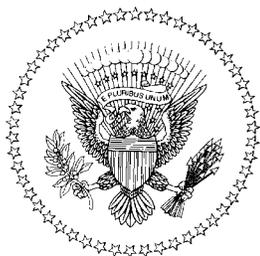


Weekly Compilation of
**Presidential
Documents**



Monday, September 4, 2000
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Editor's Note: The President was in Syracuse, NY, on September 1, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary but not received in time for inclusion in this issue will be printed next week.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS

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Week Ending Friday, September 1, 2000

The President's Radio Address

August 26, 2000

Good morning. For millions of American children, this is the last glorious weekend of summer vacation. Ready or not, they're picking out new clothes and packing their school supplies for a promising new school year.

When that first bell rings on Monday, it signals not just the start of a new semester but also the highest enrollment in our Nation's history. This fall a record 53 million students will fill our classrooms. Unfortunately, thousands of school districts are struggling to find enough teachers to fill them.

Today I want to talk about this critical teacher shortage and the steps we're taking to address it. For nearly 8 years now, Vice President Gore and I have pushed to invest more in our schools and demand more from them. We've dramatically increased Federal investment in after-school and summer school. We've raised standards, strengthened accountability, and worked to turn around failing schools. Today, math, reading, and SAT scores all are up, and more students than ever are going on to college.

Because America needs good new teachers more than ever before, we've set out to hire 100,000 of the highest quality, and we're pushing hard toward that goal. Since 1998, we've helped local schools hire a third of that total, and this year we've asked Congress for funding to reach 50,000.

We've also provided housing discounts for teachers moving to distressed communities and the forgiveness of student loans for those who commit to stay. All across our Nation, school districts are looking for a new generation of dedicated teachers. In Cleveland, for example, administrators hired more than 200 teachers over the summer, but they're still looking for another 400. And Cleveland is not alone.

With a strong economy and such a tight labor market, it's hard to find so many quali-

fied professionals, and the challenge is growing. Over the next decade, America will need to hire 2.2 million new teachers both to handle rising enrollment and to replace those teachers set to retire.

By working together as communities and a nation, we can meet the growing need for more teachers in our classrooms. Today I'm announcing the first-ever national on-line teacher recruitment clearinghouse. By logging on to www.recruitingteachers.org, school districts can find qualified teachers, and teachers can find out where the jobs are.

I'm also directing Secretary Riley to notify every school district about this new tool and to provide them with information about how to make the most of it. This will transform what has been a hit-or-miss process into a more efficient, effective exchange of information. And over time, this site will help us to alleviate the national teacher shortage and to bring down class size.

Studies show what parents already know: Students perform better in smaller classes with more individual attention and greater discipline. In a few short weeks, Congress will return to Washington hot from the campaign trail, but America's families know this isn't just an election year; it's also a school year.

They want Congress to put progress before partisanship and to pass an education budget that reflects our national priorities. I urge Congress to pass my package of proposals to continue cutting class size and boosting teacher quality. These initiatives would provide \$2.75 billion to recruit, train, and hire teachers, to reduce the class size and to invest in teacher quality so we can make real progress toward our goal of having a qualified teacher in every classroom.

I also urge Congress to take prompt action on our proposal to help local school districts tackle the enormous challenge of modernizing old schools and building new ones. The average American public school was built 42

years ago, and decades of use have taken their toll. It is high time we get our children out of trailers and into 21st century classrooms.

At the start of this new school year, parents and teachers everywhere are telling students to do their best. In turn, their families have a right to expect that we, here, will do ours. So let's not make them wait another year for the resources they need.

With more teachers, smaller classes, modern schools, and faith in their future, our children will do more than reach for their dreams; they'll achieve them.

Thanks for listening.

NOTE: The address was recorded at 12:59 p.m. on August 25 in the Cabinet Room at the White House for broadcast at 10:06 a.m. on August 26. The transcript was made available by the Office of the Press Secretary on August 25 but was embargoed for release until the broadcast.

Remarks Following Discussions With President Olusegun Obasanjo of Nigeria and an Exchange With Reporters in Abuja, Nigeria

August 26, 2000

President Obasanjo. Mr. President, distinguished ladies and gentlemen, members of the press, let me say how pleased I am for this opportunity to welcome President Bill Clinton to Nigeria. I am confident that by now President Clinton must have felt from the personal meeting to the enthusiastic crowds that greeted him the extent of our delight to have him among us.

President Clinton and I have had very friendly and fruitful discussions covering all the items and subjects that make up the content of our joint declaration which we have just signed and exchanged, and even more. I just want to emphasize that for all the shared strategic interests between Nigeria and the United States of America, President Clinton and myself share a common view that is based on human welfare, human development, and human well-being in both our countries, our continents, and throughout the world.

Of course, whatever strategic interests, economic, political, or of a social nature, the

essence is based on the fundamentals of humanity. Also deriving from this is the issue of Nigeria's role of peacemaking and peacekeeping in our sub-region, our region of Africa, and under the auspices of the U.N., the whole world. Needless to say that this goes for the United States, by virtue of her status as the number one world power today.

President Clinton has only just begun his visit, designed so far that it will be a memorable one, and we wish you a very pleasant day in Nigeria. We welcome you once again.

President Clinton. President Obasanjo, members of the Nigerian Government, members of the press, I think I can say on behalf of the Members of the United States Congress who are here and the members of the American delegation, we are delighted to be in Nigeria.

Two years ago I came to Africa to begin building a new partnership between this continent and the United States, one in which Americans look upon Africa not simply as a continent with problems but also as a continent which presents the world's next great opportunity to advance the cause of peace, justice, and prosperity.

When I came here 2 years ago, one of the biggest obstacles to a new relationship with the entire continent was the fact that the democratic hopes of Nigeria's people were being smothered by military misrule and corruption, with your finest leaders being killed, banished, or in the case of President Obasanjo, forced to languish in prison.

My greatest hope then was that some day I could come to Africa again, to visit a Nigeria worthy of its people's dreams. Thanks to President Obasanjo and the people of Nigeria, I have the high honor today to visit the new Nigeria and to pledge America's support for the most important democratic transition in Africa since the fall of apartheid.

All of us in the American delegation know that after so many years of despair and plunder, your journey has not been easy. But we are also committed to working with the people of Nigeria to help build stronger institutions, improve education, fight disease, crime, and corruption, ease the burden of debt, and promote trade and investment in a way that brings more of the benefits of

prosperity to people who have embraced democracy.

We are rebuilding ties severed during the years of dictatorship. I am very happy that last week the first direct flight since 1993 left Muritala Mohammed Airport for the United States. Today we have signed our first open skies agreement.

With patience and perseverance, Nigeria can answer the challenge your President issued in his inauguration 2 years ago—a speech I got up very early in the morning in the United States to watch. I remember that he said, “Let us rise as one to face the tasks ahead and turn this daunting scene into a new dawn.”

With one-fifth of Africa’s people, and vast human and natural resources, a revitalized Nigeria can be the economic and political anchor of West Africa and the leader of the continent. We need your continued leadership in the struggle for peace. I am pleased we have begun this week to help to train and equip the first of five Nigerian battalions preparing for service in Sierra Leone. We also need your continued leadership in the struggle against poverty and infectious disease, especially AIDS. I thank President Obasanjo for his offer to host an AIDS summit in Nigeria next year.

Finally, we need Nigeria to keep leading by example as a successful democracy and a nation that has managed, despite many years of repression and strife, to prove that for democracies, our diversity can be our greatest strength.

These are just some of the issues we discussed today. Later, I will have the honor of speaking to the Nigerian Parliament, and I will speak in greater detail about the challenges ahead and the promise of our growing partnership. But let me just say, I begin this visit with enormous admiration for the progress you have made and the highest hope for the progress you will make in the future and the depth that our partnership will assume.

Thank you again, Mr. President, for making us all feel so welcome.

President Obasanjo. We will now take questions from the members of the media. I think we should go to our guests first.

Middle East Peace Process

Q. Mr. President, you’re going to meet with President Mubarak of Egypt. Can you give us an idea of what you’re going to discuss with him and whether this portends another Mideast peace summit?

And President Obasanjo, I’d also like to have your perspective on these efforts to reach peace in the Middle East.

President Clinton. Well, let me say, first of all, I think it’s inconceivable that we could have a peace between the Israelis and the Palestinians without the support of President Mubarak.

As you know, when I leave here, I’m going to Tanzania to support President Mandela and the peace process that he has been working on in Burundi, and then we have to make a refueling stop on our way home. I had hoped to see President Mubarak at the United Nations summit, which will be at the end of the first week of September, but he can’t come to that. And so we were having one of our regular telephone conversations the other day and decided that since he would not be in New York, that I ought to refuel in Cairo and we ought to reconnoiter on the peace process.

I don’t think you should read too much into it, other than that we are working with a sense of urgency, given the timetable the parties have set for themselves. And we don’t underestimate the continuing difficulties, but I’m pleased they’re still working, and working under enormous pressures.

President Obasanjo. I must take this opportunity to commend the efforts of President Clinton in the Middle East. I believe that the fact that the door is not completely closed and the fact that areas where, in fact, a few years back one would infer that there would be no advancement at all, whether Jerusalem could be negotiated on, is now an issue that can be put on the table to be negotiated—I believe that should give all of us some hope.

And as President Clinton just said, all the people that should be involved must be engaged, to be involved. And we should never be tired until we achieve success. And I believe success will be achieved. I have no doubt.

Third World Debt Relief

Q. President Clinton's attitude to Africa and the poorer nations of the world is very well-known. He is sympathetic to those nations. But America does not make up the West, only America does not. Now, at a—[inaudible]—in Ghana in April, a position was adopted on the issue of the strangulating debt burden in the poorer countries of the world. Now, President Obasanjo, as the chairman of the—[inaudible]—was given the mandate to present that position to the G-8 at the July Okinawa summit. Both President Obasanjo—[inaudible]—on that issue came out at that meeting expressing disappointment at the lack of concrete commitment on the issues by the richest nations of the world.

Is there any indication that the contact today with a key member of the G-8 would open up new vistas on the issues of debt cancellation for the poor countries of the world? And America is perhaps the strongest supporter of democracy around the world, and we know that democracy turns on the face of the huge debt burden. What is the way out?

President Clinton. Well, let me say, first of all, what I believe the G-8 was saying. You may know that I, because of other commitments and because of the Middle East peace process, unfortunately, had to miss the first day of the G-8 summit and, therefore, I missed the President's presentation.

At Cologne, Germany, we got the G-8 to make a commitment to a debt relief program for the poorest countries in the world, and we had some problems implementing it, but the basic idea, I think, was sound, which was that we should give debt forgiveness in return for a commitment to spend the freed-up resources on human development and to have a responsible economic reform program. That was basically the agreement.

I strongly support that, and I would favor expanding the number of eligible nations once we've actually taken them in some proper order. Our Congress has before it now legislation that would pay America's share of the debt relief for the countries that have qualified under the program that the G-8 adopted.

My own view is that the G-8 would be willing to go beyond those 24 countries as long as it was clear that there was a commitment to economic reform and a commitment to democracy and a commitment to use all the savings for human development purposes, not for military purposes or other purposes that were inconsistent with the long-term interest of the countries.

But I think that the real issue is not whether they can afford the debt relief—in most of these countries, they actually have to budget the debt relief even if they're not going to get repaid. And to be fair, the United States does not have the same dollar stake in most of these nations in the multilateral forum as some other countries do. So it is a little more difficult for them than it is for us.

And I think that you are seeing the beginning of a process that I believe will continue, since I believe that we'll have more countries doing what Nigeria is doing: embracing democracy, having a program with the IMF, a commitment to economic reform that will commend itself to the creditor countries of the world for debt relief. And I think that you'll—it will happen.

But, you're right, we have been in the forefront of pushing this. But to be fair to the other countries the relative size of the American economy make our—makes it easier for us to do than for some of these other countries. And the real problem is not the money itself, because many of them don't expect to be repaid. The real problem is that they all have budget rules like we do that require them to budget that in their annual budgets—the forgiveness of debt—just as they budget for education or health care or defense or anything else, even thought it's, arguably, an unnecessary thing since they don't expect to get the money back from the poorest countries.

But you need to understand that's the political problem that a lot of these leaders have. And since the European countries and Japan have a bigger percentage of their income tied up in debt than we do, it's a little more difficult for them to do. I think we have moved them in the right direction, and I think Nigeria, in particular, and other countries following behind will find a much more

ready response. I think that what happened in Cologne, the call of His Holiness the Pope and others for debt relief in the millennial year, will lead to a process that I expect to play out over the next few years that I believe will result in significantly greater debt relief than we have seen, as long as it's coupled to maintenance of democracy, economic reform, and honest economies and using the savings from debt relief for the real human benefits and needs of the people in the affected countries.

Nigerian Debt Relief/Oil Prices

Q. Mr. President, would you urge President Obasanjo to reduce—to work within OPEC to reduce oil prices? And did you offer him any commitment on rescheduling or writing-off of debt for Nigeria?

And President Obasanjo, I was wondering if you can give your own views on—[*inaudible*]
—situation.

President Clinton. Let me answer the debt question first, since it sort of follows upon the previous question. I reaffirmed the commitment that I had previously made to the President that, first of all, the United States would do all we said to get the entire Paris Club to do what the G-8 has now agreed to do and have a generous debt rescheduling, which will alleviate a lot of the cash flow requirements, at least, for Nigeria in the short run; and that now that there was an IMF program in place, once there was enough experience with this IMF program that we could argue to the other creditor nations that have a larger—as I said to the previous questioner, the gentleman before, that these other nations that have a bigger share of the debt than we do—that Nigeria has shown a commitment to economic reform, as well as a commitment to democracy, that I would support debt relief for them, that I thought they ought to have some debt relief in return for showing that they've got a commitment to a long-term political and economic reform. That's the position I've had for some time now.

On the oil prices, we talked about that, and Nigeria, of course, does not have the capacity to change the prices, because they're pretty well producing at full capacity already. So I asked the President to do whatever he

could to encourage others to increase production enough to have the impact that OPEC voted to have at the last meeting.

At the last meeting, they voted for production levels that they felt would bring the price back closer to its historic average, somewhere in the mid-20's. And that has not worked out for a number of reasons, and so I asked him to do what he could in that regard.

President Obasanjo. I have always maintained that an excessive high price of oil is neither good for the oil producers nor for the oil consumers, particularly developing oil consumers. Neither is excessive low price of oil, neither is it good for the oil producers nor the oil consumers because you need certain amount of stability. I believe that that stability would be there when OPEC brought in the mechanism to trigger off oil if the oil price is above certain price level, to automatically go in and produce more, and if it's below certain levels to automatically go in and withdraw from the production.

Well, as President Clinton said, what has taken place so far has not worked. The OPEC will have a summit meeting in Venezuela next month, and the price of oil will be one of the major issues to be discussed. And I will, by the grace of God, be at that meeting. And we will work to bring an element of stability into the price of oil. It is in the interest of all concerned that that should happen.

U.S. Issuance of Visas to Nigerians/United Nations Security Council

Q. My question is to President Clinton, and it concerns the U.S. visa policy of Nigeria. The policy so far has—[*inaudible*]
—going to do to affect some concrete change in this direction. And the second question is will the United States support a Security Council seat for permanent participation in the United Nations?

President Clinton. Well, let me answer the first question first. I'm very concerned about some of the problems we've had in getting visas to Nigerians who have legitimate interests in coming the United States and should have a perfect right to do so.

If I might say something in defense of the people who have to issue the visas. Because of the worldwide concern—that has nothing to do with Nigeria—about terrorism and

other problems, they have been given instructions to bend over backwards to make sure that all the documents that anybody from any country applying for a visa are in perfect order. Because of a lot of developments here over the last several years, that's not always possible. So what we've got to do is go back and take a hard look at this situation as it affects Nigeria, because we acknowledge that there are many Nigerians who have tried to come to the United States, who should have been able to come and, therefore, should have been able to get visas, who haven't been. And we have to try to find a way to solve that consistent with our law.

And I wish I had an answer for you today, but frankly, I was not aware of the dimensions of the problem until I was preparing to come here and preparing for my visit. And so I don't have a solution today. But I can—I make you a commitment that we will work on it, and we will try to work this out, because I'm quite concerned about it. When I saw the numbers and I saw the small percentage of those who had applied who had been approved, and it was obvious that many, many more had legitimate interests, perfectly legitimate interests in coming to the United States, I realized we had to do something. And we're going to work with your government and try to work it out.

President Obasanjo. Thank you very much. President Clinton—[*inaudible*].

President Clinton. Oh, I'm sorry. Jet lag. [*Laughter*] The position of the United States is that the size of the Security Council should be expanded, that there should be a permanent African seat, and that the holder of that seat should be determined by the African nations, not by the United States and not by the permanent members of the Security Council. I don't think that's our business. I feel the same way about Latin America. I think there should be a permanent Latin American seat on the Security Council.

The analog to Nigeria and Latin America, of course, is Brazil. Brazil is the most populous nation in Latin America, just as Nigeria is the most populous nation in Africa, and we have very good relations with Brazil. But I think the Latin Americans should decide for themselves if they get the seat, and I think

they should, who should hold it, and whether someone should hold it permanently or not.

But I strongly believe that Africa should have a permanent representative with a permanent representative's vote on the United Nations Security Council. If it makes sense for it to be Nigeria, then that's fine with me. But I think the African people should decide that—the leaders of Africa.

President Obasanjo. Thank you very much.

President Clinton. Thank you.

NOTE: The President spoke at approximately 2 p.m. at the Presidential Villa. In his remarks, he referred to President Hosni Mubarak of Egypt; former President Nelson Mandela of South Africa; and Pope John Paul II.

Remarks to a Joint Session of the Nigerian National Assembly in Abuja

August 26, 2000

Thank you very much. Mr. President of the Senate, Mr. Speaker, Mr. Deputy President and Deputy Speaker, members of the Assembly, it is a great honor for me to be here with members of my Cabinet and Government, Members of the United States Congress, mayors of some of our greatest cities, and my daughter. And we're glad to be here.

I must say, this is the first time I have been introduced as President in 8 years, speaking to parliamentary bodies all over the world, where they played a song before I spoke. [*Laughter*] I liked it a lot. [*Laughter*] It got us all in a good frame of mind.

Twenty-two years ago, President Jimmy Carter became the first President ever to visit sub-Saharan Africa when he arrived in Nigeria saying he had come from a great nation to visit a great nation. More than 2 years ago, I came to Africa for the longest visit ever by an American President, to build a new partnership with your continent. But sadly, in Nigeria, an illegitimate government was killing its people and squandering your resources. All most Americans knew about Nigeria then was a sign at their local airport warning them not to fly here.

A year later Nigeria found a transitional leader who kept his promises. Then Nigerians elected a President and a National Assembly and entrusted to them—to you the hard work of rebuilding your nation and building your democracy.

Now, once again, Americans and people all around the world will know Nigeria for its music and art, for its Nobel Prize winners and its Super Falcons, for its commitment to peacekeeping and its leadership in Africa and around the world. In other words, once again, people will know Nigeria as a great nation.

You have begun to walk the long road to repair the wrongs and errors of the past and to build bridges to a better future. The road is harder and the rewards are slower than all hoped it would be when you began. But what is most important is that today you are moving forward, not backward. And I am here because your fight—your fight for democracy and human rights, for equity and economic growth, for peace and tolerance—your fight is America's fight and the world's fight.

Indeed, the whole world has a big stake in your success, and not simply because of your size or the wealth of your natural resources or even your capacity to help lift this entire continent to peace and prosperity, but also because so many of the great human dramas of our time are being played out on the Nigerian stage.

For example, can a great country that is home to one in six Africans succeed in building a democracy amidst so much diversity and a past of so much trouble? Can a developing country blessed with enormous human and natural resources thrive in a global economy and lift all its people? Can a nation so blessed by the verve and vigor of countless traditions and many faiths be enriched by its diversity, not enfeebled by it? I believe the answer to all those questions can and must be, yes.

There are still those around the world who see democracy as a luxury that people seek only when times are good. Nigerians have shown us that democracy is a necessity, especially when times are hard. The dictators of your past hoped the hard times would silence your voices, banish your leaders, destroy your

spirit. But even in the darkest days, Nigeria's people knew they must stand up for freedom, the freedom their founders promised.

Achebe championed it. Sunny Ade sang for it. Journalists like Akinwumi Adesokan fought for it. Lawyers like Gani Fawehinmi testified for it. Political leaders like Yar'Adua died for it. And most important, the people of Nigeria voted for it.

Now, at last, you have your country back. Nigerians are electing their leaders, acting to cut corruption and investigate past abuses, shedding light on human rights violations, turning a fearless press into a free press. It is a brave beginning.

But you know better than I how much more must be done. Every nation that has struggled to build democracy has found that success depends on leaders who believe government exists to serve people, not the other way around. President Obasanjo is such a leader. And the struggle to build democracy depends also on you, on legislators who will be both a check on and a balance to executive authority and be a source—[*applause*]. You know, if I said that to my Congress, they would still be clapping and standing. [*Laughter*]

And this is important, too; let me finish. [*Laughter*] In the constitutional system, the legislature provides a check and balance to the executive, but it must also be a source of creative, responsible leadership, for in the end, work must be done and progress must be made.

