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Weekly Compilation of

# Presidential Documents

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**Editor's Note:** The President was in Miami, FL, on August 27, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary but not received in time for inclusion in this issue will be printed next week.

WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

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# Week Ending Friday, August 27, 2004

## The President's Radio Address

*August 21, 2004*

Good morning. In the coming weeks, children across our Nation will begin a new school year. They're looking forward to meeting new teachers and learning new subjects and making new friends. And thanks to good schools and good policies, we can all be confident this year will be a year of achievement for America's students and families.

Two-and-a-half years ago, I signed the No Child Left Behind Act, a bipartisan law that is challenging the soft bigotry of low expectations in public education. My budget for next year increases school funding to $37 billion, a 49-percent increase since 2001. And we're insisting on results in return. We are leaving behind the broken system that shuffled children from grade to grade, even when they were not learning the basics. We're requiring regular testing, providing extra help for children falling behind. We're giving information and options to parents. We are holding schools accountable for the progress of every child.

We are already seeing hopeful results. Math scores are up from fourth and eight grades across the country. Fourth graders in urban schools are showing strong gains in both reading and math. And from Georgia, North Carolina, and Maryland, to Illinois, Wisconsin, and New Mexico, minority children are improving test scores and narrowing the achievement gap.

We recognize that some schools have catching up to do. That is why we are making extra resources available to the schools that need the most help. We are empowering parents, getting local education experts involved, and offering tutors to striving students. And to help the most disadvantaged students, we have boosted Title I funding to an unprecedented $12.3 billion, an increase of 41 percent since I took office.

One Federal grant went to Asheville City Schools in North Carolina, the home district of Ira B. Jones Elementary School. Two years ago, Jones did not meet standards under the new law. So district leaders used more than $200,000 dollars in Federal aid to help Jones hire a reading coach, train additional teachers, increase parent involvement, and start an extended-day program for struggling students. This past school year, their efforts paid off. Jones met its target for yearly progress. This is how a fourth grade teacher described her reaction: "We screamed and yelled. We were absolutely thrilled."

We want to see that kind of achievement at schools around the Nation, both in the primary grades and in our high schools. So I'll work with Congress to pass my proposals to help high school students struggling in reading and math. We will expand Advanced Placement programs at low-income schools. We will ensure that high schools offer a rigorous curriculum in English, math, science, and social studies, so we can be certain a high school diploma means something. We will expand the use of the Internet to bring high-level training to students around the country.

These plans will build on the results we have seen these past 2 years. The pattern is clear and encouraging. The No Child Left Behind Act is bringing progress and hope to America's students, parents, and educators. We are gaining momentum, and we will not turn back.

By ensuring a quality education for every child, we meet an important duty to the next generation. We're giving young people the confidence and skills they need to succeed in higher education and to fill the jobs of the 21st century. Education is the gateway to a more hopeful future, and we will make sure that gate is open to all Americans.

Thank you for listening.

NOTE: The address was recorded at 8:50 a.m. on August 20 at the Bush Ranch in Crawford, TX,

for broadcast at 10:06 a.m. on August 21. The transcript was made available by the Office of the Press Secretary on August 20 but was embargoed for release until the broadcast. The Office of the Press Secretary also released a Spanish language transcript of this address.

## The President's News Conference in Crawford, Texas

*August 23, 2004*

***The President.*** Mr. Secretary, thank you for coming. General Myers, Vice President, and Condi and I just had a long-ranging discussion with our key members of the defense team about a variety of subjects. We talked about Iraq, the way forward in Iraq, the way to help the Iraqis get to elections. We're making progress on the ground. We were briefed not only by the Secretary and General Myers but as well by General Casey and General Abizaid via secure communications.

We talked about transformation issues. We spent some time talking about the reconfiguration of our forces around the world, to better be able to keep the peace. And Mr. Secretary, I thank you for your leadership on that issue. The Secretary did a great job of not only coming up with a strategy to enable America to better protect ourselves and friends and allies against the true threats of the 21st century, but he consulted with our allies in such a way that the response was very positive and I thought very good.

We talked about intelligence reform. We just talked about a variety of issues that are important for the security of the country. And I appreciate you coming, sir. Thank you for being here.

I'll answer some questions. Deb [Deb Riechmann, Associated Press].

### *2004 Election*

***Q.*** Some of your supporters are refighting the Vietnam war with their comments about Kerry's war record. Do you think that these attacks of this nature are unpatriotic, un-American, seeing as we're sending young people to war at this time?

***The President.*** Yes. I think we ought to be debating who best to be leading this country in the war against terror. And that's what I'll continue to try to convince the American people of, is that I'm the right person to continue to lead the country in the war on terror. I think we ought to be looking forward, not backward. And that's the kind of campaign I'll continue to run.

### *Swift Boat Veterans for Truth Ad/527 Campaign Ads*

***Q.*** But why won't you denounce the charges that your supporters are making against Kerry?

***The President.*** I'm denouncing all the stuff being on TV of the 527s. That's what I've said. I said this kind of unregulated soft money is wrong for the process. And I asked Senator Kerry to join me in getting rid of all that kind of soft money, not only on TV but used for other purposes as well. I frankly thought we'd gotten rid of that when I signed the McCain-Feingold bill. I thought we were going to, once and for all, get rid of a system where people could just pour tons of money in and not be held to account for the advertising. And so I'm disappointed with all those kinds of ads.

Yes, Adam [Adam Entous, Reuters].

### *Kerry War Record/Leadership*

***Q.*** Thank you, Mr. President. This doesn't have anything to do with other 527 ads. You've been accused of mounting a smear campaign. Do you think Senator Kerry lied about his war record?

***The President.*** I think Senator Kerry served admirably, and he ought to be proud of his record. But the question is, who best to lead the country in the war on terror, who can handle the responsibilities of the Commander in Chief, who's got a clear vision of the risks that the country faces.

Yes.

### *527 Campaign Ads*

***Q.*** Mr. President, some Republicans such as Bob Dole and some Republican donors such as——

***The President.*** What paper are you with?

***Q.*** I'm with Bloomberg.

***The President.*** Okay, good. First time I've seen you out here. Welcome.

***Q.*** Thank you.

***The President.*** No problem. Did you write the story about the Vice President? [*Laughter*] Yes, go ahead.

***Q.*** That's okay. Some Republicans such as Bob Dole and some Republican donors such as Bob Perry have contributed and endorsed the message of these 527 Swift Boat Veterans for Truth ads——

***The President.*** Right.

***Q.*** Do you—when you say that you want to stop all——

***The President.*** All of them.

***Q.*** Does that mean——

***The President.*** That means that ad, every other ad.

***Q.*** Would you encourage Republicans not to give to——

***The President.*** Absolutely. I don't think we ought to have 527s. I can't be more plain about it. And I wish—I hope my opponent joins me in saying—condemning these activities of the 527s. It's the—I think they're bad for the system. That's why I signed the bill, McCain-Feingold. I've been disappointed that for the first 6 months of this year, 527s were just pouring tons of money, billionaires writing checks. And I spoke out against them early. I tried to get others to speak out against them as well. And I just don't—I think they're bad for the system.

Yes, Robert [G. Robert Hillman, Dallas Morning News].

### *Oil Prices*

***Q.*** Sir, on the price of oil, it's at or near record levels. Other than pushing for your energy proposals, which we know about, what else are you doing to try to mitigate the price of oil?

***The President.*** That's the best thing, is to come up with a comprehensive energy strategy that encourages conservation, encourages environmentally sensitive exploration for natural resources in our own hemisphere. It talks about, of course, dealing with new forms of energy. And admittedly, those aren't going to come on market in time to deal with the current price of oil——

***Q.*** Did you talk to President Putin about it this morning?

***The President.*** Yes, I talked to him about it.

***Q.*** What did he say?

***The President.*** He said he recognizes that we don't need to be—he doesn't need to be causing conditions such that it hurts consuming nations. He's wise about that. But we've got a lot of countries beginning to use more energy, and we haven't done a good job of increasing supply.

***Q.*** Just one more thing along that line. Are you concerned that the price of energy could become a campaign issue here of larger proportions than it already is?

***The President.*** I think the people know that we have—this administration has been asking for Congress to pass a comprehensive energy plan for over 2 years. We recognized this problem 2 years ago and spoke out clearly and urged the Members of Congress to pass a bill, and it's stuck. So people know we've been proactive on the issue.

Last question. Yes. Hold on. Yes, Mark [Mark Knoller, CBS Radio].

### *Republican National Convention*

***Q.*** Thank you. Sir, how is work coming——

***The President.*** You've got your earphones on so you're speaking very loudly. [*Laughter*]

***Q.*** Sorry, didn't mean to do that. How is work coming on your convention speech? What should we expect from it? And are you worried about violent protests at the convention?

***The President.*** Let's see. You know, I—people are allowed to express themselves in democracies, and hopefully they'll do so in a peaceful way.

In terms of the speech, I'm working on it. But I don't want to give you any tidbits——

***Q.*** Just a little bit.

***The President.*** I don't want to give you any tidbits, for fear that you may not pay attention when I actually stand up there and deliver it. [*Laughter*]

***Q.*** Oh, he'll pay attention.

***The President.*** You think he will? [*Laughter*] I'm looking forward to giving it. I want to talk about what I intend to do. We've got a great record, when you think about it: led the world in the war on terror; the world is safer as a result of the actions we've taken; Afghanistan is no longer run by the Taliban;

Saddam Hussein sits in a prison cell; Muammar Qadhafi has gotten rid of his weapons; Pakistan is an ally in the war on terror. There's more work to be done in fighting off these terrorists. I clearly see that. I understand that we've got to use all resources at our disposal to find and bring these people to justice.

When you think about domestic politics, we've faced a recession, had tax cuts that encouraged economic growth and vitality. We've helped reform a education system with the No Child Left Behind Act. We've reformed Medicare, first administration ever to get Congress to move forward on Medicare reform. We got trade promotion authority; it opened up more markets for U.S. entrepreneurs and farmers and manufacturers.

We've had a great record. But the only reason to even talk about the record is to say, "Give us a chance to move the country forward. We're people who can get the job done. We've proven to you we can get the job done, and there's more work to be done." And I'll talk about that in the convention. In other words, it's going to be a forward-looking speech.

Last question. I know you all are hungry.

### *Legislation To Restructure the Intelligence Community*

***Q.*** Absolutely. Mr. President, thank you. Intelligence Committee Chairman Pat Roberts has proposed a bill to radically restructure the intelligence community. He splits up the CIA, gives complete budgetary authority to the new NID, as well as personnel hiring and firing authority, and more—takes a number of intelligence collection agencies out of the Pentagon and transmits them over to the NID. I wonder what you think of that proposal, and what is the status of the White House effort on this front?

***The President.*** I haven't seen it. I haven't seen his proposal. He was on TV yesterday morning talking about his ideas, and I'm sure he's going to send it over to us to take a look at it.

There is a lot of ideas moving around. And we've got a lot of smart people looking at the best way to fashion intelligence so that the President and his Cabinet Secretaries have got the ability to make good judgment calls on behalf of the American people. That's what I'm interested in. I'm interested in how to get the best intelligence to my desk so I can be a good decisionmaker on behalf of the people of this country. And intelligence is a vital part of winning this war against these terrorists. We've got to know who they are, what they're thinking, where they are. And so that's how we're approaching this issue.

Now, listen, I've called for a National Intelligence Director because I think it's an important part of coordinating activities to make sure the analysis of information is as good as it can possibly be. I am not for anything standing in between me and my line operators like the Secretary of Defense. In other words, once intelligence is in place and once we come up with a decision as to how to act, I want to make sure the person responsible for the actions has a direct report to me.

And so we're looking at all options, including the budget option, all aimed at making sure that me and future Presidents have got the best information possible. And so Senator Roberts is a good, thoughtful guy. He came up with an idea, and we'll look at it. We'll take a look at it and determine whether or not it works or not. But there's going to be a lot of other ideas too as this debate goes forward.

Listen, thank you all.

### *Summer Olympics*

***Q.*** You're not going to Athens this week, are you?

***The President.*** Athens, Texas? [*Laughter*]

***Q.*** The Olympics, Greece.

***The President.*** Oh, the Olympics. No, I'm not.

***Q.*** Have you been watching them?

***The President.*** Oh, yes. Yes, it's been exciting.

***Q.*** Any particular moment stand out?

***The President.*** Particular moment? I like the—let's see—Iraqi soccer. I liked seeing the Afghan woman carrying the flag, coming in. I loved our gymnasts. I've been watching the swimming. I've seen a lot, yes.

Listen, thank you all. Enjoy yourself.

NOTE: The President's news conference began at 12:05 p.m. at the Bush Ranch. In his remarks,

he referred to Secretary of Defense Donald H. Rumsfeld; Gen. George W. Casey, USA, commanding general, Multi-National Force—Iraq; President Vladimir Putin of Russia; former President Saddam Hussein of Iraq; and Col. Muammar Abu Minyar al-Qadhafi, leader of Libya. He also referred to organizations described in Section 527 of the Tax Code. A reporter referred to former Senator Bob Dole and Bob J. Perry, chief executive officer, Perry Homes, a Joint Venture.

## Remarks in Las Cruces, New Mexico

*August 26, 2004*

***The President.*** Thanks for coming. *Vamos a ganar.* Thanks for coming. It's great to be here. I am proud to be traveling with my friend Rudy Giuliani. This is a part of the world, Rudy, where the boots outnumber the suits. Nice to be in country where the cowboy hats outnumber the ties.

I appreciate so many people showing up. I'm here to ask for the vote. I believe it's important to get out and ask for the vote. I believe it's important to travel this great State and our country talking about where I intend to lead the country. And I'm so proud to be traveling with a man who is a strong leader, a man who brought calm to the citizens of New York City during a tragic day, a man who helped lift the spirit of that important part of our country, Rudy Giuliani.

I told Rudy, I said, "Rudy, we're in good country here in Las Cruces." I said, "I know this part of the State well." You might remember I used to be the Governor of your neighbor. I told Rudy, I said, "I've been to Las Cruces a lot, and here in Las Cruces, you're going to find some really fine people." And after here, we're off to Farmington and then back down to Albuquerque. We're taking this State seriously. With your help, we'll carry New Mexico. With your help, we'll carry the country in November.

I'm sorry Laura is not here.

***Audience members.*** Aw-w-w!

***The President.*** No, I understand. I kissed her goodbye in Crawford this morning, and I said, "I've got to go to work." [*Laughter*] She said, you get over to New Mexico, and you remind them that her kinfolk were raised right down the road in Anthony. I'm proud of Laura. She's a great mom, a wonderful wife. I'll give you some reasons why I think you ought to put me back in, but perhaps the most important one of all is so Laura is the First Lady for 4 more years.

I'm real proud of my runningmate, Dick Cheney. He is a fine man. I picked him not necessarily because he's the prettiest face in America. [*Laughter*] I picked him because he can get the job done. I picked him for his experience and his judgment. And I'm proud to be running with him, proud to call him friend, and proud to call him runningmate.

I'm also proud to be working with a great United States Senator in Pete Domenici. Pete is a—he's a close friend. He's a great New Mexican. He's a wonderful person. He is on vacation. I wish he and Nancy a well-deserved rest. I'm proud also to be here with the United States Congressman, Steve Pearce. I'm glad you brought Cynthia. It's good to see you both, proud to work with you.

I'm glad the mayor is here, Bill Mattiace. Mr. Mayor, thanks for coming—fill the potholes.

I appreciate Ted Scanlon and los Desperados for playing here today. I appreciate Mariachi Espuelas de la Plata. I'm glad they were here. Thank you all for coming.

Most of all, I want to thank the grassroots activists who are with us today. I want to thank Al Solis, who is the party chairman from Dona Ana County. I want to thank the people who put up the signs and make the phone calls. I ask you to register your friends and neighbors to vote.

We have a duty in this country to vote. We have an obligation in a free society to show up to the polls. Please do your duty and get people to vote. Get them into those polls. Obviously, when you're working to gather the vote, I've got a preference. [*Laughter*] In order to keep this country safer, stronger, and better, put Dick and I back into office.

We've been through a lot together in the last 4 years, and we've accomplished a great deal. But there's only reason to look backward at the record, and that is who best to lead us forward. That's what I want to talk about. I want to remind you, we have much at stake in this election, and we have more

to do to move America forward. We have more to do to create jobs and improve our schools. We have more to do to fight terror, to protect the homeland. We have more to do to spread freedom and peace. We've made much progress. I'm here to tell you I'm ready for the job. I'm ready to accomplish more for the American people.

