

Walter Dellinger has been an outstanding advocate for the American people. He has fought tirelessly and courageously for the rights of all Americans. He has represented this country in some of the most important cases ever decided by the United States Supreme Court, and in each case, worked hard to assure that the Court understood the national interest and not just the particular interests of the selected few. Walter is one of Nation's most brilliant constitutional scholars, and I know his students are delighted that he will return to teaching. But we will miss his talent, his leadership, his energy, and his sense of justice.

**Memorandum on Implementation of Revised Air Quality Standards for Ozone and Particulate Matter**

*July 16, 1997*

*Memorandum for the Administrator of the Environmental Protection Agency*

*Subject: Implementation of Revised Air Quality Standards for Ozone and Particulate Matter*

I have approved the issuance of new air quality standards to provide important new health protection for all Americans by further controlling pollution from ozone and particulate matter. These new standards promise to improve the lives of millions of Americans in coming years.

Consistent with my Administration's approach to regulatory decision making, I also want to ensure that these new standards are implemented in a common sense, cost-effective manner. It is critically important that these standards be implemented in the most flexible, reasonable, and least burdensome manner, and that the Federal Government work with State and local governments and other interested parties to this end.

I have determined that there are certain essential elements of an approach to implementation that will accomplish these goals. I direct you to use the following elements when implementing the new air quality standards:

1. Implementation of the air quality standards is to be carried out to maximize common sense, flexibility, and cost effectiveness;
2. Implementation shall ensure that the Nation continues its progress toward cleaner air by respecting the agreements already made by States, communities, and businesses to clean up the air, and by avoiding additional burdens with respect to the beneficial measures already underway in many areas. Implementation also shall be structured to reward State and local governments that take early action to provide clean air to their residents; and to respond to the fact that pollution travels hundreds of miles and crosses many State lines;
3. Implementation shall ensure that the Environmental Protection Agency ("Agency") completes its next periodic review of particulate matter, including review by the Clean Air Scientific Advisory Committee, within 5 years of issuance of the new standards, as contemplated by the Clean Air Act. Thus, by July 2002, the Agency will have determined, based on data available from its review, whether to revise or maintain the standards. This determination will have been made before any areas have been designated as "nonattainment" under the PM<sub>2.5</sub> standards and before imposition of any new controls related to the PM<sub>2.5</sub> standards; and
4. Implementation is to be accomplished with the minimum amount of paperwork and shall seek to reduce current paperwork requirements wherever possible.

Excellent preliminary work on the strategy for carrying out these implementation principles has been accomplished by an inter-agency Administration group and I commend that group for these important efforts. The group's work is set out in the attached plan, which is hereby incorporated by reference.

In order for the implementation of these standards to proceed in accordance with the goals I have established, I hereby direct you, in consultation with all affected agencies and parties, to undertake the steps appropriate under law to carry out the attached plan and to complete all necessary guidance and rule-making no later than December 31, 1998.

This memorandum is for the purposes of internal Administration management only, and is not judicially reviewable.

You are authorized and directed to publish this determination and plan in the *Federal Register*.

**William J. Clinton**

[Filed with the Office of the Federal Register, 12:50 p.m., July 17, 1997]

NOTE: This memorandum and the implementation plan were published in the *Federal Register* on July 18.

**Message to the Congress  
Transmitting the China-United  
States Fisheries Agreement**  
July 16, 1997

*To the Congress of the United States:*

In accordance with the Magnuson-Stevens Fishery Conservation and Management Act of 1976 (16 U.S.C. 1801 *et seq.*), I transmit herewith an Agreement between the Government of the United States of America and the Government of the People's Republic of China Extending the Agreement of July 23, 1985, Concerning Fisheries Off the Coasts of the United States, with Annexes and Agreed Minutes, as amended and extended. This Agreement, which was effected by an exchange of notes at Beijing on June 6 and July 1, 1996, extends the 1985 Agreement to July 1, 1998.

In light of the importance of our fisheries relationship with the People's Republic of China, I urge that the Congress give favorable consideration to this Agreement at an early date.

**William J. Clinton**

The White House,  
July 16, 1997.

**Executive Order 13055—  
Coordination of United States  
Government International  
Exchanges and Training Programs**  
July 15, 1997

By the authority vested in me as President by the Constitution and the laws of the United

States of America, and in order to improve the coordination of United States Government International Exchanges and Training Programs, it is hereby ordered as follows:

**Section 1.** There is hereby established within the United States Information Agency a senior-level Interagency Working Group on United States Government-Sponsored International Exchanges and Training (“the Working Group”). The purpose of the Working Group is to recommend to the President measures for improving the coordination, efficiency, and effectiveness of United States Government-sponsored international exchanges and training. The Working Group shall establish a clearinghouse to improve data collection and analysis of international exchanges and training.

**Sec. 2.** The term “Government-sponsored international exchanges and training” shall mean the movement of people between countries to promote the sharing of ideas, to develop skills, and to foster mutual understanding and cooperation, financed wholly or in part, directly or indirectly, with United States Government funds.

**Sec. 3.** The Working Group shall consist of the Associate Director for Educational and Cultural Affairs of the United States Information Agency, who shall act as Chair, and a comparable senior representative appointed by the respective Secretary of each of the Departments of State, Defense, Education, and the Attorney General, by the Administrator of the United States Agency for International Development, and by heads of other interested executive departments and agencies. In addition, representatives of the National Security Council and the Director of the Office of Management and Budget shall participate in the Working Group at their discretion. The Working Group shall be supported by an interagency staff office established in the Bureau of Education and Cultural Affairs of the United States Information Agency.

**Sec. 4.** The Working Group shall have the following responsibilities:

(a) Collect, analyze, and report data provided by all United States Government departments and agencies conducting international exchanges and training programs;