Democracy depends upon a political culture that welcomes spirited debate without letting politics become a bloodsport. It depends on strong institutions, an independent judiciary, a military under firm civilian control. It requires the contributions of women and men alike. I must say I am very glad to see a number of women in this audience today, and also I am glad that Nigerian women have their own Vital Voices program, a program that my wife has worked very hard for both in Africa and all around the world.

Of course, in the end, successful political change must begin to improve people's daily lives. That is the democracy dividend Nigerians have waited for.

But no one should expect that all the damage done over a generation can be undone

in a year. Real change demands perseverance and patience. It demands openness to honorable compromise and cooperation. It demands support on a constant basis from the people of Nigeria and from your friends abroad. That does not mean being patient with corruption or injustice, but to give up hope because change comes slowly would only be to hand a victory to those who do not want to change at all.

Remember something we Americans have learned in over 224 years of experience with democracy: It is always and everywhere a work in progress. It took my own country almost 90 years and a bitter civil war to set every American free. It took another 100 years to give every American the basic rights our Constitution promised them from the beginning.

Since the time of our Revolution, our best minds have debated how to balance the responsibilities of our National and State Government, what the proper balance is between the President and the Congress, what is the role of the courts in our national life. And since the very beginning, we have worked hard with varying degrees of success and occasional, regrettable, sometimes painful failures, to weave the diverse threads of our Nation into a coherent, unified tapestry.

Today, America has people from over 200 racial, ethnic, and religious groups. We have school districts in America where, in one school district, the parents of the children speak over 100 different languages. It is an interesting challenge. But it is one that I am convinced is a great opportunity, just as your diversity—your religious diversity and your ethnic diversity—is a great opportunity in a global society growing ever more intertwined, a great opportunity if we can find unity in our common humanity, if we can learn not only to tolerate our differences but actually to celebrate our differences. If we can believe that how we worship, how we speak, who our parents were, where they came from are terribly important, but on this Earth, the most important thing is our common humanity, then there can be no stopping us.

Now, no society has ever fully solved this problem. As you struggle with it, you think of the Middle East, Northern Ireland, the

Balkans, the ongoing tragedy of Kashmir, and you realize it is a formidable challenge. You also know, of course, that democracy does not answer such questions. It simply gives all free people the chance to find the answers that work for them.

I know that decades of misrule and deprivation have made your religious and ethnic divisions deeper. Nobody can wave a hand and make the problems go away. But that is no reason to let the idea of one united Nigeria slip away. After all, after all this time, if we started trying to redraw the map of Africa, we would simply be piling new grievances on old. Even if we could separate all the people of Africa by ethnicity and faith, would we really rid this continent of strife? Think of all the things that would be broken up and all the mountains of progress that have been built up that would be taken down if that were the case.

Where there is too much deprivation and too little tolerance, differences among people will always seem greater and will always be like open sores waiting to be turned into arrows of hatred by those who will be advantaged by doing so. But I think it is worth noting for the entire world that against the background of vast cultural differences, a history of repression and ethnic strife, the hopeful fact here today is that Nigeria's 250 different ethnic groups have stayed together in one nation. You have struggled for democracy together. You have forged national institutions together. All your greatest achievements have come when you have worked together.

It is not for me to tell you how to resolve all the issues that I follow more closely than you might imagine I do. You're a free people, an independent people, and you must resolve them. All I can tell you is what I have seen and experienced these last years as President, in the United States, and in working with other good people with similar aspirations on every continent of the globe. We have to find honorable ways to reconcile our differences on common ground.

The overwhelming fact of modern life everywhere, believe it or not, is not the growth of the global economy, not the explosion of information technology and the Internet, but the growing interdependence these changes

are bringing. Whether we like it or not, more and more, our fates are tied together within nations and beyond national borders, even beyond continental borders and across great oceans. Whether we like it or not, it is happening. You can think of big examples, like our economic interconnections. You can think of anecdotal examples, like the fact that we now have a phenomenon in the world known as airport malaria, where people get malaria in airports in nations where there has never been an single case of malaria because they just pass other people who have it from around the world in the airport.

Whether we like it or not, your destiny is tied to mine, and mine to yours, and the future will only make it more so. You can see it in all the positive things we can build together and in the common threats we face from enemies of a nation-state, from the narcotraffickers, the gunrunners, from the terrorists, from those who would develop weapons of mass destruction geared to the electronic age, very difficult to detect and easy to move.

Now, we have to decide what we're going to do with the fundamental fact of modern life, our interdependence. Is it possible for the Muslims and the Christians here to recognize that and find common ground? Can we find peace in Jerusalem between the Muslims, the Christians, and the Jews? Can we find peace in the Balkans between the Muslims, the Orthodox Christians, and the Catholics? Will we ever bring an end to the conflict between the Catholics and the Protestants in Northern Ireland—I mean, finally ever really have it over with completely? Can the Hindus and the Muslims learn to live together in Kashmir?

Isn't it interesting, when I came here, in part to help you move into the information revolution more quickly, to spread its benefits to more of your people, that all over the world, in this most modern of ages, we are bedeviled by humanity's oldest problem: the fear of the other, people who are different from us?

I'm sure there was a time in the deep, distant mists of memory, when everyone had to be afraid of people who were not of their tribe, when food was scarce and there was no means of communication. But all of us

still carry around with us the fear of people who are different from us. And it is such a short step from being afraid of someone to distrusting them, to disliking them, to hating them, to oppressing them, to using violence against them. It is a slippery, slippery slope.

So I say again, the biggest challenge for people in the United States, where people still, I'm ashamed to say, lose their lives because they are different—not nearly as much as it used to be; it's a rare occurrence, but it still tears at our hearts, because we know everyone counts, everyone deserves a chance at life, and we all do better when we help each other and when we find a way for everyone to follow his or her own path through life, guided by their own lights and their own faith.

So I say to you, I come here with that in mind. The world needs Nigeria to succeed. Every great nation must become more than the sum of its parts. If we are torn by our differences, then we become less than the sum of our parts. Nigeria has within it the seeds of every great development going on in the world today, and it has a future worth fighting for. You are already a champion of peace, democracy, and justice. Last month in Tokyo, your President reminded leaders of the Group of Eight very firmly that we are all tenants of the same global village.

He said, and I quote, "We must deal with the challenges for development not as separate entities but in partnership, as members of the same global family, with shared interests and responsibilities." So today I would like to talk just a few minutes about how our two nations, with our shared experience of diversity and our common faith in freedom, can work as partners to build a better future.

I believe we have two broad challenges. The first is to work together to help Nigeria prepare its economy for success in the 21st century and then to make Nigeria the engine of economic growth and renewal across the continent. The second is to work together to help build the peace that Nigeria and all of Africa so desperately need.

To build stronger economies, we must confront the diseases that are draining the life out of Africa's cities and villages, especially AIDS but also TB and malaria. AIDS will reduce life expectancy in Africa by 20

years. It is destroying families and wiping out economic gains as fast as nations can make them. It is stealing the future of Africa. In the long run, the only way to wipe out these killer diseases is to provide effective, affordable treatments and vaccines. Just last week I signed into law a new \$60 million investment in vaccine research and new support for AIDS treatment and prevention around the world, including Nigeria.

In the meantime, however, while we wait for the long run, we have to face reality. I salute President Obasanjo for his leadership in recognizing we can't beat AIDS by denying it; we can't beat AIDS by stigmatizing it. Right now, we can only beat AIDS by preventing it, by changing behavior and changing attitudes and breaking the silence about how the disease is transmitted and how it can be stopped. This is a matter of life or death.

There are nations in Africa—two—that have had a significant reduction in the AIDS rate because they have acted aggressively on the question of prevention. Tomorrow the President and I will meet with Nigerians on the frontline of this fight, and I will congratulate them.

Building a stronger economy also means helping all children learn. In the old economy, a country's economic prospects were limited by its place on the map and its natural resources. Location was everything. In the new economy, information, education, and motivation are everything.

When I was coming down here today, Reverend Jackson said to me, "Remind everybody that America, to help Nigeria, involves more than the Government; it's also Wall Street and Silicon Valley." That's what's growing our economy, and it can help to grow yours.

One of the great minds of the information age is a Nigerian-American named Philip Emeagwali. He had to leave school because his parents couldn't pay the fees. He lived in a refugee camp during your civil war. He won a scholarship to university and went on to invent a formula that lets computers make 3.1 billion calculations per second. Some people call him the Bill Gates of Africa. [Laughter]

But what I want to say to you is, there is another Philip Emeagwali—or hundreds of them, or thousands of them—growing up in Nigeria today. I thought about it when I was driving in from the airport and then driving around to my appointments, looking into the faces of children. You never know what potential is in their mind and in their heart, what imagination they have, what they have already thought of and dreamed of that may be locked in because they don't have the means to take it out. That's really what education is.

It's our responsibility to make sure all your children have the chance to live their dreams so that you don't miss the benefit of their contributions and neither does the rest of the world. It's in our interest in America to reach out to the 98 percent of the human race that has never connected to the Internet, to the 269 of every 270 Nigerians who still lack a telephone.

I am glad to announce that the United States will work with Nigeria NGO's and universities to set up community resource centers to provide Internet access, training, and support to people in all regions of your country. I also discussed with the President earlier today a \$300 million initiative we have launched to provide a nutritious meal—a free breakfast or a free lunch—for children in school, enough to feed another 9 million kids in school that aren't in school today, including in Nigeria.

We know that if we could offer—and I'm going to the other developed countries, asking them to contribute, and then we're going to nation by nation, working with governmental groups, working with farm groups—we don't want to upset any local farm economies; we understand their challenges here, but we know if we could guarantee every child in every developing nation one nutritious meal a day, we could dramatically increase school enrollment among boys and especially among girls. We don't have a child to waste. I hope we can do this in Nigeria, and I hope you will work with us to get the job done.

I have also asked the Peace Corps to reestablish its partnership with Nigeria as soon as possible to help with education, health, and information technology.

Building a strong economy also means creating strong institutions and, above all, the rule of law. Your Nobel laureate, Wole Soyinka, has written that he imagines a day when Nigeria is, quote, “an unstoppable nation, one whose citizens anywhere in the world would be revered simply by the very possession of a Nigerian passport.”

I don't need to tell you that the actions of a small group of Nigerians took away that possibility, took away the pride of carrying the passport, stealing the opportunity from every decent and honest citizen of this country. But we will bring the pride and prosperity back by cracking down together on crime, corruption, fraud, and drugs.

Our FBI is again working with Nigeria to fight international and financial crime. Our law enforcement agencies are working to say to narcotraffickers, there should be no safe havens in Nigeria. As we do these things, we will be able to say loud and clear to investors all over the world, “Come to Nigeria. This is a place of untapped opportunity because it is a place of unlimited potential.”

This year I signed into law our Africa trade bill, and many of its champions are here with me from our Congress. It will help us to seize that opportunity, creating good jobs and wealth on both sides of the Atlantic. The challenge is to make sure any foreign involvement in your economy promotes equitable development, lifting people and communities that have given much for Nigeria's economic progress but so far have gained too little from it.

Neither the people nor the private sector want a future in which investors exist in fortified islands surrounded by seas of misery. Democracy gives us a chance to avoid that future. Of course, I'm thinking especially of the Niger Delta. I hope government and business will forge a partnership with local people to bring real, lasting social progress, a clean environment, and economic opportunity.

We face, of course, another obstacle to Nigeria's economic development, the burden of debt that past governments left on your shoulders. The United States has taken the lead in rescheduling Nigeria's debt within the Paris Club, and I believe we should do more. Nigeria shouldn't have to choose between

paying interest on debt and meeting basic human needs, especially in education and health. We are prepared to support a substantial reduction of Nigeria's debts on a multilateral basis, as long as your economic and financial reforms continue to make progress and you ensure that the benefits of debt reduction go to the people.

Now, let me say, as we do our part to support your economic growth and economic growth throughout Africa, we must also work together and build on African efforts to end the conflicts that are bleeding hope from too many places. If there's one thing I would want the American people to learn from my trip here it is the true, extraordinary extent of Nigeria's leadership for peace in west Africa and around the world.

I hope our Members of Congress who are here today will tell this to their colleagues back home. Over the past decade, with all of its problems, Nigeria has spent \$10 billion and sacrificed hundreds of its soldiers lives for peace in west Africa. Nigeria was the first nation, with South Africa, to condemn the recent coup in Cote d'Ivoire. And Nigerian soldiers and diplomats, including General Abubakar, are trying to restart the peace process in Congo. In these ways, you are building the record of a moral superpower.

That's a long way to come in just a couple of years, and I urge you to stay with it. But I know, I know from the murmurs in this chamber and from the murmurs I heard in the congressional chamber when I said the United States must go to Bosnia, the United States must go to Kosovo, the United States must train an Africa crisis response initiative, the United States must come here and help you train to deal with the challenges of Sierra Leone—I know that many of you have often felt the burden of your peacekeeping was heavier than the benefit. I know you have felt that.

But there's no one else in west Africa with the size, the standing, the strength of military forces to do it. If you don't do it, who will do it? But you should not have to do it alone. That's what's been wrong with what's happened in the last several years. You have too heavy a burden. Because of your size, everyone expects you to lead and to do so with enormous sensitivity to the needs of others.

But despite your size, you cannot lead alone, and you shouldn't have to pay the enormous price. I am determined, if you're willing to lead, to get you the international support you need and deserve to meet those responsibilities.

This week the first of five Nigerian peace-keeping battalions began working with American military trainers and receiving American equipment. With battalions from Ghana and other African nations, they will receive almost \$60 million in support to be a commanding force for peace in Sierra Leone and an integral part of Nigeria's democratization. We think the first battalions will be ready to deploy with U.N. forces early next year. We expect them to make an enormous difference in replacing the reign of terror with the rule of law. As they do, all of west Africa will benefit from the promise of peace and stability and the prospect of closer military and economic cooperation, and Nigeria will take another step toward building a 21st century army that is strong and strongly committed to democracy.

Let me say to the military leaders who are here with us today that the world honors your choice to take the army out of politics and make it a pillar of a democratic state.

Last year President Obasanjo came to Washington and reminded us that peace is indivisible. I have worked to build a new relationship between America and Africa because our futures are indivisible. It matters to us whether you become an engine of growth and opportunity or a place of unrelieved despair. It matters whether we push back the forces of crime, corruption, and disease together or leave them to divide and conquer us. It matters whether we reach out with Africans to build peace or leave millions of God's children to suffer alone.

Our common future depends on whether Africa's 739 million people gain the chance to live their dreams, and Nigeria is a pivot point on which all Africa's future turns.

Ten years ago a young Nigerian named Ben Okri published a novel, "The Famished Road," that captured imaginations all over the world. He wrote of a spirit child who defies his elders and chooses to be born into the turmoil and struggle of human life. The time and place were modern Nigeria, but the

questions the novel poses speak to all of us in a language that is as universal as the human spirit.

In a time of change and uncertainty, Okri asks us, "Who can dream a good road and then live to travel on it?" Nigerians, as much as any nation on Earth, have dreamed this road. Since Anthony Enahoro stood up in a colonial Parliament and demanded your independence in 1953, Nigerians have dreamed this road in music and art and literature and political struggle, and in your contributions to prosperity and progress, among the immigrants to my country and so many others.

Now, at the dawn of a new century, the road is open at home to all citizens of Nigeria. You have the chance to build a new Nigeria. We have the chance to build a lasting network of ties between Africa and the United States. I know it will not be easy to walk the road, but you have already endured such stiff challenges. You have beaten such long odds to get this far. And after all, the road of freedom is the only road worth taking.

I hope that, as President, I have helped a little bit to take us a few steps down that road together. I am certain that America will walk with you in the years to come. And I hope you will remember, if nothing else, what I said about our interdependence. Yes, you need us today because at this fleeting moment in history, we are the world's richest country. But over the long run of life and over the long run of a nation's life and over the long run of civilization on this planet, the rich and the poor often change places. What endures is our common humanity.

If you can find it amidst all your differences and we can find amidst all ours, and then we can reach out across the ocean, across the cultures, across the different histories with a common future for all of our children, freedom's road will prevail.

Thank you, and God bless you.

NOTE: The President spoke at 3:15 p.m. in the House of Representatives Chamber at the National Assembly Building. In his remarks, he referred to Senate President Pius Anyim, Speaker of the House Ghali Na'Abba, Deputy Senate President Ibrahim Mantu, Deputy Speaker of the House Chibudum Nwuche, and President

Olusegun Obasanjo of Nigeria; novelist Chinua Achebe; musician King Sunny Ade; Rev. Jesse Jackson, U.S. Special Envoy to Africa; and former Nigerian military leader Gen. Abdulsalami Abubakar.

Proclamation 7334—Women’s Equality Day, 2000

August 26, 2000

By the President of the United States of America

A Proclamation

In March of 1776, 4 months before the signing of the Declaration of Independence, Abigail Adams sent a letter to her husband John in Philadelphia, where he was participating in the Second Continental Congress. “[I]n the new Code of Laws which I suppose it will be necessary for you to make,” she wrote, “I desire you would Remember the Ladies, and be more generous and favourable to them than your ancestors.” Almost a century and a half would pass before her desire was realized with the ratification of the 19th Amendment to the Constitution, guaranteeing women’s suffrage.

The road to civic, economic, and social equality for women in our Nation has been long and arduous, marked by frustrations and setbacks, yet inspired by the courageous actions of many heroic Americans, women and men alike. Elizabeth Cady Stanton, Susan B. Anthony, Sojourner Truth, Lucretia Mott, Frederick Douglass, Lucy Stone—these and so many others refused to remain silent in the face of injustice. Speaking out at rallies, circulating pamphlets and petitions, lobbying State legislatures, risking public humiliation and even incarceration, suffragists slowly changed the minds of their fellow Americans and the laws of our Nation. Thanks to their efforts, by the mid-19th century some States recognized the right of women to own property and to sign contracts independent of their spouses. In 1890, Wyoming became the first State to recognize a woman’s right to vote. Thirty years later, the 19th Amendment made women’s suffrage the law of the land. But it would take another 40 years to pass the Equal Pay Act of 1963, which promised women the same salary for performing the

same jobs as men, and the Civil Rights Act of 1964, which outlawed employment discrimination based on gender. Another 8 years would pass before Title IX of the Education Amendments of 1972 assured American women equal opportunity in education and sports programs.

However, the promise of true equality has yet to be realized. Despite historic changes in laws and attitudes, a significant wage gap between men and women persists, in traditional sectors as well as in emerging fields, such as information technology. While employment of computer scientists, programmers, and operators has increased at a breathtaking rate—by 80 percent since 1983—fewer than one in three of these high-wage jobs is filled by a woman. A recent report by the Council of Economic Advisers noted that, even after allowing for differences in education, age, and occupation, the wage gap between men and women in high-technology professions is still approximately 12 percent—a gap similar to that estimated in the labor market at large—and that, in both the old economy and the new, the gap is even wider for women of color.

To combat unfair pay practices and to close the wage gap between men and women once and for all, I have called on the Congress to support my Administration’s Equal Pay Initiative and to pass the Paycheck Fairness Act. And in May of this year, I announced the creation of a new Equal Employment Opportunity Commission (EEOC) Equal Pay Task Force to empower EEOC field staff with the legal, technical, and investigatory support they need to pursue charges of pay discrimination and to take appropriate action whenever such discrimination occurs. I have also proposed in my fiscal 2001 budget an initiative under which the National Science Foundation will provide \$20 million in grants to postsecondary institutions and other organizations to promote the full participation of women in the science and technology fields.

Today, a new century lies before us, offering us a fresh opportunity to make real the promise that Abigail Adams dreamed of more than two centuries ago. As we celebrate

Women's Equality Day and the 80th anniversary of the ratification of the 19th Amendment, let us keep faith with our mothers, wives, sisters, and daughters by removing any lingering barriers in their path to true equality.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim August 26, 2000, as Women's Equality Day. I call upon the citizens of our great Nation to observe this day with appropriate programs and activities.

In Witness Whereof, I have hereunto set my hand this twenty-sixth day of August, in the year of our Lord two thousand, and of the Independence of the United States of America the two hundred and twenty-fifth.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., August 29, 2000]

NOTE: This proclamation was published in the *Federal Register* on August 30.

Remarks at a State Dinner Hosted by President Obasanjo of Nigeria in Abuja

August 26, 2000

President Obasanjo, to the President of Niger, to the distinguished leaders of the legislative and judicial branches of the Nigerian Government, and all our friends from Nigeria who are here, I believe I can speak for the entire American delegation when I say thank you all for an unforgettable day.

And on a very personal basis, I want to thank you for enabling me to say something no previous American President has been able to say: It is good to be back in Africa for the second time.

I will say, Mr. President, I was very moved by your generous remarks, and I was very glad to have a Nigerian name. [*Laughter*] But now, you will have to give me a copy of your remarks so that when we go out tomorrow, I can introduce myself properly to the people of your country. [*Laughter*]

Mr. President, it's a great honor for all of us to be here. I wish that my wife could

come, and your remarks indicated you understand why she could not. But I am grateful for her interest in Africa as well, and especially in the Vital Voices program that so many Nigerian women have been a part of.