We have more to do to make America's public schools the centers of excellence we know they all can be so no child is left behind. You might remember when we came to office 3½ years ago, children were being shuffled from grade to grade, year after year, without learning the basics. So we challenged the soft bigotry of low expectations. We've raised the bar. We believe in local control of schools. But we believe in accountability so we can determine whether every child is learning to read and write and add and subtract.

We have more to do. I understand this is a changing world we live in, and therefore, the jobs of the future will require more knowledge. We've got to expand math and science in our high schools. We need early intervention programs to make sure high school kids can read, write, add, and subtract. We want to make sure the high school diploma means something. Over the next 4 years, a rising generation will have the skills and confidence necessary to realize the American Dream.

We have more to do to make quality health care available and affordable. Listen, when we came to office, too many older Americans could not afford prescription drugs, and Medicare didn't pay for them. You might remember those old debates about Medicare: "Oh, just elect me. Something is going to get done." But year after year, those promises were empty. We got the job done. We've strengthened Medicare for our seniors.

There's more to do. We've expanded quality care through community health centers for low-income Americans. We've created health savings accounts so families can save tax-free for their own health care needs. When it comes to making—giving Americans more choices, more control over their lives, we're making progress. We're not turning back.

There's more to do over the next 4 years. Most people get their health insurance through small businesses, and yet, small businesses are having trouble providing health coverage. To help more Americans get health insurance, we must allow small employers to join together to purchase insurance at the discounts that big companies get in America.

We'll use technology to reduce costs and prevent mistakes. We'll expand research to seek new cures for deadly diseases. And to make sure you've got affordable and available health care here in New Mexico, we need medical liability reform. These frivolous lawsuits are running up the cost of health care, and they're running good docs out of business. See, I don't think you can be pro-patient and pro-doctor and pro-trial-lawyer at the same time. I think you have to choose. My opponent made his choice, and he put him on the ticket. I made my choice: I am for medical liability reform.

We have more to do to make this economy stronger. Listen, we've been through a lot in this economy. Think about it. We went through a recession. The stock market declined. We've been through attacks. We've had corporate scandals. But we've overcome these obstacles. We've overcome them because the American workers are the best in the world. We've overcome it because our farmers and ranchers know what they're doing. We've overcome it—we've overcome these obstacles because the entrepreneurial spirit is strong and the small-business sector of our economy is vibrant. I also think we've overcome it because of well-timed tax cuts.

When you're talking to your friends and neighbors, remember to tell them we've helped American families by raising the child credit. We've helped America's families by reducing the marriage penalty. By the way, the Tax Code ought to encourage marriage, not penalize marriage. We helped small businesses. And this time the check actually was in the mail.

Because we acted, our economy since last summer has grown at a rate as fast as any in nearly 20 years. Because we acted, we've created about 1.5 million new jobs over the past 12 months. Because we acted, the national unemployment rate is 5.5 percent. Because we acted, the unemployment rate in

your great State is 5.3 percent. Because we acted, the people of this country are working.

There's more work to be done. In order to make sure American jobs stay here in America, we need less regulations on our employers. You ask your small-business neighbor what it's like to fill out the paperwork. They'll say it's quite onerous. My problem is I can't promise anybody in Washington has ever read the paperwork.

We need tort reform to keep jobs here in America. To make sure people can find good work here at home, we need an energy policy. We need to become less dependent on foreign sources of energy. In order to keep jobs here at home, we've got to make sure other nations treat us in trade the way we treat them. Our markets are open for other—for products from other countries because it's good for consumers. And all we're saying is, "Just make sure you open up your markets." We can compete with anybody, anyplace, anywhere with fair rules.

***Audience members.*** Four more years! Four more years! Four more years!

***The President.*** In order to make sure jobs stay here, we've got to make sure our workers gain the skills necessary to fill the jobs of the 21st century. That's why I believe so strongly in our community college system, to make sure that there's money available, that the colleges are affordable for people all across America to be able to match their desire to work with the skills necessary to fill the new jobs.

In order to make sure we keep jobs here in America, we've got to keep your taxes low. And we've got to be wise about how we spend your money. I'm running against a fellow who has already made over $2.2 trillion worth of new promises. And we're just getting started. We're coming down the stretch. You know how tempting it is to get out in front of people and make promise after promise, but he hasn't told us how he's going to pay for it. Well, he said he's just going to tax the rich. You've heard that kind of language before, haven't you?

***Audience members.*** Yes!

***The President.*** Yes. Just remember why we've got all those accountants and lawyers out there. There's not enough money to tax the rich to pay for all his promises. If he gets elected, he's going to tax you. But the good news is we're not going to let him get elected.

We have more to do to wage and win the war against terror. We have more to do to keep this country secure. See, our future depends on our willingness to lead in the world. If America shows uncertainty and weakness in this decade, the world will drift toward tragedy. This will not happen on my watch.

The world changed on a terrible September morning, and since that day, we have changed the world. Before September the 11th, Afghanistan served as the home base of Al Qaida, which trained and deployed thousands of killers to set up cells all around the world, including our own country. Today, because America acted, Afghanistan is a rising democracy. Over 10 million people have registered to vote in that country. Afghanistan is an ally in the war on terror. Many young girls now go to school for the first time, because we acted. And America and the world are safer.

Before September 11th, Pakistan and Saudi Arabia didn't take Al Qaida seriously. Today, they are allies in the war on terror, and America and the world are safer.

Before September the 11th, Libya was spending millions to acquire weapons of mass destruction. Because America and our allies sent a strong and easy-to-understand message, the leader of Libya abandoned his pursuit of weapons of mass destruction, and America and the world are safer.

Before September the 11th, the ruler of Iraq was a sworn enemy of America. He was defying the world. You might remember, he was firing weapons at American pilots who were enforcing the world's sanctions. He purchased and used weapons of mass destruction. He invaded his neighbors. He had harbored terrorists. He subsidized the families of suicide bombers. He murdered tens of thousands of his own citizens.

***Audience member.*** He's not doing it anymore!

***The President.*** He was a source of great instability. I saw a threat. One of the lessons of September the 11th that we must always remember is that we must take threats seriously, before they fully materialize. Remembering that lesson, I went to the United

States Congress. I said, "I see a threat." They looked at the intelligence. They looked at Saddam's history. They came to the same conclusion I did, including my opponent.

I went to the United Nations because this country must always try diplomacy first. I went to the U.N. I said, "We see a threat." They looked at the same intelligence. They remembered the same history of Saddam Hussein. And as they had for over a decade, they demanded a full accounting, a disposal of his weapons and weapons programs, or face serious consequences. That's what they said. The world spoke.

As he had for over a decade, Saddam Hussein defied the world. He said, "I don't care what you say." We then sent inspectors into his country. He systematically deceived the inspectors. So I had a choice to make. Do I forget the lessons of September the 11th and trust the word of a madman or take action to defend America. Given that choice, I will defend our country every time.

Even though we didn't find the stockpiles we expected to find, Saddam had the capability of making weapons. And he had the willingness to pass that capability—or he could have had the willingness to pass that capability on to our enemy. It's a risk we could not afford to take after September the 11th. Knowing what I know today, I would have made the same decision. America and the world are safer.

Now, almost after—2 years after he voted for the war in Iraq and 7 months after switching positions to declare himself the antiwar candidate, my opponent has found a new nuance. He now agrees it was the right decision to go into Iraq. After months of questioning my motives and even my credibility, my opponent now agrees with me that even though we've not found the stockpile of weapons we all thought were there, knowing everything we know today, he would have voted to go into Iraq and remove Saddam Hussein. I want to thanks the Senator for clearing that up. There's still a little over 60 days for him to change his mind again. [*Laughter*]

I'm running because I understand we have more to do. We will continue to work with our friends and allies around the world to aggressively pursue the terrorists in Afghanistan and Iraq and elsewhere. See, you can't talk sense to these people. You cannot negotiate with them. You cannot hope for the best. We must engage them around the world so we do not have to face them here at home.

America will continue to lead the world with confidence and moral clarity. We have put together a strong coalition to help us defeat terror. There are nearly 40 nations involved in Afghanistan, some 30 nations involved in Iraq, 60 nations involved in the Proliferation Security Initiative. I'll continue to work to build alliances and work with our friends for the sake of freedom and peace. But I'll never turn over America's national security decisions to leaders of other countries.

We'll keep our commitments to help Afghanistan and Iraq become peaceful, democratic societies. Those two nations are now governed by strong leaders, people committed to the aspirations of their people. We have a clear goal in those two countries, to help them develop a peaceful, democratic country that will be an ally in the war on terror. It's in our national interest that they become peaceful, free countries. And to help them meet that goal, we're training Afghan forces and Iraqi forces so they can do the hard work of securing their country, so they can fight the terrorists who want to stop—[*applause*].

Our military will complete this mission as quickly as possible so our troops do not stay a day longer than necessary. The thing about our troops in these crucial times, our commitments are kept by the men and women who wear our Nation's uniform. At bases across our country and around the world, I've had the privilege of meeting with those who defend our security and defend our freedom. I've seen their great decency and their unselfish courage. I assure you, ladies and gentlemen, the cause of liberty is in great hands. I want to thank the veterans who are here today for setting such a great example for those who—[*applause*].

I made a commitment to our troops and to the families of our troops, that they will have the resources they need to fight and win the war on terror. Last September, while our troops were in combat in Afghanistan and Iraq, I proposed supplemental funding

to support them in their mission. The legislation provided funding for body armor and vital equipment, hazard pay, health benefits, ammunition, fuel, and spare parts for our military. We received great bipartisan support for that important spending. Matter of fact, the support was so strong that only 12 Members of the United States Senate voted against it. Two of them are my opponent and his runningmate.

***Audience members.*** Boo-o-o!

***The President.*** The Senator tried to explain his vote by saying this: "I actually did vote for the $87 billion, before I voted against it." Now, he's offering a different explanation. Recently, he said he was proud of the vote. And then when pressed, he said it was just a complicated matter. There's nothing complicated about supporting our troops in combat.

In the long run, our security is not guaranteed by force alone. We must work to change the conditions that give rise to terror, poverty and hopelessness and resentment. A free and peaceful Iraq, a free and peaceful Afghanistan will be powerful examples in a neighborhood that is desperate for liberty. Free countries do not export terror. Free countries do not stifle the dreams of their own citizens.

By serving the ideal of liberty, we're bringing hope to others, and that makes America more secure. By serving the ideal of liberty, we're spreading peace. By serving the ideal of liberty, we're serving the values we hold dear to our heart. We understand that freedom is not America's gift to the world; freedom is the Almighty God's gift to every person in this world.

We have more to do to protect America. There are enemies out there that still are plotting to harm us. See, my opponent said something I thought was—showed the contrast between our visions. He said that the war with the terrorists is actually improving their recruiting efforts. I think the logic is upside-down. I think it shows a misunderstanding of the nature of these people. See, during the 1990s, the terrorists were recruiting and training for war with us, long before we went to war with them. They don't need an excuse for their hatred. I think it's wrong to blame the actions of this country for the evil of the killers. You don't create terrorists by fighting back. You defeat the terrorists by fighting back.

We have more work to do, as the 9/11 Commission report said. It said America—the actions we've taken have made America safer but not yet safe. I agree. And that's why we're pushing hard for reforms in Washington, DC—intelligence reforms. That's why we created the Department of Homeland Security, so agencies talk better, so that Washington now talks better with New Mexico, and New Mexico talks better with Las Cruces—the great first-responders here in this part of the world. We passed the PATRIOT Act, which is a vital tool for our law enforcement to disrupt terrorist cells before they attack in America.

There's a lot of good people working on your behalf to secure the homeland. I want to thank them—continually thank them for their hard work. We're working hard to achieve reform in Washington, but it's not easy over there in Washington to achieve reform. There's a lot of entrenched interests. There's a lot of people willing to defend the status quo. It's not enough to advocate reform, you have to be able to get the job done.

When you're out there campaigning on my behalf, remember, when it comes to reforming schools to provide excellent education for every child, we're getting the job done. When it comes for health care reforms to give our families and our seniors more access and more choices, we're getting the job done. When it comes to improving our economy, we're getting the job done. When it comes to better securing our homeland, fighting the forces of terror, and spreading freedom and peace, we're getting the job done. Remind your friends and neighbors that when it comes time to elect a President, put somebody in there who can get the job done.

This is a time of rapid change for our country, and it's an exciting time to be an American. Change can sometimes create instability, and Government ought to recognize that and stand side by side with workers and families. The role of Government is not to give you orders. The role of Government is to help you have the tools necessary to be able to realize your dreams. And one way to do that is to continue to promote an ownership society in America. We want workers

to be able to own their own health care accounts, so they can take them from job to job if they change jobs.

Listen, I see a lot of younger folks here. I want to thank you all for coming. You ought to be listening very carefully to the debate on Social Security. Baby boomers like me are just fine when it comes to Social Security. Younger workers need to be concerned about the fiscal sanity of—fiscal stability of Social Security. I believe younger workers ought to be able to own a personal retirement account they call their own, so they can pass it on from one generation to the next.

We want to create the conditions so more people own their own business. The entrepreneurial spirit is strong in America. I intend to keep it that way. Listen, one of the great statistics of the modern era is more people—the homeownership rate in America is at an alltime high. We want to encourage—we want more people owning their own home. There's nothing better when somebody opens the door and says, "Welcome to my home." I believe in encouraging ownership because I know if you own something, you have a vital stake in the future of our country.

In this changing world, there are some things that will not change, our belief in liberty and opportunity and the nonnegotiable demands of human dignity. I believe in the individual values we try to live by, courage and compassion, reverence and integrity, hard work and duty. I believe in the institutions that give us purpose and direction, our families, our schools, and our religious congregations.

We stand for institutions like marriage and family, which are the foundations of society. We stand for a culture of life in which every person matters and every person counts. We stand for judges who faithfully interpret the law instead of legislating from the bench.

We stand for a culture of responsibility in America. The culture of this country is changing from one that has said, "If it feels good, do it," and "If you've got a problem, blame somebody else," to a culture in which each of us understands we're responsible for the decisions we make in life. If you're fortunate enough to be a mother or a father, you're responsible for loving your child with all your heart and all your soul. If you're worried about the quality of the education in the community in which you live, you're responsible for doing something about it. If you're a CEO in corporate America, you're responsible for telling the truth to your shareholders and your employees. And in this responsibility society, each of us is responsible for loving our neighbor just like we'd like to be loved ourselves.

I'm running for 4 more years to continue to rally the armies of compassion which exist all across our country. I'm running because I understand the role of Government is limited. See, Government can hand out money, but it cannot put hope in a person's heart or a sense of purpose in a person's life. That's done when a loving soul puts their arm around somebody that hurts and says, "I love you. How can I help you?" See, I believe strongly American society can change one heart, one soul, one conscience at a time, by rallying the true strength of America, which is the hearts and souls of the American people.

For all Americans, these years in our history will stand apart. There are quiet times in the life of a nation when little is expected of its leaders. This isn't one of those times. This is a time where we need firm resolve, strong belief in the values that make us a great nation.

None of us will ever forget that week when one era ended and another began. On September the 14th, with Rudy by my side, I stood in the ruins of the Twin Towers. It's a day I will never forget. There were workers in hardhats yelling at me, "Whatever it takes." A fellow just came out of the rubble. He had bloodshot eyes. He looked at me right in the eye and said, "Do not let me down." He took that day personally. Everybody—I wake up every morning thinking about how to better protect our country. I will never relent in defending America, whatever it takes.

We've come through much together. The last years, we have come through a lot. We have done a lot of hard work. There's more to be done. We will spread opportunity and ownership to every corner of America. We will pass enduring values of our country to

another generation. We will lead the cause of peace and freedom. And we will prevail.

Four years ago, I traveled your great State and our country, when I was asking for the vote. I made a pledge to our fellow Americans that if you honored me with this great responsibility, I would uphold the honor and the dignity of the office to which I had been elected. With your help—and with your help, I will do so for 4 more years.

Thanks for coming, and God bless. Thank you all. Thank you all.

NOTE: The President spoke at 11:15 a.m. in the Pan American Center at New Mexico State University. In his remarks, he referred to Rudolph W. Giuliani, former mayor of New York City; Nancy Domenici, wife of Senator Pete Domenici; Cynthia Pearce, wife of Representative Steve Pearce; Mayor William Michael Mattiace of Las Cruces, NM; entertainers Ted Scanlon and the Desperados, and Mariachi Espuelas de Plata; and Col. Muammar Abu Minyar al-Qadhafi, leader of Libya.

