staff Leon Panetta accepting Senator Bob Dole's offer to negotiate a balanced budget

Statement by Press Secretary Mike McCurry announcing disaster assistance for Arkansas

Statement by Press Secretary Mike McCurry announcing disaster assistance for Illinois

Released April 24

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the amendment of the Palestinian Covenant

Statement by Press Secretary Mike McCurry on the response to the recent threat to Paraguay's constitutional order

Announcement of the President's letter to congressional leaders on the Savings Association Insurance Fund

Released April 25

Transcript of a press briefing by Press Secretary Mike McCurry

Advance text of remarks by National Security Adviser Anthony Lake at the Fletcher School of Law and Diplomacy

Released April 26

Statement by Chief of Staff Leon Panetta on budget negotiations

**Acts Approved
by the President**

Approved April 24

H.J. Res. 175 / Public Law 104-131
Making further continuing appropriations for
the fiscal year 1996, and for other purposes

S. 735 / Public Law 104-132
Antiterrorism and Effective Death Penalty
Act of 1996

Approved April 25

H.R. 3034 / Public Law 104-133
To amend the Indian Self-Determination
and Education Assistance Act to extend for
two months the authority for promulgating
regulations under the Act

Approved April 26

H.R. 3019 / Public Law 104-134
Omnibus Consolidated Rescissions and Ap-
propriations Act of 1996