We meet at a pivotal moment in your history. The long-deferred dreams of your people finally can and must be realized. I spoke about it in detail to the members of the Senate and House today. I will only repeat that it is a daunting challenge, requiring both rigorous effort and realistic patience.

Nigeria is poised to do great things for its own people and for Africa's democratic destiny. We in the United States have long known Nigeria as an economic partner and an important supplier of energy. But now, more than ever, we and others throughout the world will know and honor Nigeria for its greatest energy resource, the people of this great nation.

We have come to appreciate it in many ways: the musical genius of King Sunny Ade; the brilliant writing of Chinua Achebe; and your Nobel laureate Wole Soyinka. We also think rather highly of the basketball feats of Hakeem Olajuwon. And we're coming more and more to appreciate the football brilliance of the Super Eagles. Indeed, every 4 years a growing number of people in the United States actually cheer for the Super Eagles in the World Cup. After all, the eagle is America's national bird, too. [*Laughter*] And more importantly, tens of thousands of Nigerians work and study in the United States, and we are honored to have them.

I was quite interested, Mr. President, in the presentation before your remarks showing all the similarities between you and me. I would also like a copy of that. [*Laughter*] I don't know if I could persuade people back home with a case without all that evidence.

For all our differences, even in a larger sense, we are not so different after all. Our Capital—Washington, DC—like yours here, was created as a compromise between North and South. Though I must say, ours took much longer to become a respectable city. And as I saw today when I addressed your legislative branch, your Government, like ours, often displays what might charitably be called a creative tension between its different branches. [*Laughter*] Finally, our greatest

strength, like yours, comes from the fact that we are many peoples striving to work as one.

Mr. President, the hope we celebrate this evening owes much to you, for you have twice answered the call to restore civilian government. The United States will stand by a nation, any nation, and especially Nigeria, that faces its responsibility as bravely as the people of this nation have in the last few years.

We outlined today our commitments, and we will keep them, to help you economically, educationally, in the struggles against AIDS and other public health problems and the struggle to rebuild your infrastructure in our common cause to restore peace in Sierra Leone and to support Nigeria as a leader for peace throughout the continent. And we look forward to fulfilling those commitments.

I listened again to the case you made tonight, a case that I also heard from your legislative leaders this afternoon and first in our meeting this morning and, of course even earlier when you and I first met. I will do my best to help Nigeria succeed economically. You must do so.

When Nigeria became independent in late 1960, almost 40 years ago now, the American people were also quite happy, because it was a time of great hope for us at home and around the world. We felt it in the new beginnings of President Kennedy's election and the progress of the civil rights struggle in our own country and with the crumbling of colonialism here and around the world.

We were proud that some of your early independence leaders, like Nnamdi Azikiwe, studied in America. In 1959 this is what he told an American audience. He said, "We struggle toward the same ultimate objective: to revive the stature of man so that man's inhumanity to man shall cease. Your success shall be our success, and your failure shall be our failure."

Since he said those words to Americans, there have been great achievements and profound setbacks in both our nations. But those words are as true today as they were when they were spoken. And today, we have the best chance since the early 1960's to make them come true.

And so tonight Mr. President and all our distinguished Nigerian friends, let me repeat

your hero's words back to you: Now and forever, your success shall be our success.

I ask you to join me in a toast to the President of Nigeria and to the people of Nigeria, to the success of the democratic experiment here, to the friendship between our peoples, and to our common commitment to seize the future together.

[*At this point, the President offered a toast.*]

NOTE: The President spoke at approximately 8:30 p.m. at the International Conference Center. In his remarks, he referred to President Mamadou Tandja of Niger. The transcript released by the Office of the Press Secretary also included the remarks of President Olusegun Obasanjo. A tape was not available for verification of the content of these remarks.

Letter to Congressional Leaders on the Addition of Nigeria Under the Generalized System of Preferences

August 24, 2000

Dear Mr. Speaker: (Dear Mr. President:)

I am writing to inform you of my intent to add Nigeria to the list of beneficiary developing countries under the Generalized System of Preferences (GSP). The GSP program, which offers duty-free access to the U.S. market, was originally authorized by the Trade Act of 1974.

I have carefully considered the criteria identified in sections 501 and 502 of the Trade Act of 1974. In light of these criteria, I have determined that it is appropriate to extend GSP benefits to Nigeria.

This notice is submitted in accordance with section 502(f)(1) of the Trade Act of 1974.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on August 27.

**Proclamation 7335—To Modify
Duty-Free Treatment Under the
Generalized System of Preferences**

August 27, 2000

*By the President of the United States
of America*

A Proclamation

1. Pursuant to sections 501 and 502 of the Trade Act of 1974, as amended (the “1974 Act”) (19 U.S.C. 2461 and 2462), the President is authorized to designate countries as beneficiary developing countries for purposes of the Generalized System of Preferences (GSP).

2. Pursuant to sections 501 and 502 of the 1974 Act, and having due regard for the eligibility criteria set forth therein, I have determined that it is appropriate to designate Nigeria as a beneficiary developing country for purposes of the GSP.

3. Section 604 of the 1974 Act (19 U.S.C. 2483) authorizes the President to embody in the Harmonized Tariff Schedule of the United States (HTS) the substance of the relevant provisions of that Act, and of other acts affecting import treatment, and actions thereunder, including the removal, modification, continuance, or imposition of any rate of duty or other import restriction.

Now, Therefore, I, William J. Clinton, President of the United States of America, acting under the authority vested in me by the Constitution and the laws of the United States of America, including but not limited to title V and section 604 of the 1974 Act, do proclaim that:

(1) In order to reflect in the HTS the addition of Nigeria as a beneficiary country under the GSP, general note 4(a) to the HTS is modified by adding “Nigeria” to the list of independent countries, effective with respect to articles entered, or withdrawn from warehouse for consumption, on or after the date of signature of this proclamation.

(2) Any provisions of previous proclamations and Executive Orders that are inconsistent with the actions taken in this proclamation are superseded to the extent of such inconsistency.

In Witness Whereof, I have hereunto set my hand this twenty-seventh day of August,

in the year of our Lord two thousand, and of the Independence of the United States of America the two hundred and twenty-fifth.

William J. Clinton

[Filed with the Office of the Federal Register, 12:04 p.m., August 29, 2000]

NOTE: This proclamation was published in the *Federal Register* on August 30.

**Letter to Congressional Leaders
Transmitting an Amendment of the
Generalized System of Preferences**

August 27, 2000

Dear Mr. Speaker: (Dear Mr. President:)

I hereby transmit a Proclamation in which I have determined that it is appropriate to grant preferential treatment for Nigeria as a beneficiary developing country under the Generalized System of Preferences (GSP). GSP benefits must be granted to Nigeria before that nation can receive further trade benefits under the Africa Growth and Opportunity Act (Public Law 106–200).

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate.

**Remarks to the Community in
Ushafa, Nigeria**

August 27, 2000

Well, thank you very much. Let me say, first of all, I want to thank your chief for making me feel so welcome, and all the elected officials. I want to thank the people who danced for us and played for us. They were very good, yes? [*Applause*] And I want to thank all those who made the gifts you gave me and my daughter and our family. And I want to thank the schoolchildren who walked down here with me and sang the beautiful songs.

I came to Nigeria to express the support of the people of the United States. We support your democracy. We want to help you build your economy, educate your children,

and build a better life in all the villages of this country.

Thank you very, very much.

NOTE: The President spoke at 11:25 a.m. in the main market square. In his remarks, he referred to Chief Alhaji Mohammadu Baba of Ushafa Village. A tape was not available for verification of the content of these remarks.

Remarks to Health Care Providers in Abuja, Nigeria *August 27, 2000*

Thank you very much. Mr. President, John, and Tayo, thank you very much. I would also like to acknowledge the presence here of the Minister of Women's Affairs Ismail; Dr. Agary, the director of the center; Dr. Resemane, who came to the White House last year and spoke movingly about her battle for women's health. I want to thank the members of the American delegation, and especially the Members of Congress, for joining us here, and say that I am particularly honored to be welcome by John Ibekwe because he is the leader of the Network for People Living With AIDS. That is—they have brought a lot of help and hope to Nigeria.

And let me say I want to thank Tayo again for telling us her story and speaking so powerfully for the young people of Nigeria. I'd like to hear them both on a regular basis again. I thought they were terrific, and I know you're proud of them.

I would like to acknowledge the contributions in particular of one Member of the American Congress who is here, Congresswoman Barbara Lee, who along with Representative Jim Leach—[*applause*—]thank you, Barbara. Along with Representative Jim Leach of Iowa, she sponsored the historic bipartisan global AIDS act I signed last week. And I thank her and the Congress for their support of the worldwide battle against AIDS.

This program today is a sober reminder that while it is wonderful that the people of Nigeria are finally free, to be free does not mean to be free of all burdens or all challenges. Indeed, there are challenges so serious that if they are left unmet, your democ-

racy will not mean very much. The fight against infectious diseases is one such challenge.

Believe it or not, for all our modern medical advances, infectious diseases still account for one out of every four deaths around the world, and half the victims—that's why it's good this baby is crying; it will remind us of this—half the victims of infectious diseases are under 5 years of age. Chiefly because of malaria, mosquitoes will be responsible for the death of more than one million people this year.

And of course, there is no greater challenge than AIDS. No child should come into the world with such a deadly disease when it could have been prevented. Yet that is happening to millions of African children. No community should go without a teacher, yet teachers are dying and schools are actually closing because of AIDS. No country should struggle to rise out of poverty while fighting a disease that can cut life expectancy by as much as 30 years. Yet that already had happened—already—in some countries on this continent.

It hasn't happened in Nigeria, thank goodness. But that should not be a cause for complacency but instead a call for action. Already there are almost 3 million Nigerians living with AIDS. President Obasanjo has spoken eloquently today and before today about the challenge and his determination to meet it. The only thing I can say to the rest of the people of Nigeria is that you must join with the President and with all the public health advocates and all the citizens' groups and all the people that are present here and the people you represent to help. AIDS can rob a country of its future. I know you are not going to let that happen to Nigeria.

I also want to acknowledge that this is not just Nigeria's fight or Africa's fight. It is America's fight and the world's fight, too.

I hope the wealthier countries will do their part, first by supporting our initiative to speed the development of vaccines for AIDS, malaria, and TB. Just a month ago, at the G-8 summit in Japan, at which President Obasanjo appeared, we mobilized billions of dollars to fight infectious diseases with the development of vaccines. In addition, we have to do more to support the efforts you

have going now. This year the United States will provide \$10 million to support your efforts against AIDS, three times more than last year; nearly \$9 million for polio eradication; \$2 million to help you protect your children from malaria by distributing bed nets. I must say, that bed net that I saw outside this building when I came up, it has to be the biggest one in the world—[laughter]—but it certainly made the point. And I congratulate you on it.

I'd also like to thank the president of the Packard Foundation, Richard Schlosberg, and the others who are here from the Packard Foundation. Where are they? Stand up here. [Applause] There you go. Thank you. Over the next 5 years, Packard will make \$35 million in grants to improve the reproductive health of Nigerian women, and I thank them.

We will also continue to support other education and development initiatives including microenterprise loans and greater access for technology and education that will help to develop the capacity and the willingness and the understanding among children and among women to do what is necessary to avoid the most dreaded diseases.

We know, as your President has just said again, that it will also take leadership from Africa. Last April President Obasanjo convened a malaria summit, bringing together 44 nations to Nigeria and mobilizing the private sector, and next year, as he said, he will host African leaders for the summit on AIDS. Later this year, Nigeria will join 17 African countries for three polio national immunization days. Millions of children will be immunized in the largest synchronized health event in the history of Africa. Thank you for that.

I'd also like to thank Rotary International, the World Health Organization, UNICEF and the U.N. Foundation, and most of all, the volunteers for helping in this cause. And I see we have a lot of people from Rotary here today; thank you very much. That is the kind of volunteer organized help we need in the fight against AIDS.

Someday a vaccine will come. We must help it come faster. Yes, there must be more done by the wealthy countries to get you medicines, especially those that will keep AIDS from being transferred from mothers

when they're pregnant to their newborn babies. And we will help you do that.

But let's remember something. There is one thing quite different from AIDS and most killer diseases. AIDS is 100 percent preventable if we are willing to deal with it openly and honestly. In every country, in any culture, it is difficult, painful, at the very least embarrassing, to talk about the issues involved with AIDS. But is it harder to talk about these things than to watch a child die of AIDS who could have lived if the rest of us had done our part? Is it harder to talk about than to comfort a child whose mother has died? We have to break the silence about how this disease spreads and how to prevent it, and we need to fight AIDS, not people with AIDS. They are our friends and allies.

I admire profoundly the strength of Nigeria's religious traditions. But the teachings of every faith command us to fight for the lives of our children. I would like particularly to thank the Muslim Sisters Organization for recognizing that and for their many good works in this regard.

Let me say that the good news is, we know this can be done. AIDS infection rates have dropped dramatically in our country, but they also have dropped dramatically in some places in Africa. If Uganda and Senegal can stem the rising tide of infection, so can Nigeria and every other African country.

I am amazed at the courage of the people of Nigeria in struggling against the oppression that you endured for too long until you got your democracy. I urge you now to show that same kind of courage to beat the tyranny of this disease so you can keep your democracy alive for all the children of Nigeria and their future.

You can do this. We will help you. We know we have to do more, but so do you. We must not let all the gains that have happened in Nigeria and throughout Africa be destroyed by a disease we can prevent if only we can get over our reluctance to deal with the uncomfortable aspects of it. These children's lives are at stake, and they are worth a little discomfort by those of us who have already lived most of our lives.

Thank you, and God bless you.

NOTE: The President spoke at 4:25 p.m. at the National Center for Women Development. In his remarks, he referred to President Olusegun Obasanjo and Minister of Women Affairs and Youth Development Hajia Aisha Ismail of Nigeria; Timiebi Koripano-Agary, director general, and Tayo Akimuwagun, peer educator, National Center for Women Development; and Richard T. Schlosberg III, president, David and Lucile Packard Foundation.

Remarks to Business Leaders in Abuja

August 27, 2000

Thank you. Thank you very, very much. I am delighted to be here. I want to thank Mr. Moorman and Mr. Ndanusa and Reverend Jackson for their remarks. I want to thank the First Lady of Nigeria for joining us today. Thank you very much. I thank the members of the American delegation who have joined me from the United States Congress, from local government, the leaders of our Export-Import Bank and our AID operations, and many others. They're all over here to my right, and they are a part of what we are trying to do. And I thank the members of the Nigerian and American business communities for being here.

As is usually the case when I get up to speak, everything which needs to be said today has already been said by the previous speakers—[laughter]—and I might add, said very well. I would just like to talk a moment about the American response and what I hope will be the Nigerian response.

After working so long to restore democracy and, in a way, to genuinely have it for the first time, there must be a dividend to democracy for the people of Nigeria. Now, what will the role of trade and investment be in that dividend? What will the role of the explosion in information technology be and communications on the Internet be? How will this totally new world change what Nigeria has been through in the last 30 to 40 years? And what things depend entirely on what the Nigerian people and business leaders decide to do themselves?

From the 1970's to the 1990's, developing countries that chose growth through trade grew at least twice as fast as those that were

not open to the world. Nonetheless, there are clearly new challenges. What does all this mean for you? That is what I would like to talk very briefly about—first, what you have to do; secondly, what we have to do.

It really is a very different world now. For more than 100 years, we've been moving toward more global trade, but the information revolution has changed everything. In 1993, in January, when I became the President of the United States, there were, in total in the whole world, only 50—50—sites on the World Wide Web. Today, there are 20 million or so and rising—in 7½ years.

Even when we were having increases in trade, they were due largely to old, traditional sorts of things. You had oil; somebody else needed oil and didn't have it, so you would take it out of the ground and sell it to them, and they would send you the money. And the geographic facts dictated that. Or, you made beautiful cloth or pottery, and you sold it to somebody near you who made something else, and they sold that to you.

Now, if you have ideas and imagination, the information technology has virtually collapsed the meaning of distance, and it's made the human mind and ideas even more important than riches in the ground. So what does that mean? What does it mean for you? What does it mean for us?

Well, first of all, government policy still matters. So your government, any government of any nation that wants to grow wealthier, has to have the basics right—managing the economy well, keeping the markets open, establishing the rule of law, creating a good climate for investment—Reverend Jackson talked about that; President Obasanjo knows all that.

Look at the record. Nigeria has turned a fiscal deficit into a surplus. Its growth is up, and it is moving to cut tariffs. I also hope it will follow through with planned economic reforms, including some privatization that will encourage some investment from abroad and at home, and improve services for Nigerian citizens.

Now, if Nigeria does its part, then Nigeria's trading partners and the wealthier countries of the world, especially, must do their part, as well. You are America's important

partner, and we are your largest trading partner. So we have a special responsibility to act. I'm glad to announce today that we are making your exports eligible for duty-free treatment under our GSP program. [Applause] Thank you. Now, what does this mean?

Let me say something about this. I want all of you to—in spite of the fact that nearly everything has been said that needs to be said, here's one thing that hasn't been said. Along with the political tragedy of the last 20 years, you have had a colossal economic tragedy. You pumped a lot of oil out of the ground, got a lot of money for it, and somebody besides the people got the benefit of it. But let me just say this—looking forward, that's only one part of the tragedy. That's the real significance of what I said about duty-free treatment. In other words, if no one had stolen any money, if no one had kept too much to himself, you could still be in trouble if you didn't use the oil money to get into some business other than oil. That's the main point I want to make to you.

So it's important—yes, I know you have to look at the past and you have to have accountability and all that. But let's not get too carried away about the impact of the past on the future. You have got to not only make sure that the money coming from the oil benefits the people; you've got to invest some of that money in a way that broadens the nature of the Nigerian economy if you really want people to get richer.

You've got to rebuild the agricultural sector. You've got to broaden the manufacturing sector. You can actually have dot-com companies in Nigeria. You can make money off the Internet here, just like people do everywhere. And there needs to be a lot of thought given to how you're going to diversify the economy. I hope the fact that you can sell us things now without paying imports will make it more competitive and that we can help.

Our Export-Import Bank—and I mentioned Mr. Harmon earlier, who's here—is signing—listen to this—\$1.2 billion in loan guarantees today. Our Trade and Development Agency is beginning a feasibility study that could generate projects worth hundreds of millions more.

We also signed the Africa growth and opportunity bill earlier, and every Member of Congress over here voted for it, and I'm grateful to them for doing that. That will provide even broader benefits than our GSP program for countries that are eligible. When we fully implement the Africa Growth and Opportunity Act, Africa will have the most liberal access to America's market of any region in the world outside North America. I am very, very proud of that.

Now, so I will say again, we're committed to doing our part. But we have to reverse the practice that went along with the absence of democracy, not only because a lot of the oil money went to the wrong hands, but it wasn't reinvested. You could go around and just hand money out to everybody in Nigeria and be just as fair and equal as possible, and it still would all be gone in a month or two. We have got to diversify this economy.

Now, what does that mean? It means, among other things, you have to rebuild your infrastructure as well as a lot of your basic industries. Half of the people don't have access to clean water. It means that you have to broaden access to education; your school enrollment levels need to be made more nearly universal. It means you have to dramatically broaden access to information technology; only 9,000 people have direct access to the Internet.

Let me tell you a story. I was in India, where the per capita income is not much higher than Nigeria, in one of the poorest states in the entire nation, in a little village not so very different from the lovely little village I visited here this morning. [Laughter] You know? And the ladies of the village were in their Indian costumes, and they were very beautiful, and they danced. The only difference was, there they threw petals of flowers all over me, and they buried me in a mound of flowers. It was nice. [Laughter]

But anyway, I went in to meet with the local government, and I was stunned. In this very old building that was not in very good repair, I was stunned to see this brand new computer. And I met a lady who lived in the village who had been trained to use the computer. And I saw a young mother come in and get on the computer, and she dialed in

the information for the nation's health department. And up it came, in two languages, Hindi and English, with pictures of what young mothers should do to care properly for their babies for the first 6 months. It was just as good as anything the wealthiest woman in Washington, DC, could get from the most expensive doctor. And she punched a little button, and the printer printed it out, and she took the information home. And because there were so many pictures, even if you couldn't read very well, you could understand what you were supposed to do.

I went to another state in India, and every citizen could get a license for a car or any other kind of government permit over the Internet at common stations in all their cities, so that people learn to use the Internet who never would have learned to use it before just so they didn't have to go stand in line at a government office.

The point I'm trying to make here is, it's not true that poor people in poor countries can't make their lives better or make more money out of information technology or can't have access to better education. It is not true. You should look at this as an opportunity to move faster by maybe 10, 20, 30 years than you could have moved otherwise with your economic development. But you've got to spread it out. You've got to do what is now called—you have to bridge the digital divide. And we have to help you do that.