## Remarks in Farmington, New Mexico

*August 26, 2004*

***The President.*** Thanks for coming. I appreciate—It's good to be here in Farmington, New Mexico, in the Four Corners area of our country. I appreciate you all coming out. I told Rudy, I said, "I can't wait to get to Farmington. You're going to meet some really fine people here. It's a part of the country where the boots outnumber the suits."

The other day, my opponent said he thinks he can find the heart and soul of America in Hollywood.

***Audience members.*** Boo-o-o!

***The President.*** I think you find it right here in Farmington, New Mexico. I appreciate your hospitality. Rudy and I love being here. I want thank you all for coming out. It's such a beautiful day. I'm here to ask for the vote. I'm traveling with this great leader around New Mexico to tell the people I've got more to do to make this country safer, stronger, and better.

I also want to thank those of you who are involved with grassroots politics. Those are the people who put up the signs. Those are the people who make the phone calls. Those are the people who help register the voters, people like Bill Redmond, people who run the county here. These are the people who do their duty. See, I think we have a duty in America to vote.

***Audience members.*** Yes!

***The President.*** I think we have an obligation. I think we have an obligation in this society to go to the polls, and so therefore, I'm asking for your help. I hope you will register people to vote—register Republicans, register independents. I see a man here, he says, "Navajo Democrats for Bush." Register Democrats to vote. And when you get them headed to the polls, tell them we're ready to lead for 4 more years. Tell them we're ready to make this country a safer place and a better place.

I regret that Laura's not with me.

***Audience members.*** Aw-w-w!

***The President.*** No, I know, she's fabulous. I met the Vice President of the Navajo Nation out at the airport and met his beautiful wife, and the first thing she asked me, she said, "Where's Laura?" [*Laughter*] She's working. [*Laughter*]

I kissed her goodbye today in Crawford and headed west. I'm really proud of her. She's a great mom and a wonderful wife. She's a fabulous First Lady. Today I'm going to give you some reasons to put me back in, but perhaps the most important one of all is so that Laura is the First Lady for 4 more years.

I'm running with a good man for Vice President, Dick Cheney. He is a—I know there's a State rep named Dick Cheney from this part of the world. I hope he's as good a man as the Dick Cheney I call runningmate. I bet he is. Dick Cheney is solid as a rock. I picked him because he knows what he's doing. I picked him because he can get the job done. That's why I'm running with Dick Cheney.

Listen, I enjoy working with your Senator, Pete Domenici. He's a good man. He and Nancy are taking a vacation. I don't blame them. He's been working hard for the people of New Mexico. But in his stead, we've got another great United States Senator with us today, and that's my friend Ben Nighthorse Campbell and his wife, Linda, from the State

of Colorado. Where are you? Oh, yeah. [*Laughter*] I'm going to miss you, friend. I'm going to win, and I'm going to miss your presence in the United States Senate. He's a great man. I appreciate you coming.

I want to remind you that we have been through a lot together. We have accomplished a lot too. But you know something, the only reason to look backward at the record is to—who best to lead us forward into the future. I'm here traveling your State because there's so much at stake.

We have done much, but there is more to do to move this country forward. We have more to do to create jobs and improve our schools. We have more to do to fight terror and to protect the American people. We have more to do to spread freedom and peace we all want. We've made progress, and over the next 4 years, we will do more on behalf of the American people.

We've got more to do to make our public schools the centers of excellence we know they can be so no child is left behind in America. You might remember how the system worked 3½ years ago. Too many of our children were being shuffled from grade to grade, year after year, without learning the basics. I went to Washington to challenge the soft bigotry of low expectations. I said, "We'll provide more money from Washington to help the schools, but in return we expect results." We want our children to learn to read and write and add and subtract, and our plan is working. We're closing the achievement gap in America, but there's more to be done. We got to make sure our high school students get more math and sciences, because in order to be able to compete in the 21st century, we're going to need new skills. We got to have early intervention programs to make sure no child is left behind. We want to make sure our high school diploma means something when a kid graduates from high school, so they can find work. What I'm telling you is, after 4 more years, a rising generation will have the skills and the confidence necessary to realize the American Dream.

We've got more to do to make sure that we've got quality health care that's affordable to our citizens. Listen, when we came to office, the Medicare promise had been broken year after year. You might remember those old campaigns. They'd say, "Vote for me. I'm going to strengthen Medicare." Sure enough, nothing took place in Washington. There's a lot of special interests there, a lot of people dug in. But we got the job done. We strengthened Medicare for our seniors. Starting in the year 2006, seniors will have choices in Medicare, including prescription drug coverage.

We've expanded community health centers for low-income Americans. We will continue to do so over the next 4 years. We've created health savings accounts so families can save tax-free for their health care needs. We're making progress. There is more work to be done. Listen, most Americans get health coverage through their work. Most of today's new jobs are created by small businesses. But small businesses all across America are having trouble with health care. In order to help American families get the health care they need, we must allow small employers to join together so they can purchase insurance at the same discount that big businesses are able to do so.

We will harness technology to save money in health care and to cut down on errors. We will continue to expand research and seek new cures. In order to make sure you've got good docs here in Farmington, New Mexico, in order to make sure we got good health care in this part of the world that's affordable, we need to cut down on the frivolous lawsuits that are running up your cost of medicine.

See, I don't think you can be pro-patient, pro-hospital, and pro-doctor and pro-plaintiff-attorney at the same time. I think you have to choose. My opponent made his choice, and he put him on the ticket. [*Laughter*] I made my choice: I'm standing with the patients and the doctors. I am for medical liability reform—now. In all we do to improve health care in America, we will make sure the health care decisions are made by doctors and patients, not by bureaucrats in Washington, DC.

We've got more to do to make this economy stronger. Our economy has been through a lot. We've been through a recession. We've been through corporate scandals. We've been through a severe attack on our country, and yet, the economy is strong, and

it's getting stronger, because our workers are great. Our farmers are great. Our ranchers know what they're doing. The small-business sector of America is strong and vibrant. The entrepreneurial spirit is alive and well in this country.

I also think one of the reasons we've overcome these obstacles is because of well-timed tax cuts. We gave tax relief to every American who pays taxes. That seems fair.

***Audience members.*** Yes!

***The President.*** You might remember we helped American families by raising the child credit. We reduced the marriage penalty. The Tax Code penalizes marriage. We ought to be encouraging marriage, not penalizing marriage. We're helping our small businesses. And this time, the check actually was in the mail. [*Laughter*]

Because we acted, our economy since last summer has grown at a rate as fast as any in nearly 20 years. Since last August, we've added about 1.5 million new jobs. The unemployment rate nationally is 5.5 percent, and the unemployment rate in your important State is 5.3 percent.

The economy is strong. It's getting stronger, and there's more to do to keep jobs here at home. We've got to make sure our regulations are reasonable and fair. We need tort reform, not only in the health care field but all across the board to make sure our employers don't spend their money on frivolous lawsuits but are able to do so on their employees.

Listen, in order to make sure jobs stay here, we need a sound energy policy. Of course, we need to encourage conservation and renewable sources of energy, but we need to be exploring for natural gas right here in America too. We need to be less dependent—in order to make sure jobs stay in America, we need to become less dependent on foreign sources of energy.

In order to make sure jobs are here, we've got to open up markets like we've opened up ours. Listen, I believe American workers and farmers and ranchers can compete with anybody, anytime, anywhere, so long as the rules are fair.

In order to make sure jobs stay here in America, we've got to make sure our workers have a lifetime of learning available to them. See, this is a changing world, and jobs are changing. The skill sets are different. That's why I'm such a strong believer in the community college system. I believe we need to use our community colleges and help workers gain the skills necessary to fill the jobs of the 21st century.

In order to make sure we keep jobs here, we've got to be wise about how we spend your money. Listen carefully to the rhetoric coming out of Washington. They say, "Well, we're going to spend the Government's money." That's not what I think, and that's what I know—not—that's what I know. We're not talking about the Government's money. We're talking about the people's money. It's your money we spend in Washington, DC.

In order to make sure we keep jobs here in America, we must keep your taxes low. Running up the taxes on the working people and the small businesses of America will slow down this economic recovery. Now, I'm running against a fellow who's already made over $2 trillion of promises in the course of the campaign, and we haven't even gotten to the stretch run yet. [*Laughter*] We're not even coming down the pike. No telling what he'll promise in October. [*Laughter*] The problem is, he hasn't said how he's going to pay for it. Well, he said one thing; he said he's going to tax the rich. You've heard that before, haven't you?

***Audience members.*** Yes!

***The President.*** Yes. Guess what? The rich dodge, and you pay.

***Audience members.*** Yes!

***The President.*** But we're not going to let him. We're going to beat him come November. And it's going to start with carrying the great State of New Mexico.

We have more to do to wage and win the war on terror. America's future depends on our willingness to lead in the world. If America shows uncertainty or weakness in this decade, the world will drift toward tragedy. This isn't going to happen on my watch.

The world changed on a terrible September morning, and since that day, we have changed the world. Before September the 11th of 2001, Afghanistan served as the home base of Al Qaida, which trained and deployed thousands of killers to set up terror cells around the world, including our own country.

Because we acted, Afghanistan is a rising democracy. Because we acted, over 10 million people have registered to vote in a country that a short time ago was brutalized by a barbaric regime called the Taliban. Because we acted, Afghanistan is an ally in the war on terror. Because we acted, many young girls go to school for the first time. Because we acted, America and the world are safer.

Before September the 11th, Pakistan and Saudi didn't take Al Qaida seriously. Today, they are allies in the war against the terrorists. America and the world are safer.

Before September the 11th, Libya was spending millions to acquire weapons of mass destruction. Today, because America and our allies have sent a strong and easy-to-understand message, the leader of Libya has abandoned his pursuit of weapons of mass destruction, and America and the world are safer.

Before September the 11th, the ruler of Iraq was a sworn enemy of America. He was defying the world. He was firing weapons at American pilots enforcing the world's sanctions. He had pursued and he had used weapons of mass destruction. He harbored terrorists. He invaded his neighbors. He subsidized the families of suicide bombers. Saddam Hussein and his henchmen murdered tens of thousands of his own citizens. He was a source of great instability in the world's most volatile region. He was a threat.

***Audience member.*** No longer!

***Audience member.*** Not anymore!

***The President.*** After September the 11th, we had to look at the world differently. It's very important for our country to remember the lessons of September the 11th. One of the clearest lessons is that we must take threats seriously, before they fully materialize.

So I went to the United States Congress. The Congress looked at the intelligence I looked at. They remembered Saddam's history and came to the same conclusion I did—he was a threat—including the person I'm running against, came to that same conclusion.

Because a military action ought to be the last option of an American President, I went to the United Nations. I said to the United Nations, "You have seen a threat in the past. We see a threat. The world has changed since September the 11th. What do you think?" They came together after a debate, looked at the same intelligence we did, and concluded that Saddam Hussein was a threat, that he must disclose, disarm, or face serious consequences. The world spoke.

But as he had for over a decade, he defied the demands of the free world. See, he didn't seem to care what the free world said. Not only that, when we sent inspectors into the country, he systematically deceived the inspectors. So I had a choice to make. Do I trust a madman and forget the lessons of September the 11th, or take action necessary to defend America? Given that choice, I will defend our country every time.

Even though we did not find the stockpiles that we expected to find, Saddam Hussein had the capability of making weapons of mass destruction and could have passed that capability on to our enemy, and that was a risk we could not afford to take. Knowing what I know today, I would have made the same decision. Saddam Hussein sits in a prison cell, and America and the world are safer.

And now, almost 2 years after he voted for the war in Iraq and nearly 7 months after switching positions to declare himself the antiwar candidate, my opponent has found a new nuance. He now agrees it was the right decision to go into Iraq. See, after months of questioning my motives and even my credibility, the Senator now agrees with me that even though we have not found the stockpiles we thought we would find, knowing everything we know today, he would have voted to go into Iraq and remove Saddam Hussein from power. I want to thank him for clearing that up. However, there's still a little over 60 days for him to change his mind again. [*Laughter*]

I'm running because I understand we must continue to work with our allies and friends to aggressively pursue the terrorist enemy in Iraq and Afghanistan and elsewhere. See, you can't talk sense to these people. You cannot negotiate with them. You cannot hope for the best. We must aggressively pursue them around the world so we do not have to face them here at home.

America will continue to lead the world with confidence and moral clarity. We put

together a strong coalition to help us. There's over 40 nations involved—or nearly 40 nations involved in Afghanistan and some 30 nations involved in Iraq, 60 nations involved in the Proliferation Security Initiative. We'll continue to build alliances and work with our friends for the sake of security and peace. But I'll never turn over America's national security decisions to leaders of other countries.

When America says something, we've got to mean it.

***Audience members.*** Yes!

***The President.*** In order to make this world a more peaceful place when we speak, we better mean what we say. And so we'll keep our commitments to the people in Afghanistan and Iraq as they become peaceful and democratic societies. It's in our interest they become peaceful and democratic societies, and now they've got two strong leaders who are guiding those nations, people committed to the hopes and aspirations of their fellow citizens. We're training up Iraqi citizens and Afghan citizens to defeat the terrorists who are trying to stop the advance of freedom. We're helping them so they can help themselves. Our military will complete this mission as quickly as possible so our troops don't a stay a day longer than necessary.

It's important work we're doing. We're talking about keeping the peace. We're talking about spreading freedom. And our troops are helping us to keep our commitments. I'm proud of the United States military. I'm proud of our troops.

I want to thank the veterans who are here for having set such a great example to those who wear the uniform. We're going to support our troops. That's a commitment we owe not only to those who wear the uniform but the loved ones of those who wear the uniform. That's why last September, while our troops were in combat in Afghanistan and Iraq, I proposed supplemental funding to support them in their mission. This legislation provided funding for body armor and vital equipment, hazard pay, health benefits, ammunition, fuel, and spare parts. It was an important piece of legislation.

We received great bipartisan support. Matter of fact, the support was so strong in the United States Senate that only 12 Senators voted against that funding, 2 of whom are my opponent and his runningmate. So they asked him, they said, why? He said, "Well, I actually did vote for the $87 billion, before I voted against it." That's not exactly the way people talk in this part of the world.

***Audience members.*** No-o-o!

***The President.*** So they pressed him further. He said, well, he's proud of his vote, and the whole thing was just a complicated matter. There is nothing complicated about supporting our troops in combat.

In the long run, our security is not guaranteed by force alone. We will work to change the conditions that give rise to terror, poverty and hopelessness and resentment. See, a free and peaceful Iraq and a free and peaceful Afghanistan will set powerful examples to a part of the world that is desperate for liberty. Free nations do not export terror. Free nations are able to defeat hopelessness, because they listen to the hopes of their people.

By serving the cause of liberty, we're bringing hope to others, and that makes our country more secure. By serving the cause of liberty, we're spreading the peace that we all want. And by serving the cause of liberty, we're serving the deepest ideals of the American spirit. Freedom is not America's gift to the world. Freedom is the Almighty God's gift to each man and woman in this world.

I'm running because I know there's more work to do to protect the homeland. There's enemies who hate us out there that are still plotting. We have a difference of opinion on the enemy, it seems. My opponent said that going to war with the terrorists is actually improving their recruiting efforts. The logic is upside-down. I think it shows a misunderstanding of the enemy. See, during the 1990's, the terrorists were recruiting and training for war with us long before we went to war with them. They don't need an excuse for their hatred. It is wrong to blame this country for staying on the offense. See, we don't create enemies and terrorists by fighting back. We defeat the terrorists by fighting back.

We're working hard to protect you. There's a lot of good people at the Federal level and the State level and the local level who are working long hours to protect the

American people. We're working on reform. There'll be good, solid intelligence reform to make sure that I've got what's needed to make good decisions on behalf of the American people, that we can respond to the threats as they exist.

We've created the Department of Homeland Security to better protect you. We've got to do a better job on our ports and borders. We've got to do a better job of strengthening our intelligence sharing. We need to renew the PATRIOT Act. The PATRIOT Act is a vital tool for law enforcement to bust these terrorist organizations.

I'll continue to push for reform, but it's hard. I mean, there's a lot of entrenched interests. The special interests are strong. That's why it's not enough to advocate reform. You've got to be able to get the job done.

