Tiger Woods' victory in the Masters, we need even more of our young people from all walks of life to get their master's degrees and help to make more of their lives in this country.

And he would remind us—look around this stadium tonight—that as we sit side by side at baseball games, we must make sure that we walk out of these stadiums together. We must stand for something more significant even than a grand slam home run. We ought to have a grand slam society, a good society where all of us have a chance to work together for a better tomorrow for our children. Let that be the true legacy of Jackie Robinson's wonderful, remarkable career and life.

Ladies and gentlemen, please welcome Mrs. Rachel Robinson.

NOTE: The President spoke at 9:39 p.m. at Shea Stadium. In his remarks, he referred to Branch Rickey, owner of the Brooklyn Dodgers in 1947, and professional golfer Tiger Woods.

Executive Order 13043—Increasing Seat Belt Use in the United States

April 16, 1997

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the Highway Safety Act of 1966, 23 U.S.C. 402 and 403, as amended, section 7902(c) of title 5, United States Code, and section 19 of the Occupational Safety and Health Act of 1970, 29 U.S.C. 668, as amended, and in order to require that Federal employees use seat belts while on official business; to require that motor vehicle occupants use seat belts in national park areas and on Department of Defense ("Defense") installations; to encourage Tribal Governments to adopt and enforce seat belt policies and programs for occupants of motor vehicles traveling on highways in Indian Country; and to encourage Federal contractors, subcontractors, and grantees to adopt and enforce on-the-job seat belt use policies and programs, it is hereby ordered as follows:

Section 1. Policies. (a) Seat Belt Use by Federal Employees. Each Federal employee occupying any seating position of a motor vehicle on official business, whose seat is

equipped with a seat belt, shall have the seat belt properly fastened at all times when the vehicle is in motion.

- (b) Seat Belt Use in National Parks and on Defense Installations. Each operator and passenger occupying any seating position of a motor vehicle in a national park area or on a Defense installation, whose seat is equipped with a seat belt or child restraint system, shall have the seat belt or child restraint system properly fastened, as required by law, at all times when the vehicle is in motion.
- (c) Seat Belt Use by Government Contractors, Subcontractors and Grantees. Each Federal agency, in contracts, subcontracts, and grants entered into after the date of this order, shall seek to encourage contractors, subcontractors, and grantees to adopt and enforce on-the-job seat belt policies and programs for their employees when operating company-owned, rented, or personally owned vehicles.
- (d) *Tribal Governments*. Tribal Governments are encouraged to adopt and enforce seat belt policies and programs for occupants of motor vehicles traveling on highways in Indian Country that are subject to their jurisdiction.

Sec. 2. Scope of Order. All agencies of the executive branch are directed to promulgate rules and take other appropriate measures within their existing programs to further the policies of this order. This includes, but is not limited to, conducting education, awareness, and other appropriate programs for Federal employees about the importance of wearing seat belts and the consequences of not wearing them. It also includes encouraging Federal contractors, subcontractors, and grantees to conduct such programs. In addition, the National Park Service and the Department of Defense are directed to initiate rulemaking to consider regulatory changes with respect to enhanced seat belt use requirements and standard (primary) enforcement of such requirements in national park areas and on Defense installations, consistent with the policies outlined in this order, and to widely publicize and actively enforce such regulations. The term "agency" as used in this order means an Executive department, as defined in 5 U.S.C. 101, or any employing

unit or authority of the Federal Government, other than those of the legislative and judicial branches.

- **Sec. 3.** Coordination. The Secretary of Transportation shall provide leadership and guidance to the heads of executive branch agencies to assist them with the employee seat belt programs established pursuant to this order. The Secretary of Transportation shall also cooperate and consult with the legislative and judicial branches of the Government to encourage and help them to adopt seat belt use programs.
- Sec. 4. Reporting Requirements. The Secretary of Transportation, in cooperation with the heads of executive branch agencies, and after consultation with the judicial and legislative branches of Government, shall submit an annual report to the President. The report shall include seat belt use rates and statistics of crashes, injuries, and related costs involving Federal employees on official business and occupants of motor vehicles driven in national park areas, on Defense installations, and on highways in Indian Country. The report also shall identify specific agency programs that have made significant progress towards achieving the goals of this order or are notable and deserving of recognition. All agencies of the executive branch shall provide information to, and otherwise cooperate with, the Secretary of Transportation to assist with the preparation of the annual report.
- Sec. 5. Other Powers and Duties. Nothing in this order shall be construed to impair or alter the powers and duties of the heads of the various Federal agencies pursuant to the Highway Safety Act of 1966, 23 U.S.C. 402 and 403, as amended, section 19 of the Occupational Safety and Health Act of 1970, 29 U.S.C. 668, as amended, or sections 7901, 7902, and 7903 of title 5, United States Code, nor shall it be construed to affect any right, duty, or procedure under the National Labor Relations Act, 29 U.S.C. 151 et seq.
- **Sec. 6.** General Provisions. (a) Executive Order 12566 of September 26, 1986, is revoked. To the extent that this order is inconsistent with any provisions of any prior Executive order, this order shall control.
- (b) If any provision of this order or application of any such provision is held to be invalid, the remainder of this order and other

- applications of such provision shall not be affected.
- (c) Nothing in this order shall be construed to create a new cause of action against the United States, or to alter in any way the United States liability under the Federal Tort Claims Act, 28 U.S.C. 2671–2680.
- (d) The Secretary of Defense shall implement the provisions of this order insofar as practicable for vehicles of the Department of Defense.
- (e) The Secretary of the Treasury and the Attorney General, consistent with their protective and law enforcement responsibilities, shall determine the extent to which the requirements of this order apply to the protective and law enforcement activities of their respective agencies.

William J. Clinton

The White House, April 16, 1997.

[Filed with the Office of the Federal Register, 11:04 a.m., April 17, 1997]

NOTE: This Executive order was published in the *Federal Register* on April 18.

Remarks at the Opening of the White House Conference on Early Childhood Development and Learning

April 17, 1997

Thank you. Thank you very much. Thank you very much, and welcome to the White House. I was relieved to hear Hillary say that the brain is the last organ to fully develop. It may yet not be too late for me to learn how to walk down steps. [Laughter] Or maybe I was thinking it was because I was always hugged when I fell down as a child, I did this subconsciously on purpose. [Laughter]

Let me begin by thanking the members of the Cabinet who are here. I see Secretary Riley and Secretary Glickman. I thank Governor Romer and Governor Chiles for being here. I think Governor Miller is coming. There are many others who are here. Congresswoman DeLauro is either here or coming. Thank you, Governor Miller. I see I was