Now, I agree that we should help you with the debt burden, as long as you are going to spend the savings of the debt burden on the real human and economic long-term needs of the people of Nigeria. So, after all—and I think Nigeria has a compelling case because it was a very different government that ran up those debts, with very different priorities, so I think you've got a compelling case. But again, debt relief is just like oil money. You think about it. You could take it and go give it out to everybody, and in 2 or 3 months it would all be gone. [Laughter]

Your President has promised the whole world, as well as the people of Nigeria, he's going to stay on the path of economic reform. And if that happens, I believe that we will be able to persuade our partners among the other wealthy nations that we ought to move

more aggressively to help alleviate Nigeria's debt service programs. I believe that. [Applause]

You don't have to clap for me. I'm not running for anything anymore. I'm not a candidate. You can totally ignore me. [Laughter] But keep in mind, if we take the burden off the government of having to make these debt service payments, then you must support the President and you must support your legislators, anybody with any influence over how this is done, to spend the money in a way that will grow the economy and strengthen the society of Nigeria over the long run.

It is not—yes, everything must be honest and fair, but it's not just a question of being honest and fair. It's also a question of being smart about how this money is invested so that you are growing the economy over the long run in ways that benefit all the people. We have got to broaden the base of this economy.

Now, it has to be done. And you have got to support your President. And you have to be willing, as business people, to stand up and say when somebody says, "Well, why are we spending this on health care? Why are we spending this on education? Why are we spending this on clean water? Why are we spending this on a road in another part of the country?"—I'll hear that; I know about that—[laughter]—"Why are we building those roads in the other part of the country," all this stuff—the only test you should have is, if they do this, are we going to have healthier children, better educated young people, and a stronger economy and a better prospect for a more diverse economy over the future? That should be your test. And if the answer to those questions is, yes, you should support it.

So we have to do that. We also have to work together to keep infectious diseases from taking away your democratic dreams and your dreams of recovery. We just did an event on this whole issue, but one in four people in the world today who die every year, die from infectious diseases, in spite of all the advances in medicine. An enormous percentage of these people are under 5 years of age. AIDS threatens to lower the life expectancy of some African countries by 20 to

30 years. There will be countries on this continent within a few years who will have more people in their sixties than people in their thirties.

Now, you're going to have a million people die this year of malaria. Most of them could be saved by being less careless, taking precautions. And AIDS is 100 percent preventable.

Yes, we are spending a lot of money now, and I'm very proud of my Congress, the Republicans and the Democrats in our Congress, for voting to put the United States in the lead of developing a global effort for an AIDS vaccine, because that's the ultimate answer. And we're going to spend a lot of money on that. I think we should spend more money to give you the drugs that are available today at more affordable prices, and I'm trying to raise a lot of money from drug companies and others, and I'm trying to get the Congress to give the drug companies in our country a tax cut to make more of these drugs available to you at a lower cost. We're trying to do that.

But we have got to have your help in prevention. Nobody has to get AIDS. But it's difficult, painful—as I said at the other meeting—it's slightly embarrassing, even, to have to talk about how you get the disease and how you stop it. But it's not nearly as painful as watching another child die who doesn't have to die. And I applaud the fact that your President and your Government are trying to get ahead of this.

Yes, there are 3 million Nigerians who have HIV or AIDS, and that's a terrible number, but it's nothing compared to the consuming numbers that are gripping other countries. And the fact that you are doing so much in an aggressive way on prevention is something that I hope everyone in this room will strongly support the President on and strongly keep working for, because otherwise, it can take away all these economic things that we're doing, and you have to be very serious about it.

We need to work to invest more in education. We are helping to establish some community resource centers in every region of Nigeria that will provide Internet access and training to students and teachers and small businesses, so that we can have more

Nigerians gain access to information technology. And we will try to do more, too.

But you should try to think about anyone in the world you can ask to help you do more. You can't do what you want to do with this economy quickly with only 9,000 people with Internet access. You need 9 million people with Internet access, and you can do it in no time, and we'll help you. But you all should understand, it collapses time and distance; that's what the Internet does. And you need someone to help you collapse time and distance.

Finally, one other issue here that I wanted to mention. You don't have enough people in school. And one of the things we're trying to do—I've put up \$300 million, and I'm going around the world pleading with other rich countries to give us some money, to offer a worldwide program to any country who will take us up on it—and President Obasanjo said he's very interested—to provide one nutritious meal a day in school for every child that will show up for school.

Now, I'm convinced if we did that, we would dramatically increase school enrollment among girls as well as boys, where it's very, very important. We don't want to upset local agricultural economies; we have to work with them. We know we have delivery difficulties. This is not a miracle program, but we are committed to it. And I'm grateful that the President said he was interested in having a pilot program here. But again I will say, I think you've got a big interest in getting all your children in school. And it will pay rich dividends for your economy, as well as having fewer social problems, fewer public health problems.

Now, the last thing I will say is that it really is important that there be an alliance between the Government and the people of Nigeria and the business interests that are investing in Nigeria, including those that are from other countries. I want more American investment in Nigeria—let me just say this—but I want it to be good old-fashioned, honest investment that benefits everybody who's willing to work for a living. And I want us to be good partners to this good new democracy you have.

I think the American companies will do that. We are creating a new position in our

Embassy to work with the Nigerian Government, with the oil companies, with local communities to promote democratic and economic development in the Niger Delta. I think that's good.

This September the United Nations Foundation and several oil companies are going to launch the New Nigeria Foundation, to be administered jointly by the U.N. Development Programme and the U.S. organization Citizens International to help Nigeria create jobs by diversifying the economy, providing health care, fighting illiteracy, supporting small business. It's the first public/private partnership of its kind within the United Nations system dedicated to the well-being now of Nigeria's people. And I thank the U.N. and the oil companies that are funding it. This is a very, very important step.

I will just close with this point—and I want to thank all the Americans who are here and those who have been doing business here a long time and those who are thinking about investing here. The President and the First Lady and my daughter and I and Reverend Jackson, a lot of the Americans, went to church this morning at the First Baptist Church here. And the minister gave a good sermon, even for people who aren't Christians. He talked about the story in the Christian New Testament of the Good Samaritan. And many of you maybe know the story, but basically, there's a poor guy that gets beaten up and robbed on the side of the road and left for dead. And a priest of the church then, in Judea and Samaria, sees him and averts his eyes and walks on. And then a man from a very prominent tribe sees him and diverts his eyes and he walks on.

And then the Samaritan, who came from a sort of outcast people, people who were looked down on, thought to be alien and not friendly to the dominant peoples of the area, he saw him, went over to him, ministered to his wounds, made him better, took him to a local inn, asked the innkeeper to take the man in, paid money out of his own pocket, and said, "I want you to let him stay here until he's well enough to go, and the next time I'm through town, if I owe you more money, I'll pay you." Quite a wonderful story.

Now, here's what the preacher said. I mean, what's this got to do with you, you're

asking. I'm getting to that. [*Laughter*] So the minister says, "Now, there are three kinds of people in this story. The first kind says, 'Whatever is yours is mine if I can take it away from you.' That's the person that beat up the poor man. The second kind of person says, 'Whatever is mine is mine if I can just keep it.' That's the priest and the man from the fancy tribe who turned their eyes away and walked away. And the third kind of person says, 'Whatever is mine is yours if you need it.' That was the Samaritan."

Now, the point I want to make to you is, from a religious point of view, whatever your faith, the third kind of person is the only sort of person worth being. But from a political and economic point of view, there's a fourth sort of person I want you to be. [*Laughter*] I want you to think about this.

We live in a world which is overwhelmingly more interdependent. A bunch of people in Nigeria get malaria, and they have to travel for a living—they're going to give it to Americans in airports. Think about it. People are now giving people AIDS all over the world. And yet good things are happening, too, in partnerships all over the world.

Therefore, if I want every child in America to have a future 20, 30, 40 years from now, that will be as bright as possible, I should do something to help every child in Nigeria have a future that is as bright as possible, because it's actually good for the American kids. If you have more people making more money by selling products to Americans, it's good for us because then we'll be able to sell you some things.

So the Good Samaritan story is right for another reason. It's not just whatever is mine is yours if you need it, but if I give you a little of mine now, I'll get it back many times over—[*laughter*]—because this old world is like a boat in a sea, and sometimes the sea is stormy, and sometimes the sea is calm; sometimes the winds blow with us, and sometimes the winds blow against us; sometimes one of us is the captain of the ship, and then three or four decades later somebody else may be the captain of the ship. You can say all of that, but when it's all said and done, no matter what, we're all still in the same boat.

I believe that. That's really why I'm here. And that's why I want you to support the President, to support economic reform. I want the Americans to put more money in here. But I hope you will remember what I said.

Fairness is important, and honesty's important. But you have a country to rebuild here. So it's also important that you do the intelligent thing, and that we think about the Good Samaritan and realize that in the end, the Good Samaritan was better off. He got a lot more out of life than the priest and the other guy that walked by. Why? Because in the end, we're all in the same boat. So let's sail.

Thank you very much.

NOTE: The President spoke at 5:50 p.m. in the Grand Ballroom at the Sheraton Hotel. In his remarks, he referred to President Olusegun Obasanjo of Nigeria and his wife, Stella; Edward L. Moorman, director general, General Motors Nigeria Limited; Alhaji U. Ndanusa, president, Nigerian Association of Chambers of Commerce, Industry, Mines, and Agriculture; U.S. Special Envoy to Africa Rev. Jesse Jackson; and Iraael Ikanji, minister, First Baptist Church in Abuja.

Statement on the United Airlines Labor Agreement

August 27, 2000

I am pleased that United Airlines and its pilots have reached an agreement at the bargaining table. I commend union and management for working together to resolve their differences in a way that will benefit the traveling public. I am also encouraged that over the last week the aviation industry met with Secretary Slater and pledged to work with my administration to address the service related issues and the long-term outlook for quality customer service.

Statement on the National Crime Victimization Survey

August 27, 2000

Today the Department of Justice released the 1999 National Crime Victimization Survey (NCVS) which shows that last year the Nation's violent crime rate experienced the

single largest one-year drop in the survey's history and is at its lowest level in over 25 years. This news is further proof that the Clinton-Gore administration's anticrime strategy of more police on our streets and fewer guns in the wrong hands has helped to create the safest America in a generation. Since the Vice President and I took office in 1993, every major category of violent and property crime has decreased significantly according to today's NCVS, with the overall violent crime rate down by one-third and the rates for rape and robberies and assaults with injuries down by more than one-third.

Despite our extraordinary progress, we can and must make America even safer. Every year our Nation loses nearly 30,000 Americans—including 10 children every day—to gun violence. That is why I call on Congress to continue our success by funding our administration's proposals to put up to an additional 50,000 community police officers on the street and hire 1,000 new Federal, State, and local gun prosecutors and 500 ATF firearms agents and inspectors to crack down on gun criminals. Congress also must make passage of the long-stalled commonsense gun safety legislation a top priority as our children prepare to return to school. Together, we can continue to drive down the Nation's crime rates and improve the quality of life for American families for generations to come.

NOTE: This statement was made available by the Office of the Press Secretary on August 25 but was embargoed for release until 4:30 p.m., August 27.

Letter to Congressional Leaders on Further Deployment of United States Forces to East Timor

August 25, 2000

Dear Mr. Speaker: (Dear Mr. President:)

On October 8, 1999, I reported to the Congress, consistent with the War Powers Resolution, the deployment of a limited number of U.S. military forces to provide support to the International Force East Timor (INTERFET). This multinational force, established by United Nations Security Council Resolution 1264, was given a mandate to restore peace and security in East

Timor, protect and support the United Nations Mission in East Timor (UNAMET), and, within force capabilities, facilitate humanitarian assistance operations. The U.S. support to INTERFET consisted of planning and staff, communications, humanitarian, intelligence, and logistics support (including theater and strategic lift).

The INTERFET was formally replaced in East Timor on February 23, 2000, by the United Nations Transitional Administration in East Timor (UNTAET). Consequently, the U.S. personnel who were the subject of my October 8, 1999, report redeployed from East Timor. The UNTAET, which was established by Security Council Resolution 1272, has a mandate that includes providing security and maintaining law and order throughout East Timor; establishing an effective administration; ensuring the coordination and delivery of humanitarian assistance; and supporting capacity-building for self-government. To implement this plan, the Security Council authorized UNTAET to deploy up to 8,950 military personnel, 200 military observers, and 1,640 civilian police.

The United States currently contributes three military observers to UNTAET. These personnel are assigned to the United Nations pursuant to the United Nations Participation Act (Public Law 79-264), and operate under U.N. operational control. During June and July 2000, the U.S. contribution to UNTAET also included one judge advocate officer.

As I reported to the Congress on February 25, 2000, the United States also maintains a credible and visible military presence in East Timor that is separate from UNTAET. This military presence consists of the U.S. Support Group East Timor (USGET), comprised of approximately 30 U.S. personnel who facilitate and coordinate U.S. military activities in East Timor, and the rotational presence of U.S. forces through temporary deployments to East Timor. These rotational presence operations include periodic ship visits during which U.S. forces conduct humanitarian and civic assistance activities in areas critical to East Timor's citizens. United States forces, whether assigned to USGET or conducting rotational presence operations, operate under U.S. command and control, and U.S. rules of engagement. The United

Nations has indicated that East Timor has benefited greatly from U.S. military deployments to, and engagement activities in, East Timor and supports the continued U.S. presence there.

At this point, our rotational presence operations are envisioned to continue through December 2000. Future rotational presence operations will likely include rotation of naval assets and embarked aircraft, and small medical/dental and engineering civic action programs. Certain of these forces will be equipped with the normal complement of defensive weapons. The duration of our support depends upon the course of events in East Timor. At present, it is my intention to continue operations generally at the current levels to the end of the calendar year. It is, however, our objective to reduce the rotational presence operations, as well as to redeploy USGET as soon as circumstances permit.

I have taken this action pursuant to my constitutional authority to conduct U.S. foreign relations and as Commander in Chief and Chief Executive. I am providing this report as part of my efforts to keep the Congress fully informed, consistent with the War Powers Resolution. I appreciate the support of the Congress in this action.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of the Senate. This letter was released by the Office of the Press Secretary on August 28.

**Remarks at the Signing Ceremony
for the Tanzania-United States Open
Skies Agreement in Arusha, Tanzania
August 28, 2000**

Mr. President, Secretary Slater, Minister Nyanda, members of the Tanzanian and American delegations, ladies and gentlemen. First, Mr. President, thank you for your warm welcome, and we'll save your speech. [Laughter] And thank you for your thoughtful and deep remarks.

I'd like to begin by also thanking you for the warm welcome that you gave to Chelsea and to Hillary when they were here. They both fell in love with your country, and Hillary asked me to give you her regards. Since you've just started a campaign, you will understand that she is otherwise occupied. [Laughter]

I am honored to be here in a place of peace, to visit a champion of peace. Tanzania's story is too often not the stuff of headlines. For that I say, congratulations. Think of the headlines you have avoided. Because you have avoided headlines about repression, famine, and war, and instead focused on the steady progress of democracy and development, being generous to your neighbors, and being a cause of peace and cooperation across the region, too many people in our country do not know enough about your country. I hope very much that my visit here, with so many Members of the United States Congress who are here with me, will help to change that.

I look forward, Mr. President, to joining you and President Mandela and the other regional leaders shortly in your efforts to bring a lasting peace to Burundi, just the last chapter in the distinguished history that you have already made in such a short time.

One of the tragic ironies of life is, sometimes the most terrible things happen to those who try to do the most good. You mentioned it was just over 2 years ago that the terrorist bombs went off at our American Embassies not far north of here in Nairobi, and not far south in Dar es Salaam. They claimed hundreds of Tanzanian, Kenyan, and American lives.

I believe the terrorists went after Tanzania, Kenya, and the United States precisely because we are dedicated to tolerance, understanding, and cooperation across frontiers and lines of division. They took a lot of our loved ones, but as you pointed out, they failed utterly to deter us from advancing our common principles.

So, 2 years later I would like to say again to the Tanzanian families and the victims who survived, we still share your sorrow and your determination to see justice done. But we are grateful that your nation has stayed on the course of peace and reconciliation.

We also want to continue to support you during the current drought. We have already provided substantial food assistance and will continue to do what is needed. We are also trying to help both Tanzania and Kenya deal with your significant refugee problems, which we had a chance to discuss in our meeting just a moment ago. We will keep working with you, Mr. President, to promote education and health, to bring the benefits of the global information economy to your nation and to the developing world.

I am glad that we were able to support Tanzania as one of the first three African countries to qualify for debt relief under the heavily indebted poor countries initiative. So long as these economic reforms continue, they will be worth the freeing of \$100 million a year, which Tanzania can now invest in its greatest resource, your people.

And I might say, Mr. President, I was very moved by what you said in our meeting about how you intend to invest that money. And I hope that the Members of our Congress will take home the powerful example that you have set as a good reason for us to fully fund our part of the global initiative to relieve the debt of highly indebted poor countries.

I also want to do more to encourage foreign investment here. When I last met with you, Mr. President, you were just finishing a very successful tour of the United States to promote American investment here. It has doubled in the last 5 years. The Open Skies agreement, just signed, will strengthen our economic ties further, giving both our countries' airlines unrestricted international access from any airport to any airport in either country so that more people can travel and market their products to more places at lower cost. It was the first of six such agreements we have negotiated with African nations, and I am honored that the first was here in Tanzania.

We will keep working with you, Mr. President, on all these issues, not only because your success is important in its own right and because your people deserve a chance to live their dreams, but because you inspire all those around you who are struggling to achieve freedom and peace and reconciliation. I urge you to continue to inspire them.

I thank you for the power of your example. I support the work you do. And again let me say on behalf of all the American delegation, we are delighted and honored to be here.

Thank you very much.

NOTE: The President spoke at 4:17 p.m. on a veranda at the Kilimanjaro Airport. In his remarks, he referred to Minister of Communications and Transport Ernest Nyanda and President Benjamin William Mkapa of Tanzania; and former President Nelson Mandela of South Africa.

Statement on the University of Arkansas Shooting

August 28, 2000

Hillary and I were shocked and heartbroken to learn of the tragic shooting earlier today at the University of Arkansas on the first day of fall classes. While our understanding of the facts in this case is still developing, we know that two more lives were taken on a day that should have been filled with hope and promise for students and faculty. Federal law enforcement officials are assisting local authorities with the investigation.

Today's shooting strikes a particularly sad chord for Hillary and me, who both had the privilege of teaching at this wonderful institution. We send our heartfelt thoughts and prayers along with those of the American public to the families, the university, and the entire Fayetteville community as they work through this difficult time.

Remarks at the Burundi Peace Talks in Arusha

August 28, 2000

Thank you very much, President Museveni, President Mkapa, distinguished leaders of the OAU and various African nations and other nations supporting this peace process. It is a great honor for me to be here today with a large delegation from the United States, including a significant number of Members of our Congress and my Special Envoy to Africa, Reverend Jesse Jackson, and Howard Wolpe and others who have worked on this for a long time.

This is a special day in America and for Reverend Jackson. I think I should just mention it in passing. This is the 37th anniversary of the most important civil rights meeting we ever had: the great March on Washington, where Jesse Jackson was present and Martin Luther King gave his "I Have A Dream" speech. I say that not because I think the situations are analogous but because everybody needs a dream, and I think whether you all decide to sign this or not depends in part on what your dream is.

I thank my friend President Mandela for coming in to replace the marvelous late President Nyerere, to involve himself in this process. After 27 years in prison and 4 years as President of his country—which some people think is another form of prison—*[laughter]*—he could be forgiven if he had pursued other things. But he came here because he believes in peace and reconciliation. He knows there is no guarantee of success, but if you don't try, there is a guarantee of failure. And failure is not an acceptable option.

So I thank him; I thank the OAU and the Presidents who are here today. I thank the regional leaders, in addition to Presidents Museveni and Mkapa, President Moi, President Kagame, Prime Minister Meles, for their work. I thank the Nyerere Foundation, Judge Bomani, Judge Warioba, and I thank the people of Tanzania for hosting us here in a city that has become the Geneva of Africa, thanks to many of you.

I say again, I am honored to be in a place that is a tribute to the memory of President Nyerere, and I'm glad that Madam Nyerere is here today. I met her a few moments ago, and I thank her for her presence.

I thank President Buyoya and all the Burundians from all the parties who have come to Arusha and for the efforts you have made.

Peacemaking requires courage and vision—courage because there are risks involved and vision because you have to see beyond the risks to understand that however large they are, they are smaller than the price of unending violence. That you have come so far suggests you have the courage and vision to finish the job, and we pray that you will.

I confess that I come here with some humility. I have spent a great deal of time in the last 8 years trying to talk people into laying down their arms and opening their hands to one another—from the Middle East to Northern Ireland to the Balkans. I have had some measure of success and known some enormously painful failures. But I have not been here with you all this long time, and maybe I have nothing to add to your deliberations, but I would like to share some things that I have learned in 8 years of seeing people die, seeing people fight with one another because they're of different ethnic or racial or tribal or religious groups, and of seeing the miracles that come from normal peace.