So when you're out campaigning, and when you're out convincing people to go to the polls, you might remind them, when it comes to reforming schools to lift the standard so every child can learn, we're getting the job done. When it comes to health care reforms that have helped our seniors and helped our families, we're getting the job done. When it comes to improving our economy and creating jobs, we're getting the job done. When it comes to better securing the homeland and spreading freedom and peace, we're getting the job done. When it comes to choosing a President, put somebody in there who can get the job done.

***Audience members.*** Four more years! Four more years! Four more years!

***The President.*** We're living in a time—we're living in changing times. A lot of moms are working. A lot of people are changing jobs. A lot of people need new skills in order to fill the jobs of the 21st century. These are changing times, and I recognize they can be unsettling. But Government can help by standing side by side with people. Instead of ordering people around, Government can help people have the tools so they can decide for themselves. And one way to do so is to promote an ownership society. We want people owning their own health care accounts, so they can take them from job to job.

I see we got a lot of younger workers here. I appreciate you coming. Baby boomers and older folks can look at Social Security and know it's going to be around for us. Younger workers need to be concerned about the fiscal solvency of Social Security. That's why I believe we ought to give younger workers the option of establishing personal savings accounts with their own money, that they call their own and pass on from generation to generation.

In order to meet the changing times, we've got to change the work rules to give our families flex-time and comp-time so you can better juggle your family needs. In order to make sure that we've got a hopeful America, we've got to continue to spread ownership—ownership of businesses. Listen, I love the fact that the homeownership rate in America is at an alltime high. We'll continue to expand homeownership over the next 4 years. We'll continue to expand ownership—homeownership. There's nothing better than somebody opening up a front door of the house, saying, "Welcome to my home. Welcome to my piece of property." We believe in ownership because we know that when somebody owns something, they have a vital stake in the future of the United States of America.

In this world of rapid change, there are some things that will not change, our belief in liberty, our belief in opportunity, and our belief in the nonnegotiable demands of human dignity. The individual values we try to live by, courage and compassion, reverence and integrity. In a changing world, we must honor those institutions that give us direction and purpose, our families, our schools, and our religious congregations.

We stand for institutions like marriage and family, which are the foundations of society. We stand for a culture of life in which every person matters and every person counts. We stand for judges who faithfully interpret the law instead of legislating from the bench.

We stand for a culture of responsibility in this country. Listen, the culture of our country is changing from one that has said, "If it feels good, do it," and "If you've got a problem, blame somebody else," to a culture in which each of us understands we're responsible for the decisions we make in life. If you're fortunate enough to be a mother or a father, you are responsible for loving your child with all your heart and all your soul.

If you're worried about the quality of the education in Farmington, New Mexico, you're responsible for supporting your teachers and doing something about it. If you're a CEO in corporate America, you're responsible for telling the truth to your shareholders and your employees. And in this responsibility society of ours, each of us is responsible for loving our neighbor just like we'd like to be loved ourself.

I'm running for 4 more years to continue to rally the armies of compassion. See, I believe we can change this country one heart and one soul at a time by relying upon the true strength of America, which is the hearts and souls of the American people.

Today I met Rod Conover. He's involved with Project Read. He's a volunteer. He's taking time out of his life to help somebody else learn to read. See, we'll change this country. We'll change this country by calling upon the great love of the American people to serve something greater than themselves, to help somebody in need, to help the homeless, to feed the hungry, to help the addicted by surrounding with something the Government can't live, which is love. Now, Government can give money, but Government cannot give love. And so over the next 4 years, I'll continue to call upon the great spirit of the American people.

We're living in a—we've come through a lot together. The last 4 years have brought great challenges. I'll never forget the day Rudy and I went to the ruins of the Twin Towers. It was a very emotional day. I remember the workers in hardhats yelling at me, "Whatever it takes." I remember a worker looking me in the eye and saying, "Do not let me down." See, it's clear to me, and I know it's clear to Rudy, that that day, people took it personally on that site. I took it personally. I know you did as well. I have a duty that goes on. I wake up every day trying to figure out how best to secure this homeland. I will never relent in defending America, whatever it takes.

We've done hard work over the past years, and there's more work to be done. During the next 4 years, we will spread ownership and opportunity so everybody can realize the great promise of America. During the next 4 years, we will continue to pass on the enduring values of our country to a younger generation. During the next 4 years, we will continue to lead in the cause of freedom and peace. With your support, I'll be a leader America can count on in a world of change.

For 4 years, I traveled this great country, including your great State, asking for the vote—4 years ago I did, asking for the vote. I said if you gave me a chance to serve in this high office, I would uphold the dignity and the honor of the office to which I had been elected. And with your help, I will do so for the next 4 years.

Thanks for coming. May God bless. Thank you all. Thank you all very much.

NOTE: The President spoke at 12:35 p.m. at Ricketts Park. In his remarks, he referred to Rudolph W. Giuliani, former mayor of New York City; former Representative Bill Redmond of New Mexico; Frank Dayish, Jr., Vice President, Navajo Nation, and his wife, Virginia; Representative Richard P. Cheney, New Mexico House of Representatives; Nancy Domenici, wife of Senator Pete Domenici; Linda Nighthorse Campbell, wife of Senator Ben Nighthorse Campbell; Col. Muammar Abu Minyar al-Qadhafi, leader of Libya; President Hamid Karzai of Afghanistan; and Prime Minister Ayad al-Alawi of the Iraqi Interim Government.

## Remarks in Albuquerque, New Mexico

*August 26, 2004*

***The President.*** Thank you all. Thanks for coming. Thank you all.

***Audience members.*** Four more years! Four more years! Four more years!

***The President.*** Thank you all for coming. Gosh, I appreciate so many coming out to say hello to Rudy. [*Laughter*] We were in Las Cruces and Farmington, and here we end up in the great city of Albuquerque. It's been a fantastic day in the Land of Enchantment.

I want to thank you all for coming out. I told Rudy, "You're going to like it here." I said, "You're going to see more cowboy hats than you see ties." No, we're right here in the heart and soul of America, Albuquerque, New Mexico.

I'm proud to be traveling with this good man. He's a great leader, a great friend, and a wonderful American. He showed the world great courage during traumatic times, and I'm proud to be standing by him. I'm proud he's out working for me. And I'm proud you all are here too. I'm here asking for your vote, and I'm here asking for your help. There's no doubt in my mind, with your help, we'll carry New Mexico and win a great victory in November.

I am sorry that Laura is not here. I kissed her goodbye in Crawford this morning. I said, "I'm heading west." I said, "I got to go work. I'm anxious for people to hear my story. I want people to know I've got more to do to lead this Nation for 4 more years." I'm really proud of Laura. I'm proud of her. She's a great mom and a wonderful wife. And she's a wonderful First Lady as well. Today I'm going to give you some reasons why I think you ought put me back in there, but perhaps the most important one of all is so that Laura will be First Lady for 4 more years.

I'm proud of my runningmate, Dick Cheney. He might be short on hair, but he's long on experience. He can get the job done.

I appreciate—listen, I enjoy working with Pete Domenici. What a good man Pete is. He's a—I'm proud to work with him. I know you're proud to call him Senator. I'm also really pleased to be here with Congresswoman Heather Wilson. She is as good as they come in the United States Congress.

I want to thank all of my friends who are the grassroots activists, John Sanchez and Manny Lujan. I want to thank them for their work.

I appreciate the fact that Brooks and Dunn are here. What great Americans they are, and not only that, they can sing. Really proud to have them here. I want to thank Tony Lynn for announcing the program.

Most of all, I want to thank you for being here. I just want you to know I believe all of us in America have a duty to vote. And I would like for you to encourage your neighbors to register to vote. We have an obligation to do that, to vote in our society, and one way you can help in this campaign is to become a part of this massive registration campaign that we've got going and vote—register Republicans and independents and discerning Democrats. Remind them we've got more work to do. Remind them that with 4 more years, America will be a safer, stronger, and better country.

We've been through a lot together, and we've accomplished a great deal. But the only reason to look backward is to best determine who to lead us forward, and that's what I'm here to talk about. We've done a lot, but there is more to do to move America forward. We've got more to do to create jobs, more to do to improve our schools. We've got more to do to fight terror. We have got more to do to spread liberty and peace.

We've made much progress. I'm here to tell you I'm ready to lead the country for 4 more years to do more for the people.

We have more to do to make our public schools the centers of excellence we know they can be so that no child is left behind in America. We came to office 3½ years ago; too many children were being shuffled from grade to grade, year after year, without learning the basics. So we decided to try something different. We said, "We'll send more money back to the States, but in return, we expect results." We're challenging the soft bigotry of low expectations. We're raising the bar. We're empowering parents. We believe in local control of schools, and we're making progress.

There is more work to be done. We've got to make sure we've got more science and math courses for our high school kids. We've got to bring the Internet in to bring the latest to our classrooms. We must have intervention programs to make sure children do not slip behind. We want to make sure a high school diploma means something. After 4 more years, a rising generation will have the skills and the confidence necessary to realize the American Dream.

We have more to do to make quality health care available and affordable. You might remember the old Medicare debates of the past. Politician after politician say, "Give us a chance to strengthen Medicare," and nothing got done. We got the job done. We now have a Medicare system that will allow seniors to make their own choices to meet their own needs, and starting in 2006, a Medicare

system that will provide prescription drugs for our seniors.

We've done more. We've expanded community health centers for low-income Americans. We want people getting primary care in these centers, not in emergency rooms. We've created health savings accounts so families can save tax-free for their own health care needs.

There is more work to be done. Most people get their health care through jobs—their jobs, and most new jobs are created by small businesses. But many small businesses are having trouble affording health care. In order to allow small businesses to afford health care so American families get the help they need, we must allow small employers to join together to be able to purchase health care at the discounts that big companies get. We will harness technology to reduce costs and reduce errors. We will continue to expand research and find new cures. And in order to make sure health care is available, affordable in Albuquerque, New Mexico, we must do something about the frivolous lawsuits that are running up the cost of your medicine.

See, I don't think you can be pro-doctor and pro-patient and pro-plaintiff-attorney at the same time. I think you have to choose. My opponent made his choice, and he put him on the ticket. [*Laughter*] I made my choice. I have made my choice. I'm standing with the patients and the doctors, the nurses and the hospitals. I am for medical liability reform—now.

We've got more to do to make sure this economy is strong. Remember what we've been through in a short period of time. We've been through a recession. We've been through corporate scandals. We've been through the terror attacks.

But we've overcome those obstacles. We've overcome the obstacles because the American worker is great. We've overcome the obstacles because the entrepreneurial spirit is strong in America. We've overcome the obstacles because small-business owners are dreaming about expanding and creating new jobs. We've overcome the obstacles because our farmers and ranchers know what they're doing.

We have overcome those obstacles because of two well-timed tax cuts. We didn't try to pick winners or losers when it came to cutting taxes. We said, "If you pay taxes, you ought to get relief." We also helped our families. Remember, we raised the child credit. We reduced the marriage penalty. The Tax Code ought to encourage marriage, not penalize marriage.

We helped our small businesses. Because we acted, our economy since last summer has grown at a rate as fast as nearly—as any rate in nearly 20 years. Over the last 12 months, we've added nearly 1.5 million new jobs. The unemployment rate across our country is 5.5 percent. That is well below the national average of the seventies, the eighties, and the nineties. The unemployment rate in the great State of New Mexico is 5.3 percent.

We are moving forward. We're not going to go backward. There is more work to be done. In order to keep jobs here in America, we must make sure our regulations are reasonable and fair. In order to keep jobs here in America, we need an energy policy that makes us less dependent on foreign sources of energy. In order to keep jobs here, we've got to do something about these junk lawsuits that are threatening the small-business job creators of America.

In order to make sure jobs stay here, we want other countries to treat us the way we treat them. Listen, we can compete with anybody, anytime, anywhere, so long as the playing field is level.

In order to make sure jobs are here, we've got to have an education system that provides a lifetime of learning for America's workers. Listen, the job base is changing. And some of these new jobs that pay more require new skills. That's why I strongly support helping people go back to the community colleges all across America to gain the skills necessary to fill the jobs of the 21st century.

In order to make sure jobs stay here and this economy continues to grow, we've got to be wise about how we spend your money. In order to keep jobs here and to keep the economy growing, we need to keep your taxes low. I think taxes are an issue in this campaign. My opponent has already promised over $2 trillion of new spending.

***Audience members.*** Boo-o-o!

***The President.*** And we've still got the stretch run. [*Laughter*] We've still got September and October to go. And so they said, "How are you going to pay for it?" And he used that old, tired class warfare line, "We're just going to tax the rich." But you know how that works, don't you?

***Audience members.*** Yes!

***The President.*** You've heard them say "tax the rich." First of all, you can't tax the rich enough to pay for all the promises. And secondly, the rich are pretty good about hiring accountants and lawyers. Generally, when you hear that, be careful because he's aiming his tax increase at you. But we're not going to let him have it. We're going to win in November.

We're doing some smart things. I passed an important law to protect the residents of this State and the forests from catastrophic wildfires.

***Audience members.*** Yes!

***The President.*** Our Healthy Forests Restoration Act is good law for New Mexico. It's important law to help us preserve these national treasures. The Cibola National Forest will benefit from this important legislation. We had a difference of opinion on this subject. My opponent said that the Healthy Forests Act was—really means we're taking a chainsaw to public forests. Then when he came out here to campaign, he turned his position around. He says he likes part of the law. [*Laughter*] I guess it's not only the wildfires that shift in the wind. [*Laughter*]

I'm running again because I understand we have more to do to wage and win the war against terrorism. Our future, America's future, depends on our willingness to lead in this world. If America shows uncertainty and weakness in this decade, the world will drift toward tragedy. This will not happen on my watch.

The world changed on a terrible September morning, and since that day, we changed the world. Before September the 11th, Afghanistan served at the home base of Al Qaida, which trained and deployed thousands of killers to set up cells around the world, including America. Today, because we acted, Afghanistan is a rising democracy. Over 10 million people in that country have registered to vote in the upcoming election. Because we acted, Afghanistan is an ally in the war on terror. Because we acted, many young girls go to school for the first time in Afghanistan. Because we acted, America and the world are safer.

Before September the 11th, Libya was spending millions to acquire weapons of mass destruction. Today, because America and our allies have sent a strong and clear message, a message that's easy to understand, the leader of Libya abandoned his pursuit of weapons of mass destruction, and America and the world are safer.

Before September the 11th, the ruler of Iraq was a sworn enemy of America. He was defying the world and firing weapons at American pilots who were enforcing the world's sanctions. He had used weapons of mass destruction. He harbored terrorists. He invaded his neighbors. He subsidized the families of suiciders. He had murdered tens of thousands of his own people. He was a source of great instability in a volatile part of the world. He was a threat. One of the lessons of September the 11th that we must never forget is that we must deal with threats before they fully materialize.

I went to the United States Congress. I said, "This administration sees a threat." They looked at the intelligence I looked at. They remembered the history of Saddam Hussein, and they came to the same conclusion I did—including my opponent, who came to the same conclusion I did.

Because I believe we ought to try diplomacy before we ever commit troops, I went to the United Nations. I said to the world, "We see a threat." They looked at the same intelligence and concluded, with a 15-to-nothing vote in the Security Council that Saddam Hussein must disclose, disarm, or face serious consequences. And as he had for over a decade, Saddam Hussein refused to comply with the demands of the free world. As a matter of fact, we sent in inspectors. He systematically deceived the inspectors. So I had a choice to make: Either trust the word of a madman and forget the lessons of September the 11th, or take action to defend our country. Given that choice, I will defend America.

Even though we didn't find the stockpiles we expected to find, Saddam had the capability to make weapons of mass destruction, and he could have passed that capability on to the terrorist enemy. That's a risk we could not have afforded to take after September the 11th. Knowing what we know today, I would have taken the same action in Iraq.

America and the world are safer with Saddam Hussein sitting in a prison cell. Now, almost 2 years after he voted for the war in Iraq and about 7 months after switching positions to declare himself the antiwar candidate, my opponent has found another nuance. [*Laughter*] See, he now agrees it was the right decision to go into Iraq. After months of questioning my motives and even my credibility, he now agrees with me that even though we have not found the stockpiles we all thought he had, knowing everything we know today, he would have voted to go into Iraq and remove Saddam from power. And I want to thank him for clearing that up. There's still a little over 60 days in this campaign for him to change his mind again. [*Laughter*]

I'm running because I understand we have more to do. We will continue to work with our friends and allies around the world to aggressively pursue the terrorists in Iraq and Afghanistan and elsewhere. See, you cannot talk sense into these people. You cannot try to negotiate with them.

***Audience members.*** No-o-o!

***The President.*** You cannot hope for the best.

***Audience members.*** No-o-o!

***The President.*** We must engage these enemies overseas so we do not have to face them here at home.

America will continue to lead the world with confidence and moral clarity. See, we put together a strong coalition to help us. There's nearly 40 nations involved in Afghanistan, some 30 nations involved in Iraq. Over the next 4 years, we'll continue to build on our alliances and work with our friends. But I'll never turn over America's national security decisions to leaders of other countries.

We'll keep our commitments to help the people of Afghanistan and Iraq. We'll do so because when America says something, it better mean what it says in order to make the world a more peaceful place. We'll do so because it's in our interest they become democracies and peaceful societies. These nations are now governed by two strong leaders who believe in the hopes and aspirations of the people that live in those countries. We set a clear goal. We're for peaceful, democratic countries who can self-govern and who are allies in the war against these terrorists. And so our military forces are there to provide security as they head to elections, and we're there to help train Afghan and Iraqi forces so they can defeat the terrorists who are trying to stop and prevent the hopes of many from emerging. Our military will complete this mission as quickly as possible so our troops do not stay a day longer than necessary.

Our Nation's commitments are kept by the men and women of our military. At bases around the country, I have had the high privilege of meeting with those who defend our country and spread the peace. I've seen their great decency and their unselfish courage. I assure you, ladies and gentlemen, the cause of freedom is in really good hands.

I appreciate the veterans who are here today, who have set such a great example for those who wear the uniform.

Our troops must have the resources they need to fight and win the war on terror. They must have the full support of our Government. That's why last September, while our troops were in combat in Afghanistan and in Iraq, I proposed supplemental funding to support them in their missions. The legislation provided money for body armor and vital equipment, hazard pay, health benefits, ammunition, fuel, and spare parts. It was an important piece of legislation, and it received great bipartisan support. As a matter of fact, the support was so strong that only 12 Members of the United States Senate voted against it.

***Audience members.*** Boo-o-o!

***The President.*** Two of those twelve Senators are my opponent and his runningmate.

***Audience members.*** Boo-o-o!

***The President.*** When they asked him about that vote, he said, "I actually did vote for the $87 billion, before I voted against it." [*Laughter*] Doesn't sound like the way people in Albuquerque, New Mexico, talk to me.

But they pressed him further, and he said he was proud of his vote. And they kept pressing, and he said, "Well, it was a complicated matter." There's nothing complicated about supporting our troops in combat.

In the long run, our security is not guaranteed by force alone. We must work to change the conditions that give rise to terror, poverty and hopelessness and resentment. See, a free and peaceful Iraq and a free and peaceful Afghanistan will be powerful examples—they'll be powerful examples to their neighbors. They'll be powerful examples in the part of the world that's desperate for liberty and freedom.

Free countries do not export terror. Free countries do not stifle the dreams of their citizens. By serving the ideal of liberty, we're bringing hope to others, and that makes America more secure. By serving the ideal of liberty, we're spreading the peace that we all want. And by serving the ideal of liberty, we're serving the deepest ideals of our Nation. We understand freedom is not America's gift to the world; freedom is the Almighty God's gift to each man and woman in this world.

Now, we've got more to do to protect our country. There's an enemy out there that still hates us. We have a difference of opinion on this. The other day, he said that going to war with the terrorists is actually improving their recruiting efforts. I think the logic is upside-down. I think it shows a misunderstanding of the enemy we face. See, during the 1990's, the terrorists were recruiting, and they were training for war with us long before we went to war with them. They don't need an excuse for their hatred. Staying on the offense is necessary to protect this country. See, you don't create terrorists by fighting back. You defeat the terrorists by fighting back.

There's a lot of good people working on your behalfs, a lot of good people at the Federal level and the State level and the local level responding to threats. We've got work to do, and we'll continue to do it to make sure that we get the best intelligence possible so we can react to the threats. We need the PATRIOT Act renewed. Listen, the PATRIOT Act is a vital tool for those who are working to disrupt the terrorist networks. We created the Department of Homeland Security. We're continuing to work to better safeguard our borders and our ports. We're working better between levels of government.

But I got to tell you, reform isn't easy, particularly in Washington, DC. [*Laughter*] There's a lot of entrenched interests there. There's a lot of people who are willing to hold on to the status quo. It's not enough to advocate reform, you've got to be able to get the job done.

So when you're out there campaigning, I want you to remind people that when it comes to reforming our schools to provide an excellent education for every child, we're getting the job done. When it comes to health care reforms for our seniors and for our families, we're getting the job done. When it comes to improving our economy and creating jobs, we're getting the job done. When it comes to better securing our homeland and fighting the forces of terror and spreading freedom and peace, we're getting the job done. And remind your friends and neighbors, when it comes time to choose a President, put somebody back in there who can get the job done.

We're living in a time of change, and I understand change can be unsettling. It's an exciting time, but it's a time that Government needs to change its ways of thinking. Government needs to not be giving dictates to people; Government needs to be helping people. One way to do so is to understand that a lot of moms are working these days, and therefore, people need flex-time and comp-time so they can adjust their work schedules to meet the demands of family. One way to help people with changing times is to encourage an ownership society. That's why we want people owning their own health care accounts, so they can manage their own accounts and take them from job to job if they need to.

These are changing times, and they're exciting times. I see a lot of the younger folks out here today. I thank you for coming. But when it comes time to think about Social Security, baby boomers like me are in good shape. [*Laughter*] But some younger workers are going to have a problem because there's

a lot of baby boomers, and the Social Security system needs to be made fiscally sound for you. And I believe the best way to do so is to let younger workers take some of their own money in personal savings accounts so they can carry it from one generation to the next.

We want more people owning their own business in America. You know, there's some fantastic success stories right here in Albuquerque, New Mexico, where people had a dream and they built their own companies that they can call their own. In changing times, if you own your own home, it can help provide stability. The homeownership rate is at an alltime high in America. We'll continue to pursue policies to encourage people to own their own home. There's nothing better than somebody opening that front door and saying, "Welcome to my house. Thank you for coming to my home." We understand in America that if you own something, you have a vital stake in the future of our country.

In changing times, there are some things that won't change, our belief in liberty, our belief in opportunity, and our belief in the nonnegotiable demands of human dignity. The individual values we try to live by shouldn't change, courage and compassion, reverence and integrity. We will continue to support the institutions that give us direction and purpose, our families, our schools, and our religious congregations.

We stand for institutions like marriage and family, which are the foundations of our society. We stand for a culture of life in which every person matters and every person counts. We stand for judges who faithfully interpret the law instead of legislating from the bench.

We stand for a culture of responsibility in this country. Listen, the culture is changing from one that has said, "If it feels good, just go ahead and do it," and "If you've got a problem, blame somebody else," to a culture in which each of us understands we're responsible for the decisions we make in life. If you're fortunate enough to be a mom or a dad, you're responsible for loving your child with all your heart and all your soul. If you're worried about the quality of the education in the community in which you live, you're responsible for doing something about it. If you're a CEO in corporate America, you are responsible for telling the truth to your shareholders and your employees. And in a responsibility society, each of us is responsible for loving our neighbor just like we'd like to be loved ourselves.

I'm running for 4 more years to continue to rally the armies of compassion which exist all across our country. Listen, the great strength of America is the hearts and souls of the American citizens. People are volunteering all over our country to help improve somebody's life. I met with Bernice Young. She volunteered more than 11,000 hours at the Children's Hospital of New Mexico. She's taking time out of her life to help make somebody else's life better. See, I believe societies will change. I believe our country will change, one heart, one soul, one conscience at a time, if we rally the great army of compassion, which is willing to love a neighbor.

For all Americans, these years in our history will always stand apart. There are quiet times in the life of a nation when little is expected of its leaders. This isn't one of those times. This is a time where we need firm resolve, clear vision, and strong belief in the values that make us a great nation.

None of us will ever forget that week when one era ended and another began. Rudy and I were in the ruins of the Twin Towers on September the 14th, 2001. It's a day I will never forget. It is a day Rudy will never forget. I remember the workers in hardhats yelling at me, "Whatever it takes, President. Whatever it takes." I remember shaking the hand of a man who had just gotten out of the rubble. He had bloodshot eyes. He said, "Do not let me down." It was a—I wake up every morning thinking about how better to protect this country. I will never relent in defending America, whatever it takes.

We have come through much together, and we've done a lot of hard work. But there's more to be done. During the next 4 years, we will spread ownership and opportunity to every corner of this country. We will pass the enduring values of our country to another generation. We will continue to lead the cause of freedom and peace, and we will prevail.

With your support and prayers, I will be a leader America can count on in a time of

change. Four years ago, I traveled this great country and your wonderful State asking for the vote. I said if you honored me with this great responsibility, I would uphold the dignity and the honor of the office to which I had been elected. With your help, I will do so for the next 4 years.

God bless. Thank you for coming. Thank you all.

NOTE: The President spoke at 3 p.m. at the Albuquerque Convention Center. In his remarks, he referred to Rudolph W. Giuliani, former mayor of New York City; John Sanchez and Manuel Lujan, Jr., members, executive committee, Republican Party of New Mexico; country music entertainers Brooks and Dunn; radio show host Tony Lynn; Col. Muammar Abu Minyar al-Qadhafi, leader of Libya; President Hamid Karzai of Afghanistan; and Prime Minister Ayad al-Alawi of the Iraqi Interim Government.

## Statement on Facilitation of Cooperative Conservation

*August 26, 2004*

Americans have a long tradition of conservation and stewardship of our Nation's lands and other natural resources. It was this ethic that led 30 years ago to passage of landmark legislation that continues to help improve America's water and air quality. Over the last three decades, we have made remarkable progress, working together to meet our conservation goals and improve the quality of our air and water.

Today I have directed the Federal agencies that oversee environmental and natural resource policies and programs to promote cooperative conservation in full partnership with States, local governments, tribes, and individuals. Local involvement is critical to ensuring successful, effective, and long-lasting conservation results. The Executive order on cooperative conservation that I have signed today will help us continue to make sure that decisions in Washington, DC, are well-informed by those closest to the land and their communities.

## Executive Order 13352—Facilitation of Cooperative Conservation

*August 26, 2004*

By the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

***Section 1.*** *Purpose.* The purpose of this order is to ensure that the Departments of the Interior, Agriculture, Commerce, and Defense and the Environmental Protection Agency implement laws relating to the environment and natural resources in a manner that promotes cooperative conservation, with an emphasis on appropriate inclusion of local participation in Federal decisionmaking, in accordance with their respective agency missions, policies, and regulations.

***Sec. 2.*** *Definition.* As used in this order, the term "cooperative conservation" means actions that relate to use, enhancement, and enjoyment of natural resources, protection of the environment, or both, and that involve collaborative activity among Federal, State, local, and tribal governments, private for-profit and nonprofit institutions, other nongovernmental entities and individuals.

***Sec. 3.*** *Federal Activities.* To carry out the purpose of this order, the Secretaries of the Interior, Agriculture, Commerce, and Defense and the Administrator of the Environmental Protection Agency shall, to the extent permitted by law and subject to the availability of appropriations and in coordination with each other as appropriate:

(a) carry out the programs, projects, and activities of the agency that they respectively head that implement laws relating to the environment and natural resources in a manner that:

(i) facilitates cooperative conservation;

(ii) takes appropriate account of and respects the interests of persons with ownership or other legally recognized interests in land and other natural resources;

(iii) properly accommodates local participation in Federal decisionmaking; and

(iv) provides that the programs, projects, and activities are consistent with protecting public health and safety;

(b) report annually to the Chairman of the Council on Environmental Quality on actions taken to implement this order; and

(c) provide funding to the Office of Environmental Quality Management Fund (42 U.S.C. 4375) for the Conference for which section 4 of this order provides.

***Sec. 4.*** *White House Conference on Cooperative Conservation.* The Chairman of the Council on Environmental Quality shall, to the extent permitted by law and subject to the availability of appropriations:

(a) convene not later than 1 year after the date of this order, and thereafter at such times as the Chairman deems appropriate, a White House Conference on Cooperative Conservation (Conference) to facilitate the exchange of information and advice relating to (i) cooperative conservation and (ii) means for achievement of the purpose of this order; and

(b) ensure that the Conference obtains information in a manner that seeks from Conference participants their individual advice and does not involve collective judgment or consensus advice or deliberation.

***Sec. 5.*** *General Provision.* This order is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, instrumentalities or entities, its officers, employees or agents, or any other person.

**George W. Bush**

The White House,
August 26, 2004.

[Filed with the Office of the Federal Register, 11:31 a.m., August 27, 2004]

NOTE: This Executive order was published in the *Federal Register* on August 30.

## Proclamation 7806—Women's Equality Day, 2004

*August 26, 2004*

*By the President of the United States of America*

***A Proclamation***

On Women's Equality Day, we recognize the hard work and perseverance of those who helped secure women's suffrage in the United States. With the ratification of the 19th Amendment to the Constitution in 1920, American women gained one of the most cherished rights and fundamental responsibilities of citizenship: the right to vote.

The struggle for women's suffrage in America dates back to the founding of our country. The movement began in earnest at the Seneca Falls Convention in 1848, when women drafted a Declaration of Sentiments proclaiming they had the same rights as men. In 1916, Jeannette Rankin of Montana became the first American woman elected to the United States House of Representatives, despite the fact that her fellow women would not be able to vote nationally for 4 more years. These women and many more like them worked to ensure that future generations of women could realize the promise of America.

Today, American women are leaders in business, government, law, science, medicine, the arts, education, and many other fields. Women-owned businesses account for nearly half of all privately held firms and are opening at twice the rate of male-owned businesses. Through vision, determination, and a strong work ethic, remarkable American women have broadened opportunities for themselves and women around the world.

The full participation of women and the protection of their rights as citizens are essential for freedom and democracy to flourish. In Afghanistan, women helped draft their country's new constitution in January 2004, which guarantees free elections and full participation by women. These women are eager to exercise their rights and are registering to vote in great numbers; about 40 percent of those registered to vote in the October Afghan Presidential elections are women. In Iraq, women are members of the new interim

Iraqi government and the recently established National Council. They also participated in drafting the Transitional Administrative Law, which prohibits discrimination on the basis of gender, ethnicity, or religion and requires that 25 percent of the new legislature be women. In the face of great challenges, Iraqi women are building a better nation for themselves and their families.

As we look to the future, we celebrate the extraordinary accomplishments of women in America and throughout the world and renew our commitment to equality for all women, both at home and abroad.

**Now, Therefore, I, George W. Bush,** President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim August 26, 2004, as Women's Equality Day. I call upon the people of the United States to observe this day with appropriate programs and activities.

**In Witness Whereof,** I have hereunto set my hand this twenty-sixth day of August, in the year of our Lord two thousand four, and of the Independence of the United States of America the two hundred and twenty-ninth.

**George W. Bush**

[Filed with the Office of the Federal Register, 11:31 a.m., August 27, 2004]

NOTE: This proclamation was published in the *Federal Register* on August 30.

## Executive Order 13353—Establishing the President's Board on Safeguarding Americans' Civil Liberties

*August 27, 2004*

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to further strengthen protections for the rights of Americans in the effective performance of national security and homeland security functions, it is hereby ordered as follows:

***Section 1.*** *Policy.* The United States Government has a solemn obligation, and shall continue fully, to protect the legal rights of all Americans, including freedoms, civil liberties, and information privacy guaranteed by Federal law, in the effective performance of national security and homeland security functions.

***Sec. 2.*** *Establishment of Board.* To advance the policy set forth in section 1 of this order (Policy), there is hereby established the President's Board on Safeguarding Americans' Civil Liberties (Board). The Board shall be part of the Department of Justice for administrative purposes.