First, to state the obvious, there will be no agreement unless there is a compromise. People hate compromise because it requires all those who participate in it to be less than satisfied. So it is, by definition, not completely satisfying. And those who don't go along can always point their finger at you and claim that you sold out: "Oh, it goes too fast in establishing democracy. Oh, it goes too slow in establishing democracy. It has absolutely too many protections for minority rights. No, it doesn't have enough protections for minority rights."

And there's always a crowd that never wants a compromise—a small group that actually would, by their own definition, at least, benefit from continued turmoil and fighting. So if you put the compromise on the table, they will use it like salt being rubbed into old wounds. And they're always very good. They know just where the breakpoints are to strike fear into the hearts of people who have to make the hard decisions. I have seen this all over the world.

But I know that honorable compromise is important and requires people only to acknowledge that no one has the whole truth, that they have made a decision to live together, and that the basic aspirations of all sides can be fulfilled by simply saying no one will be asked to accept complete defeat.

Now, no one ever compromises until they decide it's better than the alternative. So I ask you to think about the alternative. You're not being asked today to sign a comprehensive agreement; you're being asked to sign

on to a process which permits you to specify the areas in which you still have disagreements, but which will be a process that we all hope is completely irreversible.

Now, if you don't do it, what is the price? If you don't do it, what is the chance that the progress you have made will unravel? If you come back in 5 or 10 years, will the issues have changed? I think not. The gulf between you won't narrow, but the gulf between Burundi and the rest of the world, I assure you, will grow wider if you let this moment slip away. More lives will be lost.

And I have a few basic questions. I admit, I am an outsider. I admit, I have not been here with you. But I have studied this situation fairly closely. I don't understand how continued violence will build schools for your children, bring water to your villages, make your crops grow, or bring you into the new economy. I think it is impossible that that will happen.

Now, I do think it is absolutely certain that if you let this moment slip away, it will dig the well of bitterness deeper and pile the mountain of grievances higher, so that some day, when somebody else has to come here and sit at a table like this, they will have an even harder job than you do. So I urge you to work with President Mandela; I urge you to work with each other to seize the opportunity that exists right now.

And I urge those groups, including the rebels who are not now part of this process, to join it and begin taking your own risks for peace. No one can have a free ride here. Now that there is a process for resolving differences peacefully, they should lay down their arms.

Now, if you take this step today, it is a first step. It can't restore the bonds of trust by itself. It can't restore the sense of understanding that is necessary for people to live together. So I will also acknowledge that success depends not only on what you say or sign in Arusha but also what you do in the weeks and months and years ahead in Burundi. The agreements you reach have to be respected and implemented both in letter and spirit. Again I say, if you decide to do this, everyone must acknowledge there must be no victors and no vanquished. If one side feels defeated, it will be likely to fight again,

and no Burundian will be secure. And after all, security for all is one of the main arguments for doing this.

Now, let me say something else. Of course, you must confront the past with honesty. There is hardly a Burundian family that has not felt the sorrow of losing a loved one to violence. The history must be told; the causes must be understood. Those responsible for violence against innocent people must be held accountable. But what is the goal here? The goal must be to end the cycle of violence, not perpetuate it.

So I plead with you. I've seen this a lot of places, and it's always the same. You have to help your children remember their history, but you must not force them to relive their history. They deserve to live in their tomorrows, not in your yesterdays. Let me just make one other point. When all is said and done, only you can bring an end to the bloodshed and sorrow your country has suffered. Nelson Mandela will be a force for peace. The United States will try to be a force for peace. But no one can force peace. You must choose it.

Now, again I say, I watched the parties in Ireland fight for 30 years. I've watched the parties in the Middle East fight for 50 years. I've watched the parties in the Balkans now go at it and then quit and then go at it again, and then I've watched—saw a million people driven out of Kosovo. And when we began to talk about peace in Bosnia, the three different ethnic and religious groups didn't even want to sit down together in the same room.

But when it's all said and done, it always comes down to the same thing. You have to find a way to support democracy and respect for the majority and their desires. You have to have minority rights, including security. You have to have shared decisionmaking, and there must be shared benefits from your living together.

Now, you can walk away from all this and fight some more and worry about it, and let somebody come back here 10 years from now. No matter how long you take, when it comes down to it, they'll still be dealing with the same issues. And I say, if you let anybody else die because you can't bring this together now, all you will do is make it harder

for people to make the same decisions you're going to have to make here anyway.

So I will say again, if you decide, if you choose not because anybody is forcing you but because you know it is right to give your children their tomorrows, if you choose peace, the United States and the world community will be there to help you make it pay off. We will strongly support an appropriate role for the U.N. in helping to implement it. We will support your efforts to demobilize combatants and to integrate them into a national army. We will help you bring refugees home and to meet the needs of displaced children and orphans. We will help you to create the economic and social conditions essential to a sustainable peace, from agricultural development to child immunization to the prevention of AIDS.

I know this is hard, but I believe you can do it. Consider the case of Mozambique. A civil war there took a million lives, most of them innocent civilians. Of every five infants born in Mozambique during the civil war, three—three—died before their fifth birthday, either murdered or stricken by disease. Those who survived grew up knowing nothing but war. Yet today, Mozambique is at peace. It has found a way to include everyone in its political life. And out of the devastation, last year it had one of the five fastest growing economies in the entire world.

Now, you can do that. But you have to choose. And you have to decide if you're going to embrace that. You have to create a lot of room in your mind and heart and spirit for that kind of future. So you have to let some things go.

Now, Mr. Mandela—he's the world's greatest example of letting things go. But when we got to be friends, I said to him one day, in a friendly way, I said, "You know, Mandela, you're a great man, but you're also a great politician. It was quite smart to invite your jailers to your inauguration. Good politics. But tell me the truth, now. When they let you out of jail the last time and you were walking to freedom, didn't you have a moment when you were really, really angry at them again?" You know what he said? He said, "Yes, I did—a moment. Then I realized I had been in prison for 27 years, and if I

hated them after I got out, I would still be their prisoner, and I wanted to be free.”

Sooner or later, hatred, vengeance, the illusion that power over another group of people will bring security in life, these feelings can be just as iron, just as confining as the doors of a prison cell. I don't ask you to forget what you went through in the bitter years, but I hope you will go home to Burundi not as prisoners of the past but builders of the future. I will say again, if you decide, America and the world will be with you. But you, and only you, must decide whether to give your children their own tomorrows.

Thank you very much.

NOTE: The President spoke at 8:10 p.m. in Simba Hall at the Arusha International Conference Center. In his remarks, he referred to President Yoweri Kaguta Museveni of Uganda; President Benjamin William Mkapa of Tanzania; U.S. Special Envoy to Burundi Howard Wolpe; former President Nelson Mandela of South Africa; President Daniel T. arap Moi of Kenya; President Paul Kagame of Rwanda; Prime Minister Zenawi Meles of Ethiopia; Tanzanian representatives to peace talks Judge Mark Bomani and Judge Joseph S. Warioba; Rosemary Nyerere, daughter of the late President Mwalimu Julius Nyerere, founder of Tanzania; and President Pierre Buyoya of Burundi.

Exchange With Reporters Prior to Discussions With President Hosni Mubarak of Egypt in Cairo

August 29, 2000

Middle East Peace Process

Q. What do you hope to accomplish in this meeting today, Mr. Mubarak and Mr. Clinton?

President Mubarak. We're going to do our best to find a solution for the problem in the Middle East between Israel and the Palestinians. We are making some consultations so as you could help the two parties to reach a framework. It's very important. We hope to finish it by September. We want that.

Q. Are you hopeful, sir?

President Mubarak. I'm always hopeful. And I think with the cooperation with the United States and their support, I think this will be reached.

President Clinton. I think the time is short for resolving this. And I think all the parties understand that without the involvement and leadership and support of Egypt, they won't be able to do it. President Mubarak has been critical to this process for nearly 20 years now, certainly in all the time that I've been here. So we're going to work together and see if we can find a way to help the parties get over this next big hump.

NOTE: The exchange began at 7:10 a.m. at the Presidential Terminal at Cairo International Airport. A tape was not available for verification of the content of this exchange.

Videotape Address to the People of Colombia

August 29, 2000

Muy buenas noches. Tomorrow morning I will travel to your country to bring a message of friendship and solidarity from the people of the United States to the people of Colombia and a message of support for President Pastrana and for Plan Colombia.

I will be joined on my trip by the Speaker of our House of Representatives, Dennis Hastert, and other distinguished Members of our Congress. We come from different political parties, but we have a common commitment to support our friend Colombia. As you struggle with courage to make peace, to build your economy, to fight drugs, and to deepen democracy, the United States will be on your side.

Some of the earliest stirrings of liberty in Latin America came in Colombia, as the proud people of Cartagena, of Cali, of Bogota rose up one after the other to fight for independence. Now, nearly two centuries later, Colombia's democracy is under attack. Profits from the drug trade fund civil conflict. Powerful forces make their own law, and you face danger every day, whether you're sending your children to school, taking your family on vacation, or returning to your village to visit your mother or your father.

The literary genius you call Gabo, your Nobel laureate, painted a portrait of this struggle in his book "News of a Kidnapping." He presented me with a copy, and his book has touched my heart. Now I know why he

said writing it was the saddest, most difficult task of his life. And yet, all across Colombia there are daily profiles in courage. Mayors, judges, journalists, prosecutors, politicians, policemen, soldiers, and citizens like you all have stood up to defend your democracy.

Colombia's journalists risk their lives daily to report the news so that powerful people feel the pressure of public opinion. Their courage is matched by the bravery of peace activists and human rights defenders, by reform-minded military leaders whose forces are bound by law, but who must do battle with thugs who subvert the law. There is also uncommon courage among the Colombian National Police. They face mortal danger every moment, as they battle against drug traffickers.

Tomorrow in Cartagena I will meet with members of the police and the military and also with widows of their fallen comrades. The people of Colombia are well-known for their resilience, their ability to adapt. But my friends, enough is enough. We now see millions rising up, declaring *no mas*, and marching for peace, for justice, for the quiet miracle of a normal life.

That desire for peace and justice led to the election of President Pastrana. In the United States, we see in President Pastrana a man who has risked his life to take on the drug traffickers; who was kidnapped by the Medellin, but who kept speaking out. As President, he has continued to risk his life to help heal his country. He has built support across party lines for a new approach in Colombia. The United States supports President Pastrana, supports Plan Colombia, and supports the people of Colombia.

Let me be clear about the role of the United States. First, it is not for us to propose a plan. We are supporting the Colombian plan. You are leading; we are providing assistance as a friend and a neighbor.

Second, this is a plan about making life better for people. Our assistance includes a tenfold increase in our support for economic development, good governance, judicial reform, and human rights. Economic development is essential. The farmers who grow coca and poppy must have a way to make an honest living if they are to rejoin the national economy. Our assistance will help offer farm-

ers credit and identify new products and new markets.

We will also help to build schoolrooms, water systems, and roads for people who have lost their homes and their communities. Our assistance will do more to protect human rights. As President Pastrana said at the White House, there is no such thing as democracy without respect for human rights. Today's world has no place and no patience for any group that attacks defenseless citizens or resorts to kidnapping and extortion. Those who seek legitimacy in Colombian society must meet the standards of those who confer legitimacy, the good and decent people of Colombia.

Our package provides human rights training for the Colombian military and police and denies U.S. assistance to any units of the Colombian security forces involved in human rights abuses or linked to abuses by paramilitary forces. It will fund human rights programs, help protect human rights workers, help reform the judicial system, and improve prosecution and punishment.

Of course, Plan Colombia will also bolster our common efforts to fight drugs and the traffickers who terrorize both our countries. But please do not misunderstand our purpose. We have no military objective. We do not believe your conflict has a military solution. We support the peace process. Our approach is both pro-peace and antidrug.

The concern over illegal drugs is deeply felt around the world. In my own country, every year more than 50,000 people lose their lives, and many more ruin their lives, because of drug abuse. Still, the devastation of illegal drugs in Colombia is worse. Drug trafficking and civil conflict have led together to more than 2,500 kidnappings last year; 35,000 Colombians have been killed, and a million more made homeless in the past decade alone.

Drug trafficking is a plague both our nations suffer and neither nation can solve on its own. Our assistance will help train and equip Colombia's counterdrug battalions to protect the National Police as they eradicate illicit drug crops and destroy drug labs. We will help the Colombian military improve their ability to intercept traffickers before they leave Colombia. We will target illegal

airstrips, money laundering, and criminal organizations.

This approach can succeed. Over the last 5 years, the Governments of Peru and Bolivia, working with U.S. support, have reduced coca cultivation by more than half in their own countries, and cultivation fell by almost one-fifth in the region as a whole.

Of course, supply is only one side of the problem. The other is demand. I want the people of Colombia to know that the United States is working hard to reduce demand here, and cocaine use in our country has dropped dramatically over the last 15 years. We must continue our efforts to cut demand, and we will help Colombia fight the problems aggravated by our demand.

We can and we must do this together. As we begin the new century, Colombia must face not 100 years of solitude, but 100 years of partnership for peace and prosperity.

Last year I met some of the most talented and adorable children in the world from the village of Valledupar. Ten of them, some as young as 6 years old, came thousands of miles with their accordions and their drums, their bright-colored scarves and their beautiful voices, to perform for us here at the White House. They sang “*El Mejoral*.” They sang “*La Gota Fria*.” Everyone who heard them was touched. Those precious children come from humble families. They live surrounded by violence. They don’t want to grow up to be narcotraffickers, to be guerrillas, to be paramilitaries. They want to be kings of Vallenato. And we should help them live their dreams.

Thousands of courageous Colombians have given their lives to give us all this chance. Now is the moment to make their sacrifice matter. It will take vision; it will take courage; it will take desire. You have all three. In the midst of great difficulty, be strong of heart. *En surcos de dolores, el bien germina ya.*

Viva Colombia. Que Dios los bendiga.

NOTE: The address was videotaped at 9:50 a.m. on August 24 in the Map Room at the White House for broadcast in Colombia on August 29, and it was released by the Office of the Press Secretary on August 29. In his remarks, the President referred to President Andres Pastrana of Colombia.

The President’s News Conference With President Andres Pastrana of Colombia in Cartagena

August 30, 2000

President Pastrana. Good afternoon. On behalf of all Colombians, it is my great privilege to welcome to Cartagena President Clinton, who has been Colombia’s steadfast friend and honors us enormously with his visit today. I would also like to welcome the distinguished members of his delegation, starting with the Republican Party, the Speaker of the House of Representatives, a very good friend of Colombia, Dennis Hastert; and from the Democratic Party, another great friend of ours, Senator Joseph Biden.

You, Speaker Hastert, are not foreign to Colombia given that you have defended our democracy for many years now and have guided the assistance package through the House. Colombia is truly fortunate to have you as a friend, sir.

Senator Biden, we’re also very pleased to have you once again here in Cartagena. Your understanding of the very complex issues related with Plan Colombia, from human rights to alternative development, have been crucial.

Senators Bob Graham and Mike DeWine are also with us today, two individuals who have led the way in the U.S.–Colombian relations, providing leadership in both trade and counternarcotics. They are with their colleague Senator Lincoln Chafee, who is visiting Colombia for the first time. Gentlemen, we are very honored with your presence.

However, there is a notable absence, that hurts our hearts, of another friend of Colombia, Paul Coverdell. His passing last month was a deeply-felt loss, and I cannot imagine how we would have gotten this far without him. We miss him, but what he did so bravely will allow us to—[*inaudible*].

I would also like to welcome our good friends from the House of Representatives Congressmen Douglas Bereuter, William Delahunt, Sam Farr, Porter Goss, Ruben Hinojosa, and Jim Moran. Each, in your own way, have worked for popular changes for our country.

I'd also like to welcome the members of the President's Cabinet: Secretary of State Madeleine Albright and Attorney General Janet Reno, leaders of the highest order who have visited us here before. You have taken the cause of burdensharing in the war on illegal drugs across the globe.

The same is true for General McCaffrey, who has worked tirelessly through very many complicated details of our bilateral strategy. And we're also proud to have with us Sandy Berger, National Security Adviser, and John Podesta, the White House Chief of Staff.

Two years ago I traveled to Washington with the high hopes of forming a new partnership with the United States. Today, it is clear, we have accomplished this gesture beyond our expectations. Today, there exists between our two countries a much closer commitment than at any other time in our history.

The United States Government and Congress have offered significant assistance to Plan Colombia, which is my government's strategy for national recovery. This package has been developed by Colombians, has been planned by Colombians, has been presented to the rest of the world by Colombians, and will be implemented by Colombia.

The very important resources support many of the central elements of the plan, including support of political negotiation, alternative developments for subsistent farmers, the battle against drugs, the strengthening of justice, humanitarian assistance, and the protection of human rights. The U.S. assistance is a recognition that the menace of illegal drugs is truly international and, therefore, requires a concerted global response.

We Colombians must address the many challenges our nation faces at this moment in history. We know that the solutions must be our own. Equally important is the understanding that Colombia's armed conflict must be solved by political means. We have asked the United States and the international community to provide us with new tools and additional resources to build the Colombia of the 21st century. We are grateful for the assistance you have provided.

Many times over the past decades, Colombians have felt alone in bearing the burden of the international drug war. Undoubtedly,

this is an international presence, and your presence here today, Mr. President, as a representative of the American people, is a commitment that leads us to know that we're no longer isolated in this struggle.

I'm also pleased we have had the opportunity today to discuss our bilateral economic agenda. Peace in Colombia is tied to prosperity, to economic growth, and new opportunities for all our people, and this includes expanding bilateral trade.

I believe the time has come to move towards an agreement that allows better access for Colombian products into the U.S. markets. I am convinced that, at the end of the day, trade and investment will do more for Colombia and will be more decisive instruments in the battle against drugs given that they will have a sustainable impact for future generations and will contribute to a more prosperous Colombia.

Today is indeed an historic occasion. It marks a decisive moment in a time when two nations join forces to attain common objectives. I have no doubt, ladies and gentlemen, that we have the right policies and that we will be implementing them in the right way and with the right partners.

Finally, I'd like to say that Colombia is most fortunate to have friends as President Clinton, who has earned admiration around the world for his commitment to peace in Northern Ireland, in the Middle East, Africa, and today here in Colombia. His legacy as one of his generation's most dedicated peacemakers is assured.

And now it is my privilege to invite the President of the United States to take over the microphone and the podium.

President Clinton. First, I want to thank President Pastrana, members of his government, and legislative leaders who have welcomed us so warmly here today. I'd also like to thank the members of the Colombian media who are responsible for the opportunity I had last night to address the people of Colombia about the commitment of the United States for the success of your democracy.

I'm pleased to be here with all the people the President mentioned: Speaker of the House Dennis Hastert, Senator Joe Biden, other Members of Congress and the Cabinet

and the White House, and I want to thank you, Mr. President, for your reference to Senator Coverdell, who was a friend of Colombia and a friend of our common efforts.

Together we come here to say that the United States—executive and Congress, Republican and Democrat, House and Senate—stand with Colombia in its fight for democracy.

In our meetings, I had a chance to thank President Pastrana for his truly courageous leadership, for a peaceful, prosperous, democratic country free of narcotrafficking. He has pursued this vision fearlessly, as has so many others. The 11 widows of those who gave their lives for the rule of law and human rights and a better future that we met earlier today are the most eloquent testimony of it.

The United States has a strong interest in Colombia, in your economic recovery of the country, in the conservation of your democracy, in the protection of human rights for the people of Colombia, and in your pursuit of peace, security, stability, not only for Colombia but for the whole region and, undoubtedly, in reducing the international drug trade.

Meeting those objectives, for us, is what Plan Colombia is all about. It takes aim at all the interwoven challenges facing Colombia both in the economy and in the civil conflict, fighting drugs, defending human rights, and deepening democracy. And as President Pastrana said, it is Plan Colombia: a plan made by the leaders of Colombia for the people and future of Colombia.

Our support of that plan includes a tenfold increase for social and economic development to help farmers grow legal crops, to train security forces to protect human rights, to help more Colombians find justice by extending access to the courts. This afternoon I will visit a new *casa de justicia* here in Cartagena that does just that. We've also made clear our confidence in President Pastrana's economic approach, and we're working closely with the international financial institutions to encourage their support of the Colombian economy.

Our assistance also makes a substantial investment in Colombia's counterdrug efforts. Drug trafficking breeds violence, breeds corruption, and drives away the jobs that could

help to heal this country's divisions. It also supplies most of the cocaine and much of the heroin to the United States. Our assistance will enhance the ability of Colombian security forces to eradicate illegal crops, destroy drug labs, stop drug shipments before they leave Colombia.

Let me make one point very clear: This assistance is for fighting drugs, not waging war. The civil conflict and the drug trade go hand in hand to cause great misery for the people of Colombia: 2,500 kidnappings in the last year alone; over the last 10 years 35,000 Colombian citizens have lost their lives; 1 million have been made homeless. Our program is antidrugs and propeace.

Forty years of fighting has brought neither side closer to military victory. The President himself has said that over and over. Counterdrug battalions will not change that, and that is not their purpose. Their purpose is to reduce the drug trade that aggravates every problem Colombia faces and exports chaos to the world, including the United States.