***Sec. 3.*** *Functions.* The Board shall:

(a) (i) advise the President on effective means to implement the Policy, and (ii) keep the President informed of the implementation of the Policy;

(b) periodically request reports from Federal departments and agencies relating to policies and procedures that ensure implementation of the Policy;

(c) recommend to the President policies, guidelines and other administrative actions, technologies, and legislation, as necessary to implement the Policy;

(d) at the request of the head of any Federal department or agency, unless the Chair, after consultation with the Vice Chair, declines the request, promptly review and provide advice on a policy or action of that department or agency that implicates the Policy;

(e) obtain information and advice relating to the Policy from representatives of entities or individuals outside the executive branch of the Federal Government in a manner that seeks their individual advice and does not involve collective judgment or consensus advice or deliberation;

(f) refer, consistent with section 535 of title 28, United States Code, credible information pertaining to possible violations of law relating to the Policy by any Federal employee or official to the appropriate office for prompt investigation;

(g) take steps to enhance cooperation and coordination among Federal departments and agencies in the implementation of the Policy, including but not limited to working with the Director of the Office of Management and Budget and other officers of the United States to review and assist in

the coordination of guidelines and policies concerning national security and homeland security efforts, such as information collection and sharing; and

(h) undertake other efforts to protect the legal rights of all Americans, including freedoms, civil liberties, and information privacy guaranteed by Federal law, as the President may direct.

Upon the recommendation of the Board, the Attorney General or the Secretary of Homeland Security may establish one or more committees that include individuals from outside the executive branch of the Federal Government, in accordance with applicable law, to advise the Board on specific issues relating to the Policy. Any such committee shall carry out its functions separately from the Board.

***Sec. 4.*** *Membership and Operation.* The Board shall consist exclusively of the following:

(a) the Deputy Attorney General, who shall serve as Chair;

(b) the Under Secretary for Border and Transportation Security, Department of Homeland Security, who shall serve as Vice Chair;

(c) the Assistant Attorney General (Civil Rights Division);

(d) the Assistant Attorney General (Office of Legal Policy);

(e) the Counsel for Intelligence Policy, Department of Justice;

(f) the Chair of the Privacy Council, Federal Bureau of Investigation;

(g) the Assistant Secretary for Information Analysis, Department of Homeland Security;

(h) the Assistant Secretary (Policy), Directorate of Border and Transportation Security, Department of Homeland Security;

(i) the Officer for Civil Rights and Civil Liberties, Department of Homeland Security;

(j) the Privacy Officer, Department of Homeland Security;

(k) the Under Secretary for Enforcement, Department of the Treasury;

(l) the Assistant Secretary (Terrorist Financing), Department of the Treasury;

(m) the General Counsel, Office of Management and Budget;

(n) the Deputy Director of Central Intelligence for Community Management;

(o) the General Counsel, Central Intelligence Agency;

(p) the General Counsel, National Security Agency;

(q) the Under Secretary of Defense for Intelligence;

(r) the General Counsel of the Department of Defense;

(s) the Legal Adviser, Department of State;

(t) the Director, Terrorist Threat Integration Center; and

(u) such other officers of the United States as the Deputy Attorney General may from time to time designate.

A member of the Board may designate, to perform the Board or Board subgroup functions of the member, any person who is part of such member's department or agency and who is either (i) an officer of the United States appointed by the President, or (ii) a member of the Senior Executive Service or the Senior Intelligence Service. The Chair, after consultation with the Vice Chair, shall convene and preside at meetings of the Board, determine its agenda, direct its work, and, as appropriate to deal with particular subject matters, establish and direct subgroups of the Board that shall consist exclusively of members of the Board. The Chair may invite, in his discretion, officers or employees of other departments or agencies to participate in the work of the Board. The Chair shall convene the first meeting of the Board within 20 days after the date of this order and shall thereafter convene meetings of the Board at such times as the Chair, after consultation with the Vice Chair, deems appropriate. The Deputy Attorney General shall designate an official of the Department of Justice to serve as the Executive Director of the Board.

***Sec. 5.*** *Cooperation.* To the extent permitted by law, all Federal departments and

agencies shall cooperate with the Board and provide the Board with such information, support, and assistance as the Board, through the Chair, may request.

***Sec. 6.*** *Administration.* Consistent with applicable law and subject to the availability of appropriations, the Department of Justice shall provide the funding and administrative support for the Board necessary to implement this order.

***Sec. 7.*** *General Provisions.* (a) This order shall not be construed to impair or otherwise affect the authorities of any department, agency, instrumentality, officer, or employee of the United States under applicable law, including the functions of the Director of the Office of Management and Budget relating to budget, administrative, or legislative proposals.

(b) This order shall be implemented in a manner consistent with applicable laws and Executive Orders concerning protection of information, including those for the protection of intelligence sources and methods, law enforcement information, and classified national security information, and the Privacy Act of 1974, as amended (5 U.S.C. 552a).

(c) This order is intended only to improve the internal management of the Federal Government and is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity, by a party against the United States, or any of its departments, agencies, instrumentalities, entities, officers, employees, or agents, or any other person.

**George W. Bush**

The White House,
August 27, 2004.

[Filed with the Office of the Federal Register, 8:45 a.m., August 31, 2004]

NOTE: This Executive order will be published in the *Federal Register* on September 1.

## Executive Order 13354—National Counterterrorism Center

*August 27, 2004*

By the authority vested in me as President by the Constitution and laws of the United States of America, including section 103(c)(8) of the National Security Act of 1947, as amended (Act), and to protect the security of the United States through strengthened intelligence analysis and strategic planning and intelligence support to operations to counter transnational terrorist threats against the territory, people, and interests of the United States of America, it is hereby ordered as follows:

***Section 1.*** *Policy.* (a) To the maximum extent consistent with applicable law, agencies shall give the highest priority to (i) the detection, prevention, disruption, preemption, and mitigation of the effects of transnational terrorist activities against the territory, people, and interests of the United States of America, (ii) the interchange of terrorism information among agencies, (iii) the interchange of terrorism information between agencies and appropriate authorities of States and local governments, and (iv) the protection of the ability of agencies to acquire additional such information.

(b) Agencies shall protect the freedom, information privacy, and other legal rights of Americans in the conduct of activities implementing section 1(a) of this order.

***Sec. 2.*** *Establishment of National Counterterrorism Center.* (a) There is hereby established a National Counterterrorism Center (Center).

(b) A Director of the Center shall supervise the Center.

(c) The Director of the Center shall be appointed by the Director of Central Intelligence with the approval of the President.

(d) The Director of Central Intelligence shall have authority, direction, and control over the Center and the Director of the Center.

***Sec. 3.*** *Functions of the Center.* The Center shall have the following functions:

(a) serve as the primary organization in the United States Government for analyzing and integrating all intelligence possessed or acquired by the United States Government pertaining to terrorism and counterterrorism, excepting purely domestic counterterrorism information. The Center may, consistent with applicable law, receive, retain, and disseminate information from any Federal, State, or local government, or other source

necessary to fulfill its responsibilities concerning the policy set forth in section 1 of this order; and agencies authorized to conduct counterterrorism activities may query Center data for any information to assist in their respective responsibilities;

(b) conduct strategic operational planning for counterterrorism activities, integrating all instruments of national power, including diplomatic, financial, military, intelligence, homeland security, and law enforcement activities within and among agencies;

(c) assign operational responsibilities to lead agencies for counterterrorism activities that are consistent with applicable law and that support strategic plans to counter terrorism. The Center shall ensure that agencies have access to and receive intelligence needed to accomplish their assigned activities. The Center shall not direct the execution of operations. Agencies shall inform the National Security Council and the Homeland Security Council of any objections to designations and assignments made by the Center in the planning and coordination of counterterrorism activities;

(d) serve as the central and shared knowledge bank on known and suspected terrorists and international terror groups, as well as their goals, strategies, capabilities, and networks of contacts and support; and

(e) ensure that agencies, as appropriate, have access to and receive all-source intelligence support needed to execute their counterterrorism plans or perform independent, alternative analysis.

***Sec. 4.*** *Duties of the Director of Central Intelligence.* The Director of Central Intelligence shall:

(a) exercise the authority available by law to the Director of Central Intelligence to implement this order, including, as appropriate, the authority set forth in section 102(e)(2)(H) of the Act;

(b) report to the President on the implementation of this order, within 120 days after the date of this order and thereafter not less often than annually, including an assessment by the Director of Central Intelligence of:

(1) the effectiveness of the United States in implementing the policy set forth in section 1 of this order, to the extent execution of that policy is within the responsibilities of the Director of Central Intelligence;

(2) the effectiveness of the Center in the implementation of the policy set forth in section 1 of this order, to the extent execution of that policy is within the responsibilities of the Director of Central Intelligence; and

(3) the cooperation of the heads of agencies in the implementation of this order; and

(c) ensure the performance of all-source intelligence analysis that, among other qualities, routinely considers and presents alternative analytical views to the President, the Vice President in the performance of executive functions, and other officials of the executive branch as appropriate.

***Sec. 5.*** *Duties of the Director of the Center.* In implementing the policy set forth in section 1 of this order and ensuring that the Center effectively performs the functions set forth in section 3 of this order, the Director of the Center shall:

(a) access, as deemed necessary by the Director of the Center for the performance of the Center's functions, information to which the Director of the Center is granted access by section 6 of this order;

(b) correlate, analyze, evaluate, integrate, and produce reports on terrorism information;

(c) disseminate transnational terrorism information, including current terrorism threat analysis, to the President, the Vice President in the performance of Executive functions, the Secretaries of State, Defense, and Homeland Security, the Attorney General, the Director of Central Intelligence, and other officials of the executive branch as appropriate;

(d) support the Department of Homeland Security, and the Department of Justice, and other appropriate agencies, in fulfillment of their responsibility to disseminate terrorism information, consistent with applicable law, Executive Orders and other Presidential guidance, to State and local government officials, and other entities, and coordinate dissemination of terrorism information to foreign governments when approved by the Director of Central Intelligence;

(e) establish both within the Center, and between the Center and agencies, information systems and architectures for the effective access to and integration, dissemination, and use of terrorism information from whatever sources derived;

(f) undertake, as soon as the Director of Central Intelligence determines it to be practicable, all functions assigned to the Terrorist Threat Integration Center;

(g) consistent with priorities approved by the President, assist the Director of Central Intelligence in establishing requirements for the Intelligence Community for the collection of terrorism information, to include ensuring military force protection requirements are met;

(h) under the direction of the Director of Central Intelligence, and in consultation with heads of agencies with organizations in the Intelligence Community, identify, coordinate, and prioritize counterterrorism intelligence requirements for the Intelligence Community; and

(i) identify, together with relevant agencies, specific counterterrorism planning efforts to be initiated or accelerated to protect the national security.

***Sec. 6.*** *Duties of the Heads of Agencies.* (a) To implement the policy set forth in section 1 of this order:

(i) the head of each agency that possesses or acquires terrorism information:

(A) shall promptly give access to such information to the Director of the Center, unless prohibited by law (such as section 103(c)(7) of the Act or Executive Order 12958, as amended) or otherwise directed by the President;

(B) shall cooperate in and facilitate the production of reports based on terrorism information with contents and formats that permit dissemination that maximizes the utility of the information in protecting the territory, people, and interests of the United States; and

(C) shall cooperate with the Director of Central Intelligence in the preparation of the report to the President required by section 4 of this order; and

(ii) the head of each agency that conducts diplomatic, financial, military, homeland security, intelligence, or law enforcement activities relating to counterterrorism shall keep the Director of the Center fully and currently informed of such activities, unless prohibited by law (such as section 103(c)(7) of the Act or Executive Order 12958, as amended) or otherwise directed by the President.

(b) The head of each agency shall, consistent with applicable law, make available to the Director of the Center such personnel, funding, and other resources as the Director of Central Intelligence, after consultation with the head of the agency and with the approval of the Director of the Office of Management and Budget, may request. In order to ensure maximum information sharing consistent with applicable law, each agency representative to the Center, unless otherwise specified by the Director of Central Intelligence, shall operate under the authorities of the representative's agency.

***Sec. 7.*** *Definitions.* As used in this order:

(a) the term "agency" has the meaning set forth for the term "executive agency" in section 105 of title 5, United States Code, together with the Department of Homeland Security, but includes the Postal Rate Commission and the United States Postal Service and excludes the Government Accountability Office;

(b) the term "Intelligence Community" has the meaning set forth for that term in section 3.4(f) of Executive Order 12333 of December 4, 1981, as amended;

(c) the terms "local government", "State", and, when used in a geographical sense, "United States" have the meanings set forth for those terms in section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101); and

(d) the term "terrorism information" means all information, whether collected, produced, or distributed by intelligence, law enforcement, military, homeland security, or other United States Government activities, relating to (i) the existence, organization, capabilities, plans, intentions, vulnerabilities, means of finance or material support, or activities of foreign or international terrorist groups or individuals, or of domestic groups

or individuals involved in transnational terrorism; (ii) threats posed by such groups or individuals to the United States, United States persons, or United States interests, or to those of other nations; (iii) communications of or by such groups or individuals; or (iv) information relating to groups or individuals reasonably believed to be assisting or associated with such groups or individuals.

***Sec. 8.*** *General Provisions.* (a) This order:

(i) shall be implemented in a manner consistent with applicable law, including Federal law protecting the information privacy and other legal rights of Americans, and subject to the availability of appropriations;

(ii) shall be implemented in a manner consistent with the authority of the principal officers of agencies as heads of their respective agencies, including under section 199 of the Revised Statutes (22 U.S.C. 2651), section 201 of the Department of Energy Reorganization Act (42 U.S.C. 7131), section 102(a) of the Homeland Security Act of 2002 (6 U.S.C. 112(a)), and sections 301 of title 5, 113(b) and 162(b) of title 10, 503 of title 28, and 301(b) of title 31, United States Code; and

(iii) shall not be construed to impair or otherwise affect the functions of the Director of the Office of Management and Budget relating to budget, administrative, and legislative proposals.

(b) This order and amendments made by this order are intended only to improve the internal management of the Federal Government and are not intended to, and do not, create any rights or benefits, substantive or procedural, enforceable at law or in equity by a party against the United States, its departments, agencies, instrumentalities, or entities, its officers, employees, or agents, or any other person.

**George W. Bush**

The White House,
August 27, 2004.

[Filed with the Office of the Federal Register, 8:45 a.m., August 31, 2004]

NOTE: This Executive order will be published in the *Federal Register* on September 1.

## Executive Order 13355—Strengthened Management of the Intelligence Community

*August 27, 2004*

By the authority vested in me as President by the Constitution and laws of the United States of America, including section 103(c)(8) of the National Security Act of 1947, as amended (Act), and in order to further strengthen the effective conduct of United States intelligence activities and protect the territory, people, and interests of the United States of America, including against terrorist attacks, it is hereby ordered as follows:

***Section 1.*** *Strengthening the Authority of the Director of Central Intelligence.* The Director of Central Intelligence (Director) shall perform the functions set forth in this order to ensure an enhanced joint, unified national intelligence effort to protect the national security of the United States. Such functions shall be in addition to those assigned to the Director by law, Executive Order, or Presidential directive.

***Sec. 2.*** *Strengthened Role in National Intelligence.* Executive Order 12333 of December 4, 1981, as amended, is further amended as follows:

(a) Subsection 1.5(a) is amended to read:

"(a)(1) Act as the principal adviser to the President for intelligence matters related to the national security;

"(2) Act as the principal adviser to the National Security Council and Homeland Security Council for intelligence matters related to the national security; and

(b) Subsection 1.5(b) is amended to read:

"(b)(1) Develop such objectives and guidance for the Intelligence Community necessary, in the Director's judgment, to ensure timely and effective collection, processing, analysis, and dissemination of intelligence, of whatever nature and from whatever source derived, concerning current and potential threats to the

security of the United States and its interests, and to ensure that the National Foreign Intelligence Program (NFIP) is structured adequately to achieve these requirements; and

"(2) Working with the Intelligence Community, ensure that United States intelligence collection activities are integrated in: (i) collecting against enduring and emerging national security intelligence issues; (ii) maximizing the value to the national security; and (iii) ensuring that all collected data is available to the maximum extent practicable for integration, analysis, and dissemination to those who can act on, add value to, or otherwise apply it to mission needs."

(c) Subsection 1.5(g) is amended to read:

"(g)(1) Establish common security and access standards for managing and handling intelligence systems, information, and products, with special emphasis on facilitating:

"(A) the fullest and most prompt sharing of information practicable, assigning the highest priority to detecting, preventing, preempting, and disrupting terrorist threats against our homeland, our people, our allies, and our interests; and

"(B) the establishment of interface standards for an interoperable information sharing enterprise that facilitates the automated sharing of intelligence information among agencies within the Intelligence Community.

"(2) (A) Establish, operate, and direct national centers with respect to matters determined by the President for purposes of this subparagraph to be of the highest national security priority, with the functions of analysis and planning (including planning for diplomatic, financial, military, intelligence, homeland security, and law enforcement activities, and integration of such activities among departments and agencies) relating to such matters.

"(B) The countering of terrorism within the United States, or against citizens of the United States, our allies, and our interests abroad, is hereby determined to be a matter of the highest national security priority for purposes of subparagraph (2)(A) of this subsection."

"(3) Ensure that appropriate agencies and departments have access to and receive all-source intelligence support needed to perform independent, alternative analysis."

(d) Subsection 1.5(m) is amended to read:

"(m)(1) Establish policies, procedures, and mechanisms that translate intelligence objectives and priorities approved by the President into specific guidance for the Intelligence Community.

"(2) In accordance with objectives and priorities approved by the President, establish collection requirements for the Intelligence Community, determine collection priorities, manage collection tasking, and resolve conflicts in the tasking of national collection assets (except when otherwise directed by the President or when the Secretary of Defense exercises collection tasking authority under plans and arrangements approved by the Secretary of Defense and the Director) of the Intelligence Community."

"(3) Provide advisory tasking concerning collection of intelligence information to elements of the United States Government that have information collection capabilities and are not organizations within the Intelligence Community.

"(4) The responsibilities in subsections 1.5(m)(2) and (3) apply, to the maximum extent consistent with applicable law, whether information is to be collected inside or outside the United States."

(e) Subsection 1.6(a) is amended to read:

"(a) The heads of all departments and agencies shall:

"(1) Unless the Director provides otherwise, give the Director access to all foreign intelligence, counterintelligence, and national intelligence, as defined in the Act, that is

relevant to transnational terrorist threats and weapons of mass destruction proliferation threats, including such relevant intelligence derived from activities of the FBI, DHS, and any other department or agency, and all other information that is related to the national security or that otherwise is required for the performance of the Director's duties, except such information that is prohibited by law, by the President, or by the Attorney General acting under this order at the direction of the President from being provided to the Director. The Attorney General shall agree to procedures with the Director pursuant to section 3(5)(B) of the Act no later than 90 days after the issuance of this order that ensure the Director receives all such information;

"(2) support the Director in developing the NFIP;

"(3) ensure that any intelligence and operational systems and architectures of their departments and agencies are consistent with national intelligence requirements set by the Director and all applicable information sharing and security guidelines, and information privacy requirements; and

"(4) provide, to the extent permitted by law, subject to the availability of appropriations, and not inconsistent with the mission of the department or agency, such further support to the Director as the Director may request, after consultation with the head of the department or agency, for the performance of the Director's functions."

***Sec. 3.*** *Strengthened Control of Intelligence Funding.* Executive Order 12333 is further amended as follows:

(a) Subsections 1.5(n), (o), and (p) are amended to read as follows:

"(n)(1) Develop, determine, and present with the advice of the heads of departments or agencies that have an organization within the Intelligence Community, the annual consolidated NFIP budget. The Director shall be responsible for developing an integrated and balanced national intelligence program that is directly responsive to the national security threats facing the United States. The Director shall submit such budget (accompanied by dissenting views, if any, of the head of a department or agency that has an organization within the Intelligence Community) to the President for approval; and

"(2) Participate in the development by the Secretary of Defense of the annual budgets for the Joint Military Intelligence Program (JMIP) and the Tactical Intelligence and Related Activities (TIARA) Program.

"(o)(1) Transfer, consistent with applicable law and with the approval of the Director of the Office of Management and Budget, funds from an appropriation for the NFIP to another appropriation for the NFIP or to another NFIP component;

"(2) Review, and approve or disapprove, consistent with applicable law, any proposal to: (i) reprogram funds within an appropriation for the NFIP; (ii) transfer funds from an appropriation for the NFIP to an appropriation that is not for the NFIP within the Intelligence Community; or (iii) transfer funds from an appropriation that is not for the NFIP within the Intelligence Community to an appropriation for the NFIP; and

"(3) Monitor and consult with the Secretary of Defense on reprogrammings or transfers of funds within, into, or out of, appropriations for the JMIP and the TIARA Program.

"(p)(1) Monitor implementation and execution of the NFIP budget by the heads of departments or agencies that have an organization within the Intelligence Community, including,

as necessary, by conducting program and performance audits and evaluations;

"(2) Monitor implementation of the JMIP and the TIARA Program and advise the Secretary of Defense thereon; and

"(3) After consultation with the heads of relevant departments, report periodically, and not less often than semiannually, to the President on the effectiveness of implementation of the NFIP Program by organizations within the Intelligence Community, for which purpose the heads of departments and agencies shall ensure that the Director has access to programmatic, execution, and other appropriate information."

***Sec. 4.*** *Strengthened Role in Selecting Heads of Intelligence Organizations.* With respect to a position that heads an organization within the Intelligence Community:

(a) if the appointment to that position is made by the head of the department or agency or a subordinate thereof, no individual shall be appointed to such position without the concurrence of the Director;

(b) if the appointment to that position is made by the President alone, any recommendation to the President to appoint an individual to that position shall be accompanied by the recommendation of the Director with respect to the proposed appointment; and

(c) if the appointment to that position is made by the President, by and with the advice and consent of the Senate, any recommendation to the President for nomination of an individual for that position shall be accompanied by the recommendation of the Director with respect to the proposed nomination.

***Sec. 5.*** *Strengthened Control of Standards and Qualifications.* The Director shall issue, after coordination with the heads of departments and agencies with an organization in the Intelligence Community, and not later than 120 days after the date of this order, and thereafter as appropriate, standards and qualifications for persons engaged in the performance of United States intelligence activities, including but not limited to:

(a) standards for training, education, and career development of personnel within organizations in the Intelligence Community, and for ensuring compatible personnel policies and an integrated professional development and education system across the Intelligence Community, including standards that encourage and facilitate service in multiple organizations within the Intelligence Community and make such rotated service a factor to be considered for promotion to senior positions;

(b) standards for attracting and retaining personnel who meet the requirements for effective conduct of intelligence activities;

(c) standards for common personnel security policies among organizations within the Intelligence Community; and

(d) qualifications for assignment of personnel to centers established under section 1.5(g)(2) of Executive Order 12333, as amended by section 2 of this order.

***Sec. 6.*** *Technical Corrections.* Executive Order 12333 is further amended as follows:

(a) The preamble is amended by, after "amended", inserting "(Act)".

(b) Subsection 1.3(a)(4) is amended by, after "governments", inserting "and organizations".

(c) Subsection 1.4(a) is amended by, after "needed by the President", inserting "and, in the performance of Executive functions, the Vice President,".

(d) Subsection 1.7(c) is amended by striking "the Director of Central Intelligence and" and by striking "their respective" and inserting "its".

(e) Subsection 1.8(c) is amended by, after "agreed upon", inserting "by".

(f) Subsection 1.8(i) is amended by striking "and through" and inserting in lieu thereof "through".

(g) Subsection 1.10 is amended by:

(i) striking "*The Department of the Treasury.* The Secretary of the Treasury shall:" and inserting in lieu thereof "*The Department of the Treasury and the Department of Homeland Security.* The Secretary of the Treasury, with respect to subsections (a), (b), and (c), and the Secretary of Homeland Security with respect to subsection (d), shall:";

(ii) in subparagraph (d), after "used against the President" inserting "or the Vice President"; and

(iii) in subparagraph (d), striking "the Secretary of the Treasury" both places it appears and inserting in lieu thereof in both places "the Secretary of Homeland Security".

(h) Subsection 2.4(c)(1) is amended by striking "present of former" and inserting in lieu thereof "present or former".

(i) Subsection 3.1 is amended by:

(i) striking "as provided in title 50, United States Code, section 413" and inserting in lieu thereof "implemented in accordance with applicable law, including title V of the Act"; and

(ii) striking "section 662 of the Foreign Assistance Act of 1961 as amended (22 U.S.C. 2422), and section 501 of the National Security Act of 1947, as amended (50 U.S.C. 413)," and inserting in lieu thereof "applicable law, including title V of the Act,".

(j) Subsection 3.4(b) is amended by striking "visably" and inserting in lieu thereof "visibly".

(k) Subsection 3.4(f) is amended:

(i) after "*agencies within the Intelligence Community*", by inserting "*, or organizations within the Intelligence Community*";

(ii) in paragraph (8), by striking "Those" and inserting in lieu thereof "The intelligence elements of the Coast Guard and those"; and

(iii) by striking the "and" at the end of paragraph (7), striking the period at the end of paragraph (8) and inserting in lieu thereof "; and", and adding at the end thereof "(9) National Geospatial-Intelligence Agency".

***Sec. 7.*** *General Provisions.*

(a) This order and the amendments made by this order:

(i) shall be implemented in a manner consistent with applicable law and subject to the availability of appropriations;

(ii) shall be implemented in a manner consistent with the authority of the principal officers of the executive departments as heads of their respective departments, including under section 199 of the Revised Statutes (22 U.S.C. 2651), section 201 of the Department of Energy Reorganization Act (42 U.S.C. 7131), section 102(a) of the Homeland Security Act of 2002 (6 U.S.C. 112(a)), and sections 301 of title 5, 113(b) and 162(b) of title 10, 503 of title 28, and 301(b) of title 31, United States Code; and

(iii) shall not be construed to impair or otherwise affect the functions of the Director of the Office of Management and Budget relating to budget, administrative, and legislative proposals.

(b) Nothing in section 4 of this order limits or otherwise affects—

(i) the appointment of an individual to a position made before the date of this order; or

(ii) the power of the President as an appointing authority to terminate an appointment.

(c) Nothing in this order shall be construed to impair or otherwise affect any authority to provide intelligence to the President, the Vice President in the performance of Executive functions, and other officials in the executive branch.

(d) This order and amendments made by this order are intended only to improve the internal management of the Federal Government and are not intended to, and do not, create any rights or benefits, substantive or procedural, enforceable at law or in equity by a party against the United States, its departments, agencies, instrumentalities, or entities, its officers, employees, or agents, or any other person.

**George W. Bush**

The White House,

August 27, 2004.

[Filed with the Office of the Federal Register, 8:45 a.m., August 31, 2004]

NOTE: This Executive order will be published in the *Federal Register* on September 1.

## Executive Order 13356—Strengthening the Sharing of Terrorism Information To Protect Americans

*August 27, 2004*

By the authority vested in me as President by the Constitution and laws of the United States of America, and in order to further strengthen the effective conduct of United States intelligence activities and protect the territory, people, and interests of the United States of America, including against terrorist attacks, it is hereby ordered as follows:

***Section 1.*** *Policy.* To the maximum extent consistent with applicable law, agencies shall, in the design and use of information systems and in the dissemination of information among agencies:

(a) give the highest priority to (i) the detection, prevention, disruption, preemption, and mitigation of the effects of terrorist activities against the territory, people, and interests of the United States of America, (ii) the interchange of terrorism information among agencies, (iii) the interchange of terrorism information between agencies and appropriate authorities of States and local governments, and (iv) the protection of the ability of agencies to acquire additional such information; and

(b) protect the freedom, information privacy, and other legal rights of Americans in the conduct of activities implementing subsection (a).

***Sec. 2.*** *Duty of Heads of Agencies Possessing or Acquiring Terrorism Information.* To implement the policy set forth in section 1 of this order, the head of each agency that possesses or acquires terrorism information:

(a) shall promptly give access to the terrorism information to the head of each other agency that has counterterrorism functions, and provide the terrorism information to each such agency in accordance with the standards and information sharing guidance issued pursuant to this order, unless otherwise directed by the President, and consistent with (i) the statutory responsibilities of the agencies providing and receiving the information, (ii) any guidance issued by the Attorney General to fulfill the policy set forth in subsection 1(b) of this order, and (iii) other applicable law, including section 103(c)(7) of the National Security Act of 1947, section 892 of the Homeland Security Act of 2002, Executive Order 12958 of April 17, 1995, as amended, and Executive Order 13311 of July 29, 2003;

(b) shall cooperate in and facilitate production of reports based on terrorism information with contents and formats that permit dissemination that maximizes the utility of the information in protecting the territory, people, and interests of the United States; and

(c) shall facilitate implementation of the plan developed by the Information Systems Council established by section 5 of this order.

***Sec. 3.*** *Preparing Terrorism Information for Maximum Distribution within Intelligence Community.* To assist in expeditious and effective implementation by agencies within the Intelligence Community of the policy set forth in section 1 of this order, the Director of Central Intelligence shall, in consultation with the Attorney General and the other heads of agencies within the Intelligence Community, set forth not later than 90 days after the date of this order, and thereafter as appropriate, common standards for the sharing of terrorism information by agencies within the Intelligence Community with (i) other agencies within the Intelligence Community, (ii) other agencies having counterterrorism functions, and (iii) through or in coordination with the Department of Homeland Security, appropriate authorities of State and local governments. These common standards shall improve information sharing by such methods as:

(a) requiring, at the outset of the intelligence collection and analysis process, the creation of records and reporting, for both raw and processed information including, for example, metadata and content, in such a manner that sources and methods are protected so that the information can be distributed at lower classification levels, and by creating unclassified versions for distribution whenever possible;

(b) requiring records and reports related to terrorism information to be produced with multiple versions at an unclassified level and at varying levels of classification, for example

on an electronic tearline basis, allowing varying degrees of access by other agencies and personnel commensurate with their particular security clearance levels and special access approvals;

(c) requiring terrorism information to be shared free of originator controls, including, for example, controls requiring the consent of the originating agency prior to the dissemination of the information outside any other agency to which it has been made available, to the maximum extent permitted by applicable law, Executive Orders, or Presidential guidance;

(d) minimizing the applicability of information compartmentalization systems to terrorism information, to the maximum extent permitted by applicable law, Executive Orders, and Presidential guidance; and

(e) ensuring the establishment of appropriate arrangements providing incentives for, and holding personnel accountable for, increased sharing of terrorism information, consistent with requirements of the Nation's security and with applicable law, Executive Orders, and Presidential guidance.

***Sec. 4.*** *Requirements for Collection of Terrorism Information Inside the United States.* (a) The Attorney General, the Secretary of Homeland Security, and the Director of Central Intelligence shall, not later than 90 days after the date of this order, jointly submit to the President, through the Assistants to the President for National Security Affairs and Homeland Security, their recommendation on the establishment of executive branch-wide collection and sharing requirements, procedures, and guidelines for terrorism information to be collected within the United States, including, but not limited to, from publicly available sources, including nongovernmental databases.

(b) The recommendation submitted under subsection (a) of this section shall also:

(i) address requirements and guidelines for the collection and sharing of other information necessary to protect the territory, people, and interests of the United States; and

(ii) propose arrangements for ensuring that officers of the United States with responsibilities for protecting the territory, people, and interests of the United States are provided with clear, understandable, consistent, effective, and lawful procedures and guidelines for the collection, handling, distribution, and retention of information.

***Sec. 5.*** *Establishment of Information Systems Council.* (a) There is established an Information Systems Council (Council), chaired by a designee of the Director of the Office of Management and Budget, and composed exclusively of designees of: the Secretaries of State, the Treasury, Defense, Commerce, Energy, and Homeland Security; the Attorney General; the Director of Central Intelligence; the Director of the Federal Bureau of Investigation; the Director of the National Counterterrorism Center, once that position is created and filled (and until that time the Director of the Terrorism Threat Integration Center); and such other heads of departments or agencies as the Director of the Office of Management and Budget may designate.

(b) The mission of the Council is to plan for and oversee the establishment of an interoperable terrorism information sharing environment to facilitate automated sharing of terrorism information among appropriate agencies to implement the policy set forth in section 1 of this order.

(c) Not later than 120 days after the date of this order, the Council shall report to the President through the Assistants to the President for National Security Affairs and Homeland Security, on a plan, with proposed milestones, timetables for achieving those milestones, and identification of resources, for the establishment of the proposed interoperable terrorism information sharing environment. The plan shall, at a minimum:

(i) describe and define the parameters of the proposed interoperable terrorism information sharing environment, including functions, capabilities, and resources;

(ii) identify and, as appropriate, recommend the consolidation and elimination of current programs, systems, and processes used by agencies to share terrorism information, and recommend as appropriate the redirection of existing resources to support

the interoperable terrorism information sharing environment;

(iii) identify gaps, if any, between existing technologies, programs, and systems used by agencies to share terrorism information and the parameters of the proposed interoperable terrorism information sharing environment;

(iv) recommend near-term solutions to address any such gaps until the interoperable terrorism information sharing environment can be established;

(v) recommend a plan for implementation of the interoperable terrorism information sharing environment, including roles and responsibilities, measures of success, and deadlines for the development and implementation of functions and capabilities from the initial stage to full operational capability;

(vi) recommend how the proposed interoperable terrorism information sharing environment can be extended to allow interchange of terrorism information between agencies and appropriate authorities of States and local governments; and

(vii) recommend whether and how the interoperable terrorism information sharing environment should be expanded, or designed so as to allow future expansion, for purposes of encompassing other categories of intelligence and information.