I reject the idea that we must choose between supporting peace or fighting drugs. We can do both; indeed, to succeed, we must do both. I reaffirmed to the President our support for the peace process. The people of Colombia have suffered long enough, especially in the area of human rights. No good cause has ever been advanced by killing or kidnapping civilians or by colluding with those who do. Insurgents and paramilitaries alike must end all human rights abuses, as must the security forces themselves.

The President is doing his part to hold the military accountable, and today we discussed his efforts to accelerate efforts to investigate, prosecute, and punish all offenders, whoever they may be.

What happens in Colombia will affect its citizens and this entire region for a very long time to come. There is a lot riding on this President and this Plan Colombia. We are proud to stand with our friend and our neighbor as it fights for peace, freedom, and democracy, for prosperity, human rights, and justice, and for a drug-free future. All these things should be the right of all Colombians.

Thank you.

[At this point, Speaker of the House of Representatives J. Dennis Hastert and Senator Joseph R. Biden, Jr., members of the U.S. delegation, made brief remarks.]

President Pastrana. Let us begin with the round of questions.

Colombia-U.S. Trade

Q. President Clinton, the Colombian Government has been working in order to obtain tariff benefits with the United States. Mr. President, with what do you commit yourself in order to open the way so that Colombia will benefit from benefits which are granted to other countries? And specifically, will the treaty that benefits the Colombian textile makers, will it be extended?

President Clinton. Well, the short answer is I hope so. But if I could, let me explain this issue not only to the Colombian press but to the American press, because it hasn't received a lot of attention.

We passed a very important bill this year to increase our trade with Africa, because we thought we had not done enough. And we have many African-Americans in the United States, as you do have citizens of African descent in Colombia and all over the eastern part of South America. In that bill, we also had legislation to give more duty-free access to goods from the Caribbean Basin, in the Caribbean. We did it because when we passed the NAFTA trade agreement back in 1993, benefiting our trade with Mexico enormously, it had the unintended consequence of putting a big burden on the Caribbean nations, mostly the little island nations, and it took us all this time to correct it.

Now, we know that this legislation could have severe unintended consequences on Colombia in ways that would undermine the impact of Plan Colombia. So Senator Graham, who is here on this delegation, and Senator DeWine and perhaps others who are here have sponsored a bill which would for one year, on the textile front, in effect, treat the Colombian textiles in the same way as those from the Caribbean island nations and the Central American nations. And that would prevent a mass migration of jobs out of Colombia, and it would give the next President and the new Congress a full year to de-

bate what the next step in the economic integration of our region should be.

So I will say, I will tell you the exact same thing I told the President and the Government inside. We are a couple of months away from an election. The Congress will not be in session much longer. But I think this should be done. The Speaker thinks it should be done. And we don't want the Congress to be in a position of having—or the administration either—of having to come up with over \$1 billion in aid that is partly designed to restore the Colombian economy and to move people out of coca production into legitimate earnings and then turn around and take the economic benefits away that were there before we started.

So it's a problem. There is a narrow legislative fix, which Senator Graham and others, Senator DeWine and others, have proposed, which—for the benefit of the American press—would not increase textile imports into our country over and above what they will be anyway over the next year but would keep massive migration of jobs from Colombia to other places in the Caribbean region from occurring. That's basically what Senator Graham's trying to do.

So I just—because it's so close to the end of the session, I wish I could promise you that this will happen. I cannot promise you it will happen. All I can tell you is I will try, and I hope we can do it.

Plan Colombia

Q. President Clinton, 10 years ago President Bush visited here with the same purpose as yours. And in the intervening years, the flow of drugs to the United States illegally has only increased. What makes you believe this new U.S. aid package, although it be part of a broader Colombian plan, can reverse that trend without drawing U.S. troops into a shooting war here?

President Clinton. Well, first of all, I think that there's a lot of evidence that the flow of drugs out of Colombia, per se, has increased, as Senator Biden said, because efforts in Bolivia and Peru and several other places have been relatively successful. But the overall problem in the United States is abating. Unfortunately, it's getting worse in some other parts of the world.

And I give a lot of credit to General McCaffrey, to the Attorney General, to the Secretary of State, and others. We have worked very hard on this. And I give a lot of credit to the Congress, including the majority party in Congress. There's been an enormous effort over the last 5 years to intensify our efforts to reduce demand in the United States and to more effectively deal with supply. So that's the first thing I would say. We have some evidence that we can succeed.

The second thing I would say is a condition of this aid is that we are not going to get into a shooting war. This is not Vietnam; neither is it Yankee imperialism. Those are the two false charges that have been hurled against Plan Colombia. You have a perfect right to question whether you think it will work or whether you think we've properly distributed the resources. But I can assure you—a lot of the opposition to this plan is coming from people who are afraid it will work. So that won't happen.

The third thing you asked me—I believe this will work because I think that this President and this government are willing to take the risks necessary to make it work. I think that they're working on developing military forces and police forces that both respect human rights and know they'll be held accountable for abuses and are honest and competent enough to be effective in this battle if the rest of us will give them the resources, support, and training to do it on a level that, at least in our experience—you heard Senator Biden, he's been in the Senate a long time—we have never seen this before at this level in Colombia.

And the fact that the President understands, that he's willing to do something—and I hope the people of Colombia will understand it and be patient with him. He's trying to do two things that no one's ever tried to do at once. But without it, I don't think either problem can be solved. He's trying to fight the narco-trafficking and find a way to have a diplomatic solution to the civil unrest that has dogged Colombia for 40 years. It is a massive undertaking.

Anyway, to summarize, I believe this will work, number one, because we have some evidence that we can make a difference, in

the last 5 years; number two, because we have an enormously courageous and I think thoughtful President and plan and team here committed to it; and number three, there won't be American involvement in a shooting war because they don't want it and because we don't want it, because what we have to do is to empower them and then, if there are problems on their borders, to empower their neighbors to solve this with our support.

President Pastrana. I think that the situation today is totally different from the situation 10 years ago, first of all, because we have an integral program to fight against drug trafficking—this is something we did not have before—and this issue was approached only from the police standpoint. But today, for the first time, we are investing in the people.

Plan Colombia, as we have discussed with President Clinton, is not a plan for war. It's a plan for peace. It's a social plan. Seventy-five percent of Plan Colombia will go to social investment, to capacity-building, alternative development. And this is why, for the first time, what we now see is a comprehensive policy so as not to work only from one side but to see how, in an integral way, you can better put an end to the drug issue.

This is why, in addition to Plan Colombia, we're now implementing *Impresa Colombia*, which means that all the social resources of the Colombian states of \$4 or 5 billion that were contributing to Plan Colombia, we're going to allocate it to earmark these resources. They'll be going to the poorest regions, and we'll be investing in infrastructure, alternative development, agricultural policies, social investment, particularly in those areas which are now being affected by violence and civil unrest.

Only a year ago, in Colombia simply because—with the assistance of Speaker Hastert and other Democrat and Republican Senators, the U.S. had given us \$230 million for military equipment. And last year we had the largest U.S. investment in Colombia. Last year it was \$230 million invested in helicopters, and these went to the police. And today, a large amount will be invested only in the social area. So this means that \$250 million will be invested in the people, in our social development, and the promotion and

strengthening of human rights and alternative development.

And this is why I would like to highlight that for the first time the United States is investing not only—because it's not only military assistance—and I want to be very clear. The U.S. assistance is an assistance to fight against drug trafficking, and for this reason I say today that we Colombians must feel very pleased to see that this large amount—over \$250 million—will be invested in the marginal areas, in the poorest areas in Colombia.

President Clinton. Could I just follow up and just make one other point on this, again, just because I think it's important that what we do be clearly understood? We have received some criticism in the United States from people who say, well, a majority of the money we're giving is for military or law enforcement purposes. Even though the money we give, about \$300 million, for boosting government capacity and alternative economic development is a tenfold increase over what we were giving before, it is true that a majority of our assistance is for increasing the capacity of the Colombia people to fight the drug war. But it is important to recognize that that is true largely because we have a unique ability to give those tools to the Colombian forces.

And I want to reiterate what President Pastrana said, because this is what he said to me when he asked us to do this. He said, "I promise you three-quarters of the total investment of the plan will be for nonmilitary, non-law-enforcement things: to build government capacity, to develop the economic and social capacities of the country."

And so the American aid package needs to be seen in the larger context. And I want to thank—the United Nations has given money to this; Spain has given money; Norway has given money; Japan has given money; the international financial institutions—and the Government of Colombia is going to contribute a majority of the \$7.5 billion. And anyone within the sound of my voice—we still need another billion or billion and a half, and we would be glad to have some more help. [*Laughter*] Thank you very much.

Q. President Clinton, is there a specific situation in which the U.S. Government

might consider perhaps giving Colombia military support to fight the guerrillas?

President Clinton. Our involvement is laid out in the terms of Plan Colombia. The President has developed this plan with his team, and it does not contemplate that. And so, the answer is no. That's not authorized by what we did.

What we want to do is to increase the capacity of the Colombian Government to fight the narcotraffickers and, in so doing, to reduce anyone else's income from illegal drug trade and increase the leverage that the President has to find a peaceful resolution of the civil conflict. And that is his policy, not my policy. I'm supporting his policy.

President Pastrana. Once again, in order to make it very clear, while Andres Pastrana is the President of Colombia, we will not have a foreign military intervention in Colombia.

Plan Colombia and Human Rights

Q. Mr. President, several Democratic lawmakers and human rights organizations have criticized you for waiving six conditions, the majority on human rights, in order to release the \$1.3 billion for this plan. How do you reconcile the waiver with your policy of protecting human rights around the world? And President Pastrana, how long will it take you to meet those conditions, and are they realistic?

President Clinton. First of all, let me say why I did the waiver and begin by saying I support strongly human rights, and I support the human rights provisions of Plan Colombia or, if you will, the human rights requirements for disbursing the aid under Plan Colombia. But there is a reason Congress gave me waiver authority here. Not because they didn't care about human rights, but because they knew that President Pastrana was committed to human rights. He was committed to human rights before he was President of Colombia. He was committed to human rights before he thought of Plan Colombia and before he ever asked us to help. And I would remind you that he has been the victim of perhaps the most severe human rights abuse of all.

So the Congress gave me the waiver authority because they knew there was no way,

between the time that they appropriated the money and we needed to spend it, that he could meet every criteria in the legislation, but that if I thought he was committed to doing so and acting in good faith, I could give a waiver so we wouldn't wait another year.

I don't think anyone seriously believes that either the guerrillas or the narcotraffickers will be more careful with human rights than this President. And so creating another year of vacuum in which innocent people can be crushed I think would be a terrible mistake.

On the other hand, you heard what Joe Biden said. If there is to be continued support from the Congress and the next President, then Colombia must meet the requirements of the law. And the President said to me repeatedly that—and he just said publicly that he was. I think I should let him address that.

President Pastrana. As I have told President Clinton and many of my colleagues—journalists, the issue of human rights is not imposed on us by the U.S. Government or by President Clinton. It is the first commitment of the Colombian government of President Pastrana to fight against the violation of human rights.

As of the moment when we proposed Plan Colombia, as I've had the opportunity of telling several of you, we knew that the eyes of the world would be focusing on our country and particularly regarding the issue of human rights.

But we're also asking the rest of the world to understand the complexity of the problems that we have in our country. And many times it's difficult for people to understand that we have the illegal defense groups or the guerrilla drugtrafficking common criminals. But likewise, I think that we have made a lot of headway. We have greater alertness on the part of the members of our military forces, and we are demanding the insurgents and the illegal defense groups to better understand that they have to cooperate in terms of not violating human rights. And hopefully, the first agreements to be made in the negotiation peace talks will be related with international humanitarian law and human rights, so as to exclude the civil population and

minor combatants from this conflict. Hopefully, we'll be able to arrive at this agreement.

And in addition, we've done a lot also on our part. We have passed the new criminal code; and issues which are very sensitive—such as forced disappearance, genocide, torture—will be dealt with by civil courts; and we have reformed the criminal and military code—we devoted a lot of years to this reform, but today it's a fact—and finally, the Government itself, via the Minister of Defense, has asked for special powers by Congress so as to reform our military forces—and these powers will expire in the future weeks—and this will allow us to get rid of people who are with the military and that might be linked to any human rights violation issues. And it's going to be very important, because in the past our laws did not allow us to do this.

And we gave this as a signal to the rest of the world. The Vice President of Colombia is the person in charge of this issue of human rights. Never before in Colombia has the Vice President and the Vice President's office been in charge of this very important topic in order to promote all our policies regarding human rights.

And I think that many of the proposals made by Congress in order to give Colombia certification for the purposes of Plan Colombia will be achieved in the future weeks. And hopefully, with these reforms that I have mentioned, we'll make headway. But this is a commitment of our Government, and we will support, of course, human rights.

Plan Colombia and Neighboring Countries

President Clinton. Because I expect this is my last trip here before the end of my term, there's one point I did not make in my opening statement that I should have. On behalf of the President and the people of Colombia, I would like to make a personal plea to the neighbors of Colombia and the leaders of those neighboring states—with whom I have worked closely for years, most of them—to be strongly supportive of President Pastrana and Plan Colombia.

There have been many reports that others are reluctant in Latin America to support this

for fear that the Plan Colombia, as it succeeds, will cause the problem to spill over the borders into other states. Now, let's be candid: If it's successful, some of that will happen. But we have funds in Plan Colombia, in the American portion of it, that can be used, a substantial amount of money, to help other countries deal with these problems at the borders right when they start.

And I would ask the neighbors of Colombia to consider the alternative. If you really say Colombia can't attack this in an aggressive way because there will be some negative consequences on our border, the logical conclusion is that all the cancer of narco-trafficking and lawless violence in this entire vast continent should rest on the shoulders and burden the children of this one nation. And that's just not right.

And so, I understand the reluctance of the leaders of other countries to embrace this. It's a frightening prospect to take on this. But this man, more than once, has risked his life to do it. So I just want to assure the other countries the United States will not abandon you. We actually have specific provisions in this bill to provide assistance to neighboring countries that suffer adversely because of the disruptions. But this is something that the democratic leaders of this continent should do together, arm in arm, hand in hand. We will be as supportive as we can, but in the end, they'll have to do it together in order to succeed.

And again, Mr. President, I thank you, and I want to thank the leaders of our Congress from the bottom of my heart for doing what I think is a good thing for America to do. Thank you, sir.

NOTE: The President's 193d news conference began at 3:05 p.m. in la Casa de Huespedes. In his remarks, the President referred to NAFTA, the North American Free Trade Agreement. President Pastrana referred to Vice President Lemas Gustavo Bell of Colombia. President Pastrana spoke in Spanish, and his remarks were translated by an interpreter. The transcript released by the Office of the Press Secretary also included the remarks of Senator Biden and Speaker Hastert. A portion of the President's remarks

could not be verified because the tape was incomplete.

Statement on Department of Health and Human Services Action on Federal Services for People With Limited English Proficiency

August 30, 2000

Today I commend the U.S. Department of Health and Human Services (HHS) for being the first Federal agency to respond to Executive Order 13166, which will help people with limited English proficiency (LEP) access Federal and federally funded services. The HHS policy guidance issued today will assist health and social service providers to ensure that LEP individuals can access critical health and social services, and will assist our efforts to eliminate health disparities between LEP and English-speaking individuals. The guidance outlines the legal responsibilities of providers who assist people with limited English proficiency and receive Federal financial assistance from HHS and provides a flexible roadmap to assist those providers in their efforts to meet the language needs of the Nation's increasingly diverse population.

On August 11, 2000, I issued Executive Order 13166, which directed Federal agencies, by December 11, 2000, to establish written policies on the language accessibility of their programs and the programs of those who receive Federal funds. Federal agencies and recipients of Federal financial assistance must take reasonable steps to ensure that persons with limited English proficiency can meaningfully access their programs. Language barriers are preventing the Federal Government and recipients of Federal financial assistance from effectively serving a large number of people in this country who are eligible to participate in their programs. Failure to systematically confront language barriers can lead to unequal access to Federal benefits based on national origin and can harm the mission of Federal agencies. Breaking down these barriers will allow individuals

with limited English proficiency to fully participate in American society.

**Letter to Congressional Leaders
Transmitting a Report on Actions
Concerning Digital Computer
Exports**

August 30, 2000

Dear _____:

In accordance with the provisions of section 1211(d) of the National Defense Authorization Act for Fiscal Year 1998 (Public Law 105–85) (the “Act”), I hereby notify you of my decision to establish a new level for the notification procedure for digital computers set forth in section 1211(a) of the Act. The new level will be 28,000 Millions of Theoretical Operations per Second (MTOPS). In accordance with the provisions of section 1211(e), I hereby notify you of my decision to remove Estonia from the list of countries covered under section 1211(b). The attached report provides the rationale supporting these decisions and fulfills the requirements of sections 1211(d) and (e) of the Act. I have made these changes based on the recommendation of the Departments of Defense, Commerce, State, and Energy.

Section 1211(d) provides that any adjustment to the control level described in 1211(a) cannot take effect until 180 days after receipt of this report by the Congress. Section 1211(e) provides that the removal of a country from the group of countries covered by section 1211(b) cannot take effect until 120 days after the Congress is notified. Given the rapid pace of technological change in the information technology industry, I believe these time periods are too long. I hope that we can work together to reduce both notification periods to 30 days.

I have also directed the Secretary of Commerce to adjust the licensing requirements for Tier 2 and Tier 3 countries. The new level above which an individual license will be required for exports to Tier 2 countries is 45,000 MTOPS. In addition, I have decided to implement a single licensing level for Tier 3: the new level above which an individual license will be required for exports to Tier 3 countries is 28,000 MTOPS. The afore-

mentioned licensing adjustments will take place immediately.

I look forward to working cooperatively with the Congress on these issues.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to John W. Warner, chairman, and Carl Levin, ranking member, Senate Committee on Armed Services; Phil Gramm, chairman, and Paul S. Sarbanes, ranking member, Senate Committee on Banking, Housing, and Urban Affairs; Floyd Spence, chairman, and Ike Skelton, ranking member, House Committee on Armed Services; and Benjamin A. Gilman, chairman, and Sam Gejdenson, ranking member, House Committee on International Relations. This letter was released by the Office of the Press Secretary on August 31.

**Letter to Congressional Leaders
Transmitting a Report on the Korean
Peninsula Energy Development
Organization**

August 30, 2000

Dear _____:

I transmit herewith the 6-month report required under the heading “International Organizations and Programs” in title IV of the Foreign Operations Appropriations Act, 1996 (Public Law 104–107), relating to the Korean Peninsula Energy Development Organization.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Ted Stevens, chairman, and Robert C. Byrd, ranking member, Senate Committee on Appropriations; C.W. Bill Young, chairman, and David R. Obey, ranking member, House Committee on Appropriations; Senators Joseph R. Biden, Jesse Helms, Patrick J. Leahy, and Mitch McConnell; and Representatives Sonny Callahan, Sam Gejdenson, Benjamin A. Gilman, and Nancy Pelosi. This letter was released by the Office of the Press Secretary on August 31.

**Letter to Congressional Leaders
Transmitting a Report on Cyprus**

August 30, 2000

Dear Mr. Speaker: (Dear Mr. Chairman:)

In accordance with section 13(b) of the International Security Assistance Act of 1978, Public Law 95-384 (22 U.S.C. 2373(c)), I submit to you this report on progress toward a negotiated settlement of the Cyprus question covering the period June 1-July 31, 2000. The previous submission covered events during April and May 2000.

The United Nations resumed its efforts to bring about comprehensive negotiations between the Greek Cypriot and Turkish Cypriot communities in Geneva on July 5. These proximity talks, which began in December 1999 in New York, are continuing. However, as my colleagues at the G-8 Summit in Okinawa and I agreed, the two parties need to intensify negotiations in order to bring about a just and lasting settlement. The United States remains committed to the United Nations process and efforts to bring about a solution based upon a bizonal, bicomunal federation.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Jesse Helms, chairman, Senate Committee on Foreign Relations. This letter was released by the Office of the Press Secretary on August 31.

**Remarks on Returning Without
Approval to the House of
Representatives the Death Tax
Elimination Act of 2000**

August 31, 2000

Thank you very much. I want to thank Secretary Mineta and John Sumption and his wife, Margaret, for being here. Martin Rothenberg, thank you very much, and thank you, Sandra, for being here.

I was listening to them talk, wishing I didn't have to say a word. [*Laughter*] It made me proud to be an American, listening to those two people talk. Didn't they do a good job? [*Applause*]

Western Wildfires

Before I begin with the remarks I have on the estate tax, and since this is my only opportunity to speak to the American people through our friends in the press today, I need to make a statement about continuing efforts to combat one of the worst wildfire seasons in the history of America.

For months now, we have been marshaling Federal resources so that the men and women fighting these blazes out West will have the tools they need to protect our public and our lands. There are already 30,000 Federal, State, and local personnel engaged in the effort to fight the wildfires, including four full military battalions. Today I'm releasing another \$90 million to ensure that the Federal firefighters have the resources they need. Now a total of \$590 million has been spent on emergency funding to combat these fires. I want you to remember that for a point I want to make later in my remarks. These things happen.

There will be no shortage of human effort. Tomorrow we are dispatching a new marine battalion from Camp Lejeune, North Carolina, to help fight the Clear Creek fire in Idaho's Salmon-Challis National Forest. Last night we issued a disaster declaration for Montana and are expediting a similar request from Idaho.

There is a lot to be done out there. Those people are working hard. The Departments of Agriculture and the Interior have begun to move 2,000 Federal supervisors into the field to assist the firefighters and to get adequate compensation for people that are working long and very stressful hours.

Our Nation owes a great debt of gratitude to the firefighters, the managers, and their loved ones who are making extraordinary sacrifices. Many of them are literally risking their lives today in service to their neighbors and their country. Our losses this year in wildfires have been much, much, much greater than the 10-year average.

And I was out in Idaho recently, and I wish every American could see what they try to do with those fires and how fast they can move and how they can go from being a foot high to 100 feet high in no time at all. So we may have to do more out there, but they're doing their best to protect as much

land and to protect the houses and lives of the people as possible.

Estate Tax Legislation Veto

Now, to the matter at hand. As Secretary Mineta said, 7½ years ago we charted a course for a new economy, a new course focused on giving the American people the tools they needed to make the most of the information age and creating the conditions which would make sure that the hard work of our people would be rewarded. And we all know that since then, we've had the longest economic expansion in history, that we have the lowest unemployment rate in 30 years, the lowest welfare rolls in 32 years; we learned last week, the lowest violent crime rate in 28 years; and the highest homeownership in history.

We also had these horrible deficits and a debt which had quadrupled in the 12 years I took office, over the previous 200 years, and we've begun to pay it down at a record rate. This has effectively worked as a tax cut. Why? Because all the economic analyses show that when we went from record deficits to record surpluses and started paying the debt down, it's kept interest rates lower over these last 8 years, much lower than they otherwise would have been.

What has that been worth in tax cuts? Well, the Council of Economic Advisers says that on average it's worth \$2,000 in lower home mortgages a year for the average home, \$200 a year in lower car payments, \$200 a year in lower student loan payments.

We have also supported tax cuts within the context of paying the debt down. For example, in the Balanced Budget Act, we had the HOPE scholarship tax credit and lifelong learning tax credits: the HOPE scholarship for the first 2 years of college, \$1,500; and the lifelong learning credits for the junior and senior year and lifetime education, which can be even greater. Ten million families are taking advantage of that to pay for a college education this year.

The earned-income tax credit, which we doubled, which goes to lower income working people, will help \$15 million families this year work their way into the middle class. The \$500 child tax credit, which was a part of the Balanced Budget Act, will now go to

25 million families. We gave upper income people tax credits to invest in poor areas in America in the empowerment zones, and it's worked to generate thousands of jobs in some of the most distressed areas of the country.

In 1997 we also reduced the burden of the estate tax for small-business owners and family farmers by raising the threshold at which it applies. The typical American family today is paying a lower share of its income in Federal income taxes than at any time during the last 35 years. That is a pretty good thing to be able to say, and yet we're healthy financially because we have proceeded in a balanced and disciplined way.

Now, everybody knows there is a lot more hard work to be done, and there are differences of opinion about what we ought to do and how we ought to do it. That's why we're having another election this year. And that's up to the American people to decide.

But I believe that prosperity imposes its own difficult choices, because there are so many temptations to do things that seem easy that will have adverse consequences. And I believe it is our job to maximize the chance that America can make the most of a truly unique moment in our history to meet the big challenges that are out there: giving all of our kids a world-class education; making sure, when the baby boomers all retire and there are only two people working for every one person drawing Social Security and Medicare, that Social Security and Medicare don't go broke, and we don't bankrupt our kids or their ability to raise our grandkids; that we meet the big challenge of climate change and the other environmental challenges; that we stay on the forefront of science and technology; that we continue to be a force for peace and freedom around the world; that we bring prosperity to the people in America who still aren't part of it and give them a chance to work their way into a good life; and many other things.

Now, in order to do that, a precondition of doing all that is keeping the prosperity going and continuing to expand opportunity. I believe that the only way to do that is to build on what has worked. It's not as if we haven't had a test run here. We've seen now for almost 8 years that the strategy we have

pursued of investing in our people but continuing to pay this debt down and doing it within the framework of fiscal responsibility and trying to be fair in the way we invest money and allocate tax cuts works. It works. It's good economics, and it's good social policy.

Now, I believe that this latest estate tax bill is another example where Congress comes up with something that sounds good and looks real good coming down the street on a tractor. [Laughter] But if you look at the merits, it basically would take us off the path that has brought us to this point over the last 8 years, and I don't think we ought to be kicked off that path. I think we ought to think about how to accelerate our way down this road.

I believe that this latest bill, this estate tax bill is part of a series of actions and commitments that, when you add it all up, would take us back to the bad old days of deficits, high interest rates, and having no money to invest in our common future, the kind of things that our speakers talked about in their commitment to education.

Now, let me give you an example. Last year the Republicans passed a huge tax bill in one quick shot, and it was like a cannonball that was too heavy to fly, and so it went away. But they're still committed to it—in fact, an even bigger version of the bill that I vetoed last year. This year they have a strategy that, in a way, is more clever. It's like a snowball, and every piece of it sounds good. But when it keeps rolling, it just gets bigger and bigger and bigger. And unless someone stops it, the snowball will turn into an avalanche, and you'll have the same impact you had before.

Today, a few moments ago, this bill suffered the inevitable fate of a snowball in August. [Laughter] I vetoed it not because I don't think there should be any estate tax changes—I do believe there should be some changes—not because I think that the United States Government should never respond to the legitimate concerns of people who happen to be in upper income levels and have been successful—I think they're entitled to fairness just like all the rest of us—but because this particular bill is wrong for our families and wrong for our future. It fails the test of the future both on grounds

of fairness and fiscal responsibility. And I'd just like to lay out the facts in a little greater detail.

The cost of their bill is \$100 billion over 10 years. That sounds—in the context of a \$2 trillion surplus you may say, well, that's not all that much. But to get it down to \$100 trillion, they have to ever so gradually phase it in. In the second 10 years, when all the baby boomers retire and we need as much money as we can for Social Security and Medicare and to keep the burden of the baby boomers' retirement off the rest of you, the real cost of the bill appears. It's \$750 billion.

Now, this is \$750 billion for 54,000 families, 54,000 estates. We'll come back to the smaller number, \$100 billion for 54,000 estates. That's 2 percent of the estates. Now, if it's a farm or a small business, that can be misleading because they may employ lots and lots of people. There may be a lot of people riding on the welfare of, the success of the small business people and the farms.

And I've talked to a number of people who say, "You know, I don't want to have to sell my business," or "I don't want my daughter or my son to have to sell the business to pay the estate tax. Yes, they'll still have money, but the business won't be going. Somebody else will be running the business." So, should something be done to help them? Of course. But keep in mind, there are millions of businesses in America—we're talking about 54,000 here—and it's very important to note that over half of the benefits to these 54,000 estates go to less than 6 percent of the estates, less than one-tenth of one percent of the American people, 3,000 of the estates. So over half the benefit of that bill that came down here on a tractor goes to 3,000 people. And I'll bet you not a single one of them ever drove a tractor. [Laughter] I'll bet you if I had a tractor-driving contest with any of those 3,000 people, I would win. [Laughter]

And I say that not to build resentment against them but to say they have presented a picture of this bill which is not accurate. The average tax relief for those 3,000 families would be \$7 million a person. And it will do nothing for the farm families like those represented by our speaker. That is my problem with this bill. It doesn't really do what it says it's supposed to do.

And for the other 98 percent of the American people, literally get nothing out of this. That's another thing I think that is important. This was the first priority. This is the bill that was sent up before an increase in the earned-income tax credit for low income working people that have three or more kids, before doing more on the child care tax credit, before a long-term care credit for people who have to take care of their elderly or disabled loved ones and long-term care, before doing anything to help average families deduct the cost of college tuition to send their kids to college, before increasing the incentives we want to give wealthy people to invest in the poor areas of America. This was their top priority.

So I say, it fails on grounds of fiscal responsibility; it costs too much; and it fails on grounds of fairness. And let me just mention something else that Martin alluded to when he stood up here. I have had at least two billionaires contact me and ask me to veto this bill. And one of the reasons they cited is that it would lead to a dramatic drop in charitable contributions.

Studies show that charitable contributions could drop as much as \$5 to 6 billion a year—private contributions to charitable causes—if I were to sign this complete repeal: less money for AIDS research or cancer studies, fewer resources for adoption, fewer opportunities for troubled children, fewer new acquisitions for art galleries and historical museums and historic preservation. This is an element of this bill that has been discussed almost not at all in the public domain. But it is clear that it would be one of the unintended consequences of a complete repeal of the estate tax.

I say again, the estate tax repeal is part of a larger Republican strategy to have, now, over \$2 trillion of tax cuts over the next 10 years. Now, in other words, their aggregate proposals would spend all the projected non-Social Security tax cut. That leaves nothing for continued improvements of education when the student bodies are just getting larger, more and more kids, and more and more diverse.

Nothing for a voluntary Medicare prescription drug benefit, the biggest problem most seniors have. Nothing to extend the life

of Medicare and Social Security beyond the baby boom generation.

Nothing to invest in scientific research and the environment.

Nothing to pay for their proposal to partially privatize Social Security, which itself would require the injection of a trillion dollars more into the Social Security Trust Fund over the next decade.

Nothing for emergencies. Remember, I told you we've already spent \$600 million this year on wildfires in the West. Things happen in life. Things happen in a nation's life just like they happen in your life. Emergencies happen.

Nothing to pay for low farm prices, bad crop years, or in this case, bad foreign policy, and no telling how many billion dollars we spent in the last 3 years trying to keep people like our family farmer here in business because we passed the farm bill in 1995 that made no provision for bad years.

And by the way, the \$2 trillion surplus is just an estimate, anyway. And anybody that knows anything about the Federal budget will tell you that there are just three or four technical reasons it is grossly overestimated.

So I don't think this is a fiscally responsible bill, and I don't think it is a fair bill. And therefore, I vetoed it. Now, does it mean there should be no estate tax relief? Actually, most of us Democrats believe there should be some. Why? Because of the success of the economy in recent years, we've had land values go way up for farmers in many places in the country, and many young people and not-so-young people have enjoyed a lot of success in a hurry in a booming stock market. So that there are a lot of ongoing enterprises that should be able to continue to go on, and you don't want them to have to be transferred in ownership just to pay the tax bill. That's really the unfairness issue that needs to be addressed here.

And we offered two different options to do that in this debate. Both of the Democratic bills in the House and the Senate would allow family farmers and small businesses to leave at least \$4 million per couple without paying any estate tax. That's up from \$1 million, where we're going today.

Unlike the Republican plan, which would make them wait 10 years to get the full benefits, so as to disguise the real cost of a total repeal of the estate tax, the Democratic plans provide immediate relief. The Democratic proposal in the Senate actually eliminated two-thirds of the families from paying the estate tax, covering virtually every so-called small business and family farm in the country, and leaving the people that Martin talked about, for which the estate tax was designed. The House plan left a few more families in the estate tax, but cut the rate for everybody, on the grounds that other rates had been cut in recent years.

The point I want to make is that our party is not against reasonable estate tax relief, nor do we think that people should use all claim for making a fairness case to their government just because they're in upper income levels. But this bill is wrong. It is wrong on grounds of fairness; it is wrong on grounds of fiscal responsibility. It shows a sense of priorities that I believe got us in trouble in the first place in the 1980's and that, if we go back to those priorities, will get us in trouble again.

So I say again to our friends in the Republican Party, John Sumption and Martin Rothenberg made a lot of sense today. They spoke for the best of America. We are not against wealth, and we are not against opportunity. If I were against creating millionaires, I have been an abject failure in my 8 years as President. [*Laughter*] We are not against making it possible for farmers and small business people to pass their operations along so that their children do not have to sell the enterprise just to pay the estate tax. Everybody thinks that's wrong.

We are willing to work with you in good faith to modify this estate tax and to take a whole lot of people, including the majority of those now paying it, out from under it entirely if you're willing to work with us. But we are not willing to turn our backs on the rest of the American people who deserve tax relief, who have to have good schools, who have to have good health care, and most important of all, have to have a fiscal policy that keeps us paying the debt down, keeps interest rates low, and keeps the future bright.

And I will just leave you with this one last thought. We have a new study which shows that if we keep on our path and keep paying this debt down, instead of giving away all the projected surplus in tax cuts, it will keep interest rates another percent a year lower for the next decade, which is worth another \$250 billion home mortgages, another \$30 billion in car payments, and another \$15 billion in college loan payments. That is a very big amount of relief to most people in this country.

So I ask the Republican Congress again, if you're serious about wanting to deal with the problems that estate tax presents, let's get after it and solve them. But we have to proceed on grounds of fiscal responsibility and fairness. And I will never be able to thank this fine farmer from South Dakota and this successful academic and businessman now from New York for giving us a picture of what America is really all about and what we ought to be building on for the new century.

Thank you very much.

NOTE: The President spoke at 2:39 p.m. in the East Room at the White House. In his remarks, he referred to farmowner John Sumption and his wife, Margaret; and Martin Rothenberg, founder, Glottal Enterprises, and his daughter, Sandra.

Message to the House of Representatives Returning Without Approval the Death Tax Elimination Act of 2000

August 31, 2000

To the House of Representatives:

I am returning herewith without my approval H.R. 8, legislation to phase out Federal estate, gift, and generation-skipping transfer taxes over a 10-year period. While I support and would sign targeted and fiscally responsible legislation that provides estate tax relief for small businesses, family farms, and principal residences along the lines proposed by House and Senate Democrats, this bill is fiscally irresponsible and provides a very expensive tax break for the best-off Americans while doing nothing for the vast majority of working families. Starting in

2010, H.R. 8 would drain more than \$50 billion annually to benefit only tens of thousands of families, taking resources that could have been used to strengthen Social Security and Medicare for tens of millions of families.

This repeal of the estate tax is the latest part in a tax plan that would cost over \$2 trillion, spending projected surpluses that may never materialize and returning America to deficits. This would reverse the fiscal discipline that has helped make the American economy the strongest it has been in generations and would leave no resources to strengthen Social Security or Medicare, provide a voluntary Medicare prescription drug benefit, invest in key priorities like education, or pay off the debt held by the public by 2012. This tax plan would threaten our continued economic expansion by raising interest rates and choking off investment.

We should cut taxes this year, but they should be the right tax cuts, targeted to working families to help our economy grow—not tax breaks that will help only the wealthiest few while putting our prosperity at risk. Our tax cuts will help send our children to college, help families with members who need long-term care, help pay for child care, and help fund desperately needed school construction. Overall, my tax program will provide substantially more benefits to middle-income American families than the tax cuts passed by the congressional tax-writing committees this year, at less than half the cost.

H.R. 8, in particular, suffers from several problems. The true cost of the bill is masked by the backloading of the tax cut. H.R. 8 would explode in cost from about \$100 billion from 2001–2010 to about \$750 billion from 2011–2020, just when the baby boom generation begins to retire and Social Security and Medicare come under strain.

Repeal would also be unwise because estate and gift taxes play an important role in the overall fairness and progressivity of our tax system. These taxes ensure that the portion of income that is not taxed during life (such as unrealized capital gains) is taxed at death. Estate tax repeal would benefit only about 2 percent of decedents, providing an average tax cut of \$800,000 to only 54,000 families in 2010. More than half of the benefits of repeal would go to one-tenth of one

percent of families, just 3,000 families annually, with an average tax cut of \$7 million. Furthermore, research suggests that repeal of the estate and gift taxes is likely to reduce charitable giving by as much as \$6 billion per year.

In 1997, I signed legislation that reduced the estate tax for small businesses and family farms, but I believe that the estate tax is still burdensome to some family farms and small businesses. However, only a tiny fraction of the tax relief provided under H.R. 8 benefits these important sectors of our economy, and much of that relief would not be realized for a decade. In contrast, House and Senate Democrats have proposed alternatives that would provide significant, immediate tax relief to family-owned businesses and farms in a manner that is much more fiscally responsible than outright repeal. For example, the Senate Democratic alternative would take about two-thirds of families off the estate tax entirely, and could eliminate estate taxes for almost all small businesses and family farms. In contrast to H.R. 8—which waits until 2010 to repeal the estate tax—most of the relief in the Democratic alternatives is offered immediately.

By providing more targeted and less costly relief, we preserve the resources necessary to provide a Medicare prescription drug benefit, extend the life of Social Security and Medicare, and pay down the debt by 2012. Maintaining fiscal discipline also would continue to provide the best kind of tax relief to all Americans, not just the wealthiest few, by reducing interest rates on home mortgages, student loans, and other essential investments.

This surplus comes from the hard work and ingenuity of the American people. We owe it to them—and to their children—to make the best use of it. This bill, in combination with the tax bills already passed and planned for next year, would squander the surplus—without providing the immediate estate tax relief that family farms, small businesses, and other estates could receive under the fiscally responsible alternatives rejected by the Congress. For that reason, I must veto this bill.

Since the adjournment of the Congress has prevented my return of H.R. 8 within the

meaning of Article I, section 7, clause 2 of the Constitution, my withholding of approval from the bill precludes its becoming law. The Pocket Veto Case, 279 U.S. 655 (1929). In addition to withholding my signature and thereby invoking my constitutional power to “pocket veto” bills during an adjournment of the Congress, to avoid litigation, I am also sending H.R. 8 to the House of Representatives with my objections, to leave no possible doubt that I have vetoed the measure.

I continue to welcome the opportunity to work with the Congress on a bipartisan basis on tax legislation that is targeted, fiscally responsible, and geared towards continuing the economic strength we all have worked so hard to achieve.

William J. Clinton

The White House,
August 31, 2000.

**Statement on the National
Household Survey on Drug Abuse**
August 31, 2000

Today’s 1999 National Household Survey demonstrates that we are continuing to move in the right direction on the problem of youth drug and tobacco use in America. The report released by Department of Health and Human Services Secretary Donna Shalala and Office of National Drug Control Policy Director Barry McCaffrey shows that last year illicit drug use by young people ages 12–17 declined for the third year in a row. Since 1997, overall youth drug use is down by more than 20 percent, and youth marijuana use has declined by over 25 percent. In addition, while today’s report shows underage alcohol use is still at unacceptable levels, it also shows that tobacco use among young people is beginning to decline significantly, following a period of increases earlier in the 1990’s.

These findings prove that we are successfully reversing dangerous trends and making important progress. However, none of us can afford to let down our guard in the fight against drug, tobacco, and alcohol abuse—especially when it comes to our children. While we must continue to engage communities, parents, teachers, and young people

in our efforts to drive youth drug and tobacco use down to even lower levels, Congress must also play an important role.

When Congress returns to Washington, I urge them to build on our success by fully funding my administration’s substance abuse prevention and treatment initiatives, including the Youth Anti-Drug Media Campaign, which is sending a powerful message to young people across the nation about the dangers of drugs. Congress should also join Vice President Gore and me in making the health of our children a priority by rejecting the interests of big tobacco and letting the American taxpayers have their day in court. Working together, we can give our children healthy drug- and tobacco-free futures.

**Proclamation 7336—America Goes
Back to School, 2000**

August 31, 2000

*By the President of the United States
of America*

A Proclamation

For America’s students, the new school year is a time for learning lessons, making friends, and setting goals. For America’s parents, it is a time to focus on the role education plays in their children’s lives and future. And for our Nation, it is a time to strengthen our efforts to improve the quality of education and to make America’s schools safe, nurturing places where children can reach their full potential.

This year a record 53 million young people will fill our schools—the highest enrollment in our Nation’s history—and communities across the country are struggling to provide adequate classroom space and to hire qualified teachers to meet students’ needs. To assist local school districts in meeting these critical challenges, my Administration’s proposed education budget for fiscal 2001 includes tax credits and loans to help communities build and modernize 6,000 schools and to make emergency repairs to another 25,000. We have also requested an additional \$1.75 billion to meet our goal of hiring 100,000 qualified teachers to reduce class size in the early grades and \$1 billion in new

funds to recruit and train high-quality teachers for every grade level. And we have proposed dramatic increases in the Federal investment in after-school and summer school programs, safe and drug-free schools, and support to help States and districts to turn around failing schools. These critical investments, coupled with my Administration's ongoing commitment to high standards and accountability, will help children across the country reach their full potential.

While the Federal Government has an important role to play in improving the quality of American education, it is the efforts of local school boards, families, and communities, working together, that make the crucial difference in preparing our children for the future. Parents who read with their children, monitor homework and out-of-school activities, demand high academic standards and challenging coursework, and encourage greater community support and investment in school activities have an enormous impact on their children's academic success. Similarly, businesses with family-friendly leave policies, community organizations that offer after-school programs, libraries that provide access to computers and educational software, volunteers who help children read or who serve as mentors—all of these people and programs help create supportive environments that enable students to make the most of their education.