***Sec. 6.*** *Definitions.* As used in this order:

(a) the term "agency" has the meaning set forth for the term "executive agency" in section 105 of title 5, United States Code, together with the Department of Homeland Security, but includes the Postal Rate Commission and the United States Postal Service and excludes the Government Accountability Office;

(b) the terms "Intelligence Community" and "agency within the Intelligence Community" have the meanings set forth for those terms in section 3.4(f) of Executive Order 12333 of December 4, 1981, as amended;

(c) the terms "local government," "State," and, when used in a geographical sense, "United States," have the meanings set forth for those terms in section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101); and

(d) the term "terrorism information" means all information, whether collected, produced, or distributed by intelligence, law enforcement, military, homeland security, or other United States Government activities, relating to (i) the existence, organization, capabilities, plans, intentions, vulnerabilities, means of finance or material support, or activities of foreign or international terrorist groups or individuals, or of domestic groups or individuals involved in transnational terrorism; (ii) threats posed by such groups or individuals to the United States, United States persons, or United States interests, or to those of other nations; (iii) communications of or by such groups or individuals; or (iv) information relating to groups or individuals reasonably believed to be assisting or associated with such groups or individuals.

***Sec. 7.*** *General Provisions.* (a) This order:

(i) shall be implemented in a manner consistent with applicable law, including Federal law protecting the information privacy and other legal rights of Americans, and subject to the availability of appropriations;

(ii) shall be implemented in a manner consistent with the authority of the principal officers of agencies as heads of their respective agencies, including under section 199 of the Revised Statutes (22 U.S.C. 2651), section 201 of the Department of Energy Reorganization Act (42 U.S.C. 7131), section 102(a) of the National Security Act of 1947 (50 U.S.C. 403(a)), section 102(a) of the Homeland Security Act of 2002 (6 U.S.C. 112(a)), and sections 301 of title 5, 113(b) and 162(b) of title 10, 1501 of title 15, 503 of title 28, and 301(b) of title 31, United States Code; and

(iii) shall not be construed to impair or otherwise affect the functions of the Director of the Office of Management and Budget relating to budget, administrative, and legislative proposals.

(b) This order is intended only to improve the internal management of the Federal Government and is not intended to, and does

not, create any rights or benefits, substantive or procedural, enforceable at law or in equity by a party against the United States, its departments, agencies, instrumentalities, or entities, its officers, employees, or agents, or any other person.

**George W. Bush**

The White House,
August 27, 2004.

[Filed with the Office of the Federal Register, 8:45 a.m., August 31, 2004]

NOTE: This Executive order will be published in the *Federal Register* on September 1.

## Directive on Comprehensive Terrorist-Related Screening Procedures

*August 27, 2004*

Homeland Security Presidential Directive/ HSPD–11

*Subject:* Comprehensive Terrorist-Related Screening Procedures

(1) In order more effectively to detect and interdict individuals known or reasonably suspected to be or have been engaged in conduct constituting, in preparation for, in aid of, or related to terrorism ("suspected terrorists") and terrorist activities, it is the policy of the United States to:

(a) enhance terrorist-related screening (as defined below) through comprehensive, coordinated procedures that detect, identify, track, and interdict people, cargo, conveyances, and other entities and objects that pose a threat to homeland security, and to do so in a manner that safeguards legal rights, including freedoms, civil liberties, and information privacy guaranteed by Federal law, and builds upon existing risk assessment capabilities while facilitating the efficient movement of people, cargo, conveyances, and other potentially affected activities in commerce; and

(b) implement a coordinated and comprehensive approach to terrorist-related screening—in immigration, law enforcement, intelligence, counterintelligence, and protection of the border, transportation systems, and critical infrastructure—that supports homeland security, at home and abroad.

(2) This directive builds upon HSPD–6, "Integration and Use of Screening Information to Protect Against Terrorism." The Terrorist Screening Center (TSC), which was established and is administered by the Attorney General pursuant to HSPD–6, enables Government officials to check individuals against a consolidated Terrorist Screening Center Database. Other screening activities underway within the Terrorist Threat Integration Center (TTIC) and the Department of Homeland Security further strengthen the ability of the United States Government to protect the people, property, and territory of the United States against acts of terrorism.

(3) In this directive, the term "terrorist-related screening" means the collection, analysis, dissemination, and use of information related to people, cargo, conveyances, and other entities and objects that pose a threat to homeland security. Terrorist-related screening also includes risk assessment, inspection, and credentialing.

(4) Not later than 75 days after the date of this directive, the Secretary of Homeland Security, in coordination with the Attorney General, the Secretaries of State, Defense, Transportation, Energy, Health and Human Services, Commerce, and Agriculture, the Directors of Central Intelligence and the Office of Management and Budget, and the heads of other appropriate Federal departments and agencies, shall submit to me, through the Assistant to the President for Homeland Security, a report setting forth plans and progress in the implementation of this directive, including as further described in sections 5 and 6 of this directive.

(5) The report shall outline a strategy to enhance the effectiveness of terrorist-related screening activities, in accordance with the policy set forth in section 1 of this directive, by developing comprehensive, coordinated, systematic terrorist-related screening procedures and capabilities that also take into account the need to:

(a) maintain no less than current levels of security created by existing screening and protective measures;
(b) encourage innovations that exceed established standards;
(c) ensure sufficient flexibility to respond rapidly to changing threats and priorities;
(d) permit flexibility to incorporate advancements into screening applications and technology rapidly;
(e) incorporate security features, including unpredictability, that resist circumvention to the greatest extent possible;
(f) build upon existing systems and best practices and, where appropriate, integrate, consolidate, or eliminate duplicative systems used for terrorist-related screening;
(g) facilitate legitimate trade and travel, both domestically and internationally;
(h) limit delays caused by screening procedures that adversely impact foreign relations, or economic, commercial, or scientific interests of the United States; and
(i) enhance information flow between various screening programs.

(6) The report shall also include the following:
(a) the purposes for which individuals will undergo terrorist-related screening;
(b) a description of the screening opportunities to which terrorist-related screening will be applied;
(c) the information individuals must present, including, as appropriate, the type of biometric identifier or other form of identification or identifying information to be presented, at particular screening opportunities;
(d) mechanisms to protect data, including during transfer of information;
(e) mechanisms to address data inaccuracies, including names inaccurately contained in the terrorist screening data consolidated pursuant to HSPD–6;
(f) the procedures and frequency for screening people, cargo, and conveyances;
(g) protocols to support consistent risk assessment and inspection procedures;
(h) the skills and training required for the screeners at screening opportunities;
(i) the hierarchy of consequences that should occur if a risk indicator is generated as a result of a screening opportunity;
(j) mechanisms for sharing information among screeners and all relevant Government agencies, including results of screening and new information acquired regarding suspected terrorists between screening opportunities;
(k) recommended research and development on technologies designed to enhance screening effectiveness and further protect privacy interests; and
(l) a plan for incorporating known traveler programs into the screening procedures, where appropriate.

(7) Not later than 90 days after the date of this directive, the Secretary of Homeland Security, in coordination with the heads of the Federal departments and agencies listed in section 4 of this directive, shall also provide to me, through the Assistant to the President for Homeland Security and the Director of the Office of Management and Budget, a prioritized investment and implementation plan for a systematic approach to terrorist-related screening that optimizes detection and interdiction of suspected terrorists and terrorist activities. The plan shall describe the scope, governance, principles, outcomes, milestones, training objectives, metrics, costs, and schedule of activities to implement the policy set forth in section 1 of this directive. The Secretary of Homeland Security shall further provide a report on the status of the implementation of the plan to me through the Assistant to the President for Homeland Security 6 months after the date of this directive and shall thereafter report to me on such progress or any recommended changes from time to time as appropriate.

(8) In order to ensure comprehensive and coordinated terrorist-related screening procedures, the implementation of this directive

shall be consistent with Government-wide efforts to improve information sharing. Additionally, the reports and plan required under sections 4 and 7 of this directive shall inform development of Government-wide information sharing improvements.

(9) This directive does not alter existing authorities or responsibilities of department and agency heads including to carry out operational activities or provide or receive information. This directive is intended only to improve the internal management of the executive branch of the Federal Government, and it is not intended to, and does not, create any right or benefit enforceable at law or in equity by any party against the United States, its departments, agencies, entities, officers, employees, or agents, or any other person.

**George W. Bush**

NOTE: An original was not available for verification of the content of this directive.

## Directive on Policy for a Common Identification Standard for Federal Employees and Contractors

*August 27, 2004*

Homeland Security Presidential Directive/ HSPD–12

*Subject:* Policy for a Common Identification Standard for Federal Employees and Contractors

(1) Wide variations in the quality and security of forms of identification used to gain access to secure Federal and other facilities where there is potential for terrorist attacks need to be eliminated. Therefore, it is the policy of the United States to enhance security, increase Government efficiency, reduce identity fraud, and protect personal privacy by establishing a mandatory, Government-wide standard for secure and reliable forms of identification issued by the Federal Government to its employees and contractors (including contractor employees).

(2) To implement the policy set forth in paragraph (1), the Secretary of Commerce shall promulgate in accordance with applicable law a Federal standard for secure and reliable forms of identification (the "Standard") not later than 6 months after the date of this directive in consultation with the Secretary of State, the Secretary of Defense, the Attorney General, the Secretary of Homeland Security, the Director of the Office of Management and Budget (OMB), and the Director of the Office of Science and Technology Policy. The Secretary of Commerce shall periodically review the Standard and update the Standard as appropriate in consultation with the affected agencies.

(3) "Secure and reliable forms of identification" for purposes of this directive means identification that (a) is issued based on sound criteria for verifying an individual employee's identity; (b) is strongly resistant to identity fraud, tampering, counterfeiting, and terrorist exploitation; (c) can be rapidly authenticated electronically; and (d) is issued only by providers whose reliability has been established by an official accreditation process. The Standard will include graduated criteria, from least secure to most secure, to ensure flexibility in selecting the appropriate level of security for each application. The Standard shall not apply to identification associated with national security systems as defined by 44 U.S.C. 3542(b)(2).

(4) Not later than 4 months following promulgation of the Standard, the heads of executive departments and agencies shall have a program in place to ensure that identification issued by their departments and agencies to Federal employees and contractors meets the Standard. As promptly as possible, but in no case later than 8 months after the date of promulgation of the Standard, the heads of executive departments and agencies shall, to the maximum extent practicable, require the use of identification by Federal employees and contractors that meets the Standard in gaining physical access to Federally controlled facilities and logical access to Federally controlled information systems. Departments and agencies shall implement this directive in a manner consistent with ongoing Government-wide activities, policies and

guidance issued by OMB, which shall ensure compliance.

(5) Not later than 6 months following promulgation of the Standard, the heads of executive departments and agencies shall identify to the Assistant to the President for Homeland Security and the Director of OMB those Federally controlled facilities, Federally controlled information systems, and other Federal applications that are important for security and for which use of the Standard in circumstances not covered by this directive should be considered. Not later than 7 months following the promulgation of the Standard, the Assistant to the President for Homeland Security and the Director of OMB shall make recommendations to the President concerning possible use of the Standard for such additional Federal applications.

(6) This directive shall be implemented in a manner consistent with the Constitution and applicable laws, including the Privacy Act (5 U.S.C. 552a) and other statutes protecting the rights of Americans.

(7) Nothing in this directive alters, or impedes the ability to carry out, the authorities of the Federal departments and agencies to perform their responsibilities under law and consistent with applicable legal authorities and presidential guidance. This directive is intended only to improve the internal management of the executive branch of the Federal Government, and it is not intended to, and does not, create any right or benefit enforceable at law or in equity by any party against the United States, its departments, agencies, entities, officers, employees or agents, or any other person.

(8) The Assistant to the President for Homeland Security shall report to me not later than 7 months after the promulgation of the Standard on progress made to implement this directive, and shall thereafter report to me on such progress or any recommended changes from time to time as appropriate.

**George W. Bush**

NOTE: An original was not available for verification of the content of this directive.

## Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

***August 21***

In the morning, at the Bush Ranch in Crawford, TX, the President had an intelligence briefing.

***August 23***

In the morning, the President had a telephone conversation with President Vladimir Putin of Russia to discuss the situations in Iraq, Afghanistan, Iran, and Georgia, counterterrorism efforts, and other issues. He then had an intelligence briefing.

Later in the morning, the President met with Vice President Dick Cheney, Secretary of Defense Donald H. Rumsfeld, Chairman of the Joint Chiefs of Staff Gen. Richard B. Myers, USAF, National Security Adviser Condoleezza Rice, and other members of his defense team to discuss defense priorities.

In the afternoon, the President had lunch with members of his defense team.

***August 24***

In the morning, the President had an intelligence briefing.

***August 25***

In the morning, the President had an intelligence briefing. He then had a briefing on the crash of two passenger jets in Russia on August 24. Later, he had a briefing on recovery efforts in Florida in response to Hurricane Charley.

Later in the morning, the President had a briefing on the report of the Independent Panel To Review Department of Defense Detention Operations, which was issued August 24.

***August 26***

In the morning, the President traveled to Las Cruces, NM. While en route aboard Air Force One, he had an intelligence briefing. He then participated in an interview with USA Today. He also had a telephone conversation with Senator John McCain of Arizona to discuss campaign finance reform issues, including advertisements by organizations described in Section 527 of the Tax Code. Upon arrival in Las Cruces, he met with USA Freedom Corps volunteer Frank Ontiveros.

Later in the morning, the President traveled to Farmington, NM, where, upon arrival in the afternoon, he met with USA Freedom Corps volunteer Rod Conover. He then traveled to Albuquerque, NM, where, upon arrival, he met with USA Freedom Corps volunteer Bernice Young.

In the evening, the President returned to Washington, DC.

***August 27***

In the morning, the President had a telephone conversation with Prime Minister Mikulas Dzurinda of Slovakia to express his best wishes on the eve of the 60th anniversary of the Slovak national uprising against the Nazis and to discuss efforts to support freedom in Iraq and Afghanistan.

Later in the morning, the President had an intelligence briefing. Later, he participated in an interview with U.S. News and World Report.

In the afternoon, the President and Mrs. Bush traveled to Miami, FL. Later, at the City of Miami Fire Station Number Two, with Gov. Jeb Bush and Representative C.W. Bill Young of Florida, they participated in a briefing by Under Secretary for Emergency Preparedness and Response Mike Brown on recovery efforts in Florida in response to Tropical Storm Bonnie and Hurricane Charley.

Later in the afternoon, at the Miami Arena, the President and Mrs. Bush made remarks at a rally.

In the evening, the President and Mrs. Bush returned to Washington, DC.

The President declared a major disaster in Nevada and ordered Federal aid to supplement State and local recovery efforts in the area struck by a wildland fire on July 14–27.

The President declared a major disaster in the Northern Mariana Islands and ordered Federal aid to supplement Commonwealth and local recovery efforts in the area struck by flooding, high surf, storm surge, and high winds as a result of Super Typhoon Chaba beginning on August 21 and continuing.

## Nominations Submitted to the Senate

NOTE: No nominations were submitted to the Senate during the period covered by this issue.

## Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

***Released August 23***

Transcript of a press gaggle by Press Secretary Scott McClellan

***Released August 25***

Transcript of a press gaggle by Press Secretary Scott McClellan

***Released August 26***

Transcript of a press gaggle by Press Secretary Scott McClellan

Statement by the Press Secretary on the decision by the Democratic Republic of the Congo to suspend all Congolese Rally for Democracy-Goma activities

Statement by the Press Secretary on the African Union's efforts at a solution to the Darfur conflict by sponsoring talks between the Sudan Government and the Darfur rebels

***Released August 27***

Statement by the Press Secretary on support for elections in Lebanon that are free of foreign interference

Statement by the Press Secretary on disaster assistance to Nevada

Statement by the Press Secretary on disaster assistance to the Northern Mariana Islands

Fact sheet: President Issues New Orders To Reform Intelligence

Fact sheet: Responding to Hurricane Charley

## Acts Approved by the President

NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.