America Goes Back to School is a nationwide initiative, in partnership with the Department of Education, to encourage and support family and community involvement in improving children's learning. The initiative's theme, "Challenge Our Students and They Will Soar," reflects the importance of setting high expectations for America's young people and reminds us that we each have a role to play in providing our Nation's students with the schools, teachers, and standards they need to achieve their dreams and succeed in this new century.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim September 4 through September 10, 2000, as a time when America Goes Back to School. I encourage

parents, schools, community and State leaders, businesses, civic and religious organizations, and the people of the United States to observe this period with appropriate ceremonies and activities expressing support for high academic standards and promoting family and community involvement in providing a quality education for every child.

In Witness Whereof, I have hereunto set my hand this thirty-first day of August, in the year of our Lord two thousand, and of the Independence of the United States of America the two hundred and twenty-fifth.

William J. Clinton

[Filed with the Office of the Federal Register, 11:50 a.m., September 1, 2000]

NOTE: This proclamation will be published in the *Federal Register* on September 5.

Remarks at Georgetown University *September 1, 2000*

Thank you very much. When you gave us such a warm welcome and then you applauded some of Dean Gallucci's early lines, I thought to myself, "I'm glad he can get this sort of reception, because I gave him a lot of thankless jobs to do in our administration where no one ever applauded." And he did them brilliantly. I'm delighted to see him here succeeding so well as the dean. And Provost Brown, thank you for welcoming me here.

I told them when I came in I was sort of glad Father O'Donovan wasn't here today, because I come so often, I know that at some point, if I keep doing this, he will tell me that he's going to send a bill to the U.S. Treasury for the Georgetown endowment. [*Laughter*]

I was thinking when we came out here and Bob talked about the beginning of the school year that it was 35 years ago when, as a sophomore, I was in charge of the freshman orientation. So I thought I should come and help this year's orientation of freshmen get off to a good start. I also was thinking, I confess, after your rousing welcome, that if I were still a candidate for public office, I might get up and say hello and sit down and quit while I'm ahead. [*Laughter*]

For I came today to talk about a subject that is not fraught with applause lines but one that is very, very important to your future: the defense of our Nation. At this moment of unprecedented peace and prosperity, with no immediate threat to our security or our existence, with our democratic values ascendant and our alliances strong, with the great forces of our time, globalization and the revolution in information technology, so clearly beneficial to a society like ours with our diversity and our openness and our entrepreneurial spirit, at a time like this, it is tempting but wrong to believe there are no serious long-term challenges to our security. The rapid spread of technology across increasingly porous borders raises the specter that more and more states, terrorists, and criminal syndicates could gain access to chemical, biological, or even nuclear weapons and to the means of delivering them, whether in small units deployed by terrorists within our midst or ballistic missiles capable of hurtling those weapons halfway around the world.

Today I want to discuss these threats with you, because you will live with them a lot longer than I will. Especially, I want to talk about the ballistic missile threat. It is real and growing and has given new urgency to the debate about national missile defenses, known in the popular jargon as NMD.

When I became President, I put our effort to stop the proliferation of weapons of mass destruction at the very top of our national security agenda. Since then, we have carried out a comprehensive strategy to reduce and secure nuclear arsenals, to strengthen the international regime against biological and chemical weapons and nuclear testing, and to stop the flow of dangerous technology to nations that might wish us harm.

At the same time, we have pursued new technologies that could strengthen our defenses against a possible attack, including a terrorist attack here at home.

None of these elements of our national security strategy can be pursued in isolation. Each is important, and we have made progress in each area. For example, Russia and the United States already have destroyed about 25,000 nuclear weapons in the last decade. And we have agreed that in a START

III treaty, we will go 80 percent below the level of a decade ago.

In 1994, we persuaded Ukraine, Kazakhstan, and Belarus, three of the former Soviet Republics, to give up their nuclear weapons entirely. We have worked with Russia and its neighbors to dispose of hundreds of tons of dangerous nuclear materials, to strengthen controls on illicit exports, and to keep weapon scientists from selling their services to the highest bidder.

We extended the nuclear nonproliferation treaty indefinitely. We were the very first nation to sign the Comprehensive Test Ban Treaty, an idea first embraced by Presidents Kennedy and Eisenhower. Sixty nations now have ratified the test ban treaty. I believe the United States Senate made a serious error in failing to ratify it last year, and I hope it will do so next year.

We also negotiated and ratified the international convention to ban chemical weapons and strengthened the convention against biological weapons. We've used our export controls to deny terrorists and potential adversaries access to materials and equipment needed to build these kinds of weapons.

We've imposed sanctions on those who contribute to foreign chemical and biological weapons programs. We've invested in new equipment and medical countermeasures to protect people from exposure. And we're working with State and local medical units all over our country to strengthen our preparedness in case of a chemical or biological terrorist attack, which many people believe is the most likely new security threat of the 21st century.

We have also acted to reduce the threat posed by states that have sought weapons of mass destruction and ballistic missiles, while pursuing activities that are clearly hostile to our long-term interests. For over a decade—for almost a decade, excuse me—we have diverted about 90 percent of Iraq's oil revenues from the production of weapons to the purchase of food and medicine. This is an important statistic for those who believe that our sanctions are only a negative for the people, and particularly the children, of Iraq. In 1989, Iraq earned \$15 billion from oil exports and spent \$13 billion of that money on its military. This year Iraq is projected to earn

\$19 billion from its legal oil-for-food exports but can spend none of those revenues on the military.

We worked to counter Iran's efforts to develop nuclear weapons and missile technology, convincing China to provide no new assistance to Iran's nuclear program, and pressing Russia to strengthen its controls on the export of sensitive technologies.

In 1994, 6 years after the United States first learned that North Korea had a nuclear weapons program, we negotiated the agreement that verifiably has frozen its production of plutonium for nuclear weapons. Now, in the context of the United States negotiations with the North, of the diplomatic efforts by former Defense Secretary Bill Perry, and most lately, the summit between the leaders of North and South Korea, North Korea has refrained from flight testing a new missile that could pose a threat to America. We should be clear: North Korea's capability remains a serious issue, and its intentions remain unclear. But its missile testing moratorium is a good development worth pursuing.

These diplomatic efforts to meet the threat of proliferation are backed by the strong and global reach of our Armed Forces. Today, the United States enjoys overwhelming military superiority over any potential adversary. For example, in 1985 we spent about as much on defense as Russia, China, and North Korea combined. Today, we spend nearly 3 times as much, nearly \$300 billion a year. And our military technology clearly is well ahead of the rest of the world.

The principle of deterrence served us very well in the cold war, and deterrence remains imperative. The threat of overwhelming retaliation deterred Saddam Hussein from using weapons of mass destruction during the Gulf war. Our forces in South Korea have deterred North Korea in aggression for 47 years.

The question is, can deterrence protect us against all those who might wish us harm in the future? Can we make America even more secure? The effort to answer these questions is the impetus behind the search for NMD. The issue is whether we can do more, not to meet today's threat but to meet tomorrow's threats to our security.

For example, there is the possibility that a hostile state with nuclear weapons and long-range missiles may simply disintegrate, with command over missiles falling into unstable hands, or that in a moment of desperation, such a country might miscalculate, believing it could use nuclear weapons to intimidate us from defending our vital interests or from coming to the aid of our allies or others who are defenseless and clearly in need. In the future, we cannot rule out that terrorist groups could gain the capability to strike us with nuclear weapons if they seized even temporary control of a state with an existing nuclear weapons establishment.

Now, no one suggests that NMD would ever substitute for diplomacy or for deterrence. But such a system, if it worked properly, could give us an extra dimension of insurance in a world where proliferation has complicated the task of preserving the peace. Therefore, I believe we have an obligation to determine the feasibility, the effectiveness, and the impact of a national missile defense on the overall security of the United States.

The system now under development is designed to work as follows. In the event of an attack, American satellites would detect the launch of missiles. Our radar would track the enemy warheads, and highly accurate, high-speed ground-based interceptors would destroy them before they could reach their targets in the United States.

We have made substantial progress on a system that would be based in Alaska and that, when operational, could protect all 50 States from the near-term missile threats we face, those emanating from North Korea and the Middle East. The system could be deployed sooner than any of the proposed alternatives. Since last fall, we've been conducting flight tests to see if this NMD system actually can reliably intercept a ballistic missile. We've begun to show that the different parts of this system can work together.

Our Defense Department has overcome daunting technical obstacles in a remarkably short period of time, and I'm proud of the work that Secretary Cohen, General Shelton, and their teams have done.

One test proved that it is, in fact, possible to hit a bullet with a bullet. Still, though the

technology for NMD is promising, the system as a whole is not yet proven. After the initial test succeeded, our two most recent tests failed, for different reasons, to achieve an intercept. Several more tests are planned. They will tell us whether NMD can work reliably under realistic conditions. Critical elements of the program, such as the booster rocket for the missile interceptor, have yet to be tested. There are also questions to be resolved about the ability of the system to deal with countermeasures. In other words, measures by those firing the missiles to confuse the missile defense into thinking it is hitting a target when it is not.

There is a reasonable chance that all these challenges can be met in time. But I simply cannot conclude with the information I have today that we have enough confidence in the technology and the operational effectiveness of the entire NMD system to move forward to deployment. Therefore, I have decided not to authorize deployment of a national missile defense at this time. Instead, I have asked Secretary Cohen to continue a robust program of development and testing. That effort still is at an early stage. Only 3 of the 19 planned intercept tests have been held so far. We need more tests against more challenging targets and more simulations before we can responsibly commit our Nation's resources to deployment.

We should use this time to ensure that NMD, if deployed, would actually enhance our overall national security. And I want to talk about that in a few moments.

I want you to know that I have reached this decision about not deploying the NMD after careful deliberation. My decision will not have a significant impact on the date the overall system could be deployed in the next administration, if the next President decides to go forward. The best judgment of the experts who have examined this question is that if we were to commit today to construct the system, it most likely would be operational about 2006 or 2007. If the next President decides to move forward next year, the system still could be ready in the same time-frame.

In the meantime, we will continue to work with our allies and with Russia to strengthen their understanding and support for our ef-

forts to meet the emerging ballistic missile threat and to explore creative ways that we can cooperate to enhance their security against this threat as well.

An effective NMD could play an important part of our national security strategy, but it could not be the sum total of that strategy. It can never be the sum total of that strategy for dealing with nuclear and missile threats. Moreover, ballistic missiles, armed with nuclear weapons, as I said earlier, do not represent the sum total of the threats we face. Those include chemical and biological weapons and a range of deadly technologies for deploying them. So it would be folly to base the defense of our Nation solely on a strategy of waiting until missiles are in the air and then trying to shoot them down.

We must work with our allies and with Russia to prevent potential adversaries from ever threatening us with nuclear, chemical, and biological weapons of mass destruction in the first place, and to make sure they know the devastating consequences of doing so. The elements of our strategy cannot be allowed to undermine one another. They must reinforce one another and contribute to our national defense in all its dimensions. That includes the profoundly important dimension of arms control.

Over the past 30 years, Republican and Democratic Presidents alike have negotiated an array of arms control treaties with Russia. We and our allies have relied on these treaties to ensure strategic stability and predictability with Russia, to get on with the job of dismantling the legacy of the cold war, and to further the transition from confrontation to cooperation with our former adversary in the most important arena, nuclear weapons.

A key part of the international security structure we have built with Russia and, therefore, a key part of our national security, is the Anti-Ballistic Missile Treaty signed by President Nixon in 1972. The ABM Treaty limits antimissile defenses according to a simple principle: neither side should deploy defenses that would undermine the other side's nuclear deterrent and thus tempt the other side to strike first in a crisis or to take countermeasures that would make both our countries less secure.

Strategic stability, based on mutual deterrence, is still important, despite the end of the cold war. Why? Because the United States and Russia still have nuclear arsenals that can devastate each other. And this is still a period of transition in our relationship.

We have worked together in many ways: signed an agreement of cooperation between Russia and NATO, served with Russian troops in Bosnia and Kosovo. But while we are no longer adversaries, we are not yet real allies. Therefore, for them as well as for us, maintaining strategic stability increases trust and confidence on both sides. It reduces the risk of confrontation. It makes it possible to build an even better partnership and an even safer world.

Now, here's the issue. NMD, if deployed, would require us either to adjust the treaty or to withdraw from it, not because NMD poses a challenge to the strategic stability I just discussed but because by its very words, NMD prohibits any national missile defense.

What we should want is to both explore the most effective defenses possible, not only for ourselves but for all other law-abiding states, and to maintain our strategic stability with Russia. Thus far, Russia has been reluctant to agree, fearing, I think, frankly, that in some sense, this system, or some future incarnation of it, could threaten the reliability of its deterrence and, therefore, strategic stability.

Nevertheless, at our summit in Moscow in June, President Putin and I did agree that the world has changed since the ABM treaty was signed 28 years ago, and that the proliferation of missile technology has resulted in new threats that may require amending that treaty. And again I say, these threats are not threats to the United States alone.

Russia agrees that there is an emerging missile threat. In fact, given its place on the map, it is particularly vulnerable to this emerging threat. In time, I hope the United States can narrow our differences with Russia on this issue. The course I have chosen today gives the United States more time to pursue that, and we will use it.

President Putin and I have agreed to intensify our work on strategic defense while pursuing, in parallel, deeper arms reductions in START III. He and I have instructed our

experts to develop further cooperative initiatives in areas such as theater missile defense, early warning, and missile threat discussions for our meeting just next week in New York.

Apart from the Russians, another critical diplomatic consideration in the NMD decision is the view of our NATO Allies. They have all made clear that they hope the United States will pursue strategic defense in a way that preserves, not abrogates, the ABM Treaty. If we decide to proceed with NMD deployment we must have their support, because key components of NMD would be based on their territories. The decision I have made also gives the United States time to answer our allies' questions and consult further on the path ahead.

Finally, we must consider the impact of a decision to deploy on security in Asia. As the next President makes a deployment decision, he will need to avoid stimulating an already dangerous regional nuclear capability from China to South Asia. Now, let me be clear. No nation can ever have a veto over American security, even if the United States and Russia cannot reach agreement, even if we cannot secure the support of our allies at first, even if we conclude that the Chinese will respond to NMD by increasing their arsenal of nuclear weapons substantially, with a corollary inevitable impact in India and then in Pakistan.

The next President may nevertheless decide that our interest in security in 21st century dictates that we go forward with deployment of NMD. But we can never afford to overlook the fact that the actions and reactions of others in this increasingly interdependent world do bear on our security. Clearly, therefore, it would be far better to move forward in the context of the ABM Treaty and allied support. Our efforts to make that possible have not been completed.

For me, the bottom line on this decision is this: Because the emerging missile threat is real, we have an obligation to pursue a missile defense system that could enhance our security. We have made progress, but we should not move forward until we have absolute confidence that the system will work, and until we have made every reasonable diplomatic effort to minimize the cost of deployment and maximize the benefit, as I said,

not only to America's security but to the security of law-abiding nations everywhere subject to the same threat.

I am convinced that America and the world will be better off if we explore the frontiers of strategic defenses, while continuing to pursue arms control, to stand with our allies, and to work with Russia and others to stop the spread of deadly weapons. I strongly believe this is the best course for the United States, and therefore the decision I have reached today is in the best security interest of the United States. In short, we need to move forward with realism, with steadiness, and with prudence, not dismissing the threat we face or assuming we can meet it while ignoring our overall strategic environment, including the interests and concerns of our allies, friends, and other nations. A national missile defense, if deployed, should be part of a larger strategy to preserve and enhance the peace, strength, and security we now enjoy and to build an even safer world.

I have tried to maximize the ability of the next President to pursue that strategy. In so doing, I have tried to maximize the chance that all you young students will live in a safer, more humane, more positively interdependent world. I hope I have done so. I believe I have.

Thank you very much.

NOTE: The President spoke at 11:23 a.m. in Gaston Hall. In his remarks, he referred to School of Foreign Service Dean Bob Gallucci, Provost Dorothy Brown, and President Leo J. O'Donovan, Georgetown University; President Saddam Hussein of Iraq; and President Vladimir Putin of Russia.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

August 26

In the afternoon, the President met with President Olusegun Obasanjo of Nigeria in

the Drawing Room of the Presidential Villa in Abuja, Nigeria.

August 27

In the morning, the President and Chelsea Clinton traveled to Ushafa, Nigeria. In the afternoon, they returned to Abuja.

August 28

In the morning, the President participated in a farewell ceremony with President Obasanjo at Abuja International Airport, after which he and Chelsea Clinton traveled to Arusha, Tanzania.

In the afternoon, the President met with President Benjamin William Mkapa of Tanzania in the VIP Lounge at Kilimanjaro Airport.

In the evening, the President met with former President Nelson Mandela of South Africa and President Pierre Buyoya of Burundi at the Arusha International Conference Center.

The President announced his intention to appoint Beth Newburger as a member of the Women's Progress Commemoration Commission.

The President announced his intention to appoint Soy Williams as a member of the Architectural and Transportation Barriers Compliance Board.

The President announced his intention to nominate Marilyn Mason to be a member of the National Commission on Libraries and Information Science.

August 29

In the morning, the President and Chelsea Clinton traveled to Cairo, Egypt. Later, they returned to Washington, DC.

August 30

In the morning, the President and Chelsea Clinton traveled to Cartagena, Colombia. In the afternoon, they toured the Port of Cartagena, where they met with widows of Colombian National Police and Colombian Armed Forces law enforcement officers killed in counternarcotics activities. Later, the President met with President Andres Pastrana of Colombia in the President's Office at the Casa de Huespedes. He then visited the new Cartagena Casa de Justicia, where he participated in a dedication and plaque unveiling ceremony.

1994

In the evening, the President and Chelsea Clinton returned to Washington, DC, arriving after midnight.

The President announced his intention to nominate Robert B. Pirie, Jr., to be Under Secretary of the Navy.

The President announced his intention to appoint Doris Matsui as a member of the Board of Trustees of the Woodrow Wilson International Center for Scholars.

The President announced his intention to appoint Frank Soares as a member of the National Veterans Business Development Corporation.

The President declared a major disaster in Montana and ordered Federal aid to supplement State and local recovery efforts in the area struck by wildfires on July 13 and continuing.

August 31

The President announced the recess appointment of James Charles Riley as a Commissioner of the Federal Mine Safety and Health Review Commission.

September 1

In the afternoon, the President and Hillary Clinton traveled to Syracuse, NY.

The President announced his intention to appoint Harold Holzer and James Oliver Horton as members of the Abraham Lincoln Bicentennial Commission.

The President declared a major disaster in Idaho and ordered Federal aid to supplement State and local recovery efforts in the area struck by wildfires on July 27 and continuing.

Nominations Submitted to the Senate

NOTE: No nominations were submitted to the Senate during the period covered by this issue.

Checklist of White House Press Releases

Administration of William J. Clinton, 2000

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

Released August 26

Transcript of a press briefing by NSC Senior Director for African Affairs Gayle Smith and Assistant Secretary of State for African Affairs Susan Rice on the President's visit to Nigeria

Announcement: Official Delegation Accompanying the President to Africa, August 25–29, 2000

Fact sheet: Nigeria

Fact sheet: Nigeria: The Challenging Transition to Democracy

Fact sheet: U.S.-Nigerian Cooperation on Peacekeeping and Military Reform

Fact sheet: United States-Nigeria Open Skies Agreement and Other Transportation Initiatives

Fact sheet: The United States and Nigeria: Energy, Labor, Law Enforcement, Environment, Democracy, and Biotechnology

Released August 27

Transcript of a press briefing by White House Office of National AIDS Policy Director Sandra Thurman and Assistant Secretary of State for African Affairs Susan Rice on the President's visit to Nigeria

Fact sheet: Nigeria: Bridging the Digital Divide and Improving Access to Education

Fact sheet: The United States and Nigeria: Expanding Trade and Investment

Fact sheet: The United States and Nigeria: Joining Forces to Fight AIDS and Infectious Diseases

Released August 28

Transcript of a press briefing by National Security Adviser Samuel Berger, NSC Senior Director for African Affairs Gayle Smith, and Special Envoy to Africa's Great Lakes Region Howard Wolpe on the Burundi peace process

Announcement: U.S.-Tanzania Bilateral Relations

Released August 29

Transcript of a press briefing by Ambassador Dennis Ross, Special Middle East Coordinator, on the President's meeting with President Hosni Mubarak of Egypt in Cairo

Released August 30

Transcript of a press briefing by Speaker of the House of Representatives J. Dennis Hastert on U.S. assistance to Colombia

Announcement: Official Delegation Accompanying the President to Colombia, August 30, 2000

Fact sheet: Cooperation Between the United States and Colombia on Programs To Counter Money Laundering and Counterfeiting

Fact sheet: Human Rights and U.S. Assistance for Plan Colombia

Fact sheet: Increased U.S. Assistance for Colombia on Counter-Drug Programs

Fact sheet: USAID/Colombia Casas de Justicia National Program

Released August 31

Transcript of a press briefing by Press Secretary Joe Lockhart

Released September 1

Transcript of a press briefing by Press Secretary Joe Lockhart

Statement by the Press Secretary on the August 31–September 1 meeting of South American Presidents in Brasilia, Brazil

Transcript of a press briefing by National Security Adviser Samuel Berger on national missile defense

Fact sheet: National Missile Defense

**Acts Approved
by the President**